# FY16-17 Budget Policy Decisions

March 1, 2016



### Continuation Budget

**Definition:** What it costs to provide the exact same level of services next year.

Incorporated into this year's (FY15-16) Continuation Budget:

| Growth Increment for Infrastructure           | \$7,856,910 |
|---|-------------|
| LeeTran ADA Passport Service Expansion        | \$301,674   |
| Partnering for Transportation Results Program | \$321,900   |
| Drug Court/Early Case Resolution Expansion    | \$528,476   |
| Medical Examiner Staffing (new Assistant ME)  | \$185,715   |



### Revenue Assumptions

7.8%

Predicted Lee County Property Tax Base Increase

State Revenue Estimating Conference (December 2015)

#### Other General Fund Revenues Showing Moderate Increases.

#### Exceptions:

- FPL Franchise Fees (Estero Impact)
- Ambulance Fees (Monitoring; Federal Coding System Changes Caused Billing Issues)

### Expense Assumptions

Continuation Budget Only

Growth Increment Funding for FY16-17 \$9,569,017

(Compared to \$7,859,910 this year)

Major Maintenance Priority: Planned Expenditures on Existing Assets

(No Priority for New Requests)

Assumption:
No Major Maintenance
Costs will be Funded by
Reserves

By Comparison: \$8.9M - FY14-15 Reserves \$6M - FY15-16 Reserves 20/20 Management Requires an Estimated \$4M - \$5M

vs. \$6.3M This Year

Supervisor of Elections: Budget Should Decrease after Presidential Election Year



## BoCC Operating Estimates

|          | Expenses | Revenues |
|----------|----------|----------|
| FY 12-13 | \$349M   | \$312M   |
| FY 13-14 | \$337M   | \$338M   |
| FY 14-15 | \$354M   | \$360M   |
| FY 15-16 | \$385M   | \$385M   |
| FY 16-17 | \$405M   | \$407M   |

#### Fiscal Considerations

\$30
MILLION
Excess General
Fund Reserves
(\$107M Compared to
Min. 20% Level of \$77M)

BP Economic Damages \$4,182,689

#### Growth Increment Funding Estimates:

| FY 15-16 | \$7.9M<br>(Current Continuation Budget) |
|----------|---|
| FY 16-17 | \$9.6M                                  |
| FY 17-18 | \$11.0M                                 |
| FY 18-19 | \$12.4M                                 |
| FY 19-20 | \$13.6M                                 |
| FY 20-21 | \$15.0M                                 |

Internal Loan Repayment from Tourist Taxes \$4,315,957

- General Fund Tax Rate Reduction Scenarios will be Developed
- Major Maintenance Still Catching Up
- Water Quality Projects Still to be Identified (TMDLs)
- Unincorporated MSTU Operates at a Deficit but Better Than Expected Reserves



### County Debt Policy



#### Administrative Code 3-18

Adopted August 1990, Last Amended August 2005

#### General Policy for Issuing and Refunding Debt

- Debt Can be used to Fund Capital Projects; Impact must be Analyzed Prior to Inclusion in CIP
- Debt will not Exceed Useful Life of Asset
- General Obligation Debt Must have Voter Approval (County has none of this)
- Equal Debt Repayment Preferred
- Repayment of Debt is Designed to Recapture Credit Capacity for Future Use as Soon as Possible
- Debt Refundings (Refinancing) should Produce Net Present Value Savings of at Least 3%

|      | Most Recent Debt Issues               |         |
|------|---------------------------------------|---------|
| 2015 | Three Oaks Wastewater Treatment Plant | \$29.2M |
| 2013 | Green Meadows Water Treatment Plant   | \$52.4M |
| 2013 | Twins Stadium Improvements            | \$41.5M |
| 2010 | Red Sox Stadium Bonds                 | \$80.3M |
| 2010 | Gateway Wastewater Treatment Plant    | \$26.2M |

#### Solid Waste Bonds (2001 Series)

\$34.1 M Balance Repaid Early 2011

#### **Refinancings Since 2010**

11 at Savings of \$56.3M Avg. Net Present Value Savings of 12.5%



### Current Debt Profile

| Fund/ID #             | Debt Type                    | Use                        | Amount        | Next Call Date |
|-----------------------|------------------------------|----------------------------|---------------|----------------|
| <b>Utilities Fees</b> |                              |                            |               |                |
| 48774                 | Rev Bond 2011                | FL Cities Water / Avatar   | \$59,150,000  | Matures 2026   |
| 48775                 | Rev Bond 2012A               | FL Cities Water / Avatar   | \$19,190,000  | 2022           |
| 48776                 | Rev Bond 2012B               | Gulf Env Services          | \$7,490,000   | 2022           |
| 48777                 | Rev Bond 2013A               | Green Meadows              | \$52,355,000  | 2023           |
| 48778                 | Rev Bond 2013B               | Gulf Env Services          | \$35,540,000  | 2023           |
| 48766                 | SRF Loan                     | 1991 Rev Bonds / Mult Pjts | \$222,566     | Matures 2017   |
| 48769                 | SRF Loan                     | North Lee County WTP       | \$16,939,956  | Matures 2028   |
| 48773                 | SRF Loan                     | Gateway WWTP               | \$26,171,443  | Matures 2030   |
|                       | SRF Loan                     | Three Oaks WWTP            | \$29,216,000  | 2029           |
|                       |                              |                            | \$246,274,965 |                |
| Tolls/Gas Tax         |                              |                            |               |                |
| 20716                 | Five Cent Local Gas Tax 2014 | Roads                      | \$8,505,000   | Matures 2021   |
| 21760                 | Non Ad Val Rev Bond 2013     | Midpoint Bridge            | \$33,715,000  | Matures 2022   |
| 42169                 | Bank Loan 2011               | Cape Coral Bridge          | \$10,710,000  | Matures 2017   |
| 42171                 | Revenue Bond 2014            | Midpoint/Sanibel Bridges   | \$103,735,000 | 2024           |
|                       |                              |                            | \$156,665,000 |                |
| <b>Tourist Taxes</b>  |                              |                            |               |                |
| 22660                 | Tourist Revenue Bond         | Original Twins             | \$790,000     | Matures 2016   |
| 22661                 | Tourist Revenue Bond         | Red Sox                    | \$42,480,000  | 2020           |
| 22662                 | Tourist Revenue Bond         | Red Sox                    | \$37,403,000  | 2020           |
| 22663                 | Tourist Revenue Bond         | Red Sox                    | \$370,000     | Matures 2016   |
| 22664                 | Tourist Revenue Bond         | Twins Expansion            | \$41,475,000  | 2023           |
|                       |                              |                            | \$122,518,000 |                |
| Solid Waste           |                              |                            |               |                |
| 40162                 | Rev Bond                     | W-T-E Facility             | \$76,345,000  | 2016           |
| Transit               |                              |                            |               |                |
| 48640                 | SIB Loan                     | Facility                   | \$589,195     | 2017           |
| General Fund          |                              |                            |               |                |
| 23560                 | No Adv Rev Bond 2012         | Justice Center             | \$38,535,000  | Matures 2025   |
| 23561                 | Cap Rev Bond 2015            | Jail                       | \$48,640,000  | Matures 2027   |
| 23683                 | Refunding Rem Rev Bond       | Jail                       | \$2,390,000   | Matures 2017   |
|                       |                              |                            | \$83,920,000  |                |
|                       |                              | Grand Total                |               | \$686,312,160  |



### Chart of Refunding Opportunities

| ID#   | Debt Type                    | Use                        | Amount        | Next Call Date |
|-------|------------------------------|----------------------------|---------------|----------------|
| 40162 | Rev Bond                     | W-T-E Facility             | \$76,345,000  | 2016           |
| 48640 | SIB Loan                     | Facility                   | \$589,195     | 2017           |
| 22661 | Tourist Revenue Bond         | Red Sox                    | \$42,480,000  | 2020           |
| 22662 | Tourist Revenue Bond         | Red Sox                    | \$37,403,000  | 2020           |
| 48775 | Rev Bond 2012A               | FL Cities Water / Avatar   | \$19,190,000  | 2022           |
| 48776 | Rev Bond 2012B               | Gulf Env Services          | \$7,490,000   | 2022           |
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|       | SRF Loan                     | Three Oaks WWTP            | \$29,216,000  | 2029*          |
| 48773 | SRF Loan                     | Gateway WWTP               | \$26,171,443  | 2030*          |
|       |                              |                            |               |                |
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| 23561 | Cap Rev Bond 2015            | Jail                       | \$48,640,000  | Matures 2027   |



## Upcoming Work Sessions

| APRIL 5   | CIP / Major Maintenance Work Session                           |
|-----------|--|
| MAY 17    | Operating Budget Issues Work Session                           |
| JUNE 7    | 1 <sup>st</sup> Draft Continuation Budget with Board           |
| JUNE 21   | 2 <sup>nd</sup> Draft Continuation Budget with Board           |
| AUGUST 16 | 3 <sup>rd</sup> and Final Draft Continuation Budget with Board |