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Lee County Solid Waste

LEE COUNTY

# Fiscal Year 2026 Solid Waste Revenue Sufficiency and Cost of Service Study

September 8, 2026

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September 8, 2026

Ms. Rebecca Rodriguez
Director
Lee County Solid Waste Department
P.O. Box 398
Fort Myers, FL 33902-0398

Subject: **Fiscal Year 2026 Solid Waste Revenue Sufficiency Study**

Dear Ms. Rodriguez:

Raftelis Financial Consultants, Inc. (Raftelis) has completed, for your consideration, our annual review and analysis of the Lee County (County) Solid Waste Department (Department) revenue sufficiency and rate study update (Study). The Study review period encompassed the Fiscal Years 2026 (current budget year) through 2031 (collectively, the "Forecast Period") with the accounting period from October 1 through September 30 being the "Fiscal Year". The purpose of the Study was to:

- Identify the ability of revenues derived from the current charges for solid waste disposal service and ongoing operations of the Department to fund the projected expenditures of the Department and provide sufficient net revenues to fund necessary transfers for future landfill closure and long-term care.
- Provide an evaluation of the Integrated Solid Waste Management System's (System) overall financial position and cash balances / reserves relative to identified need (i.e., accumulated landfill closure and long-term care liabilities, operating expenses, capital expenditures, etc.), and recommendations concerning internal financial targets.
- Evaluate the cost of service for waste collection and disposal services and provide recommendations concerning the rates to recover the cost of such service.
- Develop a financial plan with County staff to maintain and promote the creditworthiness of the Department and assist in the overall strategic planning process with the ultimate objective of promoting long-term fiscal sustainability.

The Study is based on information provided by Department staff including, but not limited to, the number of residential properties assessed for collection and disposal service, historical waste deliveries to County facilities, historical financial operating results, budgetary information, capital plans, operating reports for the

County's waste-to-energy (WTE) facility, long-term liabilities associated with future closure of the County's landfills, and other financial and statistical information. Following this letter is a report detailing the principal assumptions, findings, and recommendations of this analysis including an executive summary.

# Principal Findings and Recommendations

Based on the assumptions and analyses reflected in this report, which should be read in its entirety, we are of the opinion that the current rates of the Department will not be sufficient to meet the projected revenue requirements for the Forecast Period. The following provides a brief summary of the key findings and recommendations of the Study:

- Waste generation per capita has outpaced population growth since 2011. Waste deliveries have grown by approximately 3.2% per year through the Fiscal Year 2025, while population growth averaged approximately 2.1% over the same period. The forecast assumes that we may be at or approaching a peak in the business cycle and that the past growth rate in waste generation will not continue, among other reasons, and therefore we have assumed waste generations rates remain constant throughout the Forecast Period.

- Operating and maintenance expenses are projected to increase over estimated Fiscal Year 2026 levels by approximately 4.1% or $6.4 million annually resulting in an overall increase of approximately $32.0 million in expenses by Fiscal Year 2031. The increases are due to:

    - Private contracted service providers, such as the County's contracted franchise collection haulers, WTE facility operators, recycling processing, and other contract services represent the majority or approximately 78% of the total System operating expenses. During the Forecast Period, the majority or $27.1 million of the overall increase in expenses is assumed to be attributable to contract service increases due to continued inflation indexing not under the County's control pursuant to contractual arrangements for the provision of service.

    - All other operating expenses, including personnel, utilities, maintenance, insurance, and indirect cost allocations, among others, represent approximately 22% of the total operating expenses of the System. During the Forecast Period, approximately $4.8 million of the overall increase in expenses is assumed to be attributable to general inflation in the cost of labor, parts and repair, and other operating costs.

- The Study assumes debt issuance for the construction of a materials recovery facility (MRF) and life extension projects related to the County's waste to energy (WTE) facility. It is assumed that the County will utilize a line of credit for approximately 1 year to fund approximately $92.5 million in planned capital projects. Subsequently, it is assumed that $157.0 million in senior lien bonds will be issued in Fiscal Year 2027 to pay off the line of credit, fund the remaining project costs, and pay for the cost of issuance. The anticipated senior lien bonds were assumed to be a 20-year term, an interest rate of 4.40%, and payments of approximately $12.1 million by Fiscal Year 2028. The Department's Series 2016 bonds are fully repaid by Fiscal Year 2027 providing debt capacity for the anticipated new bond issuance. Remaining capital will be funded using existing reserves or future revenues over the Forecast Period.

- The Study assumes deposits to fund: i) the future cost of landfill closure and long-term care; ii) budgetary capital outlays; and iii) the operating cash reserves for future and near-term capital needs of the System. The following table provides a summary of the projected deposits:

**Closure, Capital, and Rate Stabilization Fund Deposits**

| | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|
| Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Rate Stabilization / Reserves | $2,703,712 | $1,414,207 | $-- | $-- | $65,148 | $1,627,531 |
| Capital Outlay / Capital Deposits | 13,451,554 | 14,057,500 | 14,117,500 | 14,177,500 | 14,240,000 | 14,302,500 |
| Net Deposits / Capital Outlay | $16,155,266 | $15,471,707 | $14,117,500 | $14,177,500 | $14,305,148 | $15,930,031 |
| | | | | | | |
| Closure Fund | $-- | $6,650,135 | $6,650,135 | $6,650,135 | $6,650,135 | $6,650,135 |

Deposits to the Rate Stabilization Fund and operating reserves are expected to promote compliance with the rate covenants (i.e., debt service coverage) as delineated in the Indenture of Trust previously adopted by the County as a condition of the sale of solid waste bonds, and the overall creditworthiness of the System.

- Based on the findings of this Study, the revenues under existing charges are not anticipated to be sufficient to fully fund the projected increases in the cost of operation, debt service, and capital needs of the System. The following table provides a summary of the identified revenue adjustments for the Forecast Period including a comparison to the prior study forecasts.

## Identified Rate Revenue Adjustments by Fiscal Year [1]

| | Identified | | | | | |
|---|---|---|---|---|---|---|
| Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Disposal Assessment / Tip Fee Revenues: | | | | | | |
| Prior Study – FY25 Forecast | 3.65% | 3.65% | 3.65% | 3.65% | 3.65% | N/A |
| Current Study – FY26 Forecast | N/A | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| Incremental Revenue Addition | N/A | $2.94m | $3.08m | $3.22m | $3.36m | $3.51m |
| Cumulative Revenue Addition | N/A | $2.94m | $6.01m | $9.23m | $12.59m | $16.11m |
| | | | | | | |
| Collection Assessment Revenues [2]: | | | | | | |
| Prior Study – FY25 Forecast | 16.30% | 5.35% | 5.35% | 5.35% | 5.35% | N/A |
| Current Study – FY26 Forecast | N/A | 10.35% | 3.50% | 3.50% | 3.50% | 3.50% |
| Incremental Revenue Addition | N/A | $5.05m | $1.91m | $2.01m | $2.11m | $2.21m |
| Cumulative Revenue Addition | N/A | $5.05m | $6.96m | $8.97m | $11.08m | $13.29m |

[1] Reflects identified increases to revenues from the collection / disposal assessment and tipping fees for service. Actual increases in customer charges will vary by waste and service.

[2] The identified Fiscal Year 2027 collection assessment rate increase represents the pass through of cost increases associated with the new franchise collection agreements initiated in 2024.

The County adopted a series of phased increases to the collection assessment effective for Fiscal Year 2026 and Fiscal Year 2027 in order to pass through the existing and known cost increases in franchise collection rates. The identified increases for Fiscal Years 2028 through 2031 reflect estimates to provide an allowance for inflationary indexing as allowed by each contract. Actual increases in franchise collection rates may differ, warranting different increases to the collection assessment.

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- **Fiscal Year 2027 Residential Assessment:**

  - Collection Assessment – Based on the increased franchise collection costs and the objectives of County staff, Raftelis was asked to develop a rate plan that that recovers the full cost of collection service by Fiscal Year 2027.

  - Disposal Assessment – Increases to various components of the disposal assessment were identified based on the increased cost of service (e.g., contractual increases, general inflation, capital reinvestment, etc.).

  - Based on the identified rate adjustments above for the Forecast Period, the average increase in the residential assessment is approximately 8.0% for Fiscal Year 2027 and 3.4% annually thereafter.

The following table provides a summary of the increase to the residential assessment for County franchise areas 1 through 5 for Fiscal Year 2027.

**Existing and Proposed Residential Assessment**

| | Existing | Proposed | Annual Increase | |
|---|---|---|---|---|
| Area | 2026 | 2027 | Amount | Percent |
| Area 1 | $358.45 | $387.11 | $28.66 | 8.00% |
| Area 2 | $348.75 | $376.41 | $27.66 | 7.93% |
| Area 3 | $366.39 | $395.88 | $29.49 | 8.05% |
| Area 4 | $366.39 | $395.88 | $29.49 | 8.05% |
| Area 5 | $381.11 | $412.13 | $31.02 | 8.14% |

- **Fiscal Year 2027 Proposed Solid Waste Disposal Assessment and Tipping Fees:**

  - The following provides a summary of the overall changes to disposal tipping fees.

**(Remainder of page intentionally left blank)**

### Existing and Proposed Tipping Fees

| | Existing | Proposed | Annual Increase | |
|---|---|---|---|---|
| Tipping Fee | 2026 | 2027 | Amount | Percent |
| Disposal Facility Assessment | $20.45 | $21.11 | $0.66 | 3.23% |
| MSW | $69.83 | $72.10 | $2.27 | 3.25% |
| C&D and Class III | $70.25 | $72.53 | $2.28 | 3.25% |
| Yard Waste | $43.92 | $45.35 | $1.43 | 3.26% |
| Recycling | $45.18 | $46.65 | $1.47 | 3.25% |
| Tires | $233.21 | $240.79 | $7.58 | 3.25% |

### Summary of Proposed Fiscal Year 2027 Rates

| Description | Proposed 2027 |
|---|---|
| Assessments: | |
| Collection (Average Areas 1-5) [1] | $261.32 |
| Disposal MSW [2] | 72.10 |
| Disposal Yard Waste [3] | 8.16 |
| Disposal Facility Assessment Charge [2] | 21.11 |
| Recycling [4] | 12.60 |
| Surcharges | --- |
| Billing Fee | 2.45 |
| Early Prepayment Gross Up (4%) | 15.74 |
| Gross Assessment Average for Areas 1-5 [5] | $393.48 |

*Table continued on following page.*

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**Summary of Proposed Fiscal Year 2027 Rates (cont'd.)**

| Description | Proposed 2027 |
|---|---|
| Tipping Fees per Ton by Waste Type: | |
| MSW [6] | $72.10 |
| Commercial Horticulture / Yard Waste | 45.35 |
| Residential Horticulture / Yard Waste | 37.27 |
| C&D | 72.53 |
| Class III | 72.53 |
| Tires | 240.79 |
| Recycling | 46.65 |
| | |
| Surcharges per MSW Ton [6] | $--- |
| | |
| Disposal Facility Assessment per Ton | $21.11 |

[1] Amounts shown reflect the average fee charged for the franchise collection areas 1-5.

[2] County will assess residential customers the MSW disposal, and the Disposal Facility Assessment based on the waste generation assumption of 1.0 ton of waste per unit.

[3] County will assess residential customers the Yard Waste Assessment based on the waste generation assumption of 0.18 tons per unit.

[4] County will assess residential customers the Recycling Assessment based on the waste generation assumption of 0.27 tons per unit.

[5] Reflects gross assessments before early prepayment discounts as allowed by Florida Statutes, Chapter 197.

[6] Unincorporated waste generated by commercial and multi-family customers is charged a gate fee per ton including the addition of the base tipping fee plus applicable surcharges per ton for MSW deliveries. Currently the County does not charge any surcharges.

# Other Forecast Risks and Considerations:

New Disposal Facilities: Due to the growing amount of waste deliveries and limited processing capacity at the waste-to-energy facility, the Department is actively evaluating alternative disposal options to better assess the latest technologies, options, and alternatives for waste disposal. It is important to note that the financial forecast only assumes investment in the currently planned landfill expansions and replacement of the existing material recovery facility. To the extent that the Department requires investment in additional facilities, additional rate revenue adjustments above what is currently identified in this Study may be required.

Recycling Revenues and Costs: Declines in the revenue derived from the sale of recycled materials and increased costs to reduce contamination and maintain the quality of recovered materials have resulted in a material increase to the net cost of recycling over the past several years. To the extent that the value for local recovered materials declines below what is currently contemplated in this Study, the Department may incur further net increases to the cost of recycling and negatively affect future identified rate revenue adjustments.

New Contractual Agreements: The Study recognizes the continuation of the terms and conditions set forth in existing contractual service agreements unless the changes are otherwise known as disclosed in more detail in subsequent sections of this report. The County is currently evaluating the future status and terms of key services, specifically the operating agreements associated with the materials recovery facility (MRF) and waste-to-energy (WTE) facility. To the extent that the County experiences material changes to the assumed terms of these or other agreements above what is contemplated in this Study, additional rate revenue adjustments above what is currently identified in this Study may be required.

Economy and Inflation: Uncertainty surrounding inflation and other economic factors can have a significant effect on the future cost of contractual services, of which many of the agreements include indexing provisions or pass-through provisions to the County. To the extent that waste deliveries decline below projections in the Study or inflation is greater than assumed, additional rate revenue adjustments above what is currently identified in this Study may be required.

Based on the current needs of the System and coupled with market conditions, it is recommended that the County consider implementation of the Fiscal Year 2027 rate increases to promote the creditworthiness of the System, fund the identified capital requirements, and mitigate declines in the fiscal position of the System as the need to enter the public debt market to fund major capital projects draws nearer. It is also recommended that the Department continue to perform annual updates to this Study in order to adjust to changes in actual conditions. Subsequent rate increases will be required to keep pace with inflation, maintain free cash flows to fund the identified and ongoing capital improvements of the System, and meet the requirements of the existing and future debt service obligations.

As always, we greatly appreciate the opportunity to be of service to the County and would like to take the opportunity to thank staff for their efforts and time in providing the necessary assistance in the provision of data, insight into recent trends, and general guidance in the development of this Study.

Sincerely,

**RAFTELIS FINANCIAL CONSULTANTS, INC.**

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TAB/dlc

Attachments

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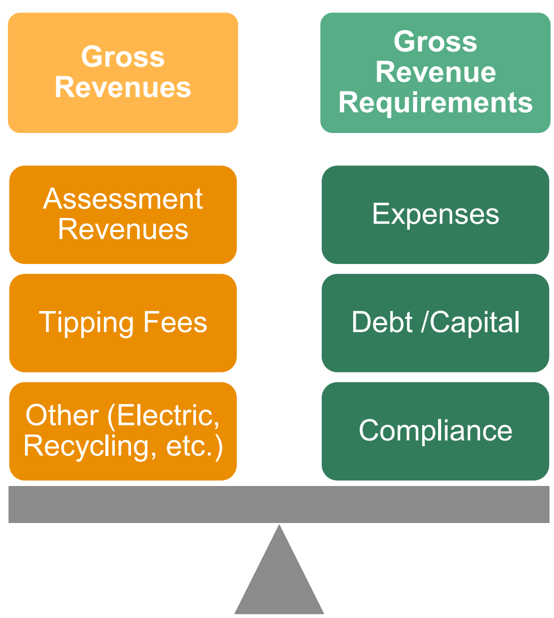
# Executive Summary

Raftelis Financial Consultants, Inc. (Raftelis) was tasked with the preparation of a solid waste revenue sufficiency and rate study on behalf of the Lee County (County) Solid Waste Department (Department). The purpose of the study was to: i) prepare a six-year financial forecast of operations to determine the sufficiency of existing disposal and collection fees, and other Department revenues to fund necessary expenditures and fund transfers; and ii) allocate costs to the respective fees for service to identify the level of rates charged for collection and disposal service. The following executive summary is intended to provide a brief overview of the methodology, major findings and observations for the study; however, it is encouraged that the report be read in its entirety.

## Revenue Sufficiency and Cost of Service Methodology

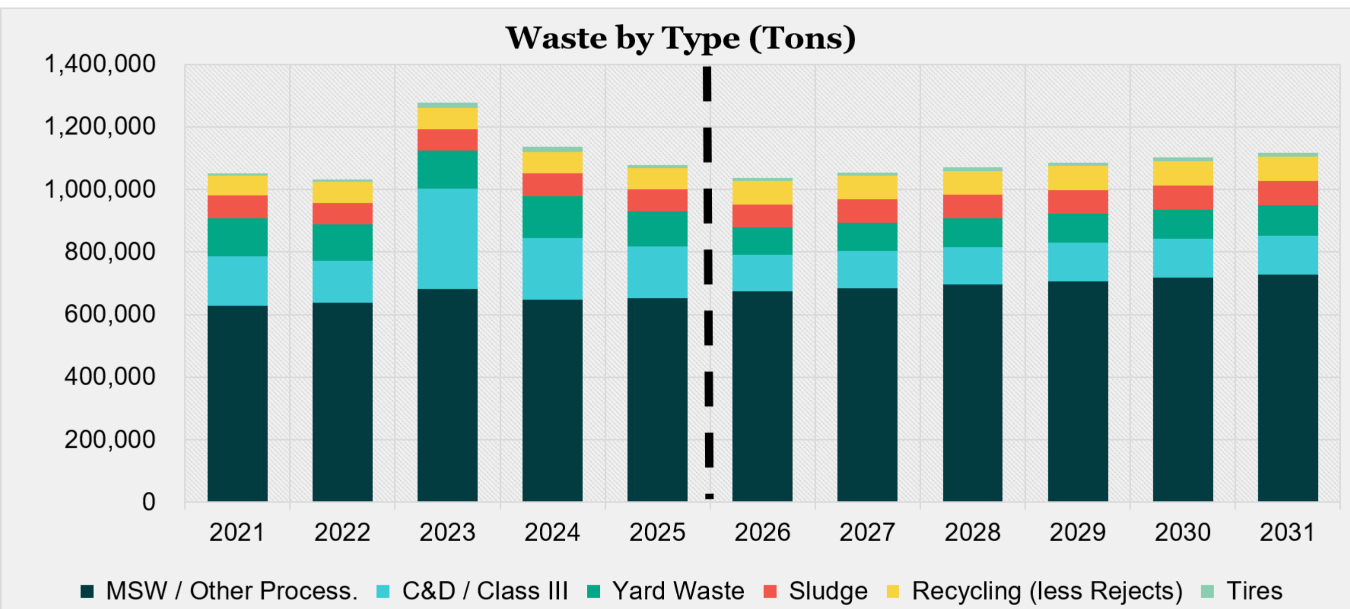
The foundation of the study and the primary objective of the solid waste rates are to reasonably recover the cost of providing service, cost of infrastructure investment and compliance with covenants of the outstanding bonds and internal fiscal targets (referred to as the "Revenue Sufficiency" evaluation).




Ensuring adequate cash reserves and appropriate cash flows generally results in a sustainable long-term financial plan that can mitigate the financial and operating risk from unanticipated or sudden events to financial operations (e.g., reduced electric sales, changes in market conditions affecting operations and recovered materials revenues, reduced growth or tonnages, unanticipated or extraordinary outages, unfunded mandates, etc.). The identified revenue requirements to be funded from rates are then allocated among the respective collection and disposal functions. The allocated costs are then assigned to the respective service and rate (e.g., collection, municipal solid waste [MSW] disposal, construction and demolition [C&D] debris disposal, Class III disposal, tire disposal, etc.) to determine the estimated cost of service and divided by the billing units to determine the rates for service.

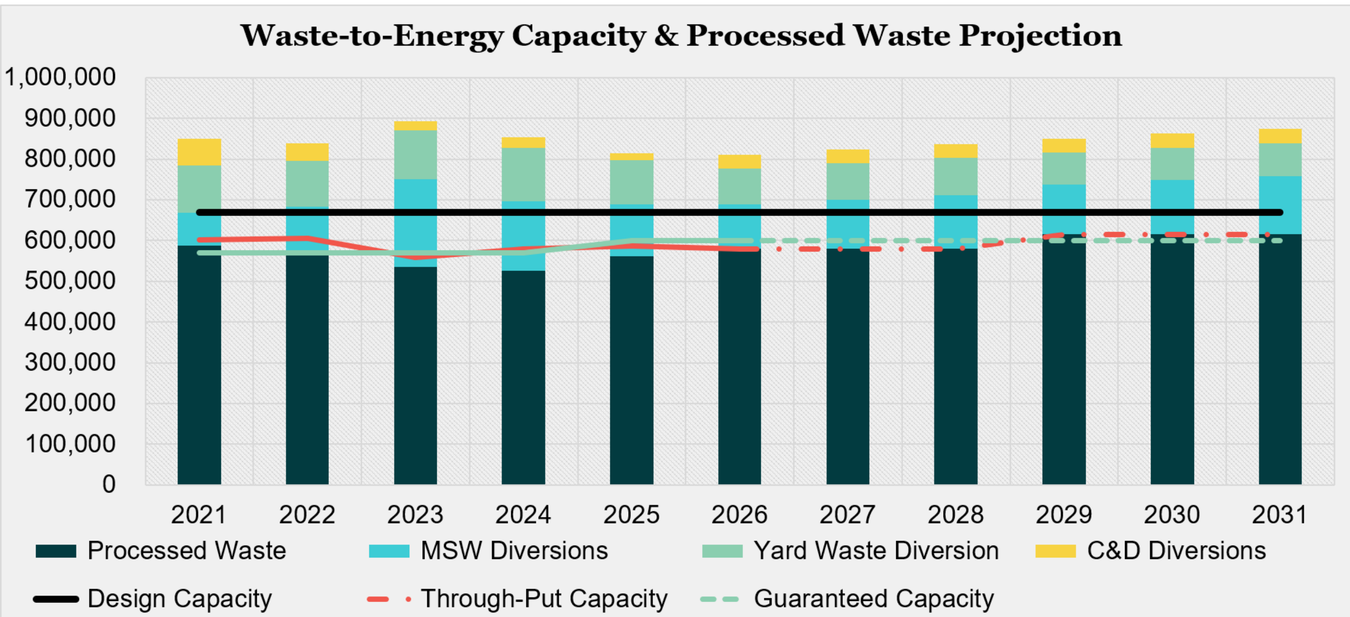
# Principal Findings and Observations

The County provides waste disposal service to approximately 840,000 residents within unincorporated and incorporated areas of the County and processes over 1.1 million tons of waste for the most recently completed Fiscal Year 2025. The chart below provides a recent history and forecast of delivered waste tonnage by type:




Inbound waste deliveries to the Facility increased by an average of approximately 15,700 tons per year over the historical period, from FY 2020 through FY 2025. Yard waste and construction and demolition material rose temporarily in FY 2023 as a result of debris generated by Hurricane Ian, then normalized over the most recent Fiscal Years as storm-related volumes worked through the Facility. For the Forecast Period, FY 2026 through FY 2031, the Study assumes inbound deliveries increase by an average of approximately 16,000 tons per year, consistent with the historical trend, excluding any temporary contribution from storm debris. The assumption is conservative for financial planning purposes, as it limits the projected reliance on additional revenue from increased tonnage and tipping fees.

To dispose of the waste, the County maintains and operates several facilities including a mass burn waste-to-energy (WTE) facility, materials recovery facility (MRF), C&D debris recycling facility, yard waste / tire processing facilities, a composting facility, a regional landfill, and a household chemical waste facility. The WTE facility is currently the primary method of waste disposal for the County and processes more than 550,000 tons annually or approximately 50% of all in-bound processed waste. The chart on the following page indicates the historical and projected utilization of the WTE facility:




The County primarily processes MSW, C&D, yard waste, MRF residuals, and tires at the WTE facility. As shown above, the growth in such waste deliveries is expected to result in growing diversions from the WTE facility to the County's Lee / Hendry Regional Landfill (the "Lee / Hendry Landfill" or LHLF). The Department is evaluating disposal options and has prepared a strategic master planning study to better assess the latest technologies, options, and alternatives for waste disposal (Master Plan). It is important to note that the financial forecast only assumes investment in the currently budgeted landfill expansions and MRF for capacity expansion. To the extent the County approves other facility expansions or additions identified in the Master Plan (e.g., a new waste-to-energy facility or materials recovery facility), the County should expect rate revenue increases above what is currently identified in this Study. For more information about waste diversions and deliveries to the Lee / Hendry Landfill, please reference Section 5 of this report.

Electricity is generated as a by-product of processing waste at the WTE facility. Historically, the County sold electricity to the Seminole Electric Cooperative Inc. (Seminole Electric) pursuant to an electric power purchase agreement dated August 15, 2008. Effective January 1, 2017, Seminole Electric terminated the electric sale agreement with the County thereby forcing the County to sell electricity to the open market and other investor-owned utilities (IOU)[1]. In order to reach a larger market and maximize electric revenue sales, the County entered into a non-firm power purchase, sale, and marketing agreement with Rainbow Energy Marketing Corporation (REMC) effective November 1, 2016. The agreement was subsequently renewed in June 2021 for five years with renewal options. The agreement allows REMC to represent the County in the sale of electricity to the open market as well as other IOUs under the Public Utility Regulatory Policies Act of 1978 (PURPA). The County has entered into an agreement with the City of Homestead, Florida (Homestead). The agreement allows for the guarantee of 15,000 kilowatts of power to be provided to Homestead in return for both fixed capacity payments, regardless of power use, and energy payments based on metered use. Over the next 5 years, estimated revenues for the capacity payments and sale of electricity to Homestead are projected at approximately $7.3 million per year. The contract with Homestead will provide more stability in electricity revenues due to the fixed capacity charges. Combined with the existing open-market sales, the County is projected to generate approximately $12.3 million annually in gross electricity revenues over the Forecast Period.

Through the County's various recycling operations including curbside collection, metal separation at the WTE facility, C&D recycling, sale of recoverable materials from household hazardous waste operations (e.g., car batteries, cooking oil, etc.), sale of compost, etc., the County minimizes the amount of waste landfilled, while also generating a revenue stream through the sale of the recovered materials including paper, fiber, plastic, metal, etc. The average value of the material sold has generally been lower than the processing cost since October 2018, resulting in a net cost to the County. While recycling represents an overall net cost, alternative disposal options will also have a cost (e.g., landfilling, WTE disposal), which may be significant given the limited capacity of Lee / Hendry Landfill and the WTE Facility. The following chart provides details of the average monthly commodity price change for the sale of curbside recovered recyclables at the MRF:

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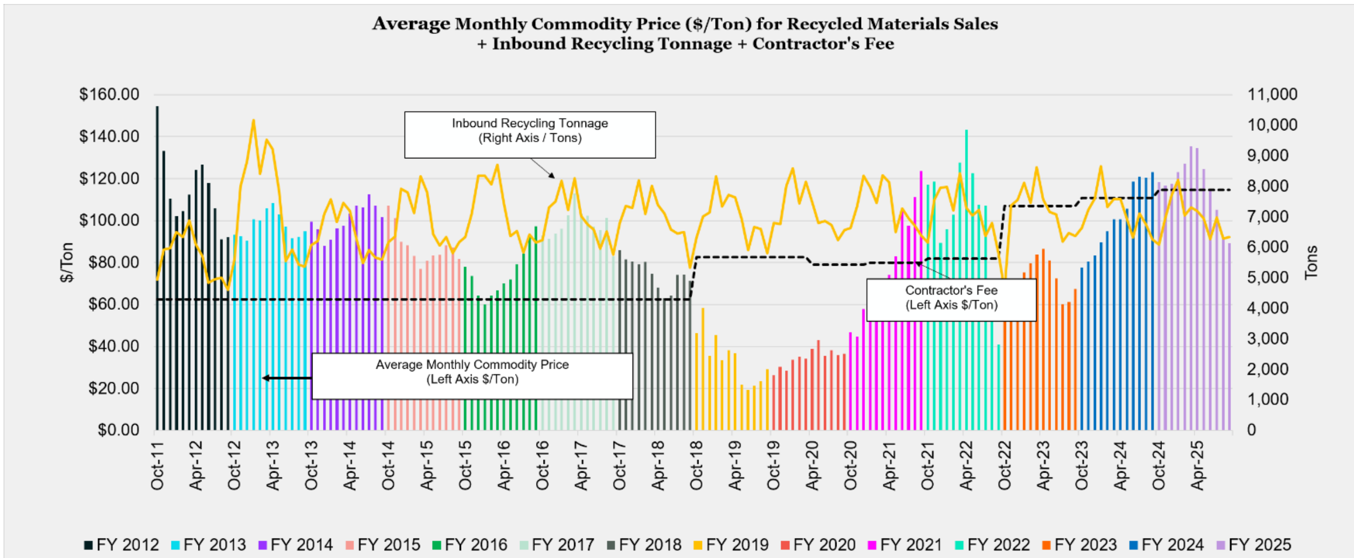
[1] PURPA, as amended, requires IOUs to purchase electricity generated by the County's WTE facility since the facility qualifies as a small renewable energy producer, which is defined as an entity not engaged in the electric business and generates renewable energy from a facility of 80 megawatts or less.




As shown in the prior chart, the County processed on average approximately 6,900 tons per month of curbside recycling in Fiscal Year 2025, which is marketed and sold by Sims Municipal Recycling of New York, LLC, (Sims). Prior to the Fiscal Year 2019, the average monthly commodity price had been greater than the contractor's processing fee, which had resulted in a shared net recycling revenue earned by the County. While the average monthly commodity price exceeded the processing fee in portions of Fiscal Years 2021, 2022, 2024, and 2025, it is expected that recycling will continue to result in a net cost to the County through the forecast period. The following table provides additional detail concerning the recent and projected trends in recovered material revenues, as well as other revenues associated with operation of the WTE facility for the financial forecast:

**(Remainder of page intentionally left blank)**

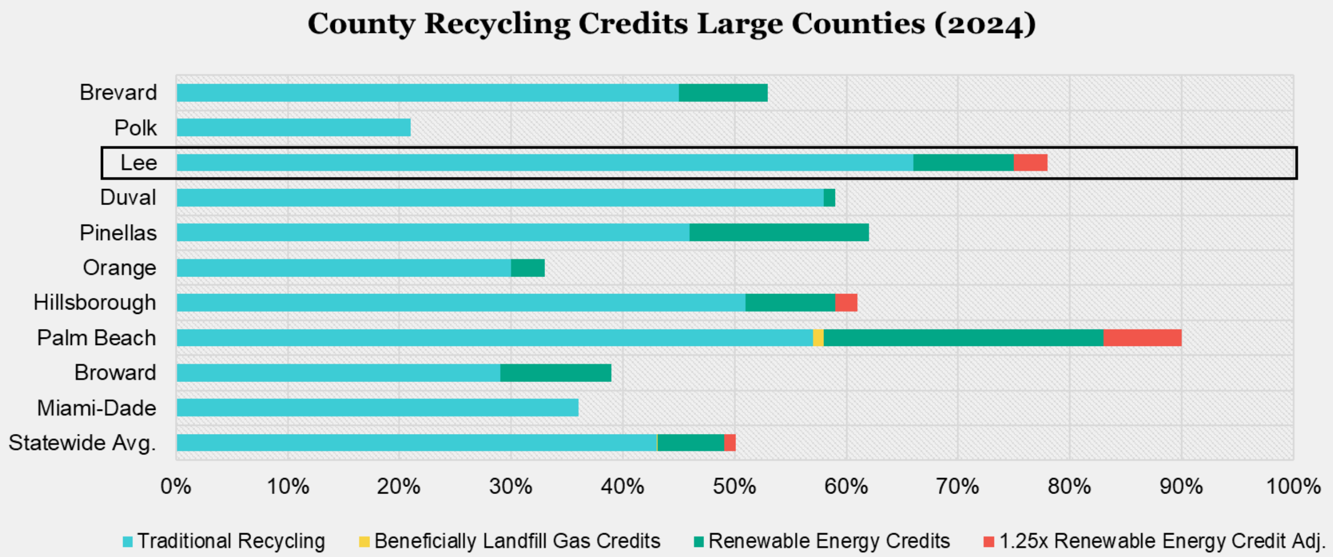
## Summary of Principal Other Operating Revenues for the Historical and Projected Forecast Period

| Fiscal Year | Curbside Recycling | | | Ferrous | | | Non-Ferrous | | | Electric [1] | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | Tons | Revenue ($000s) | $/Ton | Tons | Revenue ($000s) | $/Ton | Tons | Revenue ($000s) | $/Ton | Net MWh | Revenue ($000s) | $/MWh |
| 2021 | 80,247 | $748 | $9.33 | 20,366 | $2,543 | $124.89 | 2,126 | $1,097 | $516 | 286,305 | $9,000 | $31.44 |
| 2022 | 85,805 | $1,824 | $21.26 | 18,986 | $2,131 | $112.25 | 2,079 | $1,435 | $690 | 315,893 | $22,000 | $69.64 |
| 2023 | 84,546 | $4,714 | $55.76 | 19,645 | $989 | $50.33 | 1,702 | $1,239 | $728 | 263,116 | $11,616 | $44.15 |
| 2024 | 85,966 | $6,504 | $75.66 | 20,996 | $2,169 | $103.31 | 2,282 | $1,550 | $679 | 211,326 | $7,105 | $33.62 |
| 2025 | 83,720 | $7,345 | $87.74 | 23,151 | $1,644 | $70.99 | 2,821 | $1,932 | $685 | 298,362 | $10,864 | $36.41 |
| 2026 | 92,251 | $7,578 | $82.15 | 19,720 | $986 | $50.00 | 2,436 | $1,340 | $550 | 298,700 | $11,837 | $39.63 |
| 2027 | 93,680 | $7,002 | $74.74 | 19,720 | $986 | $50.00 | 2,436 | $1,340 | $550 | 298,662 | $12,008 | $40.20 |
| 2028 | 95,031 | $6,397 | $67.32 | 19,720 | $986 | $50.00 | 2,436 | $1,340 | $550 | 298,375 | $12,174 | $40.80 |
| 2029 | 96,338 | $6,493 | $67.40 | 20,910 | $1,046 | $50.00 | 2,583 | $1,421 | $550 | 319,754 | $12,618 | $39.46 |
| 2030 | 97,598 | $6,587 | $67.49 | 20,910 | $1,046 | $50.00 | 2,583 | $1,421 | $550 | 319,714 | $12,612 | $39.45 |
| 2031 | 98,702 | $6,672 | $67.59 | 20,910 | $1,046 | $50.00 | 2,583 | $1,421 | $550 | 319,679 | $12,799 | $40.04 |

[1] Recognizes the County's electric sales agreement with the City of Homestead beginning in Fiscal Year 2026. The rate per MWh includes the fixed capacity charges and power charges anticipated to be collected from Homestead, as well as revenues from open-market sales.

Beyond investment in recycling-oriented disposal facilities and the challenges associated with increasing net cost of operations, the County invests in public outreach programs and has enacted local regulations to further promote recycling. County Ordinance No. 07-25 requires the mandatory recycling of commercial and multi-family solid waste and C&D debris. The collective measures by the County, residents, and businesses to recycle have helped in meeting compliance with recycling goals for the State pursuant to Florida Statute 403.706(7) (Recycling Regulation). The goal of the Recycling Regulation was to achieve a recycling rate of 75% by the Fiscal Year 2020. In Fiscal Year 2024, the County achieved the goal with an overall recycling rate of 78%, which ranked third statewide. The following chart, as reported by the Florida Department of Environmental Protection (FDEP), indicates the overall recycling rates for the top 10 most populated counties in Fiscal Year 2024 (in order from least to most populace counties):

**(Remainder of page intentionally left blank)**




*Source: https://floridadep.gov/sites/default/files/2024_Summary_of_Recycling_Credits_1.pdf*

As a component of calculating recycling credits, the FDEP recognizes renewable energy credits for energy produced at WTE facilities or from landfill gas production. The renewable energy credits are adjusted by a 1.25x factor if a county's traditional recycling credits meet or exceed 50%. The County's traditional recycling credits were 66% for the Fiscal Year 2024 and therefore earned the 1.25x adjustment. In aggregate, the renewable energy credit with adjustments increased the County's recycling credits by 9%.

The County issued debt in 2006 primarily to fund an expansion of the WTE facility and to refinance certain outstanding debt at that time to achieve interest rate savings through the issuance of the Solid Waste System Revenue Bonds, Series 2006A (2006A Bonds) and the Solid Waste System Refunding Revenue Bonds, Series 2006B ("2006B Bonds" and, collectively with the 2006A Bonds, "Series 2006 Bonds"). The WTE facility expansion financed by the Series 2006 Bonds increased the waste processing capacity from 1,200 tons per day to 1,836 tons per day. In 2016, the County refinanced the Series 2006A Bonds through the issuance of the Solid Waste System Refunding Revenue Bonds, Series 2016 (AMT) (2016 Bonds). It is assumed that the County will utilize a line of credit for Fiscal Years 2026 and 2027 to fund approximately $92.5 million in planned capital projects. Subsequently, it is assumed that $157.0 million in senior lien bonds will be issued in Fiscal Year 2027 to pay off the line of credit, fund the remaining project costs, and pay for the cost of issuance. The anticipated senior lien bonds were assumed to be a 20-year term, an interest rate of 4.40%, and payments of approximately $12.1 million by Fiscal Year 2028.

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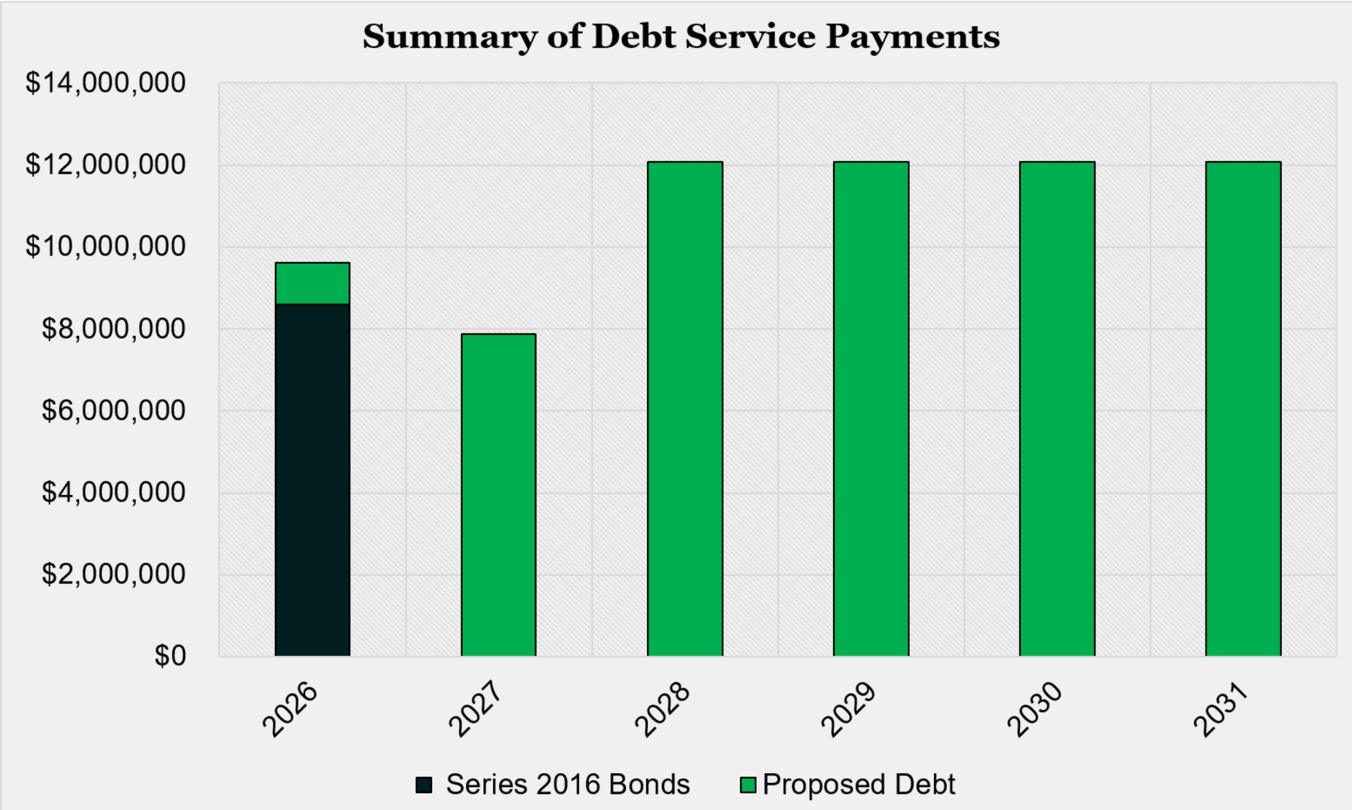



As shown above, the Series 2016 Bonds will be fully repaid by Fiscal Year 2027, and total debt service payments are estimated at $12.1 million per year starting in Fiscal Year 2028 though the end of the forecast period.

Finally, the Study assumes an average annual growth in operating expenses at a rate of approximately 4.0% per year above the Fiscal Year 2026 budgeted levels. The increases are primarily due to: i) anticipated increases in the cost of contracted operations and collection as set by agreement (indexing of contract costs is customary in the industry); ii) growth of customers and tonnages within the County; and iii) general inflation in the cost of labor, chemicals, parts and repair, etc. The following table provides an indication of the revenue sufficiency and identified rate adjustments for the Forecast Period:

**(Remainder of page intentionally left blank)**

## Disposal Net Revenue Requirements and Revenue Sufficiency ($000s) [1]

| | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|
| **Description** | **2026** | **2027** | **2028** | **2029** | **2030** | **2031** |
| Total Operating and Maintenance Expenses [2] | $93,521 | $96,326 | $99,643 | $104,145 | $107,732 | $111,381 |
| Annual Debt Service: | | | | | | |
| Series 2016 Bonds | $8,605 | $-- | $-- | $-- | $-- | $-- |
| Proposed Debt | 1,004 | 7,867 | 12,082 | 12,082 | 12,082 | 12,082 |
| | | | | | | |
| Transfers and Capital [3] | $16,155 | $22,122 | $20,768 | $20,828 | $20,955 | $22,580 |
| Gross Revenue Requirements | $119,285 | $126,314 | $132,493 | $137,054 | $140,769 | $146,043 |
| | | | | | | |
| Less Income / Funds from Other Sources: | | | | | | |
| Investment Income | $1,492 | $1,373 | $1,478 | $1,581 | $1,583 | $1,520 |
| Net Electric Revenue | 11,837 | 12,008 | 12,174 | 12,618 | 12,612 | 12,799 |
| Franchise Fees | 2,836 | 2,885 | 2,934 | 2,984 | 3,035 | 3,073 |
| WTE Ferrous / Non-ferrous | 1,163 | 1,163 | 1,163 | 1,233 | 1,233 | 1,233 |
| Miscellaneous Revenue | 9,785 | 9,263 | 8,716 | 8,871 | 9,025 | 9,173 |
| Compost Sales | 273 | 273 | 273 | 273 | 273 | 273 |
| Other Revenues [4] | 6,014 | 5,842 | 5,902 | 5,964 | 6,026 | 6,086 |
| Total | $33,400 | $32,806 | $32,640 | $33,523 | $33,788 | $34,157 |
| | | | | | | |
| Net Disposal Funding Requirements | $85,885 | $93,508 | $99,853 | $103,531 | $106,981 | $111,886 |
| | | | | | | |
| Assessment and Tip Fee Revenue – Adopted Rates | $88,964 | $90,436 | $91,639 | $92,832 | $94,003 | $95,108 |
| Current Period Rate Revenue Adjustments [5] | n/a | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| Adjusted Disposal Revenue | $88,964 | $93,375 | $97,692 | $102,181 | $106,832 | $111,601 |
| Surplus / (Deficiency) [6] | $3,079 | ($132) | ($2,161) | ($1,350) | ($149) | ($285) |

[1] Amounts shown derived from Table 13 at the end of this report. Totals may vary due to rounding.

[2] Amounts shown include the gross expenses of the system, including the cost of shared or remitted revenues such as, franchise fees collected on behalf of the County and shared electric revenues due to the County's contracted WTE facility operator.

[3] Reflects transfers to the landfill closure fund, transfers to the recycling fund from recovered materials revenues and funding for certain capital equipment identified from the capital program.

[4] Includes revenues from advance disposal fees related to the C&D ordinance, contracted disposal of sludge and other miscellaneous revenues.

[5] Reflects the current period percentage increase in disposal revenues.

[6] Reflects assumed transfers to / (from) operating reserves.

As shown in the prior table, the existing disposal revenues are not projected to be sufficient to fund the disposal-related revenue requirements of the System due to increases in the cost of operation, additional debt, and other required transfers.

The following table provides an indication of the Collection System revenue sufficiency and identified rate adjustments for the Forecast Period:

### Collection Net Revenue Requirements and Revenue Sufficiency ($000s) [1]

| | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|
| **Description** | **2026** | **2027** | **2028** | **2029** | **2030** | **2031** |
| Operation and Maintenance Expenses | $50,951 | $53,665 | $56,459 | $59,330 | $62,273 | $65,033 |
| Annual Debt Service | -- | -- | -- | -- | -- | -- |
| Transfers and Capital | -- | -- | -- | -- | -- | -- |
| Gross Revenue Requirements | $50,951 | $53,665 | $56,459 | $59,330 | $62,273 | $65,033 |
| | | | | | | |
| Less Income / Funds from Other Sources: | | | | | | |
| Investment Income | $-- | $-- | $-- | $-- | $-- | $-- |
| Contracted Fines [2] | -- | -- | -- | -- | -- | -- |
| Total | $-- | $-- | $-- | $-- | $-- | $-- |
| | | | | | | |
| Net Collection Funding Requirements | $50,951 | $53,665 | $56,459 | $59,330 | $62,273 | $65,033 |
| | | | | | | |
| Collection Assessment Revenue – Existing Rates | $47,872 | $48,751 | $49,554 | $50,312 | $51,021 | $51,582 |
| Rate Revenue Adjustments [3] | n/a | 10.35% | 3.50% | 3.50% | 3.50% | 3.50% |
| Adjusted Collection Revenue | $47,872 | $53,797 | $56,597 | $59,473 | $62,423 | $65,318 |
| Net Transfers To / (From) Reserves [4] | ($3,079) | $132 | $138 | $144 | $149 | $285 |

[1] Amounts shown derived from Table 14 at the end of this report. Totals may vary due to rounding.

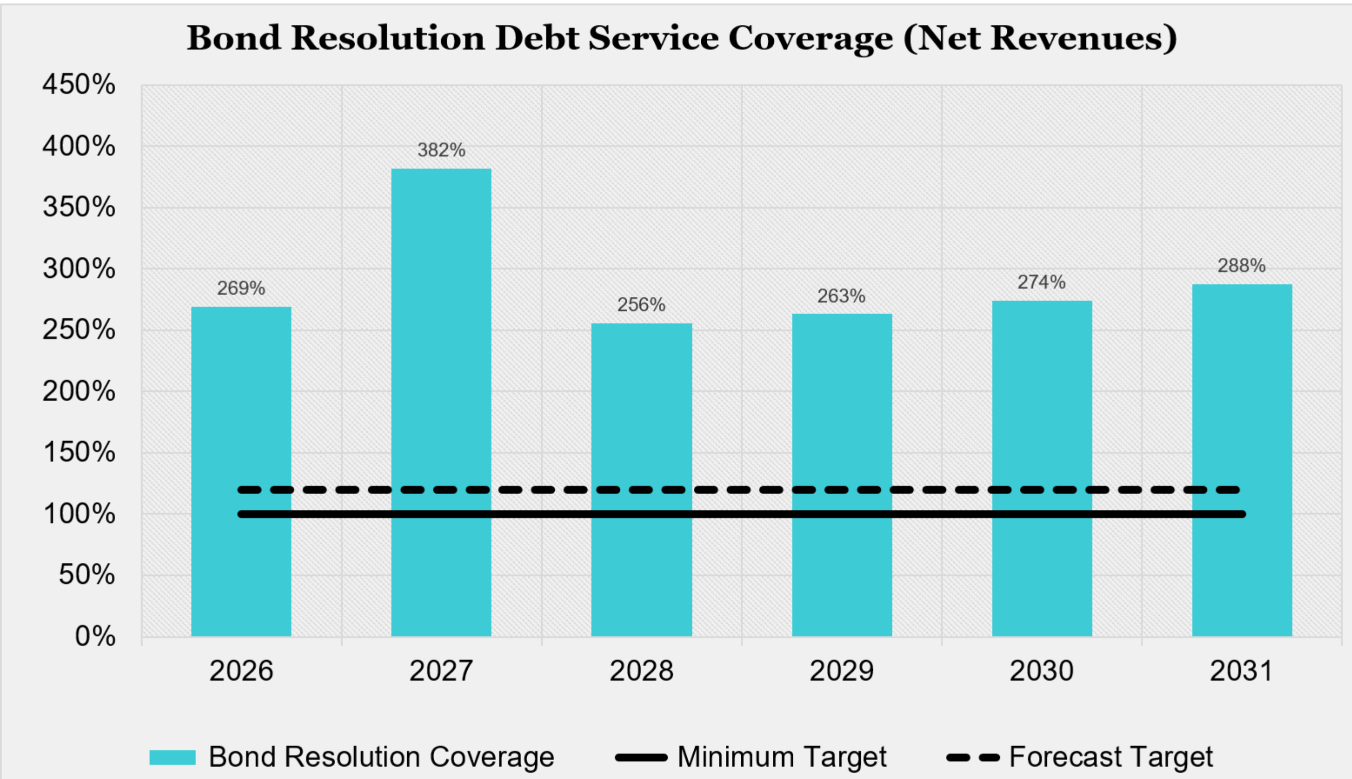
[2] Reflects minor revenues from fines related to the monitoring of contracted collection.

[3] Reflects the current period percent increase in collection revenues.

[4] Reflects assumed transfers to / (from) reserves.

As shown above, the existing collection component of the assessment revenues is projected to be insufficient due increases in the cost of contracted collection. Cash reserves are used in Fiscal Year 2026 to phase in the collection rate increase.

Based on implementation of the identified rate revenue adjustments and recognizing the assumptions made for purposes of this Study, which should be read in its entirety, the Department is expected to maintain compliance with the requirements of Resolution No. 16-08-10 adopted August 16, 2016 (Bond Resolution), which authorized the issuance of the outstanding bonds. The following chart provides the projected calculation of debt service coverage[2] compliance with the rate covenant as delineated in the Bond Resolution:




Prior to the Fiscal Year 2016, the Department had experienced recurring declines in the debt service coverage and resulted in a credit rating downgrade by Moody's Investor Service (Moody's) from A3 to Baa1[3]. In response, the County adopted a series of rate adjustments over the last several years, which have significantly improved the net revenues of the System. As shown in the chart above and based on the assumptions as delineated in this study, the identified rate revenue increases are projected to produce sufficient Net Revenues,

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[2] The calculation of coverage recognizes Gross Revenues less operating expenses (exclusive of depreciation, amortization or closure expenses) should produce net revenues at least equal to 100% of the annual debt service and required transfers.

[3] Moody's provides the following rankings for investment grade credits from highest to lowest as follows: Aaa, Aa1, Aa2, Aa3, A1, A2, A3, Baa1, Baa2, Baa3.

as defined in the Bond Resolution, to generate debt service coverage equal to or above the minimum target for the entire Forecast Period.

The Study assumes targeting overall unrestricted cash reserves equal to 12 months of operating expenses. The target is based on Moody's credit surveillance opinion dated December 21, 2015, and subsequent credit analysis updates, which indicate that the Department could face a further credit rating downgrade should debt service coverage fall below 1.0 times and/or unrestricted cash reserves fall below 12 months operating expenses. The following table provides a summary of the projected cash reserves by fund:

### Projected Ending Fund Balance ($000s)

| | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|
| Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Fund 40100 – Operations | $25,068 | $25,068 | $25,068 | $25,068 | $25,068 | $25,068 |
| Fund 40120 – Subaccount – R&R | 13,403 | 13,403 | 13,403 | 13,403 | 13,403 | 13,403 |
| Fund 40110 – Subaccount – System Reserve Fund | 4,308 | 10,875 | 6,747 | 3,091 | 1,358 | 1,536 |
| Fund 40103 – Rate Stabilization | 29,028 | 29,028 | 29,028 | 29,028 | 29,028 | 29,028 |
| Fund 40106/32 – System Reserve Fund – CIP | 262 | 9,455 | 20,807 | 31,790 | 27,701 | 24,994 |
| Fund 40107 – Closure Fund | 12,898 | 19,791 | 26,788 | 25,830 | 32,918 | 40,111 |
| Fund 40162/63/64 – Debt Service – Sinking | 9,422 | 6,059 | 6,059 | 6,059 | 6,059 | 6,059 |
| Fund 40170/71 – Debt Service – Reserve | 7,708 | -- | -- | -- | -- | -- |
| Debt Proceeds | 82,850 | 46,029 | 14,002 | -- | -- | -- |
| Total Projected Available Fund Balances | $184,947 | $159,709 | $141,903 | $134,269 | $135,535 | $140,199 |
| | | | | | | |
| Cash Reserve Target Compliance: | | | | | | |
| Projected Fund Balance Less Restricted Funds [*] | $84,965 | $107,619 | $121,839 | $128,208 | $129,474 | $134,138 |
| 12 Months Operating Expenses | 144,473 | 149,990 | 156,102 | 163,474 | 170,005 | 176,414 |
| Amount Above or Below Target | ($59,508) | ($42,372) | ($34,263) | ($35,266) | ($40,532) | ($42,276) |

[*] Amounts shown exclude debt-related funds and customer deposits. Although landfill closure reserves are restricted for purposes of this analysis such funds are considered to be available for the needs of the System recognizing that the restriction is established by the Board of County Commissioners action and such funds could be available during times of need or emergency should the Board of County Commissioners unrestricted such funds.

For purposes of this analysis and based on discussions with Department staff, Raftelis has assumed certain minimum financial performance metrics based on industry best practices in order to maintain and ultimately improve the creditworthiness of the System. The following provides a summary of the principal minimum financial metrics relied upon in the development of this Study.

1. Net Revenues providing an annual debt service coverage ratio equal to or greater than 1.2×.

2. Operating cash reserves equal to or greater than 150 days of operating expenses to provide the necessary working capital and a hedge against declines in other operating revenues (e.g., electric revenues).

3. Capital cash reserves at the greater of either:

    a. 6.0% of prior year's reported depreciable assets (e.g., roughly equal to two years of depreciation equivalent); or

    b. The average annual cost of the identified 5-year or 10-year CIP.

4. Landfill closure reserves equal to at least the reported liability for closure plus one year of long-term care costs incurred subsequent to the closure of the landfill.

5. Maximum amount of System outstanding debt to gross revenues ranging from 4.0× to 6.0×.

6. Minimum amount of capital reinvestment to the System equal to five percent of the prior year's Gross Revenues, excluding collection revenues, or as may be determined by the County's consulting engineers.

For additional information concerning compliance with these financial targets, please reference Section 8 of this report. Based on the recommended financial targets, projected cost of revenue requirements and identified rate adjustments, the net system revenue requirements were evaluated relative to the current rate structure comprised of:

- Residential Collection and Disposal Assessments
- Solid Waste System Assessment (i.e., Disposal Facility Assessment and Recycling Assessment)
- Assessed Billing Charge
- Tipping Fees by Type of Waste

The following table provides a brief summary of the primary residential assessments and tipping fees proposed for the Fiscal Year 2027:

## Summary of Historical, Existing, and Proposed Rates

| Description | Historical 2025 | Existing 2026 | Proposed 2027 |
|---|---|---|---|
| Assessments: | | | |
| Collection (Avg. Areas 1-5) [1] | $203.62 | $236.81 | $261.32 |
| Disposal MSW [2] | 67.37 | 69.83 | 72.10 |
| Disposal Yard Waste [3] | 7.44 | 7.91 | 8.16 |
| Disposal Facility Assessment Charge [2] | 19.73 | 20.45 | 21.11 |
| Recycling [4] | 11.71 | 12.20 | 12.60 |
| Surcharges | -- | -- | -- |
| Billing Fee | 2.45 | 2.45 | 2.45 |
| Early Prepayment Gross Up (4%) | 13.01 | 14.57 | 15.74 |
| Gross Assessment Average for Areas 1-5 [5] | $325.33 | $364.22 | $393.48 |
| | | | |
| Assessment Paid in February = 1% Discount | $322.08 | $360.58 | $389.55 |
| Assessment Paid in January = 2% Discount | 318.83 | 356.94 | 385.61 |
| Assessment Paid in December = 3% Discount | 315.57 | 353.29 | 381.68 |
| Assessment Paid in November = 4% Discount | 312.32 | 349.65 | 377.74 |
| | | | |
| Tipping Fees per Ton by Waste Type: | | | |
| MSW [6] | $67.37 | $69.83 | $72.10 |
| Commercial Horticulture / Yard Waste | 42.37 | 43.92 | 45.35 |
| Residential Horticulture / Yard Waste | 34.83 | 36.10 | 37.27 |
| C&D | 67.78 | 70.25 | 72.53 |
| Class III | 67.78 | 70.25 | 72.53 |
| Tires | 225.00 | 233.21 | 240.79 |
| Recycling | 43.59 | 45.18 | 46.65 |
| | | | |
| Surcharges per MSW Ton [6][7] | $-- | $-- | $-- |
| | | | |
| Disposal Facility Assessment per Ton [8] | $19.73 | $20.45 | $21.11 |

*Table footnotes on following page.*

*Table footnotes:*

[1] Amounts shown reflect the average fee charged for the franchise collection areas 1-5.

[2] County assesses residential customers the MSW disposal and the Disposal Facility Assessment based on the following waste generation assumptions:

| | | |
|---|---|---|
| FY25 – 1.00 Tons | FY26 – 1.00 Tons | FY27 – 1.00 Tons |

[3] County assesses residential customers the Yard Waste Assessment based on the following waste generation assumptions:

| | | |
|---|---|---|
| FY25 – 0.18 Tons | FY26 – 0.18 Tons | FY27 – 0.18 Tons |

[4] County assesses residential customers the Recycling Assessment based on the waste generation assumption of 0.27 tons per unit.

[5] Reflects gross assessments before early prepayment discounts as allowed by Florida Statutes, Chapter 197.

[6] Unincorporated waste generated by commercial and multi-family customers is charged a gate fee per ton including the addition of the base tipping fee plus applicable surcharges per ton for MSW deliveries. Currently the County does not charge any surcharges.

[7] Amounts shown are not charged to municipal customers, with exception to Fort Myers Beach, Bonita Springs, and the Village of Estero for which the County provides collection services and assess any applicable surcharges pursuant to interlocal agreement. Currently the County does not charge any surcharges.

[8] Presented for informational purposes only since the disposal facility assessment charge is charged to all customers by assessment and to Hendry County as part of their gate fee.

The bill for residential solid waste collection and disposal is collected by non-ad valorem assessment included on the ad valorem tax bill as allowed by Florida Statutes, Chapter 197, which provides a reliable basis for solid waste services and the ability to lien a property for non-payment. As shown above, the overall residential collection and disposal assessment for unincorporated residents of the County include a mark-up to the calculated fee for the early payment discount that is extended to customers as part of the ad valorem billing process (pursuant to Florida Statutes, customers may elect to receive a discount of up to 4% if they pay all of the charges and taxes included on the ad valorem tax bill prior to the due date of the bill). Therefore, if the full 4% discount is recognized by a property owner (the majority of the property owners elect to pay early and obtain the four percent discount), the County will collect the full rate for service (after the discount is applied); the mark-up of fees included on the ad valorem tax bill is customary and allows the solid waste enterprise fund to fully collect the fees for service. As shown in the prior table, the residential solid waste charge for collection and disposal services is expected to increase on average by approximately $29.26 or $2.44 per month for the Fiscal Year 2027. Disposal cost increases for residential customers within municipalities (excluding residents of the City of Bonita Springs, the Town of Fort Myers Beach, and the Village of Estero) served by the County may see their annual charges increase (excludes collection increases) by approximately $3.58[4] a year or $0.30 per month. The following table provides a summary of comparable fees charged by other Florida counties for collection and disposal service to the existing and adopted fees for the County:

## Solid Waste Fee Comparison with Other Florida Systems

| | Residential Assessment | | | Tipping Fees | | | |
|---|---|---|---|---|---|---|---|
| Description | Collection | Disposal | Total | MSW | C&D | Yard Waste | Tires |
| Lee County – Existing [1][2] | $236.81 | $112.84 | $349.65 | $69.83 | $70.25 | $43.92 | $233.21 |
| Lee County – FY27 [1][2] | $261.32 | $116.42 | $377.74 | $72.10 | $72.53 | $45.35 | $240.79 |
| | | | | | | | |
| Other Systems with Waste-to-Energy Facilities: | | | | | | | |
| Broward County [3] | N/A | N/A | $390.00 | N/A | $100.00 | $75.00 | $130.00 |
| Hillsborough County [3] | $302.17 | $208.60 | $510.77 | $141.00 | $104.00 | $65.00 | $249.00 |
| Miami-Dade County [4] | N/A | N/A | $702.00 | $115.80 | $115.80 | $115.80 | $140.00 |
| Palm Beach County [3] | $293.83 | $205.00 | $498.83 | $42.00 | $80.00 | $35.00 | $125.00 |
| Pasco County [3] | $258.84 | $114.00 | $372.84 | $104.03 | $104.03 | $104.03 | $200.00 |
| Pinellas County [3] | N/A | N/A | $240.00 | $58.86 | $58.86 | $58.86 | $180.00 |
| City of Tampa [3] | N/A | N/A | $502.32 | $115.00 | $115.00 | $115.00 | $195.00 |
| | | | | | | | |
| Systems without Waste-to-Energy Facilities: | | | | | | | |
| Charlotte County [2] | N/A | N/A | $324.64 | $39.28 | $39.28 | $39.28 | $125.46 |
| Collier County [3] | N/A | N/A | $261.91 | $90.35 | $96.55 | $57.50 | $235.75 |
| Hernando County [3] | $217.37 | $98.04 | $315.41 | $60.50 | $76.00 | $54.50 | $150.00 |
| Manatee County [3] | N/A | N/A | $283.80 | $46.00 | $65.00 | $44.00 | $165.00 |
| Polk County [2] | $281.65 | $64.40 | $346.05 | $46.00 | $46.00 | $36.50 | $300.00 |
| Sarasota County [2] | N/A | N/A | $263.96 | $60.85 | $59.91 | $47.43 | $290.61 |
| | | | | | | | |
| Other System Averages | $270.77 | $138.01 | $385.58 | $76.64 | $81.57 | $65.22 | $191.22 |

*Table footnotes on following page.*

[4] Note that residential customers within municipalities are responsible for collection services within their boundaries and pay a separate charge for collection directly to the municipality. Amounts shown reflect only the estimated increase in cost to the average residential customer if they were to pay the County's MSW and yard waste tipping fee and the assumed Solid Waste Assessment charge per ton of delivered waste. Actual impacts to residential customers may vary due to fee application through MSTU or assessment.

*Table footnotes:*

[1] Amounts shown for the residential assessment reflect the gross assessment before early prepayment discounts. The billing charge is included as a component of the residential disposal assessment.

[2] Denotes residential collection service at one day per week for garbage, recycling, and yard waste collection.

[3] Denotes residential collection service at two days per week for garbage collection and one day per week for recycling and yard waste collection. Note garbage collection service in Pinellas County is for one or two days per week depending on location.

[4] Miami-Dade County residential collection service includes two days per week for garbage / yard waste collection and one day every other week for recycling collection.

As shown above, the proposed rates for the Fiscal Year 2027 are projected to remain lower than the average charged by the other surveyed counties for similar solid waste service. The average residential assessment for other systems with waste-to-energy facilities is $459.54 per year. Based on the rate increases identified in this report, the County's residential assessment is projected to remain below average. Several of the surveyed local governments are likely implementing rate increases for Fiscal Year 2027 and beyond.

# Summary of Findings

Based on the findings of this study the following observations are provided for consideration by the BOCC and County administration:

1. The existing disposal and collection fees for service are projected to be insufficient to fund the identified funding requirements of the System, and it is recommended that the BOCC adopt the recommended rates for Fiscal Year 2027.

2. The County should adjust the collection component of the residential assessment so that it fully recovers the cost of franchise collection by implementing the annual increases identified for the Forecast Period.

3. The proposed rates for Fiscal Year 2027 are generally lower than the average of other surveyed local governments providing similar service.

4. As the County prepares to enter the public debt market to fund major capital projects, the BOCC should consider adopting a multi-year rate plan for tipping fees and a maximum residential assessment.

5. Recognizing the uncertainty surrounding changes in market conditions and the timing of the need for additional disposal capacity, staff should continue to closely monitor and perform annual financial

projections to assess the sufficiency of System revenues to meet the expenditure needs of the System and for compliance with the rate covenants and flow of funds requirements delineated in the Bond Resolution and need for additional rate adjustments; and

6. The County should regularly review and update the financial plan to evaluate trends in service area growth, solid waste elements, costs, and capital reinvestment and financing to ensure compliance with the Rate Covenants contained in the Bond Resolution, promote the overall creditworthiness of the System and limit financial risk, and provide for long-term rate sustainability.

## Summary of Proposed Fiscal Year 2027 Rates

| Description | Proposed 2027 |
|---|---|
| Assessments: | |
| Collection (Average Areas 1-5) [1] | $261.32 |
| Disposal MSW [2] | 72.10 |
| Disposal Yard Waste [3] | 8.16 |
| Disposal Facility Assessment Charge [2] | 21.11 |
| Recycling [4] | 12.60 |
| Surcharges | -- |
| Billing Fee | 2.45 |
| Early Prepayment Gross Up (4%) | 15.74 |
| Gross Assessment Average for Areas 1-5 [5] | $393.48 |
| | |
| Tipping Fees per Ton by Waste Type: | |
| MSW [6] | $72.10 |
| Commercial Horticulture / Yard Waste | 45.35 |
| Residential Horticulture / Yard Waste | 37.27 |
| C&D | 72.53 |
| Class III | 72.53 |
| Tires | 240.79 |
| Recycling | 46.65 |
| | |
| Surcharges per MSW Ton [6] | $0.00 |
| | |
| Disposal Facility Assessment per Ton | $21.11 |

*Table footnotes on following page.*

*Table footnotes:*

[1] Amounts shown reflect the average fee charged for the franchise collection areas 1-5.

[2] County will assess residential customers the MSW disposal, and the Disposal Facility Assessment based on the waste generation assumption of 1.0 ton of waste per unit.

[3] County will assess residential customers the Yard Waste Assessment based on the waste generation assumption of 0.18 tons per unit.

[4] County will assess residential customers the Recycling Assessment based on the waste generation assumption of 0.27 tons per unit.

[5] Reflects gross assessments before early prepayment discounts as allowed by Florida Statutes, Chapter 197.

[6] Unincorporated waste generated by commercial and multi-family customers is charged a gate fee per ton including the addition of the base tipping fee plus applicable surcharges per ton for MSW deliveries. Currently the County does not charge any surcharges.

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# Section 1: General Overview

## Introduction

On behalf of the Lee County Solid Waste Department (Department), Raftelis Financial Consultants, Inc. (Raftelis) was tasked with the preparation of a six-year revenue sufficiency and rate study of the integrated solid waste management system (System) encompassing the Fiscal Year 2026 beginning October 1, 2025 (the current budget year) through Fiscal Year 2031 ending September 30, 2031 (Forecast Period). Specifically, Raftelis was tasked with:

- Updating the financial forecast model to analyze the financial and business activities of the Solid Waste Enterprise Fund, including evaluating anticipated changes to the following components of the enterprise operations:
    - Changes in assessed units and waste tonnage deliveries by customer type, category of waste and disposal facility.
    - Capacity utilization of the County's disposal facilities.
    - Inflation of expenses or changes in System operations affecting costs.
    - Contractual operating expenses and shared revenues.
    - Long-term liabilities for landfill closure and post-closure costs.
    - Capital funding requirements and issuance of additional debt.
    - Cash reserves and investment income recognized by fund type and purpose (e.g., operating versus capital funds).
    - Compliance requirements of the System, including financial assurance requirements of the Florida Statutes from landfill closure and the rate covenants associated with the outstanding debt.
- Evaluation of the System's overall financial position and recommended financial management policy.

This report provides a summary of the recent trends, study methodology, principal assumptions, findings, and an overview of the projected financial position of the Department.

The Department is responsible for the disposal of solid waste for approximately 840,000 residents throughout the County and contractually responsible for disposal of waste deliveries from Hendry County associated with the shared Lee / Hendry Regional Solid Waste Disposal Facility (the "Lee / Hendry Landfill" or LHLF). The Department typically processes approximately one million tons of solid waste annually comprised primarily of: i) garbage or Class I waste (also referred to as MSW); ii) horticulture or yard waste; iii) single-stream recycling; iv) Class III waste (i.e., waste that does not leach) and construction and demolition debris; and v) biosolids or sludge from wastewater treatment plant operations.

## Facilities

The County has received numerous awards and recognition for the System's facilities and staff operations which represent both a significant achievement and investment made by the County and staff. The operations and facilities for the County are oriented towards minimizing landfilled waste and promoting recycling. For the Fiscal Year 2024, the County achieved a recycling rate of 78%, which ranks third statewide. To achieve the rate of recycling, the County provides once a week residential single-stream recycling collection, receives renewable energy credits for waste disposal due to the waste-to-energy facility, and has adopted ordinances which require mandatory recycling for commercial and multi-family residential waste, as well as mandatory recycling of C&D waste. The following section provides an overview of the primary disposal facilities.

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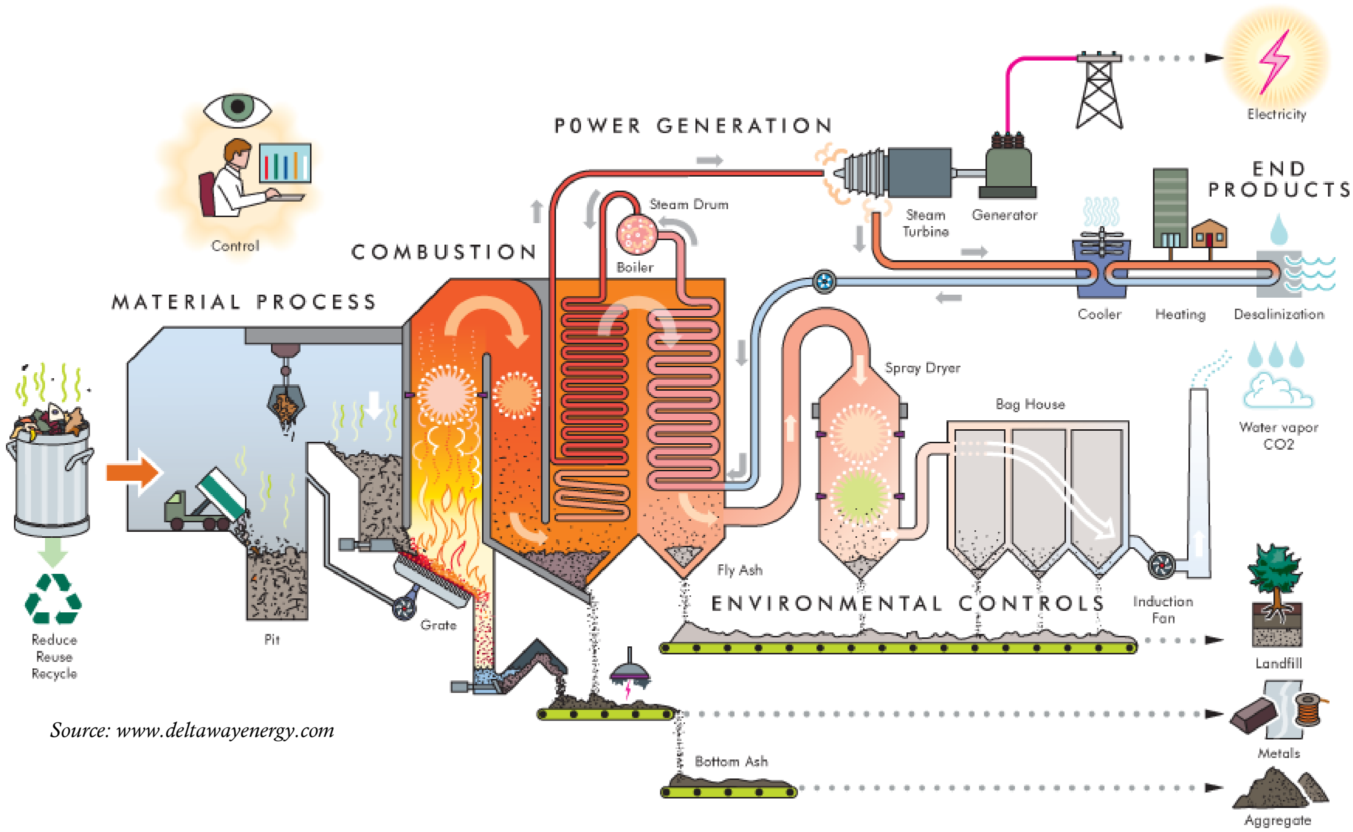
*The Buckingham Campus shown above provides synergies for the integrated solid waste management system and includes the collocated WTE, MRF, C&D Recycling, MSW transfer station (not pictured), fleet maintenance, tire and yard waste processing facilities. Not shown are the County's other disposal facilities including: Lee / Hendry Landfill, compost facility, household chemical waste, and Hendry County transfer stations.*

## Waste-to-Energy (WTE) Facility

The County's WTE facility is the primary means of disposal for all inbound waste. During the Fiscal Year 2025, the County burned approximately 550,000 tons of waste or approximately 50% of the total inbound waste delivered. Waste burned at the WTE facility is referred to as processable waste and is primarily comprised of MSW, yard waste, residuals from residential and C&D recycling programs, and some tire waste. Burning waste produces approximately 535 kWh (kilowatt-hours) of net electricity per ton on average, while reducing the total volume and weight of MSW by 90% and 75%, respectively. This means burning 30 tons of waste results in enough electricity to power a typical residential home in Florida for one year and producing a dense ash by-product that weighs approximately 7.5 tons but has the same volume as only three tons of non-combusted MSW. The following diagram provides an overview of a typical WTE facility operation:




*Source: www.deltawayenergy.com*

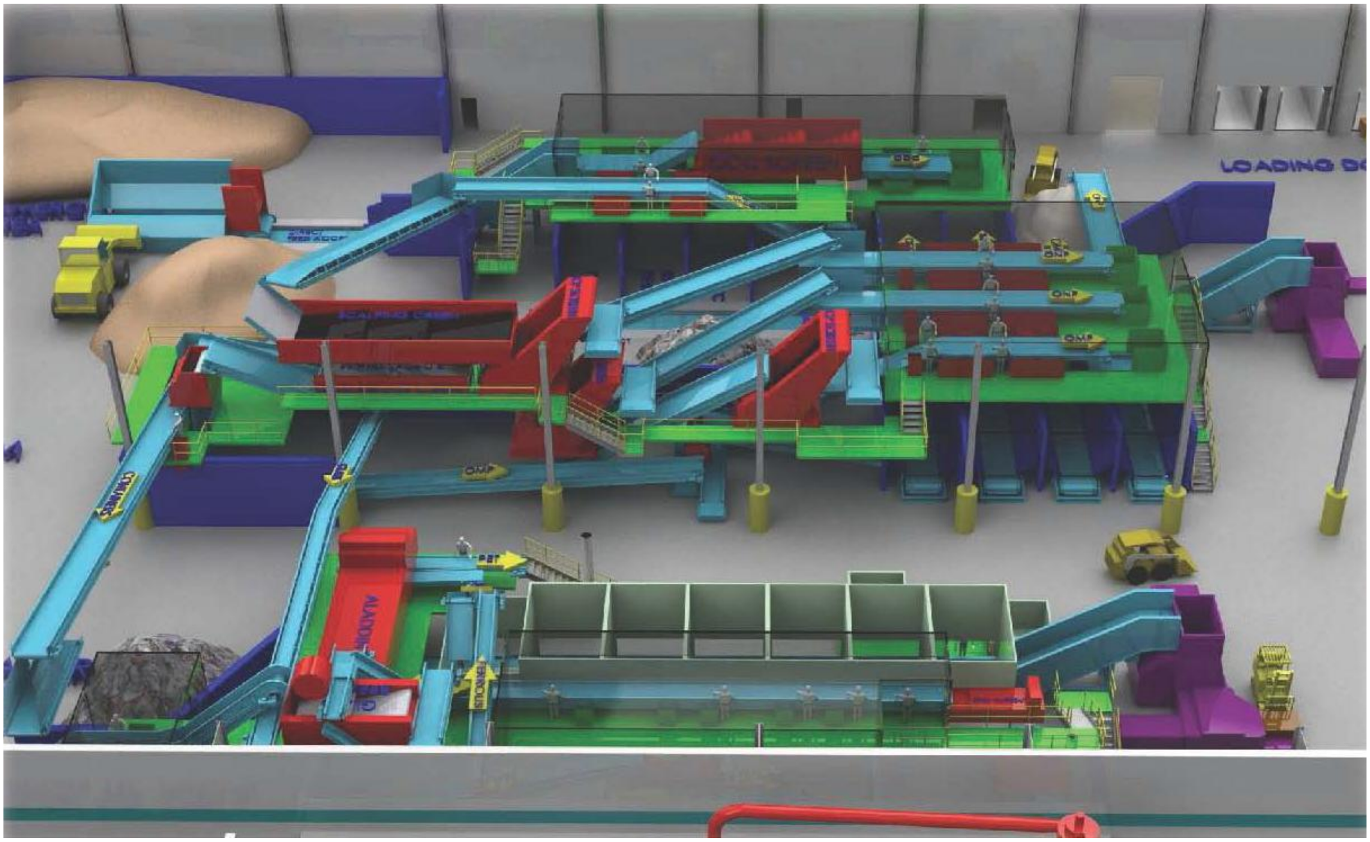
In addition to the production of electricity and significant reduction in the volume of waste landfilled, the WTE also recovers ferrous and non-ferrous metals which are sold and recycled to help offset the cost of operation. The Florida Department of Environmental Protection (FDEP) provides a recycling credit for each MWh of energy production equal to one ton of recycling waste. For the Fiscal Year 2024, the County generated a gross electrical production of 0.52 MWh (megawatt-hours) per ton processed resulting in a 0.60 recycling credit for every ton burned. It should be noted that if the County achieves a traditional recycling rate above 50% (excluding waste burned at the WTE), which it did in Fiscal Year 2024, the credit for electrical production is equal to 1.25 tons per MWh of energy production.

The facility operates seven days a week and 24 hours per day through a contractual agreement with Reworld Waste, LLC. (previously Covanta). The agreement was amended in 2006 for the expansion of the current WTE from 1,200 tons per day to the full design capacity of 1,836 tons per day. The expansion was primarily funded by the issuance of the Series 2006 Bonds. The agreement with Reworld was originally valid through November 30, 2024 but was amended to extend through November 30, 2031. It identifies, among other things, that: i) a minimum amount of waste must be delivered by the County (Guaranteed Tonnage) and processed by Reworld (Process Guarantee). The Process Guarantee by Reworld is equal to 600,000 tons annually (assuming no uncontrollable events impairing operations). The Guaranteed Tonnage is established annually by written notification from the County to Reworld 90 days prior to the start of the subsequent Billing Year and must be less than or equal to the Process Guarantee; ii) Reworld is contractually responsible for the operation, maintenance, renewal and replacement of the facility and has certain performance guarantees related to the use of energy, materials and supplies required for the operation of the WTE facility; and iii) Payment to Reworld is primarily comprised of an increasing service fee based on the amount of waste processed plus revenue sharing provisions equal to 10% of electrical energy sold and 50% of any ferrous and non-ferrous metal sales.

Recognizing the WTE facility is the primary means of disposal for the County, it is important to note the associated risks to operations. A primary concern of operation is related to a prolonged failure of equipment due to an uncontrolled circumstance or other event impairing the function of the facility, which would result in the lack of electrical production and/or inability to process waste at the WTE. The County can divert waste to the Lee / Hendry Landfill under such circumstances but would increase the cost associated with transport and disposal, which was estimated at approximately $31 per ton pursuant to a March 2013 memorandum by the Department's then legal counsel, R. Stuart Broom (Broom Memo). Pursuant to the Broom Memo, a similar event occurred at the Stanislaus Resources Recovery Facility in California in late 2011 from a failure of the generator resulting in a lack of electrical generation for an 11-month period. For reference, the County generated approximately $10.9 million in net electric revenue sales for the Fiscal Year 2025. Other risks identified in the Broom Memo include the contractual obligation to pay Reworld for the guaranteed waste deliveries, as well as a loss of parasitic electrical production from a loss in operation of the generators at the WTE facility requiring the purchase of electricity and gas for the continued burning of waste. As a result, it is important that the County maintain adequate reserves to provide financial margins to account for the potential catastrophic or uncontrollable prolonged facility outages. Recommendations concerning Department reserves are discussed in more detail in subsequent sections to this report.

## Material Recovery Facility (MRF)

The County's MRF is collocated with the WTE at Buckingham Campus and is responsible for the processing of all the County's single-stream recycling materials, which have averaged approximately 84,000 tons annually for the last five years. The MRF operates using electricity produced by the WTE facility. During processing, not all materials can be recycled resulting in residuals that are routed to the WTE facility to be burned. The MRF recycling residuals have averaged approximately 20% of total inbound recycling materials over the last five years. The FDEP provides credits for every ton of recycled waste. The following illustration provides an overview of the facility equipment and sorting stations.



The processing facility is equipped with an electronically controlled conveyor belt, an optical sorter, several screens, and magnets that sort the recyclable material by product. The MRF can process up to 30 tons of recyclable material per hour.

Operation of the County's MRF is contractually provided by Sims Municipal Recycling of New York, LLC (Sims), which is responsible for the processing, recycling, marketing, and sale of recycled materials. The agreement with Sims includes a five-year term, which became effective October 1, 2022 and expires September 30, 2027. The contract allows for two renewal terms, which total five years. Pursuant to the service agreement, the contractor is paid a processing fee for each ton processed, which is netted against the revenue from the sale of recyclables. The County shares any revenue generated from the sale of recyclables above the contractor's fee with 75% of such revenues allocable to the County and 25% to the contractor. The chart below provides an illustration of the recent values for recycled materials relative to the contract price.

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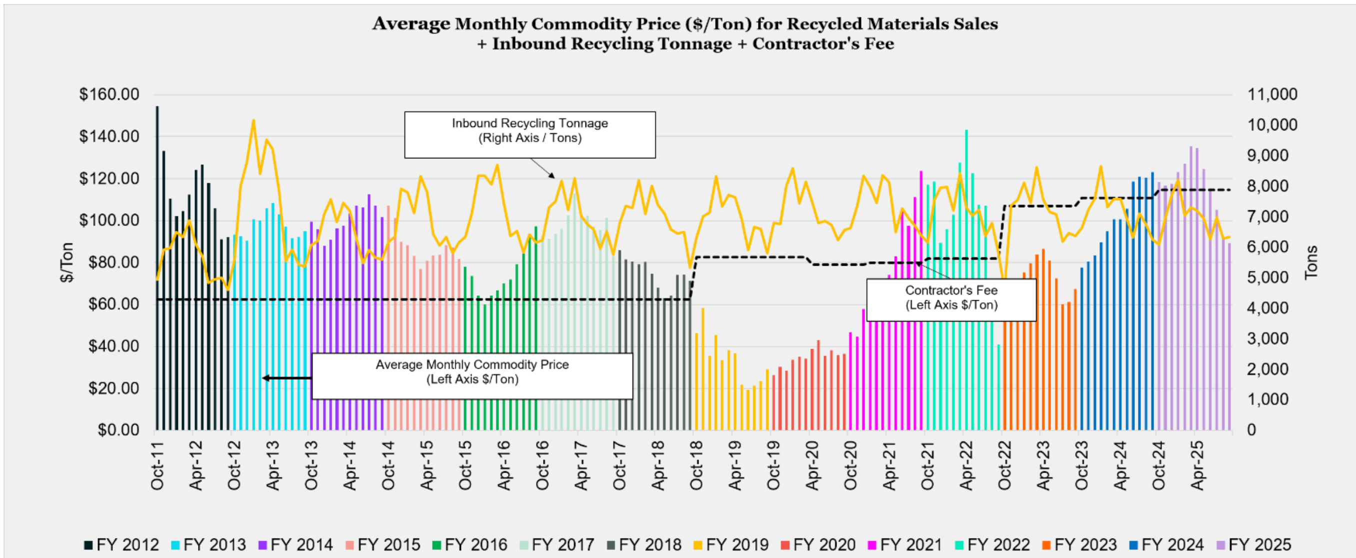


As shown above, when the average monthly commodity price (shown as bars) falls below the contractor's fee (shown as dotted line), the County does not share in any revenues from the sale of recovered materials. During the Fiscal Year 2011 the County reported approximately $3.0 million in revenue, however recycling has generally been a net expense since Fiscal Year 2019, with brief periods of favorable commodity prices in part of Fiscal Years 2021, 2022, 2024, and 2025. For purposes of this Study, no net recycling revenues derived from the sale of recovered materials are assumed during the Forecast Period, however, should the County generate any such revenue, such amounts could be used to fund additional future capital needs.

## Construction and Demolition Debris (C&D) Recycling Facility

The County's C&D recycling facility is collocated with the WTE and MRF facilities at Buckingham Campus and is responsible for the recycling of Class III and C&D materials, which have averaged approximately 195,500 tons annually over the last five years. Of the processed waste in Fiscal Year 2025, approximately 31,800 tons were reported as recovered and recycled, or repurposed as a landfill amendment for drainage or road maintenance. The C&D recycling facility provides a benefit to the County by way of increasing the recycling rate of waste and consequently reducing the amount of landfilled waste.

The C&D recycling facility is owned and operated by the County and incorporates mechanical separation and manual separation of materials. The following illustration provides a photograph of the initial mechanical separation of C&D materials:

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*Lee County C&D Debris Recycling Facility shown above. The following link provides a demonstration of the facility in operation: www.youtube.com/watch?v=P4XYX1pvt2Q.*

## Lee / Hendry Regional Landfill

The Lee / Hendry Regional Landfill was constructed and placed in service to support the disposal of waste associated with operation of the System. It is located in Hendry County within close proximity to the County and State Road 82. Over the last five years, the Lee / Hendry Landfill primarily operated as a disposal site for inert ash produced by the WTE facility averaging approximating 132,000 tons annually, C&D and Class III waste of approximately 141,000 tons annually, approximately 139,000 tons of MSW, and minor amounts of sludge not used for composting. It should be noted that due to the growth in waste deliveries and capacity limitations at the WTE facility, MSW deliveries to the Lee / Hendry Landfill have increased. The following provides an overview of the facility:

*The Lee / Hendry Regional Landfill shown above includes an ash monofill, Class I and Class III landfill sites, leachate management and deep injection well, and the County's composting facility.*

The Lee / Hendry Landfill primary disposal sites include:

- <u>Ash Monofill</u>:  Permitted capacity utilization = 61%
- <u>Class III</u>:  Permitted capacity utilization = 24%
- <u>Class I</u>:  Permitted capacity utilization = 33%

The County entered into an interlocal agreement with Hendry County whereby the County is required to receive and dispose of waste generated by residents and businesses within Hendry County. In addition, the County is responsible for the operation and maintenance of two transfer stations located in Hendry County to receive and transfer waste to the County's disposal facilities. Only waste generated within Lee and Hendry Counties may be landfilled at the Lee / Hendry Landfill. As a condition of securing landowner support from adjacent properties for the development of the Lee / Hendry Landfill, the County entered into a separate agreement (Hendry Landowner Agreement), which provided for, among other things, limitations on the landfill height, runoff mitigation / setbacks and landfill use being primarily for the disposal of ash and minimal disposal of MSW.

## Composting Facility

The County owns and operates a composting facility at the Lee / Hendry Landfill (shown in the photograph below), which receives approximately 31,500 tons of mulched yard waste and approximately 63,700 tons of sludge to produce over 22,700 tons of compost annually on average. The compost is primarily sold in bulk to local landowners for agricultural use. The remaining compost is sold to retail customers in bags, by the cubic yard, or by the ton at the County's facilities.

*The County's composting facility utilizes specialized equipment, shown above, to periodically turn the mulch and sludge amendment to reduce heat buildup from bacteriological decomposition to produce compost more efficiently for resale. Link for brief demonstration: https://youtu.be/szRFHoycAIQ.*

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# Section 2: Enterprise Fund and Revenue Sufficiency Methodology

The Department operates and is established as an enterprise fund. As such, the enterprise fund must have revenues equal to the cost of services provided by the System and the County must establish rates sufficient to cover the cost of operating, maintaining, repairing, and financing the System.

According to the Governmental Accounting Standards Board:

> *"Enterprise Funds should be used to account for operations that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that costs of providing services to the general public on a continuing basis be financed or recovered primarily through user charges."*

The Department has historically maintained a positive financial position and annually reevaluates the sufficiency of rate / fee revenues through the budgetary and residential assessment setting procedures. The management within the Department is also responsible for evaluation of monthly financial and operating statistics. In order to evaluate the existing and forecasted financial position of the System the following methodology was recognized:

1. An evaluation of the service area requirements for the Department was reviewed. This included an analysis of the recent historical trends in customers served and waste generation tonnage statistics in order to provide: i) a representative forecast of System needs from a financial standpoint; and ii) a projection of rate revenues consistent with the projected service area demands.

2. Collection and disposal related costs were independently evaluated in order to determine the sufficiency of the respective collection and disposal fees for services. A revenue and cost allocation review was performed by budgetary line item and reviewed with staff.

3. A projection of the Net Revenue Requirements funded from disposal fees was analyzed utilizing the following approach:

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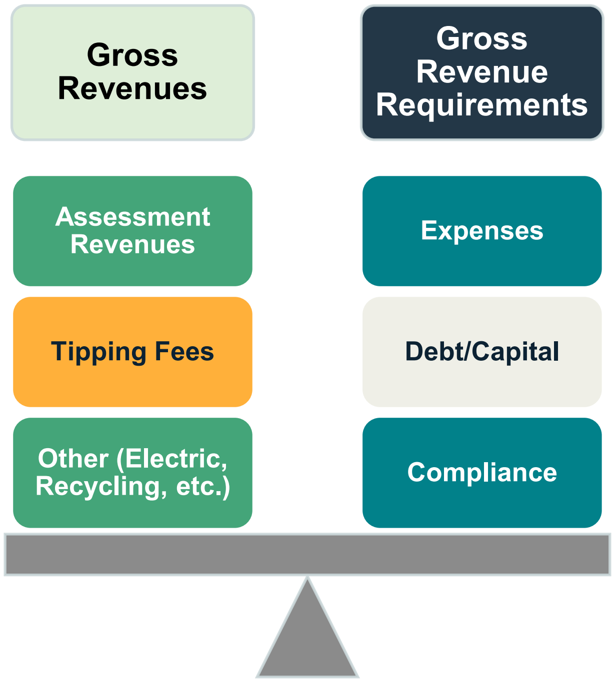


\+ Cost of Operation and Maintenance
\+ Capital Expenditures
\+ Fund Transfers / Covenant Compliance
– Electric / Other Revenue and Income

= Net Revenue Requirements (Funded from Assessment / Tipping Fees)

4. Included as a component of Net Revenue Requirements was the development of a funding plan for the System capital equipment and facility improvements. The funding of identified capital expenditures recognized the use of available cash reserves or user fees. Additional debt was assumed to aid in financing new facilities and major WTE life extension projects during the Forecast Period.

5. The cash position of the System was evaluated and taken into consideration through the identification of targeted minimum ending cash balances in order to adequately reserve working capital balances for operational risks (e.g., electrical production outages, changes in market values of recyclables, etc.) and provide funds for financing future capital needs of the System.

6. Annual System rate adjustments were identified in which are projected to fully fund the Net Revenue Requirements and meet the overall financial needs of the System.

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# Section 3: Agreements

Approximately 78% of the operating expenses of the System are related to payments to private providers for contractual operations or services. In addition, the County generates a significant portion of revenue through contractual agreements including municipal interlocal agreements for waste disposal and from electrical sales agreements with Rainbow Energy Marketing Corporation. This section provides a brief overview of the principal agreements affecting operations for the County.

## Contract Operations

The principal contractual operating expenses are associated with the solid waste collection services and operations of the various disposal facilities of the System. The following agreements are discussed in order of greater to lesser cost of operation to the System:

### Franchised Collection Services

Franchised collection services represented approximately $51.0 million or 35% of total operating expenses of the System in Fiscal Year 2026. The County has contracted with two waste haulers to collect and dispose of waste for the following six franchised collection areas:

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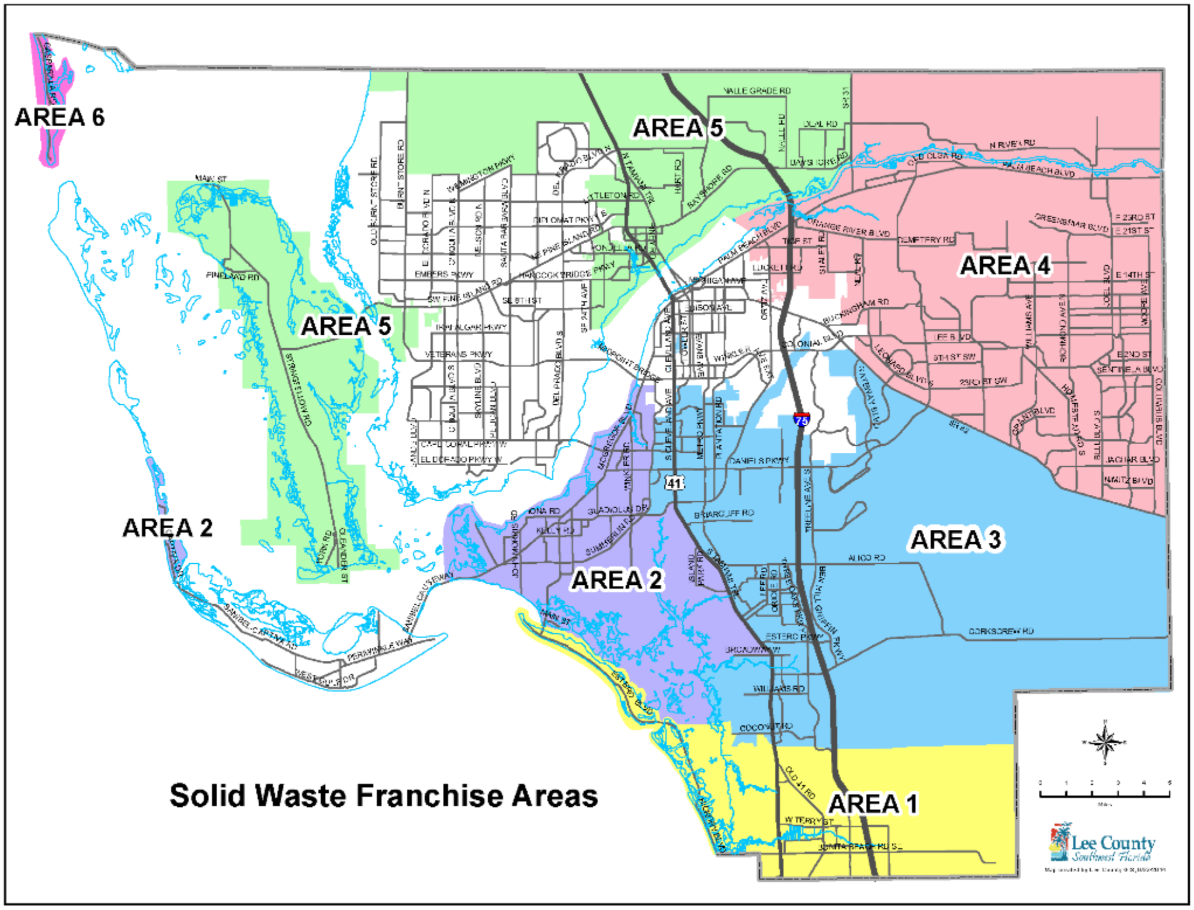


Area 1 – Incorporated: South / Bonita Springs, Fort Myers Beach, Village of Estero

Area 2 – Unincorporated: Southwest / Captiva, Iona, McGregor

Area 2 – Incorporated: Village of Estero

Area 3 – Unincorporated: Southeast / San Carlos

Area 3 – Incorporated: Village of Estero

Area 4 – Unincorporated: Northeast / Leigh Acres, Alva

Area 5 – Unincorporated: Northwest / Pine Island, North Fort Myers

Area 6 – Unincorporated: Northwest / Boca Grande

Collection services are provided by Waste Management and Waste Pro and include weekly garbage, yard waste, and recycling collection for single-family residences. Commercial and multi-family customers may contract directly with franchised haulers for service. With exception to commercial and multi-family customers, the County pays the franchise haulers on a monthly basis for collection services. To recover the cost of collection from residents, the County charges an annual collection assessment that varies by service area. Each franchise area is charged an established rate per residential unit, which may be indexed annually. To administer the collection program, the County charges the franchise haulers a franchise fee of 4.0% of the haulers' total collection revenue. Franchise fee collections within the City of Bonita Springs, the Town of Fort Myers Beach, and the Village of Estero are remitted from the County to the respective municipalities. To recover the cost of collection from residents, the County in turn charges an annual collection assessment that varies by service area.

It should be noted that due to the location of approximately 1,230 residences in Boca Grande (Area 6), located on Gasparilla Island, the County has entered into an interlocal agreement with Charlotte County to dispose of collected waste in Boca Grande at the Charlotte County disposal facilities.

## Waste-to-Energy Facility (WTE) Operations

Contract operations for the WTE represent a net cost of approximately $34.3 million (gross expense before revenue sharing = $36.7 million) or 25% of total operating expenses of the System. The County entered into an agreement with Reworld Lee, Inc. dated January 31, 2006. The agreement is valid through November 30, 2024 and has been amended to extend through November 30, 2031. Reworld is responsible for the operation, maintenance, and repair of the WTE, with exception to repairs related to uncontrollable circumstances such as hurricanes, flooding, etc.

The agreement provides for certain performance guarantees on behalf of both parties. The County is responsible for providing a minimum amount of processable waste, defined as the Guaranteed Tonnage, which may be set by the County annually up to the Processing Guarantee of 600,000 tons (i.e., 90% of WTE design capacity). Reworld has a responsibility to process the tonnage delivered up to the Processing Guarantee as defined by agreement. Reworld also has a maximum performance guarantee on the use of certain materials and supplies used in the burning and generation of electricity.

Pursuant to Section 6.01 of the agreement, Reworld is compensated based on the following formula:

**Service Fee = OM + ETF + PT + EC - RRR - LC +/- MD +/- MA**

- OM = Operation and Maintenance Charge represents a base fee of $25.5 million for the declared Guaranteed Tonnage of 555,000 during the Fiscal Year 2025, which includes annual allowances for increases to the OM charges for inflation.

- ETF = Excess Tonnage Fee represents an additional charge per ton of processed waste above the Processing Guarantee of 600,000 to incentivize the additional processing of waste by Reworld. The fee varies based on whether the tonnage above the Process Guarantee is below or exceeds 90% availability of the WTE facility. The was no ETF charges in Fiscal Year 2025.

- PT = Pass Through Costs represents costs associated with operation of the WTE including electric, water, sewer, reclaimed, taxes, insurance, environmental testing, etc. Beginning in the Fiscal Year 2017, the purchase of chemicals is included as a PT cost. Such amounts are based on actual costs exclusive of any markup for profit and were approximately $6.1 million for the Fiscal Year 2025.

- EC = Energy Credit represents sharing in the electric sales revenues generated from the operation of the WTE at 10% of the net electric revenues. The EC was approximately $1.1 million for the Fiscal Year 2025. The shared revenue is deducted from the County's charges.

- RRR = Recovered Resources Revenues representing the sharing in the recovered material sales (i.e., sale of recovered ferrous and non-ferrous metal scrap) revenues generated from the operation of the WTE at 50% of the gross sales revenues. Reworld handles marketing and sales of the metals and provides an offset to the County's bill. The total revenues from the sale of metals were approximately $3.6 million during the Fiscal Year 2025 of which approximately $1.8 million or 50% was remitted to the County by way of a reduction to the County's contract operations charges.

- LC = Landfill Charge represents a credit to the County for Bypassed Waste (i.e., waste that was processable, and which the contractor elected not to process) equal to the tons of Bypassed Waste times the Landfill Charge.

- MD = Monthly Damages represents credits from Reworld to the County for exceeding performance guarantees on the maximum use of supplies or materials such as dolomitic lime, propane and/or water consumption.

- MA = Monthly Adjustment represents a true-up performed monthly and at the close of the Fiscal Year primarily related to the Availability bonus for exceeding 90% Availability.

## Materials Recovery Facility (MRF) Operations

As of Fiscal Year 2022, the MRF is contractually operated by Sims. Sims is responsible for the processing and remarketing of single-stream recycling delivered and processed at the County's MRF facility. The County's current contract is valid through September 30, 2027 excluding one three-year renewal option plus an additional two-year renewal option.

Pursuant to the agreement, Sims must compensate the County monthly for: i) a portion of the recycling revenues derived monthly above the contract fee; ii) a facility fee; and iii) all tipping fees on residue generated from operations. The shared revenues with the County are calculated based on the product of the average market value (AMV)of the recovered material less the operations and maintenance fee times inbound tons times 75%. Based on the delivery of recyclables and its market value, recycling was a net expense during the Fiscal Year 2025. For purposes of this Study, it was assumed recycling will remain a net expense.

## Lee / Hendry Regional Landfill Operations

Contract operations for the Lee / Hendry Landfill represented a cost of approximately $4.4 million for Fiscal Year 2025 or 2% of total operating expenses of the System. The County has recently entered into a new agreement with Waste Management Inc. of Florida (WMI) on October 1, 2025, with an initial 10-year term and an additional 5-year renewal option.

The County is responsible for managing the waste stream, the rates charged for service, and the capital and environmental work at the site, including cell construction, gas and leachate systems, and final closure. WMI is responsible for operating and maintaining the landfill operations area using its own staff, equipment, and certified personnel, and does not collect payment from the haulers and residents who bring waste to the landfill. Those parties pay the County's posted disposal rate, and the County in turn compensates WMI through a monthly Service Fee. The agreement acknowledges the importance of compaction, which determines how much waste fits within a given volume of landfill airspace; higher compaction extends the landfill's usable life and defers the cost of building new disposal cells. For this reason, part of the Service Fee is tied to an operational density standard that increases the fee when compaction exceeds the standard and reduces it when compaction is below the standard. The structure of the Service Fee is described below.

Pursuant to Section 3.1 of the agreement, WMI is compensated based on the following formula:

**Service Fee = BF + TF + PI – PP – AF + CSOC**

<u>Base Fee (BF)</u>: a fixed monthly payment of $508,000 (or $6.1 million annually) covering WMI's equipment, labor, management, reporting, insurance, and routine operations and maintenance, paid regardless of actual

tonnage received. It applies to the first 10,000 tons per month of combined Class I municipal solid waste and Class I construction and demolition material, the first 5,000 tons per month of Class III material, and the first 3,000 tons per month of ash. The Base Fee increases at a flat 3.5% per year (Appendix 5).

<u>Tonnage Fee (TF)</u>: a per-ton payment for tonnage above the Base Fee thresholds, along with all material in the "Other" categories, charged at $4.00 per ton for combined Class I municipal solid waste and Class I construction and demolition material and $3.00 per ton for Class III material, ash, and "Other" material. The Tonnage Fees increase at a flat 3.5% per year (Appendix 5).

<u>Performance Incentive (PI)</u>: an addition to the fee earned when compaction exceeds the operational density standard.

<u>Performance Penalty (PP)</u>: a reduction in the fee assessed when compaction is below the operational density standard

<u>Administrative Fines (AF)</u>: a reduction in the fee for damages or regulatory penalties caused by WMI.

<u>Cost-Substantiated Operations Cost (CSOC)</u>: an addition to the fee that reimburses WMI for pre-approved special projects outside the normal scope of work.

# Electric Sales Agreements

## Rainbow Energy Marketing Corporation

On November 1, 2016, the County entered into an agreement with Rainbow Energy Marketing Corporation (REMC) to locate wholesale markets for electric energy and to sell and dispatch energy to such markets. REMC offers three services to the County:

1. Short-term Marking Services, which represents services less than 31 days of duration.
2. Long-term Marketing Services, which represents services greater than 31 days and less than 365 days of duration.
3. Scheduling Services.

When REMC enters into a transaction with a customer, REMC purchases energy from the County, which is then sold and dispatched. The County’s revenues associated with energy market sales are net of transmission, marketing, and imbalance fees.

## City of Homestead, Florida Power Purchase Agreement

The County has entered into a power purchase agreement with the City of Homestead, Florida (Homestead). The agreement allows for the guarantee of 15,000 kilowatts of power to be provided to Homestead in return for both fixed capacity payments, regardless of power use, and energy payments based on metered use. Over the next 5 years, estimated revenues for the sale of electricity to Homestead are projected at approximately $7.3 million per year. The contract with Homestead provides the County with more stability in electricity revenues due to the fixed capacity charges. Combined with the existing open-market sales, the County is projected to generate approximately $12.3 million annually in gross electricity revenues over the Forecast Period.

It should be noted that the Public Utility Regulatory Policies Act of 1978, as amended, requires that all investor-owned utilities (IOUs) purchase electricity generated by the County's WTE and conveyed to the grid since the WTE is considered a qualified small renewable energy producer[5]. The projection of gross annual electric revenue sales is estimated at approximately $12.8 million by the end of the Forecast Period.

# Interlocal Agreements

As previously discussed, the County provides waste disposal services to incorporated residents throughout the County. Services to municipalities within the County are provided through interlocal agreements with the Cities of Bonita Springs, Cape Coral, Fort Myers, Sanibel, the Town of Fort Myers Beach, and the Village of Estero. The County recently renegotiated the interlocal agreements with the most significant changes assumed to allow the County to begin charging for recycling services and eliminate certain limitations on the ability of the County to raise fees. The renegotiated interlocal agreements expire on September 30, 2030 and have the option for two additional five-year terms. The County also entered into interlocal agreements with Collier, Charlotte and Hendry County for other purposes as discussed in greater detail below:

## City of Bonita Springs, Town of Fort Myers Beach, and Village of Estero

The City of Bonita Springs, the Town of Fort Myers Beach, and the Village of Estero entered into the current agreements for collection and disposal services with the County in September 2020. The County is and shall be responsible for the collection, billing, customer service, and disposal of MSW, vegetative waste, and residential recyclable material from within the municipalities. The County shall also be responsible for planning and developing additional solid waste disposal capacity and/or facilities that are environmentally

[5] Defined as an entity not engaged in the electric business which generates renewable energy from a facility of 80 megawatts or less.

sound and economically practical in order to provide disposal services for additional MSW generated by the municipalities due to growth. The municipalities agree, to the extent that it may lawfully do so, to cause its MSW, vegetative waste and recyclable materials to be directed to the County's System, or other County designated facilities, for the term of the agreement. The County is also responsible for providing a collection point for the disposal of household hazardous waste.

The County provides equivalent service and charges residents within the municipalities in the same manner as the unincorporated residents of the County does. It should be noted that the County remits all franchise fee revenues collected from the franchise haulers for the municipalities in Franchise Area 1, including the Village of Estero, which is also found in Franchise Areas 2 and 3.

## City of Cape Coral

The City of Cape Coral entered into the current and amended agreement for disposal-only services (i.e., the County does not administer or provide collection services) with the County in August 2020. The term for the agreement shall terminate September 30, 2030 with the option for the City of Cape Coral to renew for up to two additional five-year terms. Pursuant to the terms of the agreement between the parties, the County is and shall be responsible for the disposal of MSW, vegetative waste, and recycled materials recovered from within the municipality. The County shall also be responsible for planning and developing additional solid waste disposal capacity and/or facilities that are environmentally sound and economically practical in order to provide disposal services for additional MSW generated by the municipality due to growth. The municipality agrees, to the extent that it may lawfully do so, to cause its MSW, vegetative waste and recyclable materials to be directed to the County's System, or other County designated facilities, for the term of the agreement. The County is also responsible for the administration and collection of household hazardous waste within the municipality. The County is also responsible for providing processing and disposal services for acceptable biosolids from the City of Cape Coral's water reclamation facility.

The County charges the customers within the municipality through both a Municipal Service Benefit Unit (MSBU) and a tipping fee for MSW and yard waste delivered to the County. It should also be noted that the County charges customers within the municipality the same tipping fee as all other customers of the System. The municipality benefits from the remittance of the net recovered material sales revenues from the proportion of recycled materials delivered by the municipality to the County's MRF in the event such revenues are generated. The revenues derived from charges for disposal service under existing rates from waste generated and delivered to the County is estimated at approximately $12.3 million annually. This does not consider any revenues from the sale of recovered materials from operation of the WTE facility, which are retained by the County (i.e., ferrous and non-ferrous revenues) to offset the cost of operation for the WTE facility.

## City of Fort Myers

The City of Fort Myers entered into the current agreement for disposal-only services (i.e., the County does not administer or provide collection services) with the County in September 2020. The term for the agreement shall terminate September 30, 2030 with the option for both parties to renew for up to two additional five-year terms. Pursuant to the terms of the agreement between the parties, the County is and shall be responsible for the disposal of all MSW, residential vegetative waste, and residential recycled materials recovered from within the municipality. The County shall also be responsible for planning and developing additional solid waste disposal capacity and/or facilities that are environmentally sound and economically practical in order to provide disposal services for additional MSW generated by the municipality due to growth. The municipality agrees, to the extent that it may lawfully do so, to cause all its MSW, residential vegetative waste and residential recyclable materials to be directed to the County's System, or other County designated facilities, for the term of the agreement. The County is also responsible for the grinding, shredding, screening, etc. of a portion of the municipality's horticulture waste and produces a mulch, graded material substantially free of plastics and other non-organic contaminates and make available and load into municipal vehicles, up to 15 tons per week of this mulch material for the municipality's use.

The County charges the customers within the municipality through both a non-ad valorem assessment and a tipping fee for MSW and yard waste delivered to the County. The County agrees that to the extent that it may lawfully do so, the tipping fee charged to the municipality shall be the same as the fee charged to similar users within the unincorporated areas of the County and other municipalities within the County. The municipality also benefits from the remittance of the net recovered material sales revenues based on the relative proportion of recycled materials delivered by the municipality to the County's MRF in the event such revenues are generated.

The County shall also accept all biosolids produced by the City of Fort Myers' wastewater treatment facilities. The revenues derived from charges for disposal service under existing rates from waste generated and delivered to the County is estimated at approximately $7.1 million annually. This does not consider any minor revenues from the sale of recovered materials from operation of the WTE facility, which are retained by the County (i.e., ferrous and non-ferrous revenues) to offset the cost of operation for the WTE facility.

## City of Sanibel

The City of Sanibel entered into the current agreement for disposal-only services (i.e., the County does not administer or provide collection services) with the County in September 2020. The term for the agreement shall terminate September 30, 2030 with the option for both parties to renew for up to two additional five-year terms. Pursuant to the terms of the agreement between the parties, the County is and shall be responsible for the disposal of MSW, vegetative waste, and recycled materials recovered from within the municipality. The County shall also be responsible for planning and developing additional solid waste disposal capacity and /or facilities that are environmentally sound and economically practical in order to provide disposal services for any growth in MSW generated by the municipality. The municipality agrees, to the extent that it may lawfully do so, to cause its MSW, vegetative waste and recyclable materials to be directed to the County's System, or other County designated facilities, for the term of the agreement.

The County charges the customers within the municipality through both a non-ad valorem assessment and a tipping fee for MSW and yard waste delivered to the County. The County agrees that to the extent that it may lawfully do so, the tipping fee charged to the municipality shall be the same as the fee charged to similar users within the unincorporated areas of the County and other municipalities within the County. The municipality also benefits from the remittance of the net recovered material sales revenues based on the relative proportion of recycled materials delivered by the municipality to the County's MRF in the event such revenues are generated. The revenues derived from charges for disposal service under existing rates from waste generated and delivered to the County is estimated at approximately $0.5 million annually. This does not consider any minor revenues from the sale of recovered materials from operation of the WTE facility, which are retained by the County (i.e., ferrous and non-ferrous revenues) to offset the cost of operation for the WTE facility.

## Hendry County

As previously discussed, the County entered into an interlocal agreement with Hendry County whereby the County is required to receive and dispose of waste generated by residents and businesses within Hendry County. In addition, the County is responsible for the operation and maintenance of two transfer stations located in Hendry County to receive and transfer waste to the County's disposal facilities. Only waste generated within Lee and Hendry Counties may be landfilled at the Lee / Hendry Landfill. As a result, the County was allowed to construct the landfill within Hendry County. Services are charged to customers of Hendry County through tipping fees, which includes a $5 per ton surcharge or higher surcharge for tires remitted back to Hendry County pursuant to the agreement.

# Other Agreements

## Lee / Hendry Regional Landfill / Landowner Agreement

In order to mitigate objections in the permitting of the Lee / Hendry Landfill from neighboring landowners, the County entered into the agreement June 23, 1993 with several neighboring landowners including Duda & Sons, Inc., Cooperative Producers, Inc., and Turner Foods Corporation. The agreement provides for, among other things, limitations on the landfill height, runoff mitigation / setbacks and intended use of the landfill being primarily for the disposal of inert ash and minimal disposal of MSW. Accordingly, the disposal capacity at the Lee / Hendry Landfill is limited.

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# Section 4: Solid Waste Assessment and Fees

The County provides waste disposal services to unincorporated and incorporated residents throughout the County. Services to municipalities within the County are provided through interlocal agreements as discussed in Section 3 of this report. The County primarily charges customers for waste disposal services through: i) an annual non-ad valorem assessment or MSBU included as a component of the tax bill as allowed by Florida Statutes, Chapter 197, which provides a reliable source of revenues and the ability to lien a property for non-payment; and/or ii) a tipping fee paid per ton of waste delivered to the County's disposal facilities. The following provides a brief discussion of the existing rate structure components as understood by Raftelis:

- Residential Collection Assessment: Charged to residential customers receiving collection services (i.e., the Franchised Areas 1-6) administered by the County and to recover the direct cost of collection services from private franchised haulers.

- Residential Disposal Assessment: Charged to franchised residential customers for MSW and yard waste disposal services. The fee is currently based on an average disposal rate of 1.00 ton of MSW and 0.18 tons of yard waste per residential unit.

- Disposal Facility Assessment: Charged to customers of the System to recover a portion of the disposal costs which benefits all disposal customers of the System (e.g., costs related to WTE, landfill, etc.) and to recover the net cost of recycling. The fee is typically a fixed fee charged either by non-ad valorem assessment or pursuant to interlocal agreement with the municipalities by MSBU. The fee is currently based on average disposal rates of 1.00 ton of MSW and 0.27 tons of recycling for single-family customers. In some instances, the Solid Waste System Assessment may be considered as a means to promote flow control for the System.

- Billing Charge: Charged to all customers of the System related to assessments, MSBUs, or other fees associated with the tax roll for which the Department is charged a fee by the County's property tax appraiser and collector. The billing fee represents a direct pass-through of such costs to the Department.

- Tipping Fees by Type of Waste: Charged to customers that are not assessed the Residential Disposal Assessment for delivery of waste based on actual weighed deliveries.

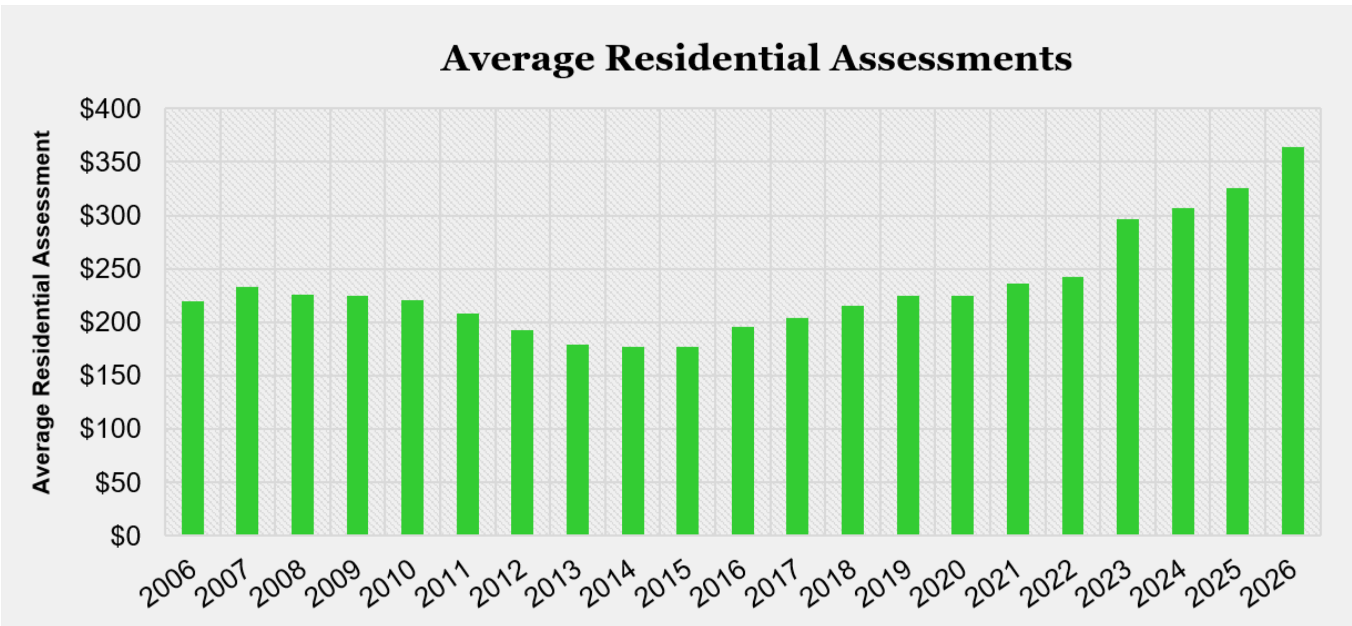
The following presents the recent and current rates charged by the County for collection and disposal services:

### Summary of Recent Historical and Existing Rates

| | Historical | | Existing |
|---|---|---|---|
| Description | 2024 | 2025 | 2026 |
| Assessments: | | | |
| Collection (Avg. Areas 1-5) [1] | $192.09 | $203.62 | $236.81 |
| Disposal MSW | 63.56 | 67.37 | 69.83 |
| Disposal Yard Waste | 7.02 | 7.44 | 7.91 |
| Disposal Facility Assessment Charge | 18.61 | 19.73 | 20.45 |
| Recycling Assessment | 11.05 | 11.71 | 12.20 |
| Surcharges | -- | -- | -- |
| Billing Fee | 2.45 | 2.45 | 2.45 |
| Early Prepayment Gross Up (4%) | 12.28 | 13.01 | 14.57 |
| Gross Assessment Average for Areas 1-5 [2] | $307.06 | $325.33 | $364.22 |
| | | | |
| Assessment Paid in February = 1% Discount | $303.99 | $322.08 | $360.57 |
| Assessment Paid in January = 2% Discount | 300.92 | 318.83 | 356.93 |
| Assessment Paid in December = 3% Discount | 297.85 | 315.57 | 353.29 |
| Assessment Paid in November = 4% Discount | 294.78 | 312.32 | 349.65 |
| | | | |
| Tipping Fees per Ton by Waste Type: | | | |
| MSW | $63.56 | $67.37 | $69.83 |
| Horticulture / Yard Waste | 39.97 | 42.37 | 43.92 |
| C&D | 32.86 | 34.83 | 36.10 |
| Class III | 63.94 | 67.78 | 70.25 |
| Tires | 63.94 | 67.78 | 70.25 |
| Recycling | 160.00 | 225.00 | 225.00 |
| | | | |
| Disposal Facility Assessment per Ton [4] | $18.61 | $19.73 | $20.45 |

[1] Amounts shown reflect the average fee charged for the primary franchise collection areas 1-5.
[2] Reflects gross assessments before early prepayment discounts as allowed by Florida Statutes, Chapter 197.
[3] Amounts shown are not charged to municipal customers, with exception to the City of Bonita Springs, the Town of Fort Myers Beach, and the Village of Estero for which the County provides collection services.
[4] Presented for informational purposes only since the disposal facility assessment charge is charged to all MSW customers by assessment, with exception to Hendry County customers.

As shown above, the residential collection and disposal assessment for unincorporated residents of the County include an early payment discount that is extended to customers as part of the ad valorem billing process; pursuant to Florida Statutes, customers may elect to receive a discount of up to 4% if they pay all of the charges and taxes included on the ad valorem tax bill prior to the due date of the bill. The majority of customers elect to pay early and receive the full 4% discount; mortgage payments for residential homes typically include an allowance for escrow for the early prepayment of the estimated tax bill, which contributes to the high rate of early prepayments. The County began adjusting for the early prepayment in Fiscal Year 2016. The following chart provides additional history of the average residential assessment:




As shown in the figure above, the residential assessment was increased annually from the Fiscal Year 2006 through 2007, which coincides with the expansion of the WTE and issuance of the refunded Series 2006 Bonds. Subsequent to 2011, the County annually reduced solid waste assessments. In support of these reductions, the County applied approximately $34 million in cash reserves during Fiscal Year 2011 to defease portions of the then outstanding Solid Waste System Revenue Refunding, Series 2001 Bonds (the "Series 2001 Bonds" which are no longer outstanding). The reduction in debt service was a factor in the reduction of the residential assessment and tipping fees as shown on the following table:

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### Historic MSW Tipping Fees for the Solid Waste System

| Fiscal Year | Unincorporated Area [*] | Incorporated Area |
|---|---|---|
| 2006 | $57.51 | $49.59 |
| 2007 | $58.40 | $51.20 |
| 2008 | $59.77 | $53.25 |
| 2009 | $59.93 | $54.00 |
| 2010 | $61.48 | $54.00 |
| 2011 | $61.44 | $55.00 |
| 2012 | $47.62 | $40.00 |
| 2013 | $37.74 | $32.00 |
| 2014 | $34.93 | $30.00 |
| 2015 | $34.33 | $30.00 |
| 2016 | $32.30 | $31.75 |
| 2017 | $37.45 | $37.45 |
| 2018 | $45.45 | $45.45 |
| 2019 | $50.20 | $50.20 |
| 2020 | $50.20 | $50.20 |
| 2021 | $50.20 | $50.20 |
| 2022 | $50.20 | $50.20 |
| 2023 | $59.96 | $59.96 |
| 2024 | $63.56 | $63.56 |
| 2025 | $67.37 | $67.37 |
| 2026 | $69.83 | $69.83 |

Source: Lee County Solid Waste Department

[*] Amounts shown include surcharges. However, the County has not charged surcharges since Fiscal Year 2016.

The MSW tipping fees were reduced subsequent to the defeasance of the Series 2001 Bonds during the Fiscal Year 2012.

The following table provides a summary of comparable fees charged by other Florida solid waste systems for collection and disposal service to the existing and adopted fees for the County:

## Solid Waste Fee Comparison with Other Florida Systems

| | Residential Assessment | | | Tipping Fees | | | |
|---|---|---|---|---|---|---|---|
| Description | Collection | Disposal | Total | MSW | C&D | Yard Waste | Tires |
| Lee County – Existing [1][2] | $236.81 | $112.84 | $349.65 | $69.83 | $70.25 | $43.92 | $233.21 |
| Lee County – FY27 [1][2] | $261.32 | $116.42 | $377.74 | $72.10 | $72.53 | $45.35 | $240.79 |
| | | | | | | | |
| Other Systems with Waste-to-Energy Facilities: | | | | | | | |
| Broward County [3] | N/A | N/A | $390.00 | N/A | $100.00 | $75.00 | $130.00 |
| Hillsborough County [3] | $302.17 | $208.60 | $510.77 | $141.00 | $104.00 | $65.00 | $249.00 |
| Miami-Dade County [4] | N/A | N/A | $702.00 | $115.80 | $115.80 | $115.80 | $140.00 |
| Palm Beach County [3] | $293.83 | $205.00 | $498.83 | $42.00 | $80.00 | $35.00 | $125.00 |
| Pasco County [3] | $258.84 | $114.00 | $372.84 | $104.03 | $104.03 | $104.03 | $200.00 |
| Pinellas County [3] | N/A | N/A | $240.00 | $58.86 | $58.86 | $58.86 | $180.00 |
| City of Tampa [3] | N/A | N/A | $502.32 | $115.00 | $115.00 | $115.00 | $195.00 |
| | | | | | | | |
| Systems without Waste-to-Energy Facilities: | | | | | | | |
| Charlotte County [2] | N/A | N/A | $324.64 | $39.28 | $39.28 | $39.28 | $125.46 |
| Collier County [3] | N/A | N/A | $261.91 | $90.35 | $96.55 | $57.50 | $235.75 |
| Hernando County [3] | $217.37 | $98.04 | $315.41 | $60.50 | $76.00 | $54.50 | $150.00 |
| Manatee County [3] | N/A | N/A | $283.80 | $46.00 | $65.00 | $44.00 | $165.00 |
| Polk County [2] | $281.65 | $64.40 | $346.05 | $46.00 | $46.00 | $36.50 | $300.00 |
| Sarasota County [2] | N/A | N/A | $263.96 | $60.85 | $59.91 | $47.43 | $290.61 |
| | | | | | | | |
| Other System Averages | $270.77 | $138.01 | $385.58 | $76.64 | $81.57 | $65.22 | $191.22 |

[1] Amounts shown for the residential assessment reflect the gross assessment before early prepayment discounts. The billing charge is included as a component of the residential disposal assessment.

[2] Denotes residential collection service at one day per week for garbage, recycling, and yard waste collection.

[3] Denotes residential collection service at two days per week for garbage collection and one day per week for recycling and yard waste collection. Note garbage collection service in Pinellas County is for one or two days per week depending on location.

[4] Miami-Dade County residential collection service includes two days per week for garbage / yard waste collection and one day every other week for recycling collection.

As shown above, the County's existing and proposed rates for the Fiscal Years 2026 and 2027, respectively, remain competitive when compared to the average rates charged by other solid waste systems surveyed.

# Section 5: Historical and Projected Customer / Tonnage Statistics

The County provides waste disposal service to approximately 840,000 residents within unincorporated and incorporated areas of the County and processed incoming waste of approximately 1.1 million tons for the most recently completed Fiscal Year 2025, including waste deliveries from Hendry County residents. The table below provides an indication of the recent trends and projections in the number of units served:

### Historical and Projected Disposal Customer Statistics by Class / Area [1]

| | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Franchised Area Statistics – Area 1-5 [2]: | | | | | | | | | | | |
| Avg. Residential Units | 173,986 | 178,155 | 182,488 | 187,389 | 194,361 | 200,308 | 203,973 | 207,327 | 210,493 | 213,457 | 215,804 |
| Avg. Multi-family Units | 86,457 | 87,481 | 88,573 | 89,500 | 89,985 | 91,667 | 92,285 | 92,914 | 93,552 | 94,202 | 94,770 |
| Avg. RV Units | 6,747 | 6,977 | 7,016 | 7,042 | 6,990 | 7,733 | 7,733 | 7,733 | 7,733 | 7,733 | 7,733 |
| Commercial (000s Sq.Ft.) | 98,368 | 101,503 | 104,799 | 105,901 | 108,008 | 119,981 | 121,820 | 123,695 | 125,606 | 127,555 | 129,267 |
| | | | | | | | | | | | |
| Hendry County [3]: | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| | | | | | | | | | | | |
| Municipalities / Not Franchised Primary: | | | | | | | | | | | |
| Cape Coral [4] | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| | | | | | | | | | | | |
| Fort Myers: | | | | | | | | | | | |
| Avg. Residential Units | 22,874 | 23,358 | 23,597 | 23,803 | 24,045 | 24,339 | 24,680 | 25,025 | 25,376 | 25,731 | 26,041 |
| Avg. Multi-family Units | 21,026 | 22,292 | 23,413 | 23,104 | 24,900 | 27,059 | 27,329 | 27,602 | 27,879 | 28,157 | 28,400 |
| Avg. RV Units | 104 | 104 | 104 | 103 | 102 | 102 | 102 | 102 | 102 | 102 | 102 |
| Commercial (000s Sq.Ft.) | 40,477 | 41,684 | 42,864 | 42,756 | 43,969 | 45,775 | 46,416 | 47,066 | 47,725 | 48,393 | 48,977 |

*Table continued on following page.*

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## Historical and Projected Disposal Customer Statistics by Class / Area [1] (cont'd.)

| | Historical Fiscal Year Ended September 30, | | | | | | Projected Fiscal Year Ending September 30, | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| **Description** | **2021** | **2022** | **2023** | **2024** | **2025** | **2026** | **2027** | **2028** | **2029** | **2030** | **2031** |
| Sanibel: | | | | | | | | | | | |
| Avg. Residential Units | 4,144 | 4,161 | 4,100 | 3,988 | 3,997 | 4,051 | 4,056 | 4,060 | 4,065 | 4,069 | 4,073 |
| Avg. Multi-family Units | 3,768 | 3,766 | 3,750 | 3,737 | 3,721 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 |
| Avg. RV Units | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 |
| Commercial (000s Sq.Ft.) | 1,778 | 1,780 | 1,666 | 1,538 | 1,514 | 1,494 | 1,494 | 1,494 | 1,494 | 1,494 | 1,494 |

[1] Amounts shown derived from Tables 1 at the end of this report.

[2] Amounts shown reflect statistics for franchise areas 1 through 5, which include statistics associated with the City of Bonita Springs, the Town of Fort Myers Beach, and the Village of Estero. Amounts shown exclude statistics for Boca Grande (Area 6) and the Outer Islands (Area 7).

[3] Amounts shown not reported since the Hendry County customers are not assessed for service and pay based on actual tonnage deliveries. Per the 2018 U.S. Census estimates, Hendry County has a population of 41,556 with approximately 14,850 housing units.

[4] Amounts shown not reported since the City of Cape Coral elects billing for the Disposal Facility Assessment by MSTU. Per the 2018 U.S. Census estimates, the City has a population of 189,343 with approximately 80,900 housing units (note Census estimated occupied households of 56,900 for the same period).

As shown above, the majority or approximately 87% of residential units served during the Fiscal Year 2025 (excluding the City of Cape Coral), are located within the franchised service areas of the County at approximately 194,000 residential single-family disposal units. The forecast assumes growth in franchised residential units of approximately 1.5% annually. The following table provides a projection of the primary waste streams by customer classification and location.

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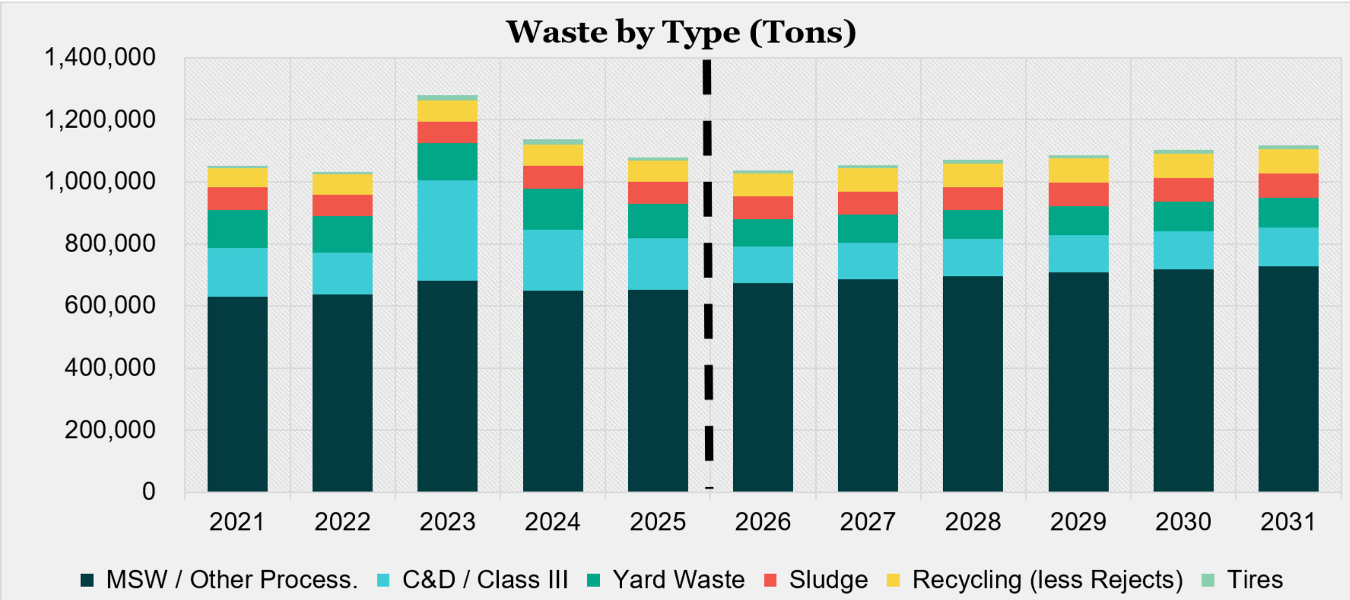
## Historical and Projected Disposal Customer Statistics [1]

| | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Franchised Area Statistics – Area 1-5: [2]: | | | | | | | | | | | |
| Delivered MSW Tons | 393,980 | 388,053 | 403,400 | 397,419 | 390,257 | 407,231 | 413,976 | 420,405 | 426,673 | 432,766 | 438,192 |
| Yard Waste | 87,336 | 83,102 | 96,928 | 104,836 | 81,103 | 58,982 | 59,902 | 60,768 | 61,615 | 62,439 | 63,191 |
| C&D / Class III | 131,235 | 91,515 | 181,976 | 136,883 | 123,680 | 95,266 | 96,791 | 98,340 | 99,913 | 101,512 | 103,136 |
| Recycling | 50,619 | 58,398 | 56,177 | 56,647 | 55,843 | 63,928 | 64,904 | 65,794 | 66,634 | 67,419 | 68,039 |
| Hendry County: | | | | | | | | | | | |
| Delivered MSW Tons | 39,505 | 41,718 | 43,923 | 35,557 | 44,779 | 45,496 | 46,224 | 46,964 | 47,715 | 48,478 | 49,254 |
| Yard Waste | 3,682 | 3,312 | 2,724 | 3,354 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 |
| C&D / Class III | 9,972 | 10,652 | 10,962 | 11,518 | 10,046 | 6,578 | 6,578 | 6,578 | 6,578 | 6,578 | 6,578 |
| Municipalities / Not Franchised Primary: | | | | | | | | | | | |
| MSW and Yard Waste Generation: | | | | | | | | | | | |
| Cape Coral | 118,925 | 128,854 | 146,251 | 134,613 | 140,201 | 142,445 | 144,724 | 147,039 | 149,392 | 151,782 | 154,211 |
| Fort Myers | 80,404 | 81,299 | 88,958 | 83,705 | 80,328 | 81,614 | 82,919 | 84,246 | 85,594 | 86,964 | 88,355 |
| Sanibel | 8,827 | 8,724 | 3,986 | 4,413 | 5,024 | 5,105 | 5,186 | 5,269 | 5,354 | 5,439 | 5,526 |
| Total | 208,156 | 218,877 | 239,195 | 222,730 | 225,554 | 229,163 | 232,829 | 236,555 | 240,340 | 244,185 | 248,092 |
| Recycling Generation: | | | | | | | | | | | |
| Cape Coral | 22,243 | 20,173 | 22,570 | 23,279 | 21,296 | 21,637 | 21,983 | 22,335 | 22,692 | 23,055 | 23,424 |
| Fort Myers | 7,260 | 7,071 | 6,779 | 6,685 | 6,425 | 6,528 | 6,632 | 6,738 | 6,846 | 6,956 | 7,067 |
| Sanibel | 1,366 | 1,286 | 415 | 712 | 752 | 764 | 777 | 789 | 802 | 815 | 828 |
| Total | 30,869 | 28,529 | 29,765 | 30,676 | 28,474 | 28,929 | 29,392 | 29,862 | 30,340 | 30,826 | 31,319 |

[1] Amounts shown derived from Tables 3 at the end of this report and totals may vary due to rounding.

[2] Amounts shown reflect statistics for franchise areas 1 through 5, which include statistics associated with the City of Bonita Springs and the Town of Fort Myers Beach. Amounts shown exclude statistics for Boca Grande (Area 6) and the Outer Islands (Area 7).

For the Fiscal Year 2025, the relationship of MSW and yard waste generation among the franchised (471,360 tons / 63%) and non-franchised (274,365 tons / 37%) customers is generally consistent with the relationship of residential units as previously discussed. The forecast assumes an annual average growth rate of approximately 1.4% for MSW and yard waste generation. The following chart provides a historical summary and projected forecast of inbound waste to the County.




Inbound waste deliveries to the WTE facility increased by an average of approximately 15,700 tons per year over the historical period, from FY 2020 through FY 2025. Yard waste and construction and demolition material rose temporarily in FY 2023 as a result of debris generated by Hurricane Ian, then normalized over the most recent Fiscal Years as storm-related volumes worked through the Facility. For the Forecast Period, FY 2026 through FY 2031, the Study assumes inbound deliveries increase by an average of approximately 16,000 tons per year, consistent with the historical trend, excluding any temporary contribution from storm debris. The assumption is conservative for financial planning purposes, as it limits the projected reliance on additional revenue from increased tonnage and tipping fees.

As previously discussed, the County maintains and operates several facilities, including a mass burn waste-to-energy facility, materials recovery facility, construction and demolition debris recycling facility, yard and tire processing facilities, composting, regional landfill, and household hazardous waste facility. A critical issue is the capacity utilization of the County's existing WTE facility. The chart below indicates the historical and projected utilization of the WTE facility:

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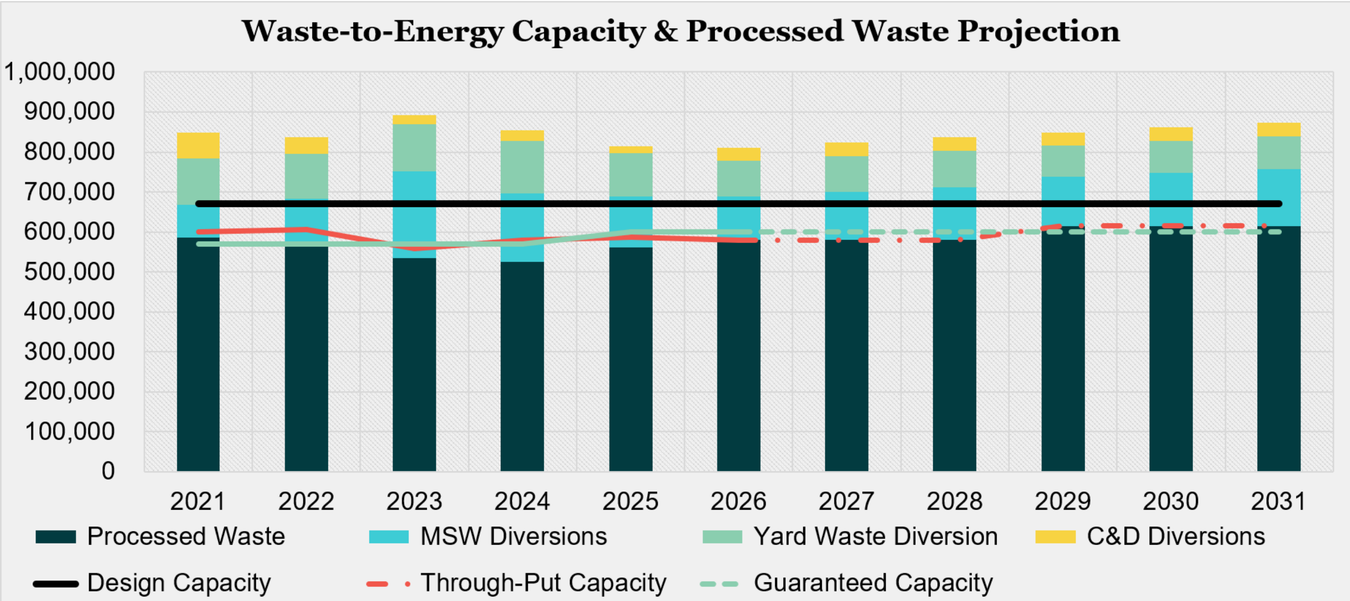
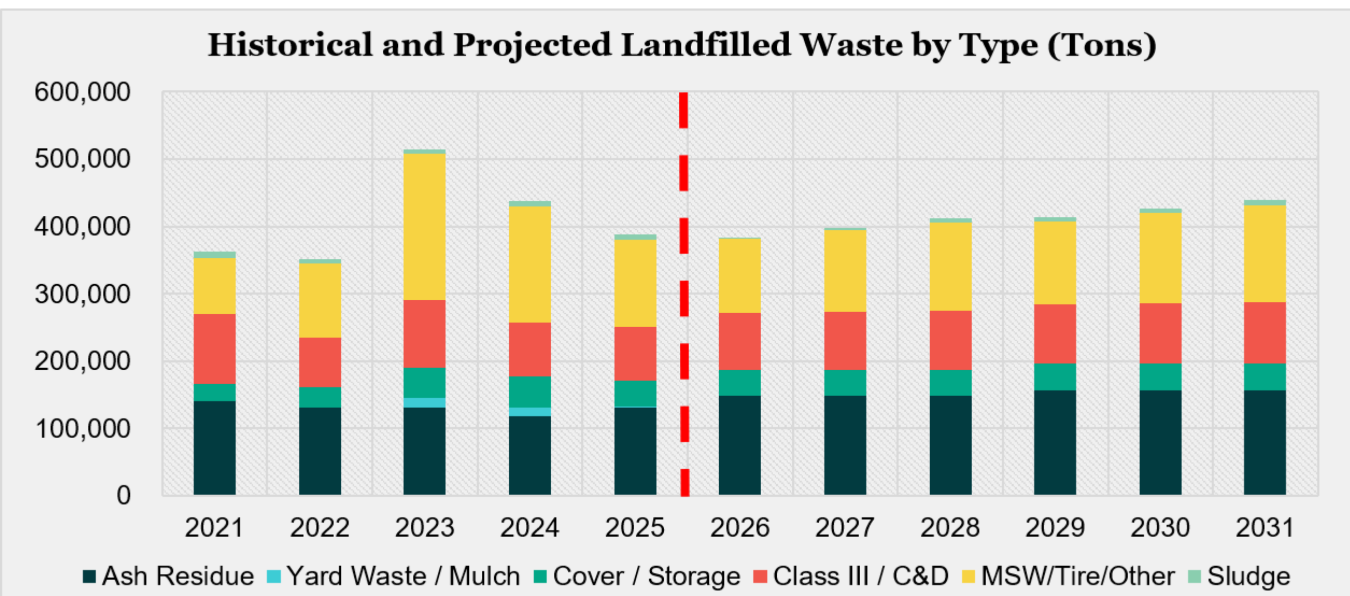



The WTE facility is currently the primary method of waste disposal for the County and processes over 500,000 tons annually or approximately 50% of all in-bound processed waste. The existing WTE facility currently exceeds the estimated throughput capacity of the facility. Due to the growth in waste deliveries and a reduction in waste sent to the WTE to promote longevity and sustainability of the facility, waste diversions to the County's landfill are expected to grow. The following table provides a summary of estimated landfilled waste over the recent historical and projected period:

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Due to the continued growth in MSW deliveries to the WTE facility, increasing diversions of waste are expected to continue for the Forecast Period. Beyond the Forecast Period it is expected that increasing amounts of MSW deliveries may result in an increase to MSW and Class III/C&D being landfilled. As previously discussed, the County is limited by agreement with adjacent landowners as to the disposal of MSW to the Lee / Hendry Landfill. To provide a long-term solution for the future growth in waste deliveries, the Department has completed a master plan to evaluate new facilities or options of waste disposal. For additional details concerning the historical and projected customer statistics and assumptions, please reference Tables 1 through 5 at the end of this report.

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# Section 6: Revenue Composition and Forecast

The Department is expected to generate approximately $170.2 million in revenue during Fiscal Year 2026, including approximately $2.0 million in remittances to municipalities for franchise fees and revenues shared with the WTE facility contractor related to electricity and recovered metals sales. Such reimbursements are budgeted as a cost of operation in order to present the gross revenues and track the benefits of shared revenues received by the municipalities and contracted operators. For the Fiscal Year 2026, the revenues can generally be categorized as follows:

- 82.6% is generated from the collection, disposal and other service fees (e.g., compost sales).
- 7.0% is generated from gross electric sales.
- 10.4% is generated from other revenues primarily comprised of franchise fees, recycling and recovered material revenues, other miscellaneous fees, and investment income.

The revenue forecast for collection and disposal fees was developed based upon the forecast of customer billing and tonnage statistics as previously discussed in Section 5 of this report and applied to the existing and projected rates for service. Electric sales revenues were based on the forecast of electrical production as presented in Table 5 at the end of this report. Other revenues, such as recycling revenue, were primarily escalated from historical or budgeted levels based on recent trends and discussions with Department staff. The following chart provides the forecasted revenue composition assuming implementation of the identified rate adjustments:

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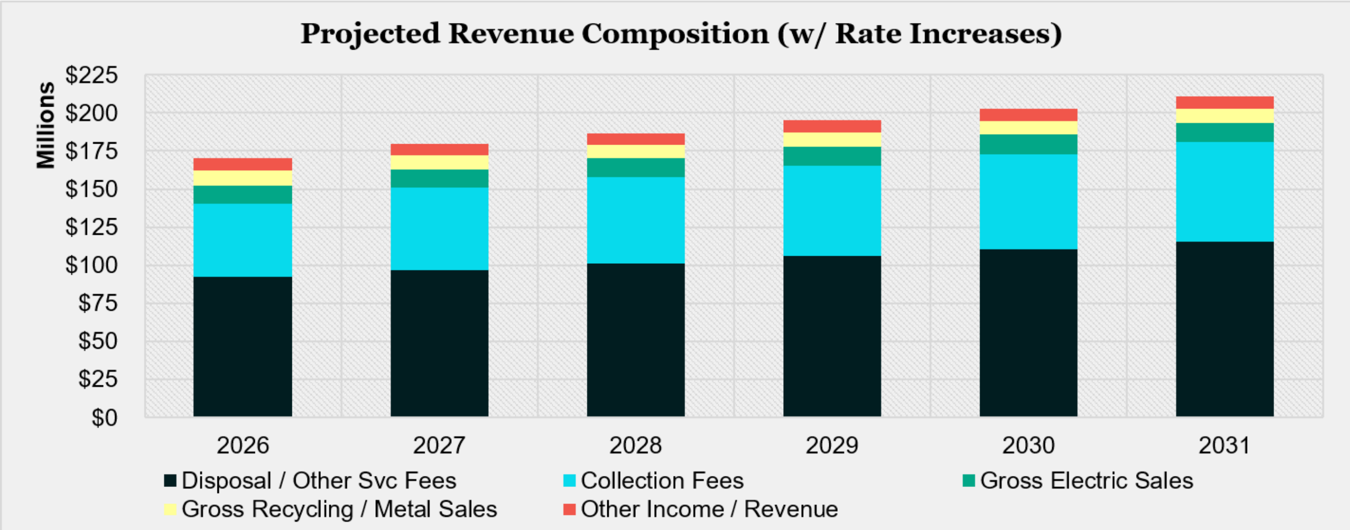


The projected growth in disposal and collection fees is due to the increase in customers served, tonnages delivered, and application of the identified rate increases as previously discussed. Electric and other revenues are assumed to remain generally constant for the remainder of the Forecast Period.

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# Section 7: Revenue Requirements Composition and Forecast

The revenue requirements of the System are comprised of expenditures and required transfers:

- Expenditures: Includes annual operating expenses, major maintenance, capital expenditures, and debt service payments.

- Required Transfers: Includes transfers for landfill closure, transfers to operating cash reserves for maintaining minimum reserve balances and transfers to capital reserves for funding future capital expenditures.

This section provides a detailed discussion of the revenue requirements and principal assumptions relied upon in the development of the forecast for the System.

## Operating Expenses

The operating expenses of the Department represent the primary recurring expenditure of the System. Unless otherwise noted operating expenses are exclusive of closure, post-closure, and periodic major maintenance (funded from the Renewal and Replacement Fund), which is consistent with the definition of operating expenses pursuant to the Bond Resolution. Approximately 78% of the operating expenses are related to contracted services for the franchised collection and operation of the System. The remaining operating expenses are primarily related to labor, materials and supplies, and repairs and maintenance. The chart below provides a summary of the total operating expenses for the Forecast Period:

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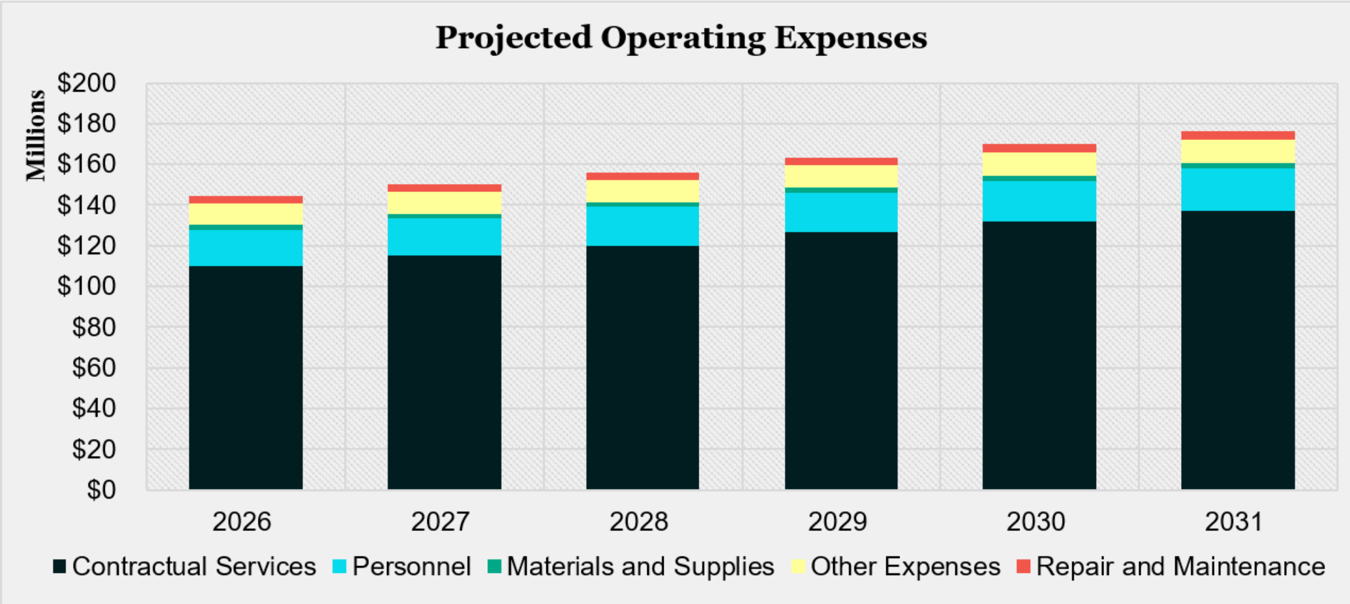


The forecast assumes average annual increases in the cost of operation equal to approximately 4.1% annually. The forecast of operating expenses was based on a five-year review of historical operating expenses, the adopted Fiscal Year 2026 operating budget, year-to-date results, modeling of the Department's principal contracted expenses, and discussions and review of projections with Department staff.

## Contracted Collection of Franchise Areas

As discussed in Section 3, the County administers six franchised collection areas. The cost of collection represents a significant component (approximately 35%) of total operating expenses. The County makes monthly payments to the haulers for each residential franchised collection area. The following presents the historical trends and projected collection expense assumptions by residential franchised collection areas:

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## Historical and Projected Franchised Hauler Collection Expense

| | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| **Description** | **2021** | **2022** | **2023** | **2024** | **2025** | **2026** | **2027** | **2028** | **2029** | **2030** | **2031** |
| AREA 1 – Bonita & FMB: | | | | | | | | | | | |
| Growth | 536 | 387 | 523 | (579) | (93) | 71 | 69 | 69 | 70 | 70 | 51 |
| Average Monthly Units | 27,386 | 27,772 | 28,295 | 27,716 | 27,623 | 27,694 | 27,763 | 27,832 | 27,902 | 27,972 | 28,022 |
| Rate Change (%) | 4.0% | 3.1% | 11.0% | 39.2% | 0.7% | 1.2% | 3.5% | 3.5% | 3.5% | 3.5% | 3.5% |
| Collection Rate | $141.36 | $145.68 | $161.64 | $225.00 | $226.68 | $229.32 | $237.35 | $245.66 | $254.26 | $263.16 | $272.37 |
| Expense ($1,000s) | $3,871 | $4,046 | $4,574 | $6,236 | $6,262 | $6,351 | $6,590 | $6,837 | $7,094 | $7,361 | $7,632 |
| | | | | | | | | | | | |
| AREA 2 – SFM – West, Iona-McGregor, Captiva: | | | | | | | | | | | |
| Growth | 162 | 78 | 49 | (175) | 2 | 117 | 116 | 117 | 117 | 118 | 86 |
| Average Monthly Units | 25,776 | 25,854 | 25,903 | 25,728 | 25,730 | 25,847 | 25,963 | 26,080 | 26,197 | 26,315 | 26,401 |
| Rate Change (%) | 4.0% | 3.0% | 10.9% | 53.5% | 0.7% | 1.2% | 3.5% | 3.5% | 3.5% | 3.5% | 3.5% |
| Collection Rate | $130.08 | $133.92 | $148.56 | $228.00 | $229.68 | $232.44 | $240.58 | $249.00 | $257.72 | $266.74 | $276.08 |
| Expense ($1,000s) | $3,353 | $3,462 | $3,848 | $5,866 | $5,910 | $6,008 | $6,246 | $6,494 | $6,752 | $7,019 | $7,289 |
| | | | | | | | | | | | |
| AREA 3 – SFM – East, San Carlos Park: | | | | | | | | | | | |
| Growth | 1,217 | 1,247 | 1,399 | 1,614 | 1,305 | 1,226 | 1,196 | 1,087 | 971 | 846 | 480 |
| Average Monthly Units | 46,383 | 47,630 | 49,028 | 50,643 | 51,948 | 53,174 | 54,370 | 55,457 | 56,428 | 57,274 | 57,754 |
| Rate Change (%) | 4.0% | 3.0% | 10.9% | 25.5% | 0.7% | 1.2% | 3.5% | 3.5% | 3.5% | 3.5% | 3.5% |
| Collection Rate | $157.68 | $162.36 | $180.12 | $226.08 | $227.76 | $230.52 | $238.59 | $246.94 | $255.58 | $264.53 | $273.79 |
| Expense ($1,000s) | $7,314 | $7,733 | $8,831 | $11,449 | $11,832 | $12,258 | $12,972 | $13,695 | $14,422 | $15,151 | $15,812 |
| | | | | | | | | | | | |
| AREA 4 – East, Lehigh, Alva: | | | | | | | | | | | |
| Growth | 1,435 | 1,680 | 2,853 | 3,743 | 4,127 | 1,689 | 1,877 | 1,829 | 1,774 | 1,712 | 1,161 |
| Average Monthly Units | 51,755 | 53,436 | 56,289 | 60,032 | 64,158 | 65,847 | 67,724 | 69,552 | 71,326 | 73,038 | 74,199 |
| Rate Change (%) | 0.7% | 3.0% | 61.2% | 13.8% | 0.7% | 1.2% | 3.5% | 3.5% | 3.5% | 3.5% | 3.5% |
| Collection Rate | $155.04 | $159.72 | $257.40 | $292.92 | $295.08 | $298.68 | $309.13 | $319.95 | $331.15 | $342.74 | $354.74 |
| Expense ($1,000s) | $8,024 | $8,535 | $14,489 | $17,585 | $18,932 | $19,667 | $20,935 | $22,253 | $23,620 | $25,033 | $26,321 |

*Table continued on following page.*

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### Historical and Projected Franchised Hauler Collection Expense (cont'd.)

| | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| **Description** | **2021** | **2022** | **2023** | **2024** | **2025** | **2026** | **2027** | **2028** | **2029** | **2030** | **2031** |
| AREA 5 – Pine Island, NFM: | | | | | | | | | | | |
| Growth | 242 | 476 | 445 | 57 | 742 | 356 | 77 | 59 | 40 | 21 | (3) |
| Average Monthly Units | 22,822 | 23,298 | 23,743 | 23,800 | 24,542 | 24,898 | 24,975 | 25,034 | 25,074 | 25,096 | 25,092 |
| Rate Change (%) | 4.0% | 3.0% | 11.0% | 25.5% | 0.7% | 1.2% | 3.5% | 3.5% | 3.5% | 3.5% | 3.5% |
| Collection Rate | $174.12 | $179.28 | $198.96 | $249.60 | $251.40 | $254.40 | $263.30 | $272.52 | $282.06 | $291.93 | $302.15 |
| Expense ($1,000s) | $3,974 | $4,177 | $4,724 | $5,941 | $6,170 | $6,334 | $6,576 | $6,822 | $7,072 | $7,326 | $7,582 |
| | | | | | | | | | | | |
| AREA 6 – Boca Grande / Gasparilla: | | | | | | | | | | | |
| Growth | 6 | 2 | (50) | (2) | -- | -- | -- | -- | -- | -- | -- |
| Average Monthly Units | 1,267 | 1,269 | 1,219 | 1,217 | 1,217 | 1,217 | 1,217 | 1,217 | 1,217 | 1,217 | 1,217 |
| Rate Change (%) | 34.8% | (2.7%) | 4.0% | 4.0% | 3.3% | 4.0% | 3.5% | 3.5% | 3.5% | 3.5% | 3.5% |
| Collection Rate | $242.48 | $236.04 | $245.52 | $255.24 | $263.76 | $274.32 | $283.92 | $293.86 | $304.15 | $314.80 | $325.82 |
| Expense ($1,000s) | $307 | $300 | $299 | $311 | $321 | $334 | $346 | $358 | $370 | $383 | $397 |
| | | | | | | | | | | | |
| ALL AREAS – Franchise Hauler Expense: | | | | | | | | | | | |
| Growth | 3,061 | 3,484 | 4,696 | 5,238 | 6,175 | 3,387 | 3,267 | 3,091 | 2,901 | 2,697 | 1,723 |
| Average Monthly Units | 175,389 | 179,259 | 184,477 | 189,136 | 195,218 | 198,676 | 202,012 | 205,173 | 208,144 | 210,911 | 212,685 |
| Rate Change (%) | 3.4% | 2.9% | 30.7% | 26.3% | 0.8% | 1.2% | 3.5% | 3.5% | 3.5% | 3.5% | 3.5% |
| Collection Rate | $153.05 | $157.61 | $199.29 | $250.55 | $253.18 | $256.45 | $265.65 | $275.18 | $285.04 | $295.26 | $305.77 |
| Expense ($1,000s) | $26,843 | $28,253 | $36,765 | $47,387 | $49,426 | $50,951 | $53,665 | $56,459 | $59,330 | $62,273 | $65,033 |

The cost of collection has increased over the recent historical period, including increases associated with the new franchise collection contracts. Forecasts of such costs were based on assumptions of inflationary adjustments allowed under each franchise agreement and discussions with Department staff. Actual future costs will vary.

## WTE Contracted Operations

As previously discussed, the County contracts operation for the WTE facility. The cost of operation is another significant component (i.e., approximately 25%) of total operating expenses. The cost of operation is based on forecasts of processable tonnage statistics, as previously discussed (reference Section 5), and the charges for service by Reworld. The following table provides a summary of the projection of gross and net contracted operating expenses:

**Historical and Projected WTE Facility Contract Operations ($000s)**

| | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|
| Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Tons Processed | 587,031 | 574,509 | 534,579 | 525,544 | 560,860 | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| % Change | | (2.1%) | (7.0%) | (1.7%) | 6.7% | 3.4% | 0.0% | 0.0% | 6.0% | --% | --% |
| | | | | | | | | | | | |
| Service Fee [*]: | | | | | | | | | | | |
| OM | $22,252 | $24,027 | $26,134 | $27,330 | $25,511 | $28,004 | $29,016 | $30,067 | $32,233 | $33,390 | $34,607 |
| ETF | 385 | 117 | -- | -- | -- | -- | -- | -- | 569 | 589 | 611 |
| PT | 4,362 | 5,100 | 5,235 | 5,868 | 6,110 | 6,417 | 6,649 | 6,890 | 7,141 | 7,397 | 7,666 |
| EC | 738 | 1,326 | 1,153 | 693 | 1,074 | 1,188 | 1,206 | 1,225 | 1,268 | 1,267 | 1,287 |
| RRR | (1,820) | (1,783) | (1,114) | (1,859) | (1,788) | (1,163) | (1,163) | (1,163) | (1,233) | (1,233) | (1,233) |
| LC | (53) | (36) | (233) | (87) | (65) | (67) | (68) | (69) | (70) | (71) | (72) |
| MD | (144) | (85) | (284) | (723) | (649) | -- | -- | -- | -- | -- | -- |
| MA | (34) | (30) | (35) | (35) | (35) | (36) | (36) | (36) | (36) | (36) | (36) |
| True up | -- | -- | -- | -- | -- | -- | -- | -- | -- | -- | -- |
| Net Fee | $25,685 | $28,637 | $30,856 | $31,186 | $30,156 | $34,344 | $35,605 | $36,914 | $39,871 | $41,303 | $42,829 |
| % Change | | 11.5% | 7.8% | 1.1% | (3.3%) | 13.9% | 3.7% | 3.7% | 8.0% | 3.6% | 3.7% |

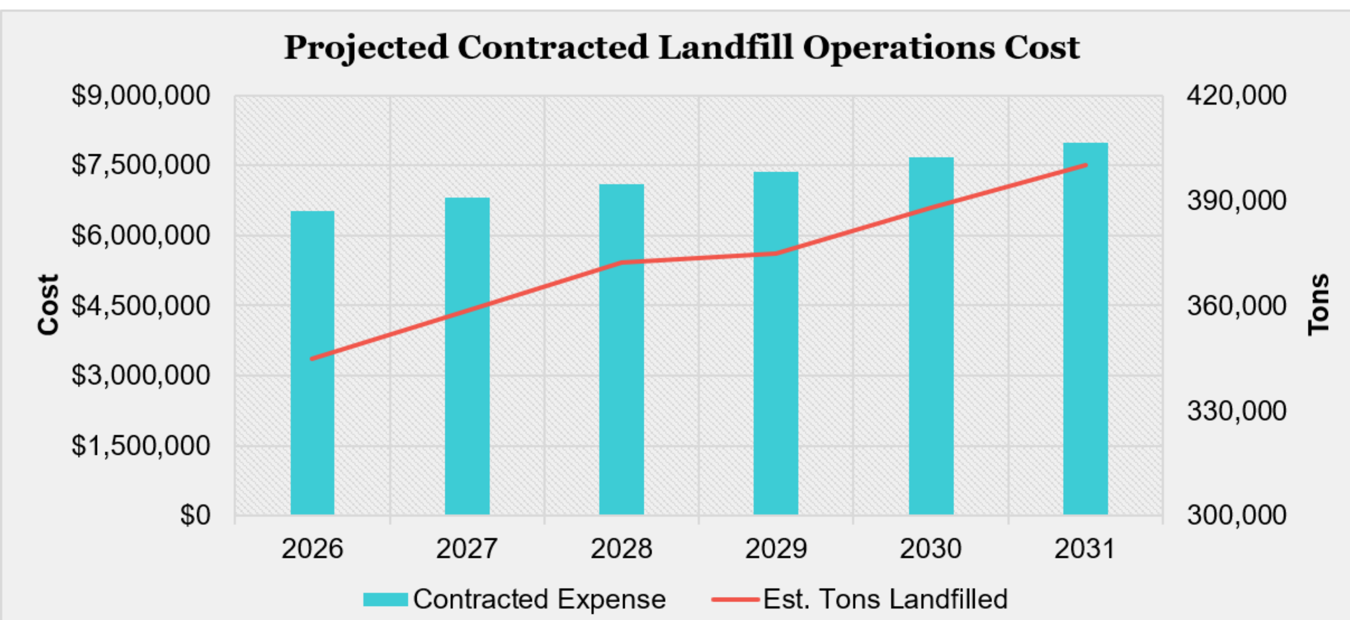
[*] Service Fee (SF) = Operation and Maintenance (OM) Charge + Excess Tonnage Fee (ETF) + Pass-Through (PT) + Energy Credit (EC) – Resources Recovery Revenue (RRR) – Landfill Credit (LC) +/- Monthly Damages (MD) +/- Monthly Adjustment (MA)

The recent historical growth in the cost of contracted operations for the WTE facility is primarily due to increases in the amount of waste processed and indexing of service fees. On average, the cost of contracted operations for WTE is expected to average 4.5% per year during the Forecast Period.

## Financial Effects of Landfill Diversions

The primary cost affected by increasing diversions of waste to the landfill is the contracted cost of operation. This cost has averaged approximately $3.8 million annually between 2021 through 2025. The department averaged 446,000 tons processed at the landfill annually between 2021 through 2025. The cost of contracted operations has generally been increasing since 2017 as shown in following chart.


Amounts shown above are provided based on reports from Department staff and the County's contracted landfill operator. Such amounts may vary with reported inbound tonnage reports to the landfill associated with: i) tonnages processed for disposal by the County through the composting operations; ii) timing of receipt and ultimate disposal of waste in the landfill; and iii) other variances. The cost of contracted operation for the landfill has generally increased with the level of waste deliveries over time. The current agreement for operation of the landfill is based on a base rate for guaranteed tonnage and per ton rates when tons exceed the base amount. The following chart presents the forecast of contracted landfill operating expenses:



As previously discussed, Buckingham Campus has a transfer station collocated with the WTE facility. The primary purpose of the facility is for diverting MSW, recognizing that the County currently diverts minimal quantities of MSW when the facility is not in use. This forecast assumes that due to anticipated growth in waste deliveries the County would prioritize and divert increasing amounts of yard waste (may conditionally require use of the transfer station for diversion) to the landfill. This is expected to provide additional capacity at the WTE for disposal of increasing amounts of MSW. However, there are limitations on the amount of additional capacity that can be provided from diverting yard waste and or other processable materials (i.e., C&D) away from the WTE facility to the landfill. For example, seasonality of waste deliveries also has a material effect on diversion of MSW to the landfill.

## Other Expense Forecast Assumptions

The remaining operating expenses after the payment of contracted operations comprise approximately 22% of the total operating expenses are primarily related to the payment of Department employee labor costs and materials and supplies for operation of the facilities. In particular, the Department must fund operating expenses related to operation of the scales, transfer stations, C&D recycling facility, composting operations, fleet / vehicle maintenance, administration and management, etc. The forecast of these costs was developed based on a five-year review of the historical expenses, application of assumed escalation factors (for more information please reference Tables 8 and 9) based on the nature of the expense (e.g., certain variable costs may be escalated based inflation, growth in tonnage, etc.) and a detailed review with Department staff.

# Capital Expenditures and Major Maintenance

The forecast of capital and major maintenance was provided by Department staff and generally represents the periodic renewals, replacement and improvements of System infrastructure and facilities. As previously discussed, major maintenance is not capitalized for purposes of financial reporting; however, the County views such periodic expenditure as capital-related and funds such expenditures from the Renewal and Replacement Fund (i.e., excluded from Operating Expenses pursuant to the Bond Resolution). The following table provides a list of the capital projects identified.

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## Listing of Identified Capital and Major Maintenance Expenditures

| Capital Project Description | Start Year | Project Cost [1] |
|---|---|---|
| Umbrella – Buckingham Upgrades | 2026 | $1,968,900 |
| Umbrella – Generator – Multiple Sites | 2026 | 154,500 |
| Umbrella – Scales | 2026 | 301,682 |
| Landfill Class III Update | 2026 | 3,690,301 |
| Buckingham Resource Area | 2026 | 1,691,147 |
| SCADA Improvements | 2027 | 500,000 |
| MRF Development | 2026 | 90,181,718 |
| Bob Janes Gopher Tortoise | 2026 | 13,729 |
| Ash Side slope Closure | 2026 | 8,876,985 |
| Landfill Class I Update Phase IV | 2026 | 14,772,705 |
| Landfill Class I Update Phase V | 2030 | 9,085,000 |
| Landfill Class I East Partial Closure | 2026 | 137,000 |
| Landfill Gas Collection System | 2026 | 3,246,110 |
| Parts and Equipment Storage | 2026 | 1,012,119 |
| WTE Facilities Hardening | 2026 | 883,364 |
| WTE Life Extension Projects | 2026 | 73,100,166 |
| Deep Injection Well #2 | 2029 | 14,853,000 |
| C&D Processing Facility | 2030 | 50,000 |
| Transportation Parking Lot Expansion | 2026 | 350,000 |
| Administration Building Improvements | 2026 | 2,500,000 |
| Capital Project Subtotal | | $227,368,426 |
| | | |
| Major Maintenance [2] | 2026-2031 | $18,452,240 |
| Operating Budget Capital Outlay [3] | 2026-2031 | 15,346,554 |
| Total | | $261,167,220 |

[1] Amounts shown derived from Table 10.

[2] Amounts shown reflect periodic major maintenance expenses that are not capitalized, however are funded from the Renewal and Replacement Fund (i.e., excluded from Operating Expenses as defined in the Bond Resolution) and more similar to a capital expenditure (e.g., road repaving).

[3] Represents annually recurring purchases of minor capital, equipment, and other capitalized expenses included in the annual operating budget.

As shown above, the County has identified approximately $261.2 million in total capital projects. The largest projects in the plan are those related to facility expansion (i.e., materials recovery facility and WTE life extension projects), which account for approximately $163.3 million or 63% of the total capital improvement funding requirements for the Forecast Period. The largest maintenance related projects in the plan are related to renewal and replacements (i.e., C&D facility, compost facility, asphalt repairs, and tipping floors), which account for approximately $13.5 million or 5% of the total capital improvement funding requirements for the Forecast Period. The following table provides a summary of the funding plan for the Forecast Period:

**Capital Funding – Fiscal Years 2026-2031 [*]**

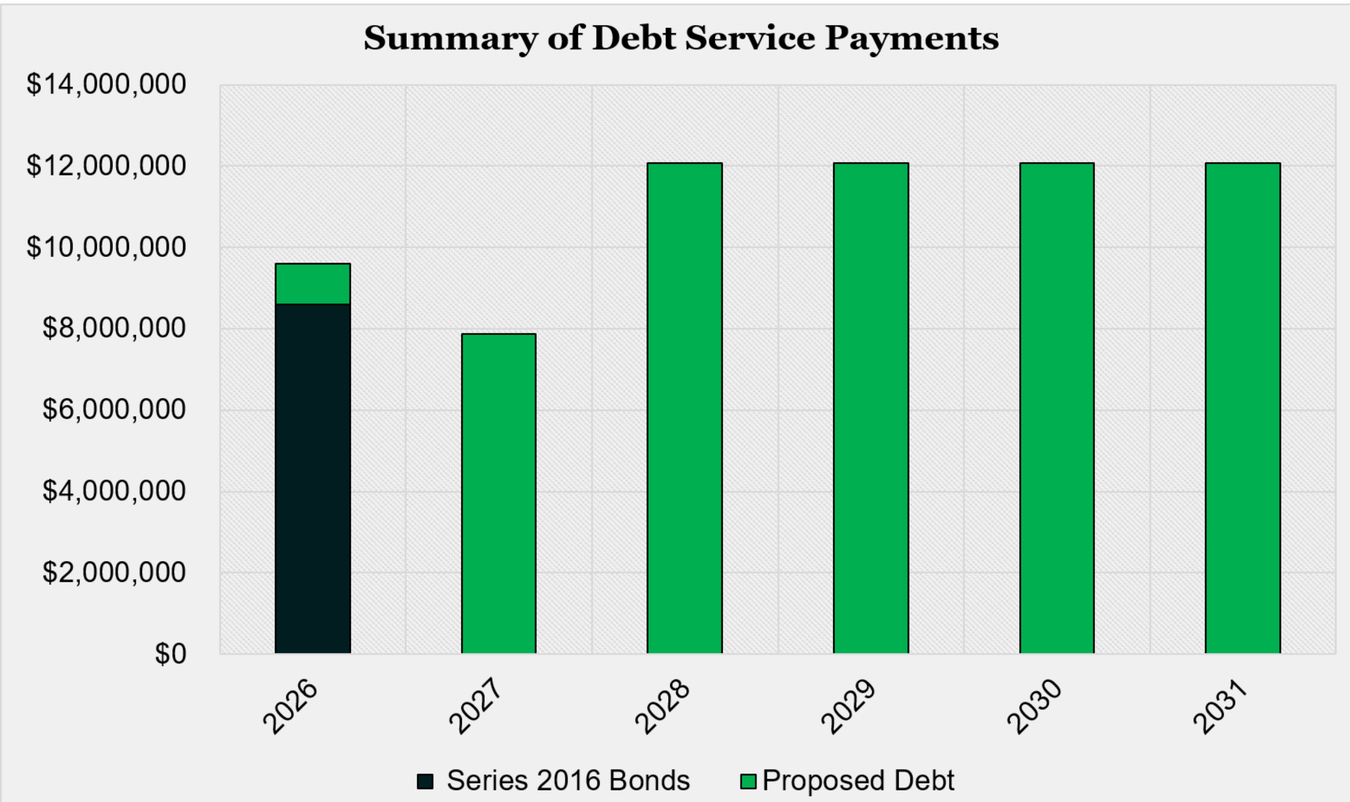
| Description | Amount | Percent |
|---|---|---|
| Rate Revenue | $15,346,554 | 5.9% |
| System Reserve Fund | 60,651,192 | 23.2% |
| Renewal and Replacement Fund | 18,452,240 | 7.1% |
| Closure Fund | 8,876,985 | 3.4% |
| Grants | 883,364 | 0.3% |
| Proposed Debt | 156,956,884 | 60.1% |
| Total Funding | $261,167,220 | 100.0% |

[*] Amounts shown derived from Table 10.

Table 10 at the end of this report provides additional detail concerning the projected capital and major maintenance needs and funding sources for the Forecast Period. As previously discussed, the County has completed a master plan to address the issue of the disposal facility capacity of the System. This financial forecast does not recognize any additional capital needs that may be identified as part of the master plan, with the exception of the previously mentioned MRF and landfill expansion, which could result in the need to raise rates beyond what is currently identified in this Study.

# Debt Service

As of October 1, 2025, the System had debt outstanding of approximately $8.2 million associated with the Series 2016 Bonds; no other senior or subordinated debt is outstanding at the time of this report. The associated debt service for the Series 2016 Bonds represents level payments of approximately $8.6 million annually with final payment occurring in Fiscal Year 2027 and accrued during Fiscal Year 2026. The forecast assumes the issuance of additional debt for the construction of the previously mentioned MRF and WTE facility life extension projects. It is assumed that the County will utilize a line of credit for Fiscal Years 2026 and 2027 to fund approximately $92.5 million in planned capital projects. Subsequently, it is assumed that $157.0 million in senior lien bonds will be issued in Fiscal Year 2027 to pay off the line of credit, fund the remaining project costs, and pay for the cost of issuance. The anticipated senior lien bonds were assumed to have a 20-year term, bear an interest rate of 4.40%, and result in payments of approximately $12.1 million by Fiscal Year 2028. The chart below provides a summary of the existing and projected annual debt service payments:




# Closure and Post-Closure Transfers

Pursuant to the Florida Administrative Code (Code) 62-701.630, landfill operators within the State are required to demonstrate financial assurance for the final closure and subsequent on-going post-closure costs. The Code identifies several methods for demonstrating financial assurance, but the most common is to set aside funds as landfill capacity is used in a restricted fund. This is the method employed by the County in demonstrating financial assurance. The Florida Department of Environmental Protection requires the County to annually submit proof of compliance with the financial assurance requirements of the Code.

The projected costs of closure and post-closure or long-term care are estimated at the time of permit renewal, typically every five years. The costs are determined based upon surveys of costs associated with closure and long-term care at the time of the permit renewal, which are reviewed by engineers and FDEP staff. While the closure cost is a one-time event, long-term care or post-closure expenses represent the cumulative cost of annual operating expenses such as grounds maintenance, security, site monitoring, or other operating costs for a 30-year period after closure. Once the closure and long-term care costs have been estimated during permitting, such costs are then escalated annually to account for inflation based on approved inflation factors by the FDEP. Closure and post-closure cost estimates are then not formally reevaluated until the subsequent permit renewal or there are changes to the closure and long-term care plan. Additionally, closure liability is only calculated for active landfill cells that have received or are currently receiving waste.

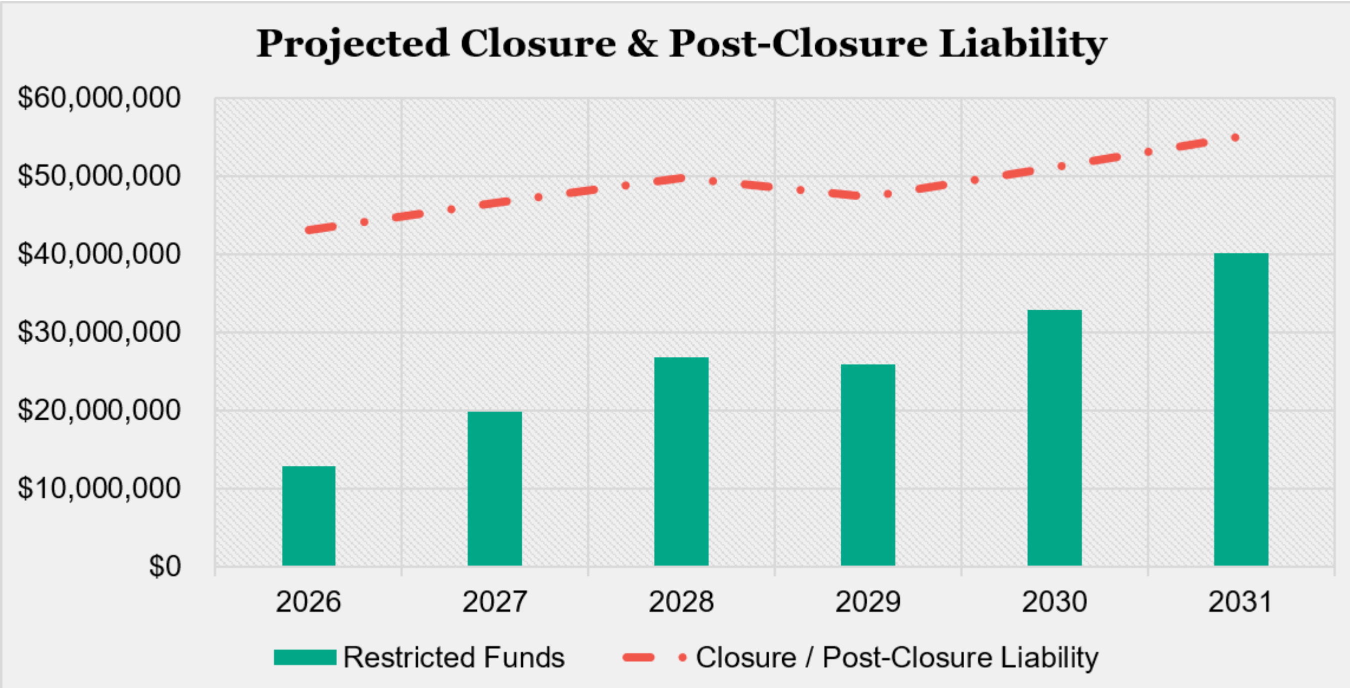
In order to estimate the capacity utilization of the landfill to determine the allocable closure liability / costs that are required for determination of financial assurance compliance, the County annually contracts for a fly-over to define the elevation of the landfill surface and calculate the volume of permitted landfill volume used during the previous year. This data provides accurate information to allow the Department to identify the remaining air space or volume of permitted capacity remaining in the constructed cells. The following table provides a comparison of the estimated liability based on the landfill's capacity utilization and the corresponding cash reserves reported to be held by the Department within the Closure Fund:

**Estimated Closure and Post-closure Liability as of September 30, 2025**

| Active Landfill Sites | Closure | Post-closure [*] | Total | Restricted Funds |
|---|---|---|---|---|
| Ash Monofill | $9,886,388 | $4,167,437 | $14,053,825 | N/A |
| Class I Landfill | 13,171,985 | 2,762,904 | 15,934,889 | N/A |
| Class III Landfill | 6,546,602 | 3,175,590 | 9,722,192 | N/A |
| Total | $29,604,974 | $10,105,932 | $39,710,906 | $13,577,860 |

[*] Amounts shown reflect the cumulative post-closure liability allocable to the County based on the pro-rata share of the capacity utilized calculated assuming a 30-year maintenance expense liability for the ash monofill, and Class III landfill.

As shown in the table above, the County has restricted approximately $13.6 million representing approximately 34% of the allocable long-term liability as of September 30, 2025. The forecast assumes the current closure liability and one year of post-closure liability is set aside in reserves by the end of the Forecast Period. It is recommended the County consider fully funding the combined closure and post-closure liability in order to match the cost of closure with the disposal of waste. The chart below presents a forecast of the cumulative liability and restricted funds for closure:




It is projected that the County will require transfers to the Closure Fund beginning in Fiscal Year 2026 to maintain the minimum balance mentioned above. The forecast assumes transfers to the closure funds averaging approximately $6.7 million annually. It should be noted that closure fund liability is expected to grow at a faster rate than in recent years due to increased diversions to the landfill.

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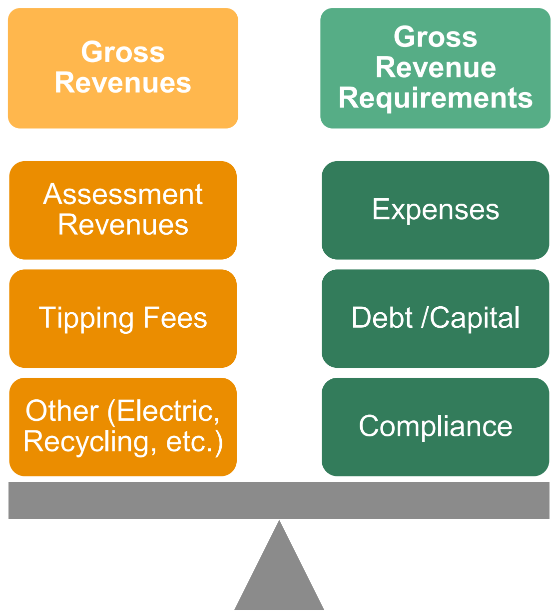
# Section 8: Revenue Sufficiency and Financial Compliance

The foundation of the study and the primary objective of the solid waste rates are to reasonably recover the cost of providing service, cost of infrastructure investment and compliance with covenants of the outstanding bonds and internal fiscal targets (referred to as the "Revenue Sufficiency" evaluation).

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Based on the assumptions and findings of this analysis, the following table provides a summary of the identified revenue adjustments for the Forecast Period recognizing financial projections under current operations.

**Identified Rate Revenue Adjustments by Fiscal Year [1]**

| | Proposed | Identified | | | |
|---|---|---|---|---|---|
| **Description** | **2027** | **2028** | **2029** | **2030** | **2031** |
| Disposal Assessment / Tip Fee Rev.: | | | | | |
| Percent Adjustment | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| Incremental Revenue Addition | $2.94m | $3.08m | $3.22m | $3.36m | $3.51m |
| Cumulative Revenue Addition | $2.94m | $6.01m | $9.23m | $12.59m | $16.11m |
| | | | | | |
| Collection Assessment Revenues: | | | | | |
| Percent Adjustment [2] | 10.35% | 3.50% | 3.50% | 3.50% | 3.50% |
| Incremental Revenue Addition | $5.05m | $1.91m | $2.01m | $2.11m | $2.21m |
| Cumulative Revenue Addition | $5.05m | $6.96m | $8.97m | $11.08m | $13.29m |

[1] Reflects identified increases to revenues from the collection / disposal assessment and tipping fees for service. It should be noted that the amounts shown reflect the increase to rate revenues from increases to fees only and do not reflect any increases or decreases from changes in assumed waste generation.

[2] Reflects projected increases to recover estimated cost of contracted collection services and may vary based on actual realized increases in such costs.

The revenue increases are necessary to ensure adequate cash reserves and appropriate cash flows to maintain a sustainable long-term financial outlook that mitigates financial and operating risks from unanticipated or extraordinary events (e.g., reduced electric sales, reduced tonnages, unanticipated WTE outages, unfunded mandates, major debris removal efforts, etc.).

# Collection Revenue Requirements

In order to develop rates for solid waste disposal and collection services, the revenue requirements were allocated among the disposal and collection operations. The collection fee as a component of the residential solid waste assessment only recovers the direct contracted cost of collection. The following table presents the allocated collection system revenue requirements:

## Collection Net Revenue Requirements and Revenue Sufficiency ($000s) [1]

| | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|
| Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Operation and Maintenance Expenses | $50,951 | $53,665 | $56,459 | $59,330 | $62,273 | $65,033 |
| Annual Debt Service | -- | -- | -- | -- | -- | -- |
| Transfers and Capital | -- | -- | -- | -- | -- | -- |
| Gross Revenue Requirements | $50,951 | $53,665 | $56,459 | $59,330 | $62,273 | $65,033 |
| | | | | | | |
| Less Income / Funds from Other Sources: | | | | | | |
| Investment Income | $-- | $-- | $-- | $-- | $-- | $-- |
| Contracted Fines [2] | -- | -- | -- | -- | -- | -- |
| Total | $-- | $-- | $-- | $-- | $-- | $-- |
| | | | | | | |
| Net Collection Funding Requirements | $50,951 | $53,665 | $56,459 | $59,330 | $62,273 | $65,033 |
| | | | | | | |
| Collection Assessment Revenue – Existing Rates | $47,872 | $48,751 | $49,554 | $50,312 | $51,021 | $51,582 |
| Rate Revenue Adjustments [3] | n/a | 10.35% | 3.50% | 3.50% | 3.50% | 3.50% |
| Adjusted Collection Revenue | $47,872 | $53,797 | $56,597 | $59,473 | $62,423 | $65,318 |
| Net Transfers To / (From) Reserves [4] | ($3,079) | $132 | $138 | $144 | $149 | $285 |

[1] Amounts shown derived from Table 14 at the end of this report. Totals may vary due to rounding.

[2] Reflects minor revenues from fines related to the monitoring of contracted collection.

[3] Reflects the current period percent increase in collection revenues.

[4] Reflects assumed transfers to / (from) reserves.

The identified rate increases are due to the increased costs associated with franchise collection and the need to fully recover those costs from the residential assessment. The Fiscal Year 2027 revenue adjustment is estimated to fully fund the costs associated with residential franchised collection.

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# Disposal Revenue Requirements

The balance of all other revenue requirements is allocable to the disposal function of operation for the System. The following table presents the allocated disposal system revenue requirements:

### Disposal Net Revenue Requirements and Revenue Sufficiency ($000s) [1]

| | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|
| Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Total Operating and Maintenance Expenses [2] | $93,521 | $96,326 | $99,643 | $104,145 | $107,732 | $111,381 |
| Annual Debt Service: | | | | | | |
| Series 2016 Bonds | $8,605 | $-- | $-- | $-- | $-- | $-- |
| Proposed Debt | 1,004 | 7,867 | 12,082 | 12,082 | 12,082 | 12,082 |
| Transfers and Capital [3] | 16,155 | 22,122 | 20,768 | 20,828 | 20,955 | 22,580 |
| Gross Revenue Requirements | $119,285 | $126,314 | $132,493 | $137,054 | $140,769 | $146,043 |
| | | | | | | |
| Less Income / Funds from Other Sources: | | | | | | |
| Investment Income | $1,492 | $1,373 | $1,478 | $1,581 | $1,583 | $1,520 |
| Net Electric Revenue | 11,837 | 12,008 | 12,174 | 12,618 | 12,612 | 12,799 |
| Franchise Fees | 2,836 | 2,885 | 2,934 | 2,984 | 3,035 | 3,073 |
| WTE Ferrous / Non-ferrous | 1,163 | 1,163 | 1,163 | 1,233 | 1,233 | 1,233 |
| Miscellaneous Revenue | 9,785 | 9,263 | 8,716 | 8,871 | 9,025 | 9,173 |
| Compost Sales | 273 | 273 | 273 | 273 | 273 | 273 |
| Other Revenues [4] | 6,014 | 5,842 | 5,902 | 5,964 | 6,026 | 6,086 |
| Total | $33,400 | $32,806 | $32,640 | $33,523 | $33,788 | $34,157 |
| | | | | | | |
| Net Disposal Funding Requirements | $85,885 | $93,508 | $99,853 | $103,531 | $106,981 | $111,886 |
| | | | | | | |
| Assessment and Tip Fee Revenue – Adopted Rates | $88,964 | $90,436 | $91,639 | $92,832 | $94,003 | $95,108 |
| Current Period Rate Revenue Adjustments [5] | n/a | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| Adjusted Disposal Revenue | $88,964 | $93,375 | $97,692 | $102,181 | $106,832 | $111,601 |
| Surplus / (Deficiency) [6] | $3,079 | ($132) | ($2,161) | ($1,350) | ($149) | ($285) |

*Table footnotes on following page.*

*Table footnotes:*

[1] Amounts shown derived from Table 13 at the end of this report. Totals may vary due to rounding.

[2] Amounts shown include the gross expenses of the system, including the cost of shared or remitted revenues such as, franchise fees collected on behalf of the County and shared electric revenues due to the County's contracted WTE facility operator.

[3] Reflects transfers to the landfill closure fund, transfers to the recycling fund from recovered materials revenues and funding for certain capital equipment identified from the capital program.

[4] Includes revenues from advance disposal fees related to the C&D ordinance, contracted disposal of sludge and other miscellaneous revenues.

[5] Reflects the current period percent increase in disposal revenues.

[6] Reflects assumed transfers to / (from) operating reserves.

As shown above, the existing disposal assessment and tipping fee revenues are not projected to be sufficient to fund the disposal-related revenue requirements of the System due to increases in the cost of operation, capital funding, and anticipated declining income and funds from other sources (e.g., recycling revenues), which serve to offset the funding requirements of the disposal assessment and fees. For more information on the proposed Fiscal Year 2027 rates for service, please reference Section 9 of this report, which provides details concerning the application of the proposed increases to rates.

# Bond Resolution and Rate Covenant Compliance

Upon issuance of the Series 2016 Bonds, the Bond Resolution took effect and superseded the prior Trust Indenture. The Bond Resolution recognized, among other things, certain changes to the definitions, creation of funds, and calculation of compliance with the Rate Covenant. The following provides a listing of the primary changes to the definitions and creation of funds, which affect the determination of projected operating results and compliance with the Rate Covenant. The following does not represent a complete listing of covenants from Bond Resolution.

1. The Bond Resolution provides for the creation of the Rate Stabilization Fund. The Rate Stabilization Fund represents a reserve available for the needs of the System to minimize the risk of default on the payment of Annual Debt Service for the Bonds. For compliance with the Rate Covenant, transfers from the Rate Stabilization Fund may be recognized as a component of Gross Revenues up to the Rate Stabilization Amount if transferred within 120 days of the respective close of the Fiscal Year, further defined as an amount not greater than 25% of prior year's ending cash balance within the Rate Stabilization Fund. Conversely, Funds transferred to the Rate Stabilization Fund have the effect of reducing Gross Revenues for determining compliance with the Rate Covenant.

2. The definition of Gross Revenues includes:

    a. Recovered Materials Revenues derived from the operation of the MRF.

    b. Transfers from the Rate Stabilization Fund, up to the Rate Stabilization Amount, having the effect of increasing Gross Revenues.

    c. Transfers to the Rate Stabilization Fund having the effect of decreasing Gross Revenues.

3. The definition of Operating Expenses excludes:

    a. OPEB accruals and instead recognizes actual OPEB outlays.

    b. Expenses funded from the Renewal and Replacement Fund (i.e., major maintenance or extraordinary expenditures).

4. The required transfer to the Renewal and Replacement Fund are governed by the flow of funds described in Section 4.05 of the Bond Resolution and the definition of the Renewal and Replacement Fund Requirement. The related provisions of the Bond Resolution require minimum annual deposits should the balance of the Renewal and Replacement Fund be less than the Renewal and Replacement Fund Requirement. The minimum annual transfer is established as either:

    a. 5% of prior year's Gross Revenues; or

    b. Such other amount as recommended by the Consulting Engineers.

As previously discussed, the Debt Service Reserve Account Requirement, is defined as an amount equal to the lesser of:

c. Maximum Annual Debt Service for all Outstanding Bonds secured thereby;

d. 125% of the average Annual Debt Service for all Outstanding Bonds secured thereby;

e. The maximum amount of Bond proceeds which may be deposited to the Debt Service Reserve Account without subjecting the same to yield restriction under the Code provided; or

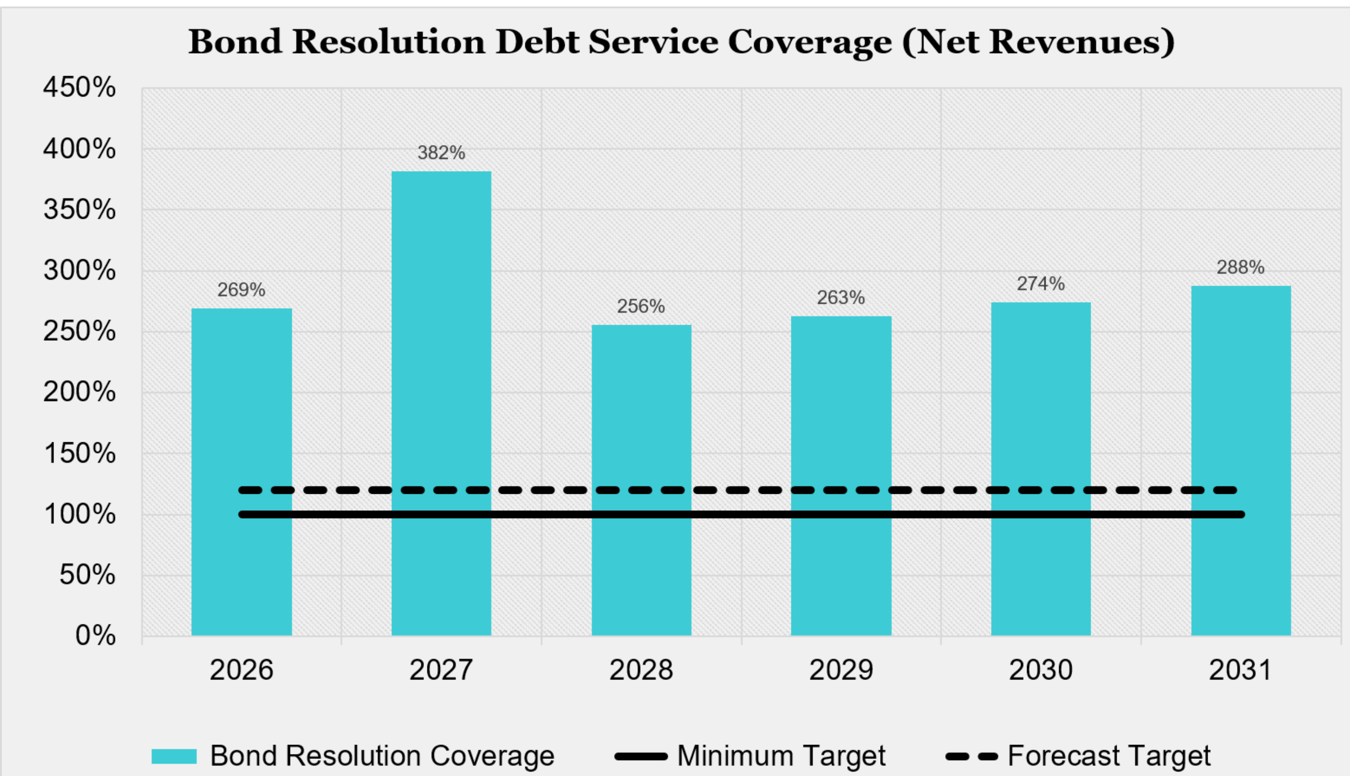
f. The County may establish by Supplemental Resolution a different Debt Service Reserve Account Requirement with respect to any particular Series of Bonds, which Debt Service Reserve Account Requirement may be $0.00.

5. The Rate Covenant for the Bond Resolution is a two-part test as follows:

    a. Net Revenues, together with the Net Position, must equal at least 120% of the Annual Debt Service becoming due in such Fiscal Year; and

    b. Net Revenues shall be adequate at all times to pay in each Fiscal Year at least (1) 100% of the Annual Debt Service becoming due in such Fiscal Year, and (2) 100% of any amounts required by the terms thereof to be deposited in the Renewal and Replacement Fund or the Debt Service Reserve Account or with any issuer of a Debt Service Reserve Account Letter of Credit or Debt Service Reserve Account Insurance Policy in such Fiscal Year to pay Policy Costs.

For informational purposes, projected compliance with the Rate Covenant was evaluated for the Forecast Period and presented as follows:

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Prior to the Fiscal Year 2016, the Department had experienced recurring declines in the debt service coverage and resulted in a credit rating downgrade by Moody's Investor Service from A3 to Baa1[6]. In response, the County adopted a series of rate adjustments significantly improving the Net Revenues of the System. As shown in the chart above, and assuming the implementation of the identified rate revenue increases, the System Net Revenues are projected to produce sufficient revenues to generate debt service coverage equal to or above the minimum target (i.e., coverage requirement in the Bond Resolution) for the entire Forecast Period. For additional information concerning the calculation of historical and projected compliance with the Rate Covenant, please reference Tables 16 found at the end of this report.

# Recommended Financial Targets

Recognizing the desire for the long-term financial sustainability of the County's solid waste enterprise fund, it is recommended that the County consider minimum financial targets in order to promote the creditworthiness of the System. The following objectives were recognized in consideration of the financial targets:

- Maintain adequate reserves to provide hedges against unplanned events associated with: i) sudden changes in market demand for sale of recovered materials; ii) revenue reductions / increased costs associated with short- or long-term facility outages, including changes in the determination of the rates earned from the sale of electricity generated from the County's existing or future facilities; and iii) non-recurring expenditures needed in instances of emergencies or Force Majeure Incidents (as later defined).

- Target minimum financial metrics greater than those required by the Bond Resolution or subordinate loan agreements to promote the increased ability to maintain compliance with the various rate and financial covenants of such agreements.

- Maintain adequate rates and charges to produce sufficient revenues and financial margins to fully cover operating expenses, debt service payments, identified capital expenditures, required transfers and funding for cash reserve targets.

[6] Moody's provides the following rankings for investment grade credits from highest to lowest as follows: Aaa, Aa1, Aa2, Aa3, A1, A2, A3, Baa1, Baa2, Baa3.

- Maintain and promote a strong financial condition aimed at preserving and enhancing the Enterprise Fund bond ratings to minimize capital project financing costs and promote long-term System sustainability.

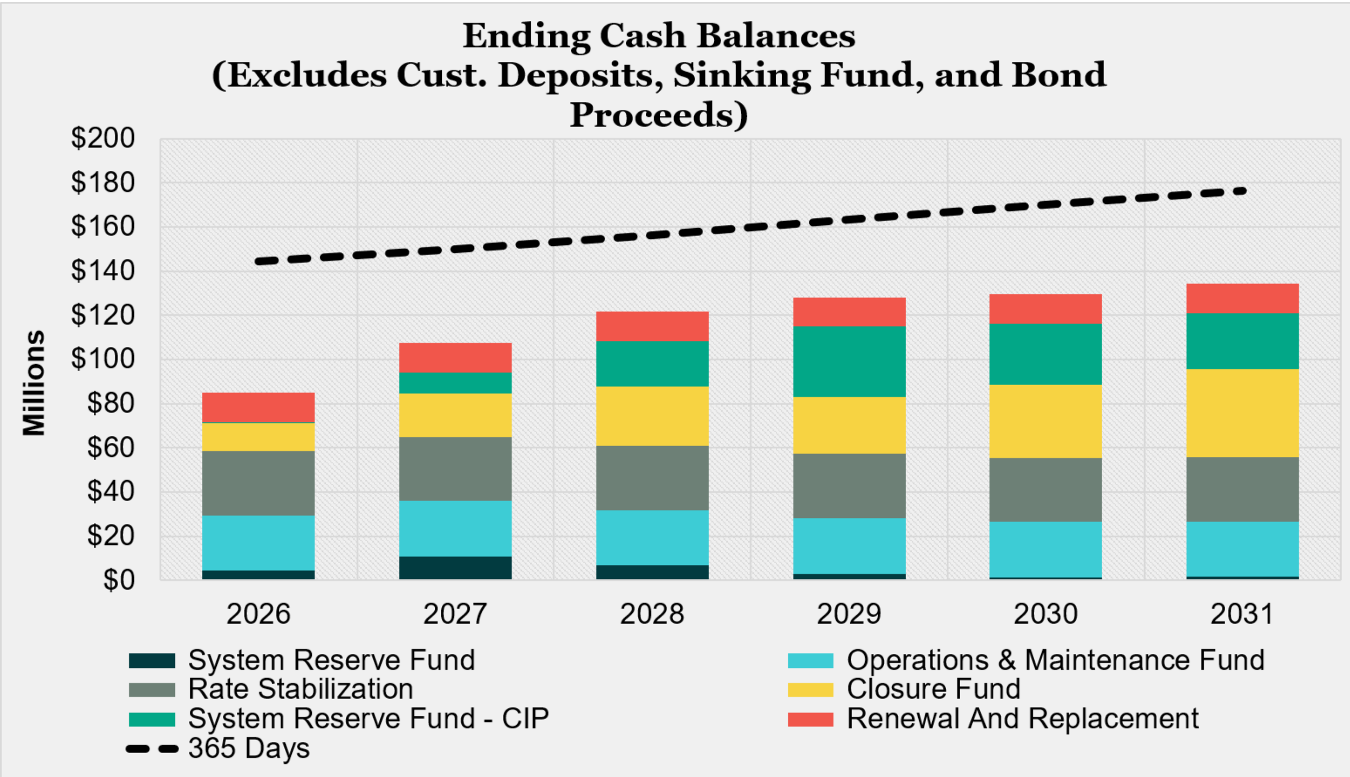
- The desire to maintain reasonable and well-justified levels of rates and fees over the long run, in accordance with good business practices.

In general, the financial targets are more restrictive than covenants required by the Bond Resolution. The following table provides a brief summary of the principal financial metrics and targets recommended and reflected in the financial plan presented in this Study:

## Financial Metrics and Targets

| Description | Basis | Purpose |
|---|---|---|
| **Minimum Cash Reserves:** | | |
| 1.1) Operating Reserve Target | Maintain a minimum of 150 days of operating expenses within operating reserve cash balances. | To promote the maintenance of a minimum working capital reserve balance for operating needs of the System and unexpected loss of revenues (e.g., reduction in electric revenue) or increases in costs. |
| 1.2) Capital Reserve Target | Maintain the greater of: a) 6% of prior year's gross assets; or b) the average annual cost of the five- or 10-year CIP. | To promote the maintenance of a minimum capital reserve balance for System capital needs (e.g., renewals and replacements) and to allow for ongoing capital re-investment. |
| 1.3) Closure Target | Maintain the estimated liability of landfill closure costs + one year of post-closure liability. | Represents a minimum cash funded reserve for the future closure and post closure care of the landfill. |
| 1.4) Aggregate Reserve Target | Maintain an aggregate reserve balance at least equal to one year of budgeted Operating Expenses. | Reflects an aggregate cash reserve balance in order to maintain the credit worthiness of the System. |
| | | |
| **Debt Capacity and Coverage:** | | |
| 2.1) Debt Capacity | Maintain a minimum Debt to Revenue Ratio from 4.0× to 6.0× calculated as:<br><br>= [Outstanding Principal All-in Debt – Cash Balance in Debt Service Reserve Account] / [Gross Revenues – Transfers from Rate Stabilization Fund] | Provides a maximum range of indebtedness to be issued by the System based on financial metrics utilized by credit rating agencies in the evaluation of the debt capacity of a solid waste enterprise fund. It should be noted that the debt to revenue ratio was assumed in lieu of the debt to net equity ratio since it may be difficult to estimate the net equity associated with the County's WTE facility since repairs and replacements are performed by the County's Contract Operator. |
| 2.2) All-in Coverage | Maintain at least 1.20× all-in debt coverage. | Represents a key financial metric used in assessing the creditworthiness of the Department. |
| | | |
| **Capital Reinvestment:** | | |
| 3.1) Capital Reinvestment | Transfer at least five percent of prior year's Gross Revenues, excluding collection revenues, to capital reserves. | Intended to promote a minimum transfer for capital needs of the System. |

The County is expected to meet or exceed the recommended targets, assuming implementation of the identified rate revenue adjustments by the end of the Forecast period with the exception of *1.4) Aggregate Reserve Target*, which is projected to remain below target for the Forecast Period.




As shown in the prior table, it is projected that cash reserves are expected to generally increase toward the targeted cash reserves, equal to 12 months of operating expenses during the Forecast Period. Additionally, the County anticipates receiving an estimated $25 million in Federal Emergency Management Agency (FEMA) reimbursements related to hurricane cleanup expenditures, which were excluded from the financial evaluation due to uncertainty regarding the timing of receipt.

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# Section 9: Cost of Service and Rate Design

Based on the recommended financial targets, projected cost of revenue requirements and identified rate adjustments, the net system revenue requirements were evaluated relative to the current rate structure comprised of:

- Residential Collection and Disposal Assessments
- Solid Waste System Assessment (i.e., Disposal Facility Assessment and Recycling Assessment)
- Assessed Billing Charge
- Solid Waste Operations and Right of Way Surcharges
- Tipping Fees by Type of Waste

Costs were allocated by budgetary line item to the various charges based on a rational nexus among the costs and the respective fees. Adjustments to the allocated rates were then made to recognize: i) benefits of an integrated solid waste operation; ii) market comparisons; iii) pricing incentives to discourage out-of-town waste; and iv) general rounding of rates for ease of billing. The following table provides a brief summary of the principal assessments and fees adopted for the Fiscal Year 2027:

### Summary of Historical, Existing, and Proposed Rates

| Description | Historical 2025 | Existing 2026 | Proposed 2027 |
|---|---|---|---|
| Assessments: | | | |
| Collection (Avg. Areas 1-5) [1] | $203.62 | $236.81 | $261.32 |
| Disposal MSW [2] | 67.37 | 69.83 | 72.10 |
| Disposal Yard Waste [3] | 7.44 | 7.91 | 8.16 |
| Disposal Facility Assessment Charge [2] | 19.73 | 20.45 | 21.11 |
| Recycling [4] | 11.71 | 12.20 | 12.60 |
| Surcharges | -- | -- | -- |
| Billing Fee | 2.45 | 2.45 | 2.45 |
| Early Prepayment Gross Up (4%) | 13.01 | 14.57 | 15.74 |
| Gross Assessment Average for Areas 1-5 [5] | $325.33 | $364.22 | $393.48 |

*Table continued on following page.*

## Summary of Historical, Existing, and Proposed Rates (cont'd.)

| Description | Historical 2025 | Existing 2026 | Proposed 2027 |
|---|---|---|---|
| Assessment Paid in February = 1% Discount | $322.08 | $360.57 | $389.55 |
| Assessment Paid in January = 2% Discount | 318.83 | 356.93 | 385.61 |
| Assessment Paid in December = 3% Discount | 315.57 | 353.29 | 381.68 |
| Assessment Paid in November = 4% Discount | 312.32 | 349.65 | 377.74 |
| | | | |
| <u>Tipping Fees per Ton by Waste Type</u>: | | | |
| MSW [6] | $67.37 | $69.83 | $72.10 |
| Commercial Horticulture / Yard Waste | 42.37 | 43.92 | 45.35 |
| Residential Horticulture / Yard Waste | 34.83 | 36.10 | 37.27 |
| C&D | 67.78 | 70.25 | 72.53 |
| Class III | 67.78 | 70.25 | 72.53 |
| Tires | 225.00 | 225.00 | 240.79 |
| Recycling | 43.59 | 45.18 | 46.65 |
| | | | |
| Surcharges per MSW Ton [6][7] | $-- | $-- | $- |
| | | | |
| Disposal Facility Assessment per Ton [8] | $19.73 | $20.45 | $21.11 |

[1] Amounts shown reflect the average fee charged for the franchise collection areas 1-5.

[2] County assesses residential customers the MSW disposal and the Disposal Facility Assessment based on the following waste generation assumptions:

FY25 – 1.00 Tons FY26 – 1.00 Tons FY27 – 1.00 Tons

[3] County assesses residential customers the Yard Waste Assessment based on the following waste generation assumptions:

FY25 – 0.18 Tons FY26 – 0.18 Tons FY27 – 0.18 Tons

[4] County assesses residential customers the Recycling Assessment based on the waste generation assumption of 0.27 tons per unit.

[5] Reflects gross assessments before early prepayment discounts as allowed by Florida Statutes, Chapter 197.

[6] Unincorporated waste generated by commercial and multi-family customers is charged a gate fee per ton including the addition of the base tipping fee plus applicable surcharges per ton for MSW deliveries. Currently the County does not charge any surcharges.

[7] Amounts shown are not charged to municipal customers, with exception to Fort Myers Beach, Bonita Springs, and the Village of Estero for which the County provides collection services and assess any applicable surcharges pursuant to interlocal agreement. Currently the County does not charge any surcharges.

[8] Presented for informational purposes only since the disposal facility assessment charge is charged to all customers by assessment and to Hendry County as part of their gate fee.

The identified disposal fees and collection fees are targeted to generate a net increase in revenues of approximately $2.9 million and $5.1 million, respectively. The following provides a brief discussion concerning the rate design assumptions in development of the rates:

**Disposal Fees:**

- Tipping Fees: The cost-of-service allocations for various tipping fees were performed based on discussions with Department staff and reflected consideration of the pro-rata share of the cost of disposal recognizing the actual means of disposal for each respective type of waste processed by the County.

- Disposal Facility Assessment: The Disposal Facility Assessment (also called the Solid Waste System Assessment when combined with the Recycling Assessment) is designed to recover the fixed costs of the System associated with operation of the disposal facilities.

**Billing Fees:** The billing fee represents a pass-through of the cost associated with charges from the County's property appraiser and tax collector. The fee is equivalent to the fee charged by the property appraiser and tax collector.

**Collection Fees:** Based on the anticipated increases in contractual collection costs, Raftelis was asked to develop a rate plan that fully recovered the cost of collection by the end of the forecast period.

# Early Prepayment Discount

Pursuant to Florida Statutes, customers may elect to receive a discount of up to 4% if they pay all of the charges and taxes included on the ad valorem tax bill prior to the due date of the bill. The residential solid waste assessment is collected with the tax bill as allowed by Florida Statutes, Chapter 197. The majority of residential customers in the County pay taxes and the solid waste assessment early and receive a discount. The adopted assessment for the Fiscal Year 2026 assumes a mark-up to the calculated fee for the early payment discount. Therefore, if the full four percent discount is recognized by a property owner the County will collect the full rate for service (after the discount is applied); the mark-up of fees included on the ad valorem tax bill is customary and allows the solid waste enterprise fund to fully collect the fees for service.

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# Customer Impact

The residential solid waste bill is expected to increase approximately $29.26 on average (i.e., $2.44 per month) for Fiscal Year 2027 assuming the residential customer receives the same discount from the prior year. Due to the early prepayment discount, the actual charge a customer pays may vary.

Residential customers within the municipalities of Cape Coral, Fort Myers, and Sanibel disposing of waste to County facilities may see their annual disposal charges increase approximately $3.58 (i.e., $0.30 a month) for Fiscal Year 2027 assuming application of the adopted tipping fees to assumed deliveries of 1.00 tons of MSW 0.18 tons of yard waste, and 0.27 tons of recycling waste. It should be clarified that the County is not responsible for collection nor does it charge such customers for curbside collection for which the respective municipalities administer and control.

# Rate Comparison

The following table provides a summary of comparable fees charged by other Florida solid waste systems for collection and disposal service to the existing and adopted fees for the County:

### Solid Waste Fee Comparison with Other Florida Systems

| | Residential Assessment | | | Tipping Fees | | | |
|---|---|---|---|---|---|---|---|
| Description | Collection | Disposal | Total | MSW | C&D | Yard Waste | Tires |
| Lee County – Existing [1][2] | $236.81 | $112.84 | $349.65 | $69.83 | $70.25 | $43.92 | $233.21 |
| Lee County – FY27 [1][2] | $261.32 | $116.42 | $377.74 | $72.10 | $72.53 | $45.35 | $240.79 |
| | | | | | | | |
| Other Systems with Waste-to-Energy Facilities: | | | | | | | |
| Broward County [3] | N/A | N/A | $390.00 | N/A | $100.00 | $75.00 | $130.00 |
| Hillsborough County [3] | $302.17 | $208.60 | $510.77 | $141.00 | $104.00 | $65.00 | $249.00 |
| Miami-Dade County [4] | N/A | N/A | $702.00 | $115.80 | $115.80 | $115.80 | $140.00 |
| Palm Beach County [3] | $293.83 | $205.00 | $498.83 | $42.00 | $80.00 | $35.00 | $125.00 |
| Pasco County [3] | $258.84 | $114.00 | $372.84 | $104.03 | $104.03 | $104.03 | $200.00 |
| Pinellas County [3] | N/A | N/A | $240.00 | $58.86 | $58.86 | $58.86 | $180.00 |
| City of Tampa [3] | N/A | N/A | $502.32 | $115.00 | $115.00 | $115.00 | $195.00 |

*Table continued on following page.*

## Solid Waste Fee Comparison with Other Florida Systems (cont'd.)

| | Residential Assessment | | | Tipping Fees | | | |
|---|---|---|---|---|---|---|---|
| Description | Collection | Disposal | Total | MSW | C&D | Yard Waste | Tires |
| Systems without Waste-to-Energy Facilities: | | | | | | | |
| Charlotte County [2] | N/A | N/A | $324.64 | $39.28 | $39.28 | $39.28 | $125.46 |
| Collier County [3] | N/A | N/A | $261.91 | $90.35 | $96.55 | $57.50 | $235.75 |
| Hernando County [3] | $217.37 | $98.04 | $315.41 | $60.50 | $76.00 | $54.50 | $150.00 |
| Manatee County [3] | N/A | N/A | $283.80 | $46.00 | $65.00 | $44.00 | $165.00 |
| Polk County [2] | $281.65 | $64.40 | $346.05 | $46.00 | $46.00 | $36.50 | $300.00 |
| Sarasota County [2] | N/A | N/A | $263.96 | $60.85 | $59.91 | $47.43 | $290.61 |
| | | | | | | | |
| Other System Averages | $270.77 | $138.01 | $385.58 | $76.64 | $81.57 | $65.22 | $191.22 |

[1] Amounts shown for the residential assessment reflect the gross assessment before early prepayment discounts. The billing charge is included as a component of the residential disposal assessment.

[2] Denotes residential collection service at one day per week for garbage, recycling, and yard waste collection.

[3] Denotes residential collection service at two days per week for garbage collection and one day per week for recycling and yard waste collection. Note garbage collection service in Pinellas County is for one or two days per week depending on location.

[4] Miami-Dade County residential collection service includes two days per week for garbage / yard waste collection and one day every other week for recycling collection.

As shown above, the proposed rates for Fiscal Year 2027 are projected to remain competitive when compared to the average rates of other surveyed counties for similar solid waste service.

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# Section 10: Findings

Based on the findings of this study the following observations are provided for consideration by the BOCC and County administration:

- The existing disposal and collection fees for service are not sufficient to fund the identified funding requirements of the System, and it is recommended that the BOCC implement the proposed rates for the Fiscal Year 2027.

- The County should adjust the collection component of the residential assessment so that it fully recovers the cost of franchise collection by implementing the Fiscal Year 2027 collection assessment increases.

- The proposed rates for Fiscal Year 2027 are generally lower than the average of other surveyed local governments providing similar service.

- As the County prepares to enter the public debt market to fund major capital projects, the BOCC should consider adopting a multi-year rate plan for tipping fees and a maximum residential assessment.

- Recognizing the uncertainty surrounding changes in market conditions and the timing of the need for additional disposal capacity, staff should continue to closely monitor and perform annual financial projections to assess the sufficiency of System revenues to meet the expenditure needs of the System and for compliance with the rate covenants and flow of funds requirements delineated in the Bond Resolution and need for additional rate adjustments; and

- The County should regularly review and update the financial plan to evaluate trends in service area growth, solid waste elements, costs, and capital reinvestment and financing to ensure compliance with the Rate Covenants contained in the Bond Resolution, promote the overall creditworthiness of the System and limit financial risk, and provide for long-term rate sustainability.

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# Tables

Table ES-1: Dashboard and Summary of Projected Financial Position and Operational Statistics
Table 1: Historical and Projected Assessed Residential Customer Billing Units and Tonnage Statistics
Table 2: Historical and Projected Disposal Facility Assessment Customer Billing Statistics
Table 3: Historical and Projected Waste Flow Summary by Type of Waste
Table 4: Historical and Projected Waste Flow Summary by Disposal Facility
Table 5: Historical and Projected Waste-to-Energy (WTE) Operational Statistics
Table 6: Projected Assessment and Disposal Fee Revenues Under Adopted Rates
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Table 8: Historical and Projected Operating Expenses
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Table 16: Projected Rate Covenant Compliance Under Adopted and Identified Rates

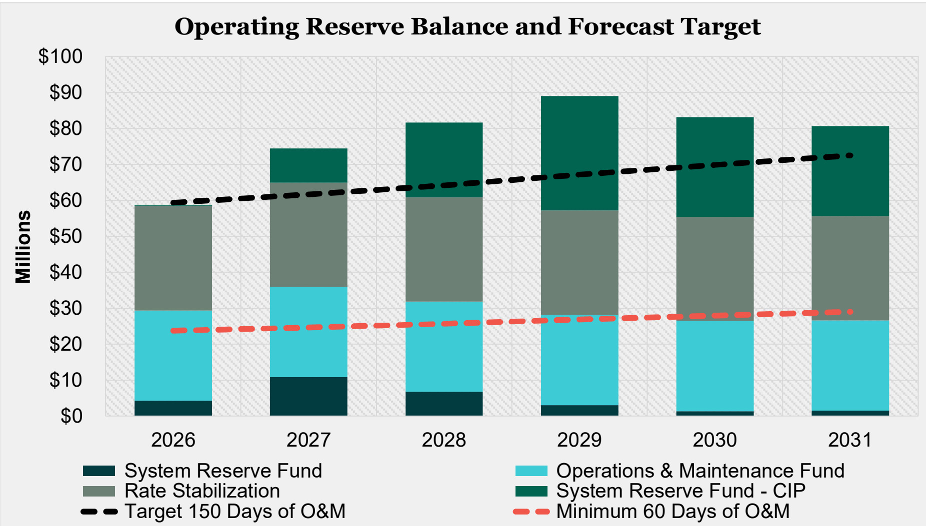
# Lee County, Florida

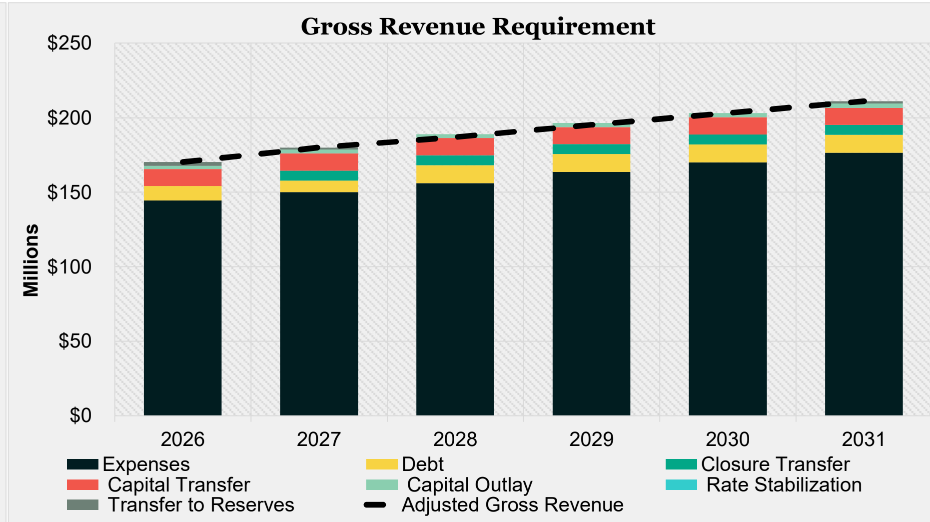
# Solid Waste System

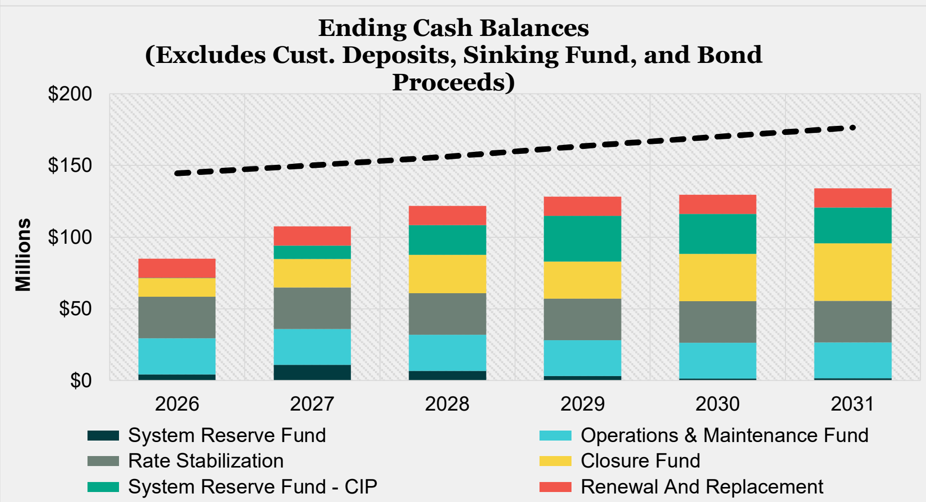
# Table ES-1

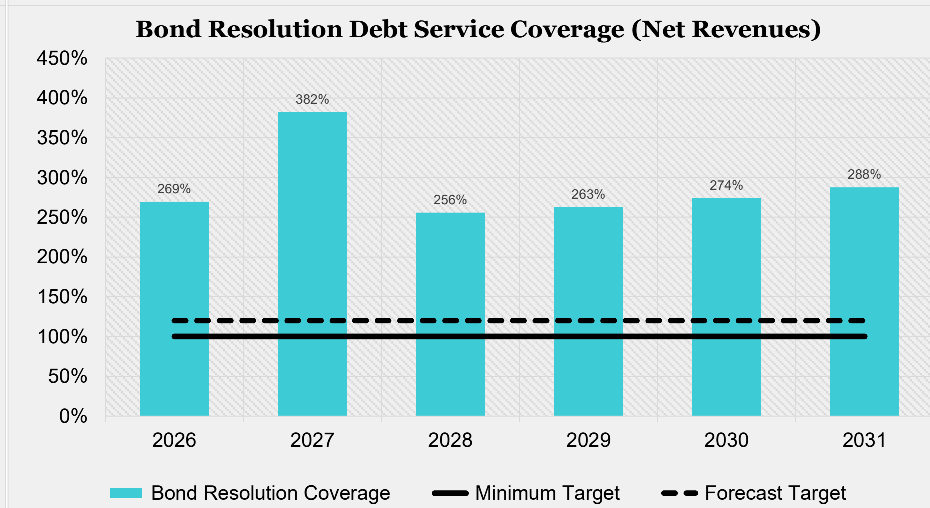
Projected Rate Revenue Adjustments Above Adopted Identified

| | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|
| Disposal | 0.00% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| Collection | 0.00% | 10.35% | 3.50% | 3.50% | 3.50% | 3.50% |



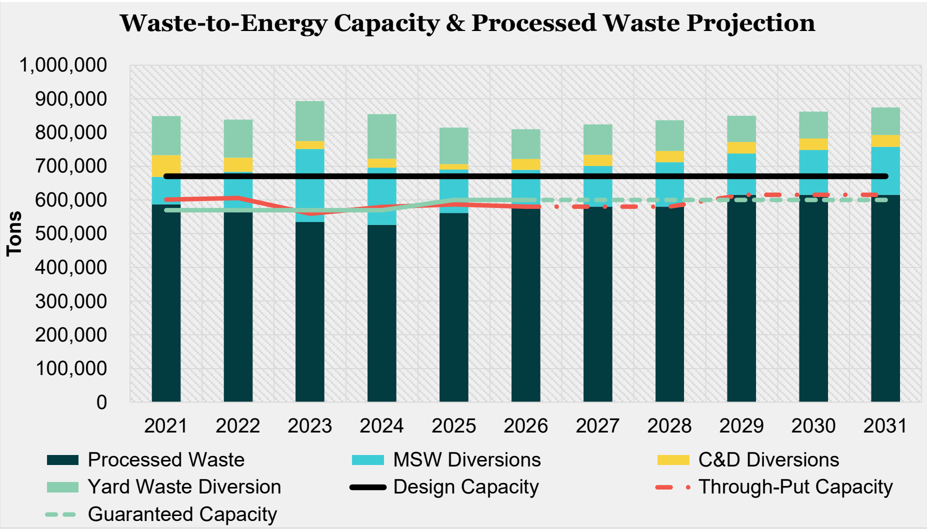



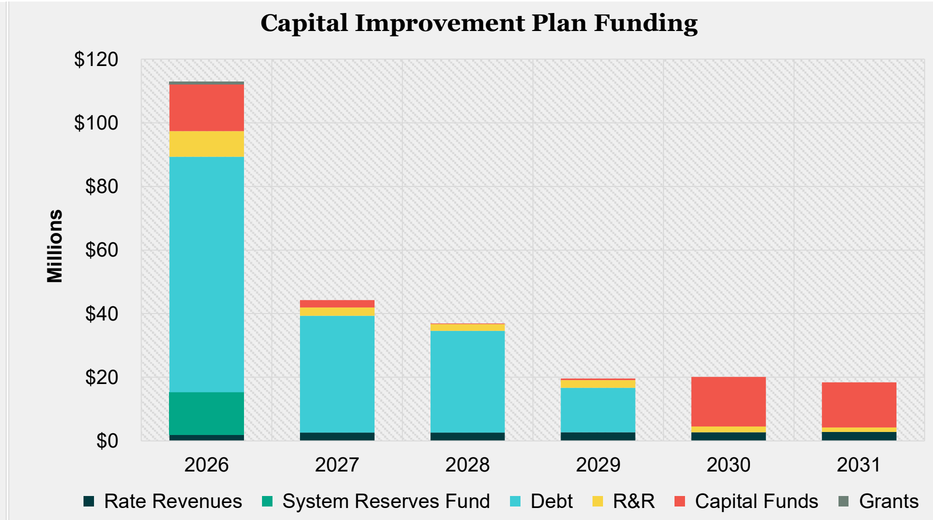
# Lee County, Florida

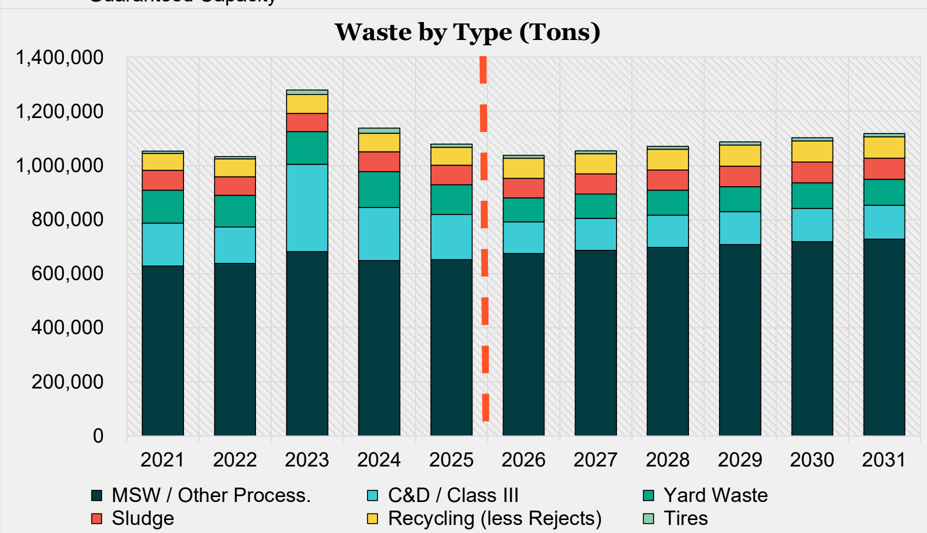
# Solid Waste System

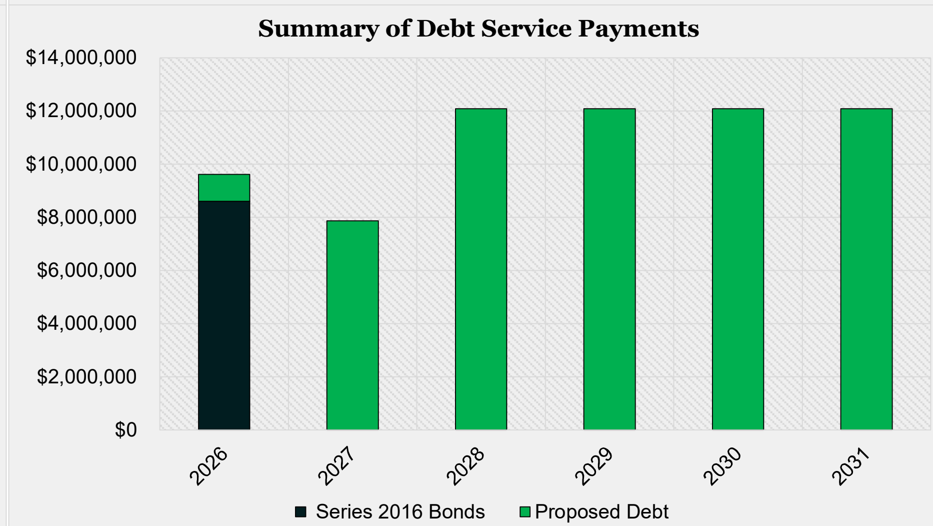
# Table ES-1

| Projected Rate Revenue Adjustments Above Adopted Identified | | | | | | |
|---|---|---|---|---|---|---|
| | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| Disposal | 0.00% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| Collection | 0.00% | 10.35% | 3.50% | 3.50% | 3.50% | 3.50% |



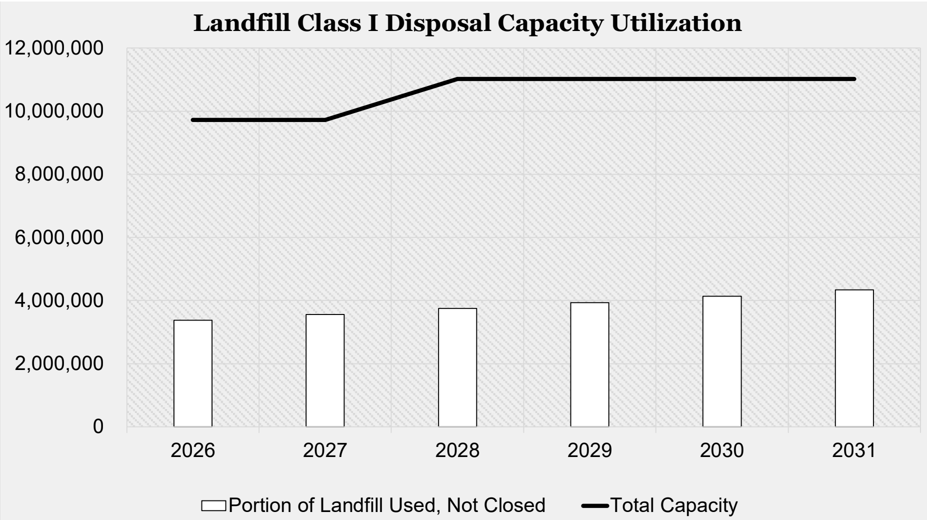
# Lee County, Florida

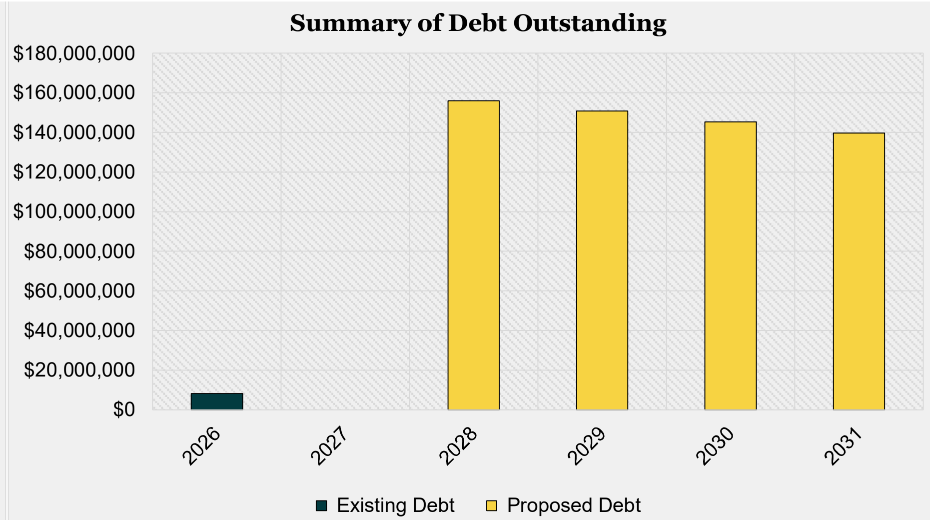
# Solid Waste System

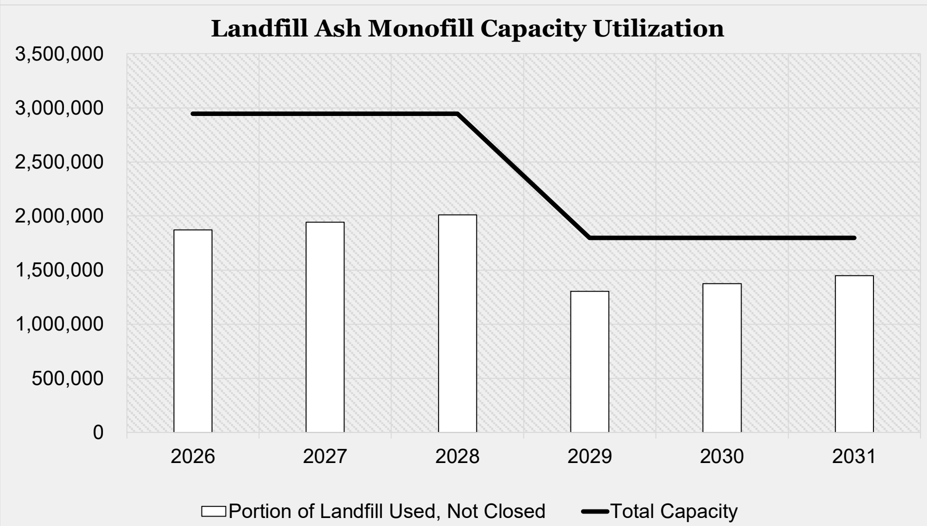
# Table ES-1

Projected Rate Revenue Adjustments Above Adopted
Identified

| | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|
| Disposal | 0.00% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| Collection | 0.00% | 10.35% | 3.50% | 3.50% | 3.50% | 3.50% |



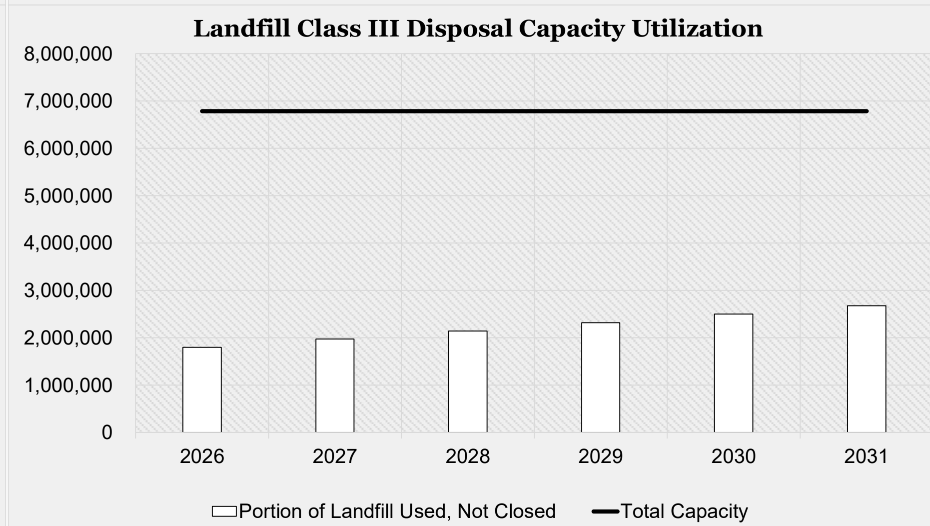



**Table 1**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Assessed Residential Customer Billing Units and Tonnage Statistics**

| Line | | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| No. | Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| | **Residential Collection and Disposal Assessment Units:** | | | | | | | | | | | |
| | Area 1 - Bonita/Ft. Myers Beach | | | | | | | | | | | |
| 1 | Single Family | 1.55% | 1.67% | -1.41% | -0.54% | 1.30% | 0.25% | 0.25% | 0.25% | 0.25% | 0.25% | 0.18% |
| 2 | Units - Beginning Units | 27,122 | 27,542 | 28,003 | 27,608 | 27,458 | 27,815 | 27,885 | 27,955 | 28,025 | 28,095 | 28,165 |
| 3 | Units - Growth (Total) | 420 | 461 | (395) | (150) | 357 | 70 | 70 | 70 | 70 | 70 | 51 |
| 4 | Units - Ending Units | 27,542 | 28,003 | 27,608 | 27,458 | 27,815 | 27,885 | 27,955 | 28,025 | 28,095 | 28,165 | 28,216 |
| 5 | Average Units | 27,332 | 27,773 | 27,806 | 27,533 | 27,637 | 27,850 | 27,920 | 27,990 | 28,060 | 28,130 | 28,191 |
| 6 | MSW Tons | 24,081 | 29,807 | 21,437 | 20,665 | 21,519 | 23,673 | 23,732 | 23,792 | 23,851 | 23,911 | 23,962 |
| 7 | Tons per Unit | 0.88 | 1.07 | 0.77 | 0.75 | 0.78 | 0.85 | 0.85 | 0.85 | 0.85 | 0.85 | 0.85 |
| 8 | Yard Waste Tons | 4,104 | 4,375 | 2,875 | 3,687 | 3,808 | 4,178 | 4,188 | 4,199 | 4,209 | 4,220 | 4,229 |
| 9 | Tons per Unit | 0.15 | 0.16 | 0.10 | 0.13 | 0.14 | 0.15 | 0.15 | 0.15 | 0.15 | 0.15 | 0.15 |
| 10 | Recycling Tons | 9,213 | 8,957 | 7,693 | 8,343 | 7,712 | 8,355 | 8,376 | 8,397 | 8,418 | 8,439 | 8,457 |
| 11 | Tons per Unit | 0.34 | 0.32 | 0.28 | 0.30 | 0.28 | 0.30 | 0.30 | 0.30 | 0.30 | 0.30 | 0.30 |
| | Area 2 - SFM - West/Iona-McGregor/Captiva | | | | | | | | | | | |
| 12 | Single Family | 0.45% | 0.24% | -0.87% | 0.08% | 0.55% | 0.45% | 0.45% | 0.45% | 0.45% | 0.45% | 0.33% |
| 13 | Units - Beginning Units | 25,687 | 25,803 | 25,865 | 25,641 | 25,662 | 25,802 | 25,918 | 26,035 | 26,152 | 26,270 | 26,388 |
| 14 | Units - Growth (Total) | 116 | 62 | (224) | 21 | 140 | 116 | 117 | 117 | 118 | 118 | 86 |
| 15 | Units - Ending Units | 25,803 | 25,865 | 25,641 | 25,662 | 25,802 | 25,918 | 26,035 | 26,152 | 26,270 | 26,388 | 26,474 |
| 16 | Units - Average | 25,745 | 25,834 | 25,753 | 25,652 | 25,732 | 25,860 | 25,977 | 26,094 | 26,211 | 26,329 | 26,431 |
| 17 | MSW Tons | 25,982 | 20,171 | 27,977 | 28,021 | 27,274 | 25,860 | 25,977 | 26,094 | 26,211 | 26,329 | 26,431 |
| 18 | Tons per Unit | 1.01 | 0.78 | 1.09 | 1.09 | 1.06 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 19 | Yard Waste Tons | 6,533 | 6,533 | 4,652 | 5,330 | 5,195 | 6,465 | 6,494 | 6,523 | 6,553 | 6,582 | 6,608 |
| 20 | Tons per Unit | 0.25 | 0.25 | 0.18 | 0.21 | 0.20 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 |
| 21 | Recycling Tons | 9,615 | 8,612 | 10,286 | 8,823 | 8,792 | 9,051 | 9,092 | 9,133 | 9,174 | 9,215 | 9,251 |
| 22 | Tons per Unit | 0.37 | 0.33 | 0.40 | 0.34 | 0.34 | 0.35 | 0.35 | 0.35 | 0.35 | 0.35 | 0.35 |
| | Area 3 - SFM - East/San Carlos | | | | | | | | | | | |
| 23 | Single Family | 2.67% | 2.96% | 2.92% | 3.13% | 2.28% | 2.50% | 2.25% | 2.00% | 1.75% | 1.50% | 0.84% |
| 24 | Units - Beginning Units | 45,745 | 46,968 | 48,356 | 49,767 | 51,323 | 52,495 | 53,807 | 55,018 | 56,118 | 57,100 | 57,956 |
| 25 | Units - Growth (Total) | 1,223 | 1,388 | 1,411 | 1,556 | 1,172 | 1,312 | 1,211 | 1,100 | 982 | 856 | 485 |
| 26 | Units - Ending Units | 46,968 | 48,356 | 49,767 | 51,323 | 52,495 | 53,807 | 55,018 | 56,118 | 57,100 | 57,956 | 58,441 |
| 27 | Units - Average | 46,357 | 47,662 | 49,062 | 50,545 | 51,909 | 53,151 | 54,413 | 55,568 | 56,609 | 57,528 | 58,199 |
| 28 | MSW Tons | 41,633 | 42,884 | 48,358 | 42,980 | 44,081 | 47,836 | 48,971 | 50,011 | 50,948 | 51,775 | 52,379 |
| 29 | Tons per Unit | 0.90 | 0.90 | 0.99 | 0.85 | 0.85 | 0.90 | 0.90 | 0.90 | 0.90 | 0.90 | 0.90 |
| 30 | Yard Waste Tons | 6,912 | 8,313 | 5,122 | 6,167 | 6,009 | 7,973 | 8,162 | 8,335 | 8,491 | 8,629 | 8,730 |
| 31 | Tons per Unit | 0.15 | 0.17 | 0.10 | 0.12 | 0.12 | 0.15 | 0.15 | 0.15 | 0.15 | 0.15 | 0.15 |
| 32 | Recycling Tons | 13,683 | 13,285 | 12,925 | 13,198 | 12,844 | 14,882 | 15,236 | 15,559 | 15,851 | 16,108 | 16,296 |
| 33 | Tons per Unit | 0.30 | 0.28 | 0.26 | 0.26 | 0.25 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 |
| | Area 4 - East/Lehigh/Alva | | | | | | | | | | | |
| 34 | Single Family | 2.82% | 4.48% | 5.97% | 6.31% | 8.50% | 3.00% | 2.85% | 2.70% | 2.55% | 2.40% | 1.59% |
| 35 | Units - Beginning Units | 50,996 | 52,434 | 54,785 | 58,057 | 61,720 | 66,964 | 68,973 | 70,939 | 72,854 | 74,712 | 76,505 |
| 36 | Units - Growth (Total) | 1,438 | 2,351 | 3,272 | 3,663 | 5,244 | 2,009 | 1,966 | 1,915 | 1,858 | 1,793 | 1,216 |
| 37 | Units - Ending Units | 52,434 | 54,785 | 58,057 | 61,720 | 66,964 | 68,973 | 70,939 | 72,854 | 74,712 | 76,505 | 77,721 |
| 38 | Units - Average | 51,715 | 53,610 | 56,421 | 59,889 | 64,342 | 67,969 | 69,956 | 71,897 | 73,783 | 75,609 | 77,113 |
| 39 | MSW Tons | 66,004 | 72,005 | 77,844 | 80,853 | 83,747 | 91,757 | 94,441 | 97,060 | 99,607 | 102,071 | 104,103 |
| 40 | Tons per Unit | 1.28 | 1.34 | 1.38 | 1.35 | 1.30 | 1.35 | 1.35 | 1.35 | 1.35 | 1.35 | 1.35 |
| 41 | Yard Waste Tons | 7,044 | 7,207 | 4,716 | 5,824 | 6,149 | 6,797 | 6,996 | 7,190 | 7,378 | 7,561 | 7,711 |
| 42 | Tons per Unit | 0.14 | 0.13 | 0.08 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 |
| 43 | Recycling Tons | 13,078 | 13,379 | 13,666 | 13,141 | 14,382 | 16,992 | 17,489 | 17,974 | 18,446 | 18,902 | 19,278 |
| 44 | Tons per Unit | 0.25 | 0.25 | 0.24 | 0.22 | 0.22 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 |

**Table 1**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Assessed Residential Customer Billing Units and Tonnage Statistics**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | **Residential Collection and Disposal Assessment Units:** | | | | | | | | | | | |
| | Area 5 - Pine Island/NFM | | | | | | | | | | | |
| 45 | Single Family | 1.51% | 2.33% | -0.83% | 3.61% | 4.53% | 1.50% | 0.31% | 0.24% | 0.16% | 0.08% | -0.01% |
| 46 | Units - Beginning Units | 22,666 | 23,008 | 23,545 | 23,349 | 24,193 | 25,289 | 25,668 | 25,748 | 25,809 | 25,850 | 25,872 |
| 47 | Units - Growth (Total) | 342 | 537 | (196) | 844 | 1,096 | 379 | 80 | 61 | 41 | 22 | (3) |
| 48 | Units - Ending Units | 23,008 | 23,545 | 23,349 | 24,193 | 25,289 | 25,668 | 25,748 | 25,809 | 25,850 | 25,872 | 25,869 |
| 49 | Units - Average | 22,837 | 23,277 | 23,447 | 23,771 | 24,741 | 25,479 | 25,708 | 25,779 | 25,830 | 25,861 | 25,871 |
| 50 | MSW Tons | 28,205 | 28,763 | 35,376 | 29,530 | 29,805 | 31,848 | 32,135 | 32,223 | 32,287 | 32,326 | 32,338 |
| 51 | Tons per Unit | 1.24 | 1.24 | 1.51 | 1.24 | 1.20 | 1.25 | 1.25 | 1.25 | 1.25 | 1.25 | 1.25 |
| 52 | Yard Waste Tons | 7,610 | 6,032 | 4,923 | 5,635 | 5,619 | 6,370 | 6,427 | 6,445 | 6,457 | 6,465 | 6,468 |
| 53 | Tons per Unit | 0.33 | 0.26 | 0.21 | 0.24 | 0.23 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 |
| 54 | Recycling Tons | 6,153 | 7,315 | 6,380 | 6,109 | 6,618 | 7,134 | 7,198 | 7,218 | 7,232 | 7,241 | 7,244 |
| 55 | Tons per Unit | 0.27 | 0.31 | 0.27 | 0.26 | 0.27 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 |
| | Area 6 - Boca Grande [1] | | | | | | | | | | | |
| 56 | Single Family | 0.24% | 0.00% | -3.94% | 1.64% | 2.02% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 0.72% |
| 57 | Units - Beginning Units | 1,266 | 1,269 | 1,269 | 1,219 | 1,239 | 1,264 | 1,277 | 1,290 | 1,303 | 1,316 | 1,329 |
| 58 | Units - Growth (Total) | 3 | - | (50) | 20 | 25 | 13 | 13 | 13 | 13 | 13 | 10 |
| 59 | Units - Ending Units | 1,269 | 1,269 | 1,219 | 1,239 | 1,264 | 1,277 | 1,290 | 1,303 | 1,316 | 1,329 | 1,339 |
| 60 | Units - Average | 1,268 | 1,269 | 1,244 | 1,229 | 1,252 | 1,271 | 1,284 | 1,297 | 1,310 | 1,323 | 1,334 |
| 61 | MSW Tons | 1,014 | 1,015 | 995 | 983 | 1,001 | 1,016 | 1,027 | 1,037 | 1,048 | 1,058 | 1,067 |
| 62 | Tons per Unit | 0.80 | 0.80 | 0.80 | 0.80 | 0.80 | 0.80 | 0.80 | 0.80 | 0.80 | 0.80 | 0.80 |
| 63 | Yard Waste Tons | 127 | 127 | 124 | 123 | 125 | 127 | 128 | 130 | 131 | 132 | 133 |
| 64 | Tons per Unit | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 |
| 65 | Recycling Tons | 127 | 127 | 124 | 123 | 125 | 127 | 128 | 130 | 131 | 132 | 133 |
| 66 | Tons per Unit | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 |
| | Total Collection Assessments | | | | | | | | | | | |
| 67 | Units - Beginning Units | 173,482 | 177,024 | 181,823 | 185,641 | 191,595 | 199,629 | 203,528 | 206,985 | 210,261 | 213,343 | 216,215 |
| 68 | Units - Growth (Total) | 3,542 | 4,799 | 3,818 | 5,954 | 8,034 | 3,899 | 3,457 | 3,276 | 3,082 | 2,872 | 1,845 |
| 69 | Units - Ending Units | 177,024 | 181,823 | 185,641 | 191,595 | 199,629 | 203,528 | 206,985 | 210,261 | 213,343 | 216,215 | 218,060 |
| 70 | Units - Average | 175,253 | 179,424 | 183,732 | 188,618 | 195,612 | 201,579 | 205,257 | 208,623 | 211,802 | 214,779 | 217,138 |
| 71 | MSW Tons | 186,918 | 194,646 | 211,988 | 203,032 | 207,427 | 221,990 | 226,282 | 230,217 | 233,952 | 237,470 | 240,279 |
| 72 | Tons per Unit | 1.07 | 1.08 | 1.15 | 1.08 | 1.06 | 1.10 | 1.10 | 1.10 | 1.10 | 1.11 | 1.11 |
| 73 | Yard Waste Tons | 32,329 | 32,587 | 22,412 | 26,767 | 26,905 | 31,909 | 32,395 | 32,821 | 33,220 | 33,589 | 33,878 |
| 74 | Tons per Unit | 0.18 | 0.18 | 0.12 | 0.14 | 0.14 | 0.16 | 0.16 | 0.16 | 0.16 | 0.16 | 0.16 |
| 75 | Recycling Tons | 51,869 | 51,675 | 51,074 | 49,738 | 50,474 | 56,541 | 57,519 | 58,411 | 59,251 | 60,037 | 60,659 |
| 76 | Tons per Unit | 0.30 | 0.29 | 0.28 | 0.26 | 0.26 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 |

Footnote:
[1] Area 6 represents a small barrier island community within the north western portion of Lee County's jurisdictional boundaries, however, due to lack of direct access to the County and the area's proximity to Charlotte County, such disposal service is provided by Charlotte County.

**Table 2**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Disposal Facility Assessment Customer Billing Statistics [1]**

| Line | | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| No. | Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| | **Disposal Facility Assessment Units:** | | | | | | | | | | | |
| | Area 1 - Bonita/Ft. Myers Beach | | | | | | | | | | | |
| 1 | Single Family | 1.55% | 1.67% | -1.41% | -0.54% | 1.30% | 0.25% | 0.25% | 0.25% | 0.25% | 0.25% | 0.18% |
| 2 | Units - Beginning Units | 27,122 | 27,542 | 28,003 | 27,608 | 27,458 | 27,815 | 27,885 | 27,955 | 28,025 | 28,095 | 28,165 |
| 3 | Units - Growth (Total) | 420 | 461 | (395) | (150) | 357 | 70 | 70 | 70 | 70 | 70 | 51 |
| 4 | Units - Ending Units | 27,542 | 28,003 | 27,608 | 27,458 | 27,815 | 27,885 | 27,955 | 28,025 | 28,095 | 28,165 | 28,216 |
| 5 | Units - Average | 27,332 | 27,773 | 27,806 | 27,533 | 27,637 | 27,850 | 27,920 | 27,990 | 28,060 | 28,130 | 28,191 |
| 6 | Multi-family | 1.59% | 0.00% | -0.61% | -0.43% | 6.12% | 0.79% | 0.79% | 0.79% | 0.79% | 0.79% | 0.57% |
| 7 | Units - Beginning Units | 19,418 | 19,726 | 19,726 | 19,606 | 19,522 | 20,716 | 20,880 | 21,046 | 21,213 | 21,381 | 21,550 |
| 8 | Units - Growth (Total) | 308 | - | (120) | (84) | 1,194 | 164 | 166 | 167 | 168 | 170 | 124 |
| 9 | Units - Ending Units | 19,726 | 19,726 | 19,606 | 19,522 | 20,716 | 20,880 | 21,046 | 21,213 | 21,381 | 21,550 | 21,674 |
| 10 | Units - Average | 19,572 | 19,726 | 19,666 | 19,564 | 20,119 | 20,798 | 20,963 | 21,129 | 21,297 | 21,466 | 21,612 |
| 11 | Commercial | 2.62% | 0.29% | -0.92% | -0.62% | -0.18% | 0.93% | 0.93% | 0.93% | 0.93% | 0.93% | 0.68% |
| 12 | Units - Beginning Units (sqft) | 14,317,797 | 14,693,365 | 14,735,754 | 14,599,954 | 14,509,299 | 14,483,513 | 14,618,653 | 14,755,053 | 14,892,727 | 15,031,685 | 15,171,939 |
| 13 | Units - Growth (Total) | 375,568 | 42,389 | (135,800) | (90,655) | (25,786) | 135,140 | 136,401 | 137,673 | 138,958 | 140,254 | 102,607 |
| 14 | Units - Ending Units (sqft) | 14,693,365 | 14,735,754 | 14,599,954 | 14,509,299 | 14,483,513 | 14,618,653 | 14,755,053 | 14,892,727 | 15,031,685 | 15,171,939 | 15,274,546 |
| 15 | Units - Average (sqft) | 14,505,581 | 14,714,560 | 14,667,854 | 14,554,627 | 14,496,406 | 14,551,083 | 14,686,853 | 14,823,890 | 14,962,206 | 15,101,812 | 15,223,242 |
| 16 | RV Parks | 0.00% | 0.00% | 0.00% | -18.71% | 0.23% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 17 | Units - Beginning Units | 1,058 | 1,058 | 1,058 | 1,058 | 860 | 862 | 862 | 862 | 862 | 862 | 862 |
| 18 | Units - Growth (Total) | - | - | - | (198) | 2 | - | - | - | - | - | - |
| 19 | Units - Ending Units | 1,058 | 1,058 | 1,058 | 860 | 862 | 862 | 862 | 862 | 862 | 862 | 862 |
| 20 | Units - Average | 1,058 | 1,058 | 1,058 | 959 | 861 | 862 | 862 | 862 | 862 | 862 | 862 |
| | Area 2 - SFM - West/Iona-McGregor/Captiva | | | | | | | | | | | |
| 21 | Single Family | 0.45% | 0.24% | -0.87% | 0.08% | 0.55% | 0.45% | 0.45% | 0.45% | 0.45% | 0.45% | 0.33% |
| 22 | Units - Beginning Units | 25,687 | 25,803 | 25,865 | 25,641 | 25,662 | 25,802 | 25,918 | 26,035 | 26,152 | 26,270 | 26,388 |
| 23 | Units - Growth (Total) | 116 | 62 | (224) | 21 | 140 | 116 | 117 | 117 | 118 | 118 | 86 |
| 24 | Units - Ending Units | 25,803 | 25,865 | 25,641 | 25,662 | 25,802 | 25,918 | 26,035 | 26,152 | 26,270 | 26,388 | 26,474 |
| 25 | Units - Average | 25,745 | 25,834 | 25,753 | 25,652 | 25,732 | 25,860 | 25,977 | 26,094 | 26,211 | 26,329 | 26,431 |
| 26 | Multi-family | -0.01% | 0.01% | -12.32% | 0.00% | 3.06% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 27 | Units - Beginning Units | 28,509 | 28,505 | 28,507 | 24,994 | 24,994 | 25,759 | 25,759 | 25,759 | 25,759 | 25,759 | 25,759 |
| 28 | Units - Growth (Total) | (4) | 2 | (3,513) | - | 765 | - | - | - | - | - | - |
| 29 | Units - Ending Units | 28,505 | 28,507 | 24,994 | 24,994 | 25,759 | 25,759 | 25,759 | 25,759 | 25,759 | 25,759 | 25,759 |
| 30 | Units - Average | 28,507 | 28,506 | 26,751 | 24,994 | 25,377 | 25,759 | 25,759 | 25,759 | 25,759 | 25,759 | 25,759 |
| 31 | Commercial | 1.85% | 1.84% | -1.97% | -0.34% | 3.67% | 0.47% | 0.47% | 0.47% | 0.47% | 0.47% | 0.34% |
| 32 | Units - Beginning Units (sqft) | 18,607,596 | 18,951,460 | 19,299,242 | 18,919,309 | 18,854,153 | 19,545,410 | 19,637,765 | 19,730,556 | 19,823,786 | 19,917,456 | 20,011,569 |
| 33 | Units - Growth (Total) | 343,864 | 347,782 | (379,933) | (65,156) | 691,257 | 92,355 | 92,791 | 93,230 | 93,670 | 94,113 | 68,536 |
| 34 | Units - Ending Units (sqft) | 18,951,460 | 19,299,242 | 18,919,309 | 18,854,153 | 19,545,410 | 19,637,765 | 19,730,556 | 19,823,786 | 19,917,456 | 20,011,569 | 20,080,106 |
| 35 | Units - Average (sqft) | 18,779,528 | 19,125,351 | 19,109,276 | 18,886,731 | 19,199,782 | 19,591,587 | 19,684,161 | 19,777,171 | 19,870,621 | 19,964,513 | 20,045,838 |
| 36 | RV Parks | 0.00% | 0.00% | 0.00% | -51.72% | 154.18% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 37 | Units - Beginning Units | 2,699 | 2,699 | 2,699 | 2,699 | 1,303 | 3,312 | 3,312 | 3,312 | 3,312 | 3,312 | 3,312 |
| 38 | Units - Growth (Total) | - | - | - | (1,396) | 2,009 | - | - | - | - | - | - |
| 39 | Units - Ending Units | 2,699 | 2,699 | 2,699 | 1,303 | 3,312 | 3,312 | 3,312 | 3,312 | 3,312 | 3,312 | 3,312 |
| 40 | Units - Average | 2,699 | 2,699 | 2,699 | 2,001 | 2,308 | 3,312 | 3,312 | 3,312 | 3,312 | 3,312 | 3,312 |

**Table 2**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Disposal Facility Assessment Customer Billing Statistics [1]**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | **Disposal Facility Assessment Units:** | | | | | | | | | | | |
| | Area 3 - SFM - East/San Carlos | | | | | | | | | | | |
| 41 | Single Family | 2.67% | 2.96% | 2.92% | 3.13% | 2.28% | 2.50% | 2.25% | 2.00% | 1.75% | 1.50% | 0.84% |
| 42 | Units - Beginning Units | 45,745 | 46,968 | 48,356 | 49,767 | 51,323 | 52,495 | 53,807 | 55,018 | 56,118 | 57,100 | 57,956 |
| 43 | Units - Growth (Total) | 1,223 | 1,388 | 1,411 | 1,556 | 1,172 | 1,312 | 1,211 | 1,100 | 982 | 856 | 485 |
| 44 | Units - Ending Units | 46,968 | 48,356 | 49,767 | 51,323 | 52,495 | 53,807 | 55,018 | 56,118 | 57,100 | 57,956 | 58,441 |
| 45 | Units - Average | 46,357 | 47,662 | 49,062 | 50,545 | 51,909 | 53,151 | 54,413 | 55,568 | 56,609 | 57,528 | 58,199 |
| 46 | Multi-family | 3.48% | 3.89% | -0.45% | -0.71% | 9.14% | 1.95% | 1.95% | 1.95% | 1.95% | 1.95% | 1.42% |
| 47 | Units - Beginning Units | 19,718 | 20,404 | 21,197 | 21,102 | 20,952 | 22,866 | 23,313 | 23,768 | 24,232 | 24,705 | 25,188 |
| 48 | Units - Growth (Total) | 686 | 793 | (95) | (150) | 1,914 | 447 | 455 | 464 | 473 | 483 | 357 |
| 49 | Units - Ending Units | 20,404 | 21,197 | 21,102 | 20,952 | 22,866 | 23,313 | 23,768 | 24,232 | 24,705 | 25,188 | 25,544 |
| 50 | Units - Average | 20,061 | 20,801 | 21,150 | 21,027 | 21,909 | 23,089 | 23,540 | 24,000 | 24,469 | 24,947 | 25,366 |
| 51 | Commercial | 1.52% | 3.93% | -0.01% | -3.47% | 12.80% | 2.30% | 2.30% | 2.30% | 2.30% | 2.30% | 1.67% |
| 52 | Units - Beginning Units (sqft) | 51,371,749 | 52,154,876 | 54,206,245 | 54,203,168 | 52,324,859 | 59,019,852 | 60,379,399 | 61,770,263 | 63,193,167 | 64,648,848 | 66,138,061 |
| 53 | Units - Growth (Total) | 783,127 | 2,051,369 | (3,077) | (1,878,309) | 6,694,993 | 1,359,547 | 1,390,865 | 1,422,904 | 1,455,681 | 1,489,213 | 1,104,263 |
| 54 | Units - Ending Units (sqft) | 52,154,876 | 54,206,245 | 54,203,168 | 52,324,859 | 59,019,852 | 60,379,399 | 61,770,263 | 63,193,167 | 64,648,848 | 66,138,061 | 67,242,324 |
| 55 | Units - Average (sqft) | 51,763,313 | 53,180,561 | 54,204,707 | 53,264,014 | 55,672,356 | 59,699,625 | 61,074,831 | 62,481,715 | 63,921,008 | 65,393,455 | 66,690,193 |
| 56 | RV Parks | 0.00% | 36.56% | 0.00% | -12.39% | 12.12% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 57 | Units - Beginning Units | 331 | 331 | 452 | 452 | 396 | 444 | 444 | 444 | 444 | 444 | 444 |
| 58 | Units - Growth (Total) | - | 121 | - | (56) | 48 | - | - | - | - | - | - |
| 59 | Units - Ending Units | 331 | 452 | 452 | 396 | 444 | 444 | 444 | 444 | 444 | 444 | 444 |
| 60 | Units - Average | 331 | 392 | 452 | 424 | 420 | 444 | 444 | 444 | 444 | 444 | 444 |
| | Area 4 - East/Lehigh/Alva | | | | | | | | | | | |
| 61 | Single Family | 2.82% | 4.48% | 5.97% | 6.31% | 8.50% | 3.00% | 2.85% | 2.70% | 2.55% | 2.40% | 1.59% |
| 62 | Units - Beginning Units | 50,996 | 52,434 | 54,785 | 58,057 | 61,720 | 66,964 | 68,973 | 70,939 | 72,854 | 74,712 | 76,505 |
| 63 | Units - Growth (Total) | 1,438 | 2,351 | 3,272 | 3,663 | 5,244 | 2,009 | 1,966 | 1,915 | 1,858 | 1,793 | 1,216 |
| 64 | Units - Ending Units | 52,434 | 54,785 | 58,057 | 61,720 | 66,964 | 68,973 | 70,939 | 72,854 | 74,712 | 76,505 | 77,721 |
| 65 | Units - Average | 51,715 | 53,610 | 56,421 | 59,889 | 64,342 | 67,969 | 69,956 | 71,897 | 73,783 | 75,609 | 77,113 |
| 66 | Multi-family | -0.06% | 0.03% | -3.94% | 0.00% | 2.58% | 0.08% | 0.08% | 0.08% | 0.08% | 0.08% | 0.06% |
| 67 | Units - Beginning Units | 3,146 | 3,144 | 3,145 | 3,021 | 3,021 | 3,099 | 3,102 | 3,104 | 3,107 | 3,109 | 3,112 |
| 68 | Units - Growth (Total) | (2) | 1 | (124) | - | 78 | 3 | 3 | 3 | 3 | 3 | 2 |
| 69 | Units - Ending Units | 3,144 | 3,145 | 3,021 | 3,021 | 3,099 | 3,102 | 3,104 | 3,107 | 3,109 | 3,112 | 3,114 |
| 70 | Units - Average | 3,145 | 3,145 | 3,083 | 3,021 | 3,060 | 3,100 | 3,103 | 3,105 | 3,108 | 3,111 | 3,113 |
| 71 | Commercial | -0.10% | 1.69% | 1.08% | -0.13% | 3.18% | 1.29% | 1.29% | 1.29% | 1.29% | 1.29% | 0.94% |
| 72 | Units - Beginning Units (sqft) | 14,411,368 | 14,396,973 | 14,639,781 | 14,798,137 | 14,779,284 | 15,249,273 | 15,446,461 | 15,646,198 | 15,848,519 | 16,053,455 | 16,261,042 |
| 73 | Units - Growth (Total) | (14,395) | 242,808 | 158,356 | (18,853) | 469,989 | 197,188 | 199,738 | 202,320 | 204,937 | 207,587 | 152,407 |
| 74 | Units - Ending Units (sqft) | 14,396,973 | 14,639,781 | 14,798,137 | 14,779,284 | 15,249,273 | 15,446,461 | 15,646,198 | 15,848,519 | 16,053,455 | 16,261,042 | 16,413,448 |
| 75 | Units - Average (sqft) | 14,404,171 | 14,518,377 | 14,718,959 | 14,788,711 | 15,014,279 | 15,347,867 | 15,546,329 | 15,747,358 | 15,950,987 | 16,157,248 | 16,337,245 |
| 76 | RV Parks | 0.10% | -0.10% | 0.00% | 0.00% | 28.99% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 77 | Units - Beginning Units | 1,014 | 1,015 | 1,014 | 1,014 | 1,014 | 1,308 | 1,308 | 1,308 | 1,308 | 1,308 | 1,308 |
| 78 | Units - Growth (Total) | 1 | (1) | - | - | 294 | - | - | - | - | - | - |
| 79 | Units - Ending Units | 1,015 | 1,014 | 1,014 | 1,014 | 1,308 | 1,308 | 1,308 | 1,308 | 1,308 | 1,308 | 1,308 |
| 80 | Units - Average | 1,015 | 1,015 | 1,014 | 1,014 | 1,161 | 1,308 | 1,308 | 1,308 | 1,308 | 1,308 | 1,308 |

**Table 2**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Disposal Facility Assessment Customer Billing Statistics [1]**

| Line | | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| No. | Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| | **Disposal Facility Assessment Units:** | | | | | | | | | | | |
| | Area 5 - Pine Island/NFM | | | | | | | | | | | |
| 81 | Single Family | 1.51% | 2.33% | -0.83% | 3.61% | 4.53% | 1.50% | 0.31% | 0.24% | 0.16% | 0.09% | -0.01% |
| 82 | Units - Beginning Units | 22,666 | 23,008 | 23,545 | 23,349 | 24,193 | 25,289 | 25,668 | 25,748 | 25,809 | 25,850 | 25,872 |
| 83 | Units - Growth (Total) | 342 | 537 | (196) | 844 | 1,096 | 379 | 80 | 61 | 41 | 22 | (3) |
| 84 | Units - Ending Units | 23,008 | 23,545 | 23,349 | 24,193 | 25,289 | 25,668 | 25,748 | 25,809 | 25,850 | 25,872 | 25,869 |
| 85 | Units - Average | 22,837 | 23,277 | 23,447 | 23,771 | 24,741 | 25,479 | 25,708 | 25,779 | 25,830 | 25,861 | 25,871 |
| 86 | Multi-family | 0.02% | 0.06% | -1.96% | 0.00% | 0.21% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 87 | Units - Beginning Units | 19,243 | 19,246 | 19,258 | 18,881 | 18,881 | 18,920 | 18,920 | 18,920 | 18,920 | 18,920 | 18,920 |
| 88 | Units - Growth (Total) | 3 | 12 | (377) | - | 39 | - | - | - | - | - | - |
| 89 | Units - Ending Units | 19,246 | 19,258 | 18,881 | 18,881 | 18,920 | 18,920 | 18,920 | 18,920 | 18,920 | 18,920 | 18,920 |
| 90 | Units - Average | 19,245 | 19,252 | 19,070 | 18,881 | 18,901 | 18,920 | 18,920 | 18,920 | 18,920 | 18,920 | 18,920 |
| 91 | Commercial | 0.45% | -0.16% | 1.17% | -0.43% | 0.21% | 0.34% | 0.34% | 0.34% | 0.34% | 0.34% | 0.25% |
| 92 | Units - Beginning Units (sqft) | 10,640,328 | 10,688,191 | 10,671,441 | 10,796,824 | 10,750,512 | 10,772,699 | 10,809,280 | 10,845,985 | 10,882,815 | 10,919,770 | 10,956,851 |
| 93 | Units - Growth (Total) | 47,863 | (16,750) | 125,383 | (46,312) | 22,187 | 36,581 | 36,705 | 36,830 | 36,955 | 37,081 | 26,968 |
| 94 | Units - Ending Units (sqft) | 10,688,191 | 10,671,441 | 10,796,824 | 10,750,512 | 10,772,699 | 10,809,280 | 10,845,985 | 10,882,815 | 10,919,770 | 10,956,851 | 10,983,818 |
| 95 | Units - Average (sqft) | 10,664,260 | 10,679,816 | 10,734,133 | 10,773,668 | 10,761,606 | 10,790,990 | 10,827,633 | 10,864,400 | 10,901,293 | 10,938,311 | 10,970,335 |
| 96 | RV Parks | 0.00% | -0.11% | 0.00% | -17.34% | 20.31% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 97 | Units - Beginning Units | 1,819 | 1,819 | 1,817 | 1,817 | 1,502 | 1,807 | 1,807 | 1,807 | 1,807 | 1,807 | 1,807 |
| 98 | Units - Growth (Total) | - | (2) | - | (315) | 305 | - | - | - | - | - | - |
| 99 | Units - Ending Units | 1,819 | 1,817 | 1,817 | 1,502 | 1,807 | 1,807 | 1,807 | 1,807 | 1,807 | 1,807 | 1,807 |
| 100 | Units - Average | 1,819 | 1,818 | 1,817 | 1,660 | 1,655 | 1,807 | 1,807 | 1,807 | 1,807 | 1,807 | 1,807 |
| | Area 6 - Boca Grande | | | | | | | | | | | |
| 101 | Single Family | 0.24% | 0.00% | -3.94% | 1.64% | 2.02% | 1.03% | 1.02% | 1.01% | 1.00% | 0.99% | 0.75% |
| 102 | Units - Beginning Units | 1,266 | 1,269 | 1,269 | 1,219 | 1,239 | 1,264 | 1,277 | 1,290 | 1,303 | 1,316 | 1,329 |
| 103 | Units - Growth (Total) | 3 | - | (50) | 20 | 25 | 13 | 13 | 13 | 13 | 13 | 10 |
| 104 | Units - Ending Units | 1,269 | 1,269 | 1,219 | 1,239 | 1,264 | 1,277 | 1,290 | 1,303 | 1,316 | 1,329 | 1,339 |
| 105 | Units - Average | 1,268 | 1,269 | 1,244 | 1,229 | 1,252 | 1,271 | 1,284 | 1,297 | 1,310 | 1,323 | 1,334 |
| | Area 7 - Outer Islands | | | | | | | | | | | |
| 106 | Single Family | 1.32% | 1.12% | -6.09% | 1.96% | 6.36% | 0.25% | 0.25% | 0.25% | 0.25% | 0.25% | 0.18% |
| 107 | Units - Beginning Units | 529 | 536 | 542 | 509 | 519 | 552 | 553 | 555 | 556 | 558 | 559 |
| 108 | Units - Growth (Total) | 7 | 6 | (33) | 10 | 33 | 1 | 1 | 1 | 1 | 1 | 1 |
| 109 | Units - Ending Units | 536 | 542 | 509 | 519 | 552 | 553 | 555 | 556 | 558 | 559 | 560 |
| 110 | Units - Average | 533 | 539 | 526 | 514 | 536 | 553 | 554 | 555 | 557 | 558 | 559 |
| 111 | Commercial | 0.00% | 2.21% | -1.53% | 0.00% | -8.17% | 0.13% | 0.13% | 0.13% | 0.13% | 0.12% | 0.09% |
| 112 | Units - Beginning Units (sqft) | 55,543 | 55,543 | 56,773 | 55,904 | 55,904 | 51,338 | 51,402 | 51,466 | 51,531 | 51,595 | 51,660 |
| 113 | Units - Growth (Total) | - | 1,230 | (869) | - | (4,566) | 64 | 64 | 64 | 64 | 64 | 47 |
| 114 | Units - Ending Units (sqft) | 55,543 | 56,773 | 55,904 | 55,904 | 51,338 | 51,402 | 51,466 | 51,531 | 51,595 | 51,660 | 51,706 |
| 115 | Units - Average (sqft) | 55,543 | 56,158 | 56,339 | 55,904 | 53,621 | 51,370 | 51,434 | 51,499 | 51,563 | 51,627 | 51,683 |

**Table 2**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Disposal Facility Assessment Customer Billing Statistics [1]**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | **Disposal Facility Assessment Units:** | | | | | | | | | | | |
| | Area 9 - Ft. Myers | | | | | | | | | | | |
| 116 | Single Family | 2.96% | 1.29% | 0.76% | 0.99% | 1.05% | 1.40% | 1.40% | 1.40% | 1.40% | 1.40% | 1.01% |
| 117 | Units - Beginning Units | 22,540 | 23,208 | 23,508 | 23,686 | 23,920 | 24,170 | 24,508 | 24,851 | 25,199 | 25,552 | 25,910 |
| 118 | Units - Growth (Total) | 668 | 300 | 178 | 234 | 250 | 338 | 343 | 348 | 353 | 358 | 263 |
| 119 | Units - Ending Units | 23,208 | 23,508 | 23,686 | 23,920 | 24,170 | 24,508 | 24,851 | 25,199 | 25,552 | 25,910 | 26,173 |
| 120 | Units - Average | 22,874 | 23,358 | 23,597 | 23,803 | 24,045 | 24,339 | 24,680 | 25,025 | 25,376 | 25,731 | 26,041 |
| 121 | Multi-family | 0.62% | 11.39% | -0.69% | -1.96% | 17.70% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 0.72% |
| 122 | Units - Beginning Units | 20,961 | 21,090 | 23,493 | 23,332 | 22,875 | 26,924 | 27,193 | 27,465 | 27,740 | 28,017 | 28,297 |
| 123 | Units - Growth (Total) | 129 | 2,403 | (161) | (457) | 4,049 | 269 | 272 | 275 | 277 | 280 | 205 |
| 124 | Units - Ending Units | 21,090 | 23,493 | 23,332 | 22,875 | 26,924 | 27,193 | 27,465 | 27,740 | 28,017 | 28,297 | 28,502 |
| 125 | Units - Average | 21,026 | 22,292 | 23,413 | 23,104 | 24,900 | 27,059 | 27,329 | 27,602 | 27,879 | 28,157 | 28,400 |
| 126 | Commercial | 0.97% | 4.98% | 0.78% | -1.28% | 7.00% | 1.40% | 1.40% | 1.40% | 1.40% | 1.40% | 1.01% |
| 127 | Units - Beginning Units (sqft) | 40,282,189 | 40,671,732 | 42,696,667 | 43,031,582 | 42,481,240 | 45,457,023 | 46,093,421 | 46,738,729 | 47,393,071 | 48,056,574 | 48,729,366 |
| 128 | Units - Growth (Total) | 389,543 | 2,024,935 | 334,915 | (550,342) | 2,975,783 | 636,398 | 645,308 | 654,342 | 663,503 | 672,792 | 494,474 |
| 129 | Units - Ending Units (sqft) | 40,671,732 | 42,696,667 | 43,031,582 | 42,481,240 | 45,457,023 | 46,093,421 | 46,738,729 | 47,393,071 | 48,056,574 | 48,729,366 | 49,223,841 |
| 130 | Units - Average (sqft) | 40,476,961 | 41,684,200 | 42,864,125 | 42,756,411 | 43,969,132 | 45,775,222 | 46,416,075 | 47,065,900 | 47,724,823 | 48,392,970 | 48,976,604 |
| 131 | RV Parks | 0.00% | 0.00% | 0.00% | -1.92% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 132 | Units - Beginning Units | 104 | 104 | 104 | 104 | 102 | 102 | 102 | 102 | 102 | 102 | 102 |
| 133 | Units - Growth (Total) | - | - | - | (2) | - | - | - | - | - | - | - |
| 134 | Units - Ending Units | 104 | 104 | 104 | 102 | 102 | 102 | 102 | 102 | 102 | 102 | 102 |
| 135 | Units - Average | 104 | 104 | 104 | 103 | 102 | 102 | 102 | 102 | 102 | 102 | 102 |
| | Area 10 - Sanibel | | | | | | | | | | | |
| 136 | Single Family | 0.51% | 0.31% | -3.24% | -2.18% | 2.66% | 0.11% | 0.11% | 0.11% | 0.11% | 0.11% | 0.08% |
| 137 | Units - Beginning Units | 4,133 | 4,154 | 4,167 | 4,032 | 3,944 | 4,049 | 4,053 | 4,058 | 4,062 | 4,067 | 4,071 |
| 138 | Units - Growth (Total) | 21 | 13 | (135) | (88) | 105 | 4 | 4 | 4 | 4 | 4 | 3 |
| 139 | Units - Ending Units | 4,154 | 4,167 | 4,032 | 3,944 | 4,049 | 4,053 | 4,058 | 4,062 | 4,067 | 4,071 | 4,074 |
| 140 | Units - Average | 4,144 | 4,161 | 4,100 | 3,988 | 3,997 | 4,051 | 4,056 | 4,060 | 4,065 | 4,069 | 4,073 |
| 141 | Multi-family | 0.00% | -0.13% | -0.69% | 0.00% | -0.86% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 142 | Units - Beginning Units | 3,768 | 3,768 | 3,763 | 3,737 | 3,737 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 |
| 143 | Units - Growth (Total) | - | (5) | (26) | - | (32) | - | - | - | - | - | - |
| 144 | Units - Ending Units | 3,768 | 3,763 | 3,737 | 3,737 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 |
| 145 | Units - Average | 3,768 | 3,766 | 3,750 | 3,737 | 3,721 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 | 3,705 |
| 146 | Commercial | -0.64% | 0.92% | -13.74% | -0.57% | -2.62% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 147 | Units - Beginning Units (sqft) | 1,783,638 | 1,772,310 | 1,788,585 | 1,542,880 | 1,534,104 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 |
| 148 | Units - Growth (Total) | (11,328) | 16,275 | (245,705) | (8,776) | (40,155) | - | - | - | - | - | - |
| 149 | Units - Ending Units (sqft) | 1,772,310 | 1,788,585 | 1,542,880 | 1,534,104 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 |
| 150 | Units - Average (sqft) | 1,777,974 | 1,780,448 | 1,665,733 | 1,538,492 | 1,514,027 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 | 1,493,949 |
| 151 | RV Parks | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 152 | Units - Beginning Units | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 |
| 153 | Units - Growth (Total) | - | - | - | - | - | - | - | - | - | - | - |
| 154 | Units - Ending Units | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 |
| 155 | Units - Average | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 | 85 |

**Table 2**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Disposal Facility Assessment Customer Billing Statistics [1]**

| Line | | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| No. | Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| | Average Disposal Facility Assessment | | | | | | | | | | | |
| 156 | Single Family | 202,803 | 207,481 | 211,954 | 216,923 | 224,189 | 230,522 | 234,546 | 238,264 | 241,799 | 245,137 | 247,811 |
| 157 | Multi Family | 115,323 | 117,486 | 116,881 | 114,328 | 117,986 | 122,430 | 123,319 | 124,221 | 125,136 | 126,064 | 126,875 |
| 158 | Commercial - Sq. Ft. | 152,427,329 | 155,739,469 | 158,021,123 | 156,618,557 | 160,681,206 | 167,301,693 | 169,781,266 | 172,305,883 | 174,876,449 | 177,493,885 | 179,789,088 |
| 159 | RV Parks | 7,111 | 7,170 | 7,229 | 6,246 | 6,591 | 7,920 | 7,920 | 7,920 | 7,920 | 7,920 | 7,920 |

Footnote:

[1] Historical amounts shown are derived from franchise statistical reports, tax roll and other information provided by Department staff. It should be noted that statistics for the City of Cape Coral representing approximately 80,900 residential units and Hendry County customers representing approximately 14,850 residential units as reported per the 2018 U.S. Census estimates are not shown since such customers are not assessed the disposal facility assessment via non-ad valorem assessment, but instead are charged the disposal facility assessment fee by MSTU and tipping fee, respectively.

**Table 3**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Waste Flow Summary by Type of Waste [1]**

| Line | | Historical Fiscal Year Ended September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| No. | Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| | **MSW WASTE FLOWS:** | | | | | | | | | | | |
| | Inbound MSW | | | | | | | | | | | |
| | Residential Assessed (Areas 1 - 5 ) [2] | | | | | | | | | | | |
| 1 | Delivered Waste Growth | 8.47% | 4.16% | 8.97% | -4.24% | 2.17% | 7.05% | 1.94% | 1.74% | 1.62% | 1.51% | 1.18% |
| 2 | Delivered Waste Tons | 185,904 | 193,630 | 210,993 | 202,049 | 206,425 | 220,974 | 225,255 | 229,180 | 232,904 | 236,412 | 239,212 |
| 3 | Residential Assessed Units | 173,986 | 178,155 | 182,488 | 187,389 | 194,361 | 200,308 | 203,973 | 207,327 | 210,493 | 213,457 | 215,804 |
| 4 | Tons Disposed per Unit | 1.07 | 1.09 | 1.16 | 1.08 | 1.06 | 1.10 | 1.10 | 1.11 | 1.11 | 1.11 | 1.11 |
| 5 | Assessed Waste Growth | 2.01% | 13.77% | 2.43% | 2.69% | 3.72% | 3.06% | 1.83% | 1.64% | 1.53% | 1.41% | 1.10% |
| 6 | Assessed Waste Tons | 156,587 | 178,155 | 182,488 | 187,389 | 194,361 | 200,308 | 203,973 | 207,327 | 210,493 | 213,457 | 215,804 |
| 7 | Residential Assessed Units | 173,986 | 178,155 | 182,488 | 187,389 | 194,361 | 200,308 | 203,973 | 207,327 | 210,493 | 213,457 | 215,804 |
| 8 | Tons Assessed per Unit | 0.90 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 9 | Growth | 8.12% | (4.90%) | -3.06% | 3.04% | -3.89% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 10 | Commercial / Multi-Family - Delivered | 166,049 | 157,914 | 153,079 | 157,730 | 151,598 | 154,024 | 156,488 | 158,992 | 161,536 | 164,121 | 166,747 |
| 11 | Growth | 4.58% | 7.01% | -1.10% | 4.29% | 1.01% | 0.91% | 0.92% | 0.92% | 0.93% | 0.94% | 0.94% |
| 12 | Commercial / Multi-Family - Charged | 238,894 | 255,632 | 252,820 | 263,673 | 266,348 | 268,773 | 271,237 | 273,741 | 276,285 | 278,870 | 281,496 |
| 13 | Growth | 14.29% | 6.26% | 15.70% | (9.16%) | 1.01% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 14 | Municipalities (Cape Coral, Fort Myers, Sanibel) | 177,514 | 188,627 | 218,238 | 198,254 | 200,263 | 203,468 | 206,723 | 210,031 | 213,391 | 216,805 | 220,274 |
| 15 | Growth | 4.67% | 5.60% | 5.28% | (19.05%) | 25.94% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 16 | Hendry County | 39,505 | 41,718 | 43,923 | 35,557 | 44,779 | 45,496 | 46,224 | 46,964 | 47,715 | 48,478 | 49,254 |
| 17 | Growth | -4.86% | -13.13% | 7.73% | -4.29% | -14.37% | 0.00% | 0.00% | 0.00% | 0.00% | 171.75% | 0.00% |
| 18 | Miscellaneous Customers | 42,026 | 36,508 | 39,329 | 37,640 | 32,233 | 32,233 | 32,233 | 32,233 | 32,233 | 32,233 | 32,233 |
| 19 | Total Garbage / MSW Processed - Growth Tons | 48,799 | 7,400 | 47,163 | (34,331) | 4,069 | 20,895 | 10,728 | 10,477 | 10,379 | 10,270 | 9,671 |
| 20 | Total Garbage / MSW Processed - Delivered Tons | 610,998 | 618,398 | 665,561 | 631,231 | 635,300 | 656,195 | 666,923 | 677,400 | 687,779 | 698,049 | 707,720 |
| 21 | Total Garbage / MSW Charged - Growth Tons | 35,355 | 46,115 | 36,158 | (14,284) | 15,470 | 12,294 | 10,112 | 9,906 | 9,821 | 9,726 | 9,218 |
| 22 | Total Garbage / MSW Charged - Delivered Tons | 654,525 | 700,640 | 736,798 | 722,514 | 737,984 | 750,278 | 760,390 | 770,296 | 780,117 | 789,843 | 799,061 |
| | **C&D / CLASS III WASTE FLOWS:** | | | | | | | | | | | |
| | Inbound C&D / Class III | | | | | | | | | | | |
| 23 | Growth | (19.57%) | (35.42%) | 74.56% | (20.54%) | (26.52%) | (28.98%) | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 24 | Lee County C&D | 93,011 | 60,071 | 104,861 | 83,318 | 61,220 | 43,479 | 44,175 | 44,882 | 45,600 | 46,330 | 47,071 |
| 25 | Growth | 0.00% | 84.39% | 311.17% | (63.09%) | (32.07%) | (54.12%) | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 26 | Shingles | 17,156 | 31,634 | 130,070 | 48,005 | 32,609 | 14,959 | 15,198 | 15,441 | 15,688 | 15,939 | 16,194 |
| 27 | Growth | 6.29% | 6.82% | 2.91% | 5.07% | (12.78%) | (34.52%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 28 | Hendry County C&D | 9,972 | 10,652 | 10,962 | 11,518 | 10,046 | 6,578 | 6,578 | 6,578 | 6,578 | 6,578 | 6,578 |
| 29 | Growth | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 30 | Lee County > 30CY C&D | - | - | - | - | - | - | - | - | - | - | - |

*Footnotes on Page 5 of 5.*

**Table 3**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Waste Flow Summary by Type of Waste [1]**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 31 | Growth | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 32 | Hendry County > 30CY C&D | - | - | - | - | - | - | - | - | - | - | - |
| 33 | Growth | 9.37% | (17.74%) | 145.24% | (30.54%) | 16.61% | (17.09%) | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 34 | Class III | 38,224 | 31,445 | 77,115 | 53,565 | 62,461 | 51,787 | 52,616 | 53,458 | 54,313 | 55,182 | 56,065 |
| 35 | Total C&D / Class III Processed | 158,363 | 133,802 | 323,008 | 196,406 | 166,335 | 116,803 | 118,567 | 120,359 | 122,179 | 124,029 | 125,908 |
| | **HORTICULTURAL WASTE FLOWS:** | | | | | | | | | | | |
| | Inbound Yard Waste | | | | | | | | | | | |
| 36 | Growth | (17.36%) | 0.52% | (32.38%) | 16.82% | 3.22% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 37 | Yard Waste - Municipal | 30,910 | 31,070 | 21,011 | 24,544 | 25,334 | 25,740 | 26,152 | 26,570 | 26,995 | 27,427 | 27,866 |
| | Residential Assessed (Areas 1 - 5 ) [2] | | | | | | | | | | | |
| 38 | Delivered Waste Growth | -8.93% | 0.80% | -31.34% | 19.55% | 0.51% | 18.68% | 1.53% | 1.32% | 1.22% | 1.11% | 0.86% |
| 39 | Delivered Waste Tons | 32,203 | 32,460 | 22,287 | 26,644 | 26,780 | 31,782 | 32,267 | 32,691 | 33,089 | 33,457 | 33,745 |
| 40 | Residential Assessed Units | 173,986 | 178,155 | 182,488 | 187,389 | 194,361 | 200,308 | 203,973 | 207,327 | 210,493 | 213,457 | 215,804 |
| 41 | Tons Disposed per Unit | 0.19 | 0.18 | 0.12 | 0.14 | 0.14 | 0.16 | 0.16 | 0.16 | 0.16 | 0.16 | 0.16 |
| 42 | Assessed Waste Growth | -16.16% | -15.41% | -0.44% | 5.10% | 3.70% | 5.70% | 1.83% | 1.64% | 1.53% | 1.41% | 1.10% |
| 43 | Assessed Waste Tons | 37,181 | 31,450 | 31,313 | 32,911 | 34,129 | 36,076 | 36,736 | 37,340 | 37,910 | 38,444 | 38,866 |
| 44 | Residential Assessed Units | 173,986 | 178,155 | 182,488 | 187,389 | 194,361 | 200,308 | 203,973 | 207,327 | 210,493 | 213,457 | 215,804 |
| 45 | Tons Assessed per Unit | 0.21 | 0.18 | 0.17 | 0.18 | 0.18 | 0.18 | 0.18 | 0.18 | 0.18 | 0.18 | 0.18 |
| 46 | Growth | 41.94% | (8.15%) | 47.39% | 4.76% | (30.53%) | (49.93%) | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 47 | Yard Waste - Commercial | 55,133 | 50,642 | 74,640 | 78,193 | 54,323 | 27,200 | 27,635 | 28,077 | 28,526 | 28,982 | 29,446 |
| 48 | Growth | (11.05%) | (10.04%) | (17.77%) | 23.13% | 20.24% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 49 | Yard Waste - Hendry | 3,682 | 3,312 | 2,724 | 3,354 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 |
| 50 | Total Yard Waste Processed | 121,927 | 117,484 | 120,662 | 132,734 | 110,470 | 88,754 | 90,086 | 91,370 | 92,642 | 93,898 | 95,089 |
| 51 | Total Yard Waste Billed | 126,905 | 116,474 | 129,688 | 139,001 | 117,818 | 93,048 | 94,555 | 96,019 | 97,463 | 98,885 | 100,210 |
| | **SLUDGE WASTE FLOWS:** | | | | | | | | | | | |
| | Inbound Sludge | | | | | | | | | | | |
| 52 | Growth | 43.77% | (64.02%) | 14.02% | 33.92% | 37.34% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 53 | Sludge - Lee | 6,551 | 2,357 | 2,688 | 3,599 | 4,943 | 5,022 | 5,102 | 5,184 | 5,267 | 5,351 | 5,437 |
| 54 | Growth | 33.73% | (1.60%) | (15.76%) | 20.86% | (3.00%) | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 55 | Sludge - Lee County Utilities | 18,537 | 18,240 | 15,365 | 18,571 | 18,014 | 18,302 | 18,595 | 18,893 | 19,195 | 19,502 | 19,814 |
| 56 | Growth | 14.67% | (2.33%) | 4.88% | 1.37% | (8.16%) | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 57 | Sludge - City of Fort Myers | 32,393 | 31,638 | 33,182 | 33,637 | 30,894 | 31,388 | 31,890 | 32,400 | 32,918 | 33,445 | 33,980 |
| 58 | Growth | 5.17% | 3.57% | 4.06% | 6.23% | 3.70% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 59 | Sludge - City of Cape Coral | 14,315 | 14,827 | 15,429 | 16,390 | 16,997 | 17,269 | 17,545 | 17,826 | 18,111 | 18,401 | 18,695 |
| 60 | Growth | (25.40%) | 41.07% | (17.69%) | (40.79%) | 5.85% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 61 | Sludge - Hendry | 941 | 1,328 | 1,093 | 647 | 685 | 685 | 685 | 685 | 685 | 685 | 685 |

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**Table 3**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Waste Flow Summary by Type of Waste [1]**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 62 | Growth | (100.00%) | 0.00% | 0.00% | 0.00% | (100.00%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 63 | Sludge - Collier | - | - | - | 260 | - | - | - | - | - | - | - |
| 64 | Total Sludge Processed | 72,737 | 68,390 | 67,757 | 73,104 | 71,532 | 72,666 | 73,817 | 74,988 | 76,176 | 77,384 | 78,611 |
| | **RESIDUE WASTE FLOWS:** | | | | | | | | | | | |
| | Inbound Residues | | | | | | | | | | | |
| 65 | Growth | (2.39%) | 13.16% | (21.81%) | 10.15% | (2.27%) | 10.19% | 1.55% | 1.44% | 1.38% | 1.31% | 1.13% |
| 66 | MRF Residues | 17,395 | 19,685 | 15,393 | 16,955 | 16,569 | 18,258 | 18,541 | 18,808 | 19,067 | 19,316 | 19,534 |
| 67 | Growth | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 68 | Glass Residues | - | - | - | - | - | - | - | - | - | - | - |
| 69 | Total Residues Processed | 17,395 | 19,685 | 15,393 | 16,955 | 16,569 | 18,258 | 18,541 | 18,808 | 19,067 | 19,316 | 19,534 |
| | **OIL WASTE FLOWS:** | | | | | | | | | | | |
| | Inbound Oil | | | | | | | | | | | |
| 70 | Growth | (24.36%) | (8.26%) | (42.49%) | 113.65% | (6.39%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 71 | Oil Filters | 5 | 4 | 2 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 |
| 72 | Growth | (64.20%) | (5.19%) | 37.64% | (62.72%) | (64.18%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 73 | Oily Waste | 10 | 9 | 13 | 5 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| 74 | Total Oil Waste Processed | 14 | 13 | 15 | 10 | 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| | **TIRE WASTE FLOWS:** | | | | | | | | | | | |
| | Inbound Tires | | | | | | | | | | | |
| 75 | Growth | 39.13% | 2.96% | 109.17% | 7.90% | (45.89%) | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 76 | Tires - Lee | 7,211 | 7,425 | 15,531 | 16,757 | 9,068 | 9,213 | 9,360 | 9,510 | 9,662 | 9,817 | 9,974 |
| 77 | Growth | (100.00%) | 0.00% | 8.84% | 14.35% | 28.91% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 78 | XL Tires - Lee | - | 547 | 596 | 681 | 878 | 878 | 878 | 878 | 878 | 878 | 878 |
| 79 | Growth | 13.55% | 5.72% | (14.19%) | (6.99%) | 10.55% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 80 | Tires - Hendry | 680 | 719 | 617 | 574 | 634 | 644 | 654 | 665 | 676 | 686 | 697 |
| 81 | Growth | (24.59%) | (1.35%) | 12.25% | (10.66%) | 7.54% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 82 | XL Tires - Hendry | 135 | 133 | 149 | 134 | 144 | 144 | 144 | 144 | 144 | 144 | 144 |
| 83 | Total Tires Processed | 8,026 | 8,824 | 16,892 | 18,145 | 10,723 | 10,878 | 11,036 | 11,196 | 11,359 | 11,525 | 11,693 |
| | **OTHER WASTE FLOWS:** | | | | | | | | | | | |
| | Inbound Other | | | | | | | | | | | |
| 84 | Growth | (91.81%) | 1233.73% | 62.81% | 25.23% | (1.51%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 85 | International Waste (WTE) | 1 | 11 | 18 | 23 | 22 | 22 | 22 | 22 | 22 | 22 | 22 |
| 86 | Growth | (29.65%) | (43.59%) | 51.89% | (18.39%) | 164.48% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 87 | Certified Destroy (WTE) | 19 | 11 | 16 | 13 | 35 | 35 | 35 | 35 | 35 | 35 | 35 |
| 88 | Growth | (44.27%) | 29.56% | 354.23% | (41.48%) | (37.12%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 89 | Boat/RV (WTE) | 62 | 81 | 366 | 214 | 135 | 135 | 135 | 135 | 135 | 135 | 135 |

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**Table 3**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Waste Flow Summary by Type of Waste [1]**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 90 | Growth | (58.04%) | (23.56%) | (36.00%) | (76.55%) | 3.92% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 91 | Sand (WTE) | 1,508 | 1,153 | 738 | 173 | 180 | 180 | 180 | 180 | 180 | 180 | 180 |
| 92 | Growth | 360.53% | (93.10%) | 1961.20% | (2.06%) | (70.66%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 93 | Asbestos - Lee (WTE) | 342 | 24 | 486 | 476 | 140 | 140 | 140 | 140 | 140 | 140 | 140 |
| 94 | Growth | 53.02% | (49.90%) | 0.18% | 298.58% | (64.05%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 95 | Contaminated Soil (WTE) | 320 | 160 | 161 | 640 | 230 | 230 | 230 | 230 | 230 | 230 | 230 |
| 96 | Growth | 26.29% | (21.80%) | (1.13%) | (5.33%) | (3.80%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 97 | Latex Paint | 304 | 238 | 235 | 223 | 214 | 214 | 214 | 214 | 214 | 214 | 214 |
| 98 | Total Inbound Other Processed | 2,556 | 1,677 | 2,019 | 1,761 | 955 | 955 | 955 | 955 | 955 | 955 | 955 |
| | **Recycling** | | | | | | | | | | | |
| 99 | Growth | (2.02%) | 0.00% | (0.06%) | (2.60%) | 1.12% | 16.73% | 1.73% | 1.55% | 1.44% | 1.33% | 1.04% |
| 100 | Franchised Areas | 49,097 | 49,099 | 49,069 | 47,795 | 48,329 | 56,414 | 57,391 | 58,281 | 59,120 | 59,905 | 60,526 |
| 101 | Growth | 0.57% | (7.50%) | 3.51% | 3.35% | (4.92%) | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% | 1.60% |
| 102 | Cities (Cape Coral, Fort Myers, Sanibel) | 29,628 | 27,406 | 28,369 | 29,319 | 27,877 | 28,323 | 28,776 | 29,237 | 29,705 | 30,180 | 30,663 |
| 103 | Growth | (77.65%) | 511.01% | (23.57%) | 24.55% | (15.13%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 104 | Other | 1,522 | 9,299 | 7,107 | 8,852 | 7,513 | 7,513 | 7,513 | 7,513 | 7,513 | 7,513 | 7,513 |
| 105 | Total Recycled | 80,247 | 85,805 | 84,546 | 85,966 | 83,720 | 92,251 | 93,680 | 95,031 | 96,338 | 97,598 | 98,702 |
| | **WTE By Products** | | | | | | | | | | | |
| 106 | Growth | (9.34%) | (6.59%) | 0.25% | (10.32%) | 11.38% | 12.92% | 0.00% | 0.00% | 6.03% | 0.00% | 0.00% |
| 107 | Ash Residue | 140,025 | 130,796 | 131,123 | 117,598 | 130,976 | 147,900 | 147,900 | 147,900 | 156,825 | 156,825 | 156,825 |
| 108 | Growth | (2.34%) | (6.30%) | 3.16% | 6.87% | 10.26% | (14.82%) | 0.00% | 0.00% | 6.03% | 0.00% | 0.00% |
| 109 | Ferrous Scrap | 20,323 | 19,044 | 19,645 | 20,996 | 23,151 | 19,720 | 19,720 | 19,720 | 20,910 | 20,910 | 20,910 |
| 110 | Growth | (19.03%) | (1.24%) | (18.15%) | 34.02% | 23.62% | (13.63%) | 0.00% | 0.00% | 6.03% | 0.00% | 0.00% |
| 111 | Non-Ferrous Scrap | 2,106 | 2,080 | 1,702 | 2,282 | 2,821 | 2,436 | 2,436 | 2,436 | 2,583 | 2,583 | 2,583 |
| 112 | Growth | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 113 | Reject | - | - | - | - | - | - | - | - | - | - | - |
| 114 | Total By Product | 162,454 | 151,919 | 152,471 | 140,875 | 156,948 | 170,056 | 170,056 | 170,056 | 180,318 | 180,318 | 180,318 |
| | **Landfill Cover / Storage** | | | | | | | | | | | |
| 115 | Growth | (7.38%) | 5.99% | 55.44% | (8.20%) | (36.81%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 116 | RSM | 10,399 | 11,021 | 17,131 | 15,727 | 9,937 | 9,937 | 9,937 | 9,937 | 9,937 | 9,937 | 9,937 |
| 117 | Growth | (3.50%) | 33.91% | 53.57% | (42.62%) | (15.88%) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 118 | Rip Rap | 9,042 | 12,109 | 18,596 | 10,671 | 8,977 | 8,977 | 8,977 | 8,977 | 8,977 | 8,977 | 8,977 |

*Footnotes on Page 5 of 5.*

**Table 3**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Waste Flow Summary by Type of Waste [1]**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 119 | Growth | 97.46% | (4.28%) | 20.00% | 147.17% | 0.04% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 120 | Cover Glass | 6,801 | 6,510 | 7,812 | 19,309 | 19,317 | 19,317 | 19,317 | 19,317 | 19,317 | 19,317 | 19,317 |
| 121 | Growth | (74.45%) | 404.16% | 9.51% | 9.33% | 25.41% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 122 | XL Tires | 135 | 680 | 745 | 815 | 1,021 | 1,021 | 1,021 | 1,021 | 1,021 | 1,021 | 1,021 |
| 123 | Total Cover | 26,377 | 30,321 | 44,285 | 46,522 | 39,252 | 39,252 | 39,252 | 39,252 | 39,252 | 39,252 | 39,252 |
| | **Compost** | | | | | | | | | | | |
| 124 | Growth | 12.14% | (1.96%) | (5.11%) | 23.94% | 3.19% | 10.60% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 125 | Mulch In - LHLF | 29,939 | 29,351 | 27,851 | 34,519 | 35,621 | 39,396 | 39,396 | 39,396 | 39,396 | 39,396 | 39,396 |
| 126 | Growth | (8.93%) | 89.74% | (54.00%) | (30.43%) | 8.41% | 10.60% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 127 | Compost Out - Tons | 22,545 | 42,778 | 19,676 | 13,689 | 14,840 | 16,413 | 16,413 | 16,413 | 16,413 | 16,413 | 16,413 |
| 128 | Growth | 8.73% | (32.00%) | 331.54% | 69.92% | 13.31% | 10.60% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 129 | Compost Out - CY | 347 | 236 | 1,019 | 1,731 | 1,961 | 2,169 | 2,169 | 2,169 | 2,169 | 2,169 | 2,169 |

Footnotes:
[1] Historical amounts shown derived from detailed material inbound / outbound reports, franchised statistical reports and facility summary reports as provided by Department staff.
[2] The County does not dispose of waste from Franchise Area 6 at the County's facilities. For purposes of this table such statistics are not incorporated to present the waste generation statistics for disposal at the County's disposal facilities.

**Table 4**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Waste Flow Summary by Disposal Facility**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | **Waste-to-Energy Facility [1]** | | | | | | | | | | | |
| 1 | MSW | 529,742 | 509,765 | 448,963 | 460,556 | 506,463 | 547,273 | 546,502 | 545,738 | 565,000 | 565,000 | 565,000 |
| 2 | C&D | (7,644) | 359 | 103,938 | 23,232 | (7,251) | 4,549 | 4,880 | 5,216 | 5,557 | 5,905 | 6,257 |
| 3 | Class III | 38,224 | 31,445 | 77,115 | 53,565 | 62,461 | - | - | - | - | - | - |
| 4 | Yard Waste | 5,836 | 5,095 | 1,891 | 1,462 | 2,656 | - | - | - | 14,975 | 14,213 | 13,474 |
| 5 | Sludge | 23 | 0 | - | - | - | - | - | - | - | - | - |
| 6 | MRF Residue | 17,395 | 19,685 | 15,393 | 16,955 | 16,569 | 18,258 | 18,541 | 18,808 | 19,067 | 19,316 | 19,534 |
| 7 | Oil | 14 | 13 | 15 | 10 | 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| 8 | Tires | 7,891 | 8,144 | 16,147 | 17,331 | 9,702 | 9,857 | 10,015 | 10,175 | 10,338 | 10,503 | 10,671 |
| 9 | Other | 324 | 260 | 269 | 258 | 271 | 57 | 57 | 57 | 57 | 57 | 57 |
| 10 | Total [2] | 591,805 | 574,766 | 663,732 | 573,369 | 590,877 | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| 11 | Waste Processing Throughput Capacity | | | | | | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| | **Lee-Hendry Landfill** | | | | | | | | | | | |
| 12 | MSW | 81,256 | 108,634 | 216,598 | 170,675 | 128,837 | 108,922 | 120,421 | 131,662 | 122,779 | 133,049 | 142,720 |
| 13 | C&D | 102,983 | 74,004 | 100,425 | 80,038 | 79,331 | 84,295 | 85,592 | 86,909 | 88,246 | 89,606 | 90,987 |
| 14 | Yard Waste | 86,152 | 83,038 | 90,919 | 96,752 | 72,192 | 49,358 | 50,690 | 51,975 | 38,271 | 40,290 | 42,219 |
| 15 | Sludge | 72,715 | 68,390 | 67,757 | 73,104 | 71,532 | 72,666 | 73,817 | 74,988 | 76,176 | 77,384 | 78,611 |
| 16 | Tires | - | - | - | - | - | - | - | - | - | - | - |
| 17 | Other | 2,232 | 1,417 | 1,750 | 1,503 | 684 | 898 | 898 | 898 | 898 | 898 | 898 |
| 18 | Cover / Storage - RSM / Rip Rap (C&D Recycle | 19,441 | 23,130 | 35,727 | 26,398 | 18,914 | 18,914 | 18,914 | 18,914 | 18,914 | 18,914 | 18,914 |
| 19 | Cover / Storage - Cover Glass (MRF) | 6,801 | 6,510 | 7,812 | 19,309 | 19,317 | 19,317 | 19,317 | 19,317 | 19,317 | 19,317 | 19,317 |
| 20 | Cover / Storage - Large Tires | 135 | 680 | 745 | 815 | 1,021 | 1,021 | 1,021 | 1,021 | 1,021 | 1,021 | 1,021 |
| 21 | Mulch | 29,939 | 29,351 | 27,851 | 34,519 | 35,621 | 39,396 | 39,396 | 39,396 | 39,396 | 39,396 | 39,396 |
| 22 | Ash Residue | 140,025 | 130,796 | 131,123 | 117,598 | 130,976 | 147,900 | 147,900 | 147,900 | 156,825 | 156,825 | 156,825 |
| 23 | Subtotal Landfilled Tons | 541,679 | 525,951 | 680,709 | 620,711 | 558,426 | 542,688 | 557,966 | 572,980 | 561,843 | 576,700 | 590,908 |
| 24 | Less: Compost Sludge | (63,773) | (62,919) | (62,764) | (65,595) | (63,294) | (70,000) | (70,000) | (70,000) | (70,000) | (70,000) | (70,000) |
| 25 | Less: Compost Mulch | (29,939) | (29,351) | (27,851) | (34,519) | (35,621) | (39,396) | (39,396) | (39,396) | (39,396) | (39,396) | (39,396) |
| 26 | Less: Yard Waste for Land Application | N/A | N/A | N/A | N/A | N/A | - | - | - | - | - | - |
| 27 | Less: Cover/Storage | (26,377) | (30,321) | (44,285) | (46,522) | (39,252) | (39,252) | (39,252) | (39,252) | (39,252) | (39,252) | (39,252) |
| 28 | Less: Contractual Yard Waste Disposal | (86,043) | (82,593) | (76,416) | (83,049) | (71,113) | (49,358) | (50,690) | (51,975) | (38,271) | (40,290) | (42,219) |
| 29 | Estimated Net Tonnage to Landfill | 335,547 | 320,767 | 469,394 | 391,026 | 349,145 | 344,682 | 358,628 | 372,357 | 374,924 | 387,762 | 400,041 |
| 30 | Net Landfilled per Contract Operator | 337,533 | 341,813 | 593,715 | 435,517 | 379,788 | 344,682 | 358,628 | 372,357 | 374,924 | 387,762 | 400,041 |
| 31 | Variance [2] | 1,987 | 21,047 | 124,321 | 44,490 | 30,642 | 0 | 0 | 0 | 0 | 0 | 0 |
| | **MRF & Other Recycling** | | | | | | | | | | | |
| 32 | Recycling | 80,247 | 85,805 | 84,546 | 85,966 | 83,720 | 92,251 | 93,680 | 95,031 | 96,338 | 97,598 | 98,702 |
| 33 | C&D Recycling | 5,359 | 4,864 | 5,802 | 13,173 | 12,881 | 9,045 | 9,182 | 9,321 | 9,462 | 9,605 | 9,751 |
| 34 | Total MRF & Other Recycling | 85,606 | 90,668 | 90,348 | 99,139 | 96,601 | 101,296 | 102,862 | 104,352 | 105,800 | 107,203 | 108,453 |

*Footnotes on Page 2 of 2.*

**Table 4**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Waste Flow Summary by Disposal Facility**

| Line No. | Description | Historical Fiscal Year Ended September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | **Horticulture Pad** | | | | | | | | | | | |
| 35 | Yard Waste (For Mulch / Compost) | 29,939 | 29,351 | 27,851 | 34,519 | 35,621 | 39,396 | 39,396 | 39,396 | 39,396 | 39,396 | 39,396 |
| 36 | Yard Waste - Contract Disposal | 86,043 | 82,593 | 76,416 | 83,049 | 71,113 | 49,358 | 50,690 | 51,975 | 38,271 | 40,290 | 42,219 |
| 37 | Total Horticulture Pad | 115,982 | 111,944 | 104,267 | 117,569 | 106,734 | 88,754 | 90,086 | 91,370 | 77,667 | 79,685 | 81,615 |
| | **By Products** | | | | | | | | | | | |
| 38 | Ferrous Scrap | 20,323 | 19,044 | 19,645 | 20,996 | 23,151 | 19,720 | 19,720 | 19,720 | 20,910 | 20,910 | 20,910 |
| 39 | Non-Ferrous Scrap | 2,106 | 2,080 | 1,702 | 2,282 | 2,821 | 2,436 | 2,436 | 2,436 | 2,583 | 2,583 | 2,583 |
| 40 | Total By Products | 22,429 | 21,124 | 21,348 | 23,277 | 25,972 | 22,156 | 22,156 | 22,156 | 23,493 | 23,493 | 23,493 |
| 41 | Total Tons | 1,151,369 | 1,119,269 | 1,349,088 | 1,204,380 | 1,169,329 | 1,136,887 | 1,153,732 | 1,170,235 | 1,196,884 | 1,213,144 | 1,228,601 |
| | **Transfer Stations [3]** | | | | | | | | | | | |
| 42 | MSW | 39,505 | 41,718 | 43,923 | 35,557 | 44,779 | 45,496 | 46,224 | 46,964 | 47,715 | 48,478 | 49,254 |
| 43 | C&D | 9,972 | 10,652 | 10,962 | 11,518 | 10,046 | 6,578 | 6,578 | 6,578 | 6,578 | 6,578 | 6,578 |
| 44 | Yard Waste | 3,682 | 3,312 | 2,724 | 3,354 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 | 4,032 |
| 45 | Tires | 815 | 852 | 766 | 707 | 778 | 788 | 798 | 809 | 819 | 830 | 841 |
| 46 | Recycling | 1,186 | 1,140 | 1,009 | 1,200 | 1,189 | 1,186 | 1,186 | 1,186 | 1,186 | 1,186 | 1,186 |
| 47 | Total Transfer Stations | 55,159 | 57,673 | 59,383 | 52,335 | 60,824 | 58,080 | 58,818 | 59,568 | 60,330 | 61,104 | 61,891 |

Footnotes:
[1] Based on discussions with the County, any waste received at the Waste-to-Energy facility above Waste-to-Energy processing throughput capacity should be assumed to be diverted.
[2] Variances during the historical period relate to differences in tonnage statistics reporting and were not considered material for purposes of this evaluation.
[3] The Labelle and Clewiston Transfer Stations are included below total tonnages as waste incoming to the transfer stations are not disposed at these facilities.

**Table 5**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Waste-to-Energy (WTE) Operational Statistics**

| Line No. | Description | 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | Performance Statistics: | | | | | | | | | | | |
| 1 | Design Capacity @ 100% Avail. (Tons) | 670,140 | 670,140 | 670,140 | 670,140 | 670,140 | 670,140 | 670,140 | 670,140 | 670,140 | 670,140 | 670,140 |
| 2 | Effective Throughput as Percent of Design (%) | 87.6% | 85.7% | 79.8% | 78.4% | 83.7% | 86.5% | 86.5% | 86.5% | 91.8% | 91.8% | 91.8% |
| 3 | Implied Waste Processing Capacity (Tons) | 601,020 | 605,341 | 558,822 | 579,332 | 586,816 | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| 4 | Weighted Boiler Availability (%) | 89.7% | 90.3% | 83.4% | 86.4% | 87.6% | 92.0% | 92.0% | 92.0% | 92.0% | 92.0% | 92.0% |
| 5 | Weighted Generator Availability (%) | 89.6% | 99.2% | 100.0% | 81.9% | 93.8% | 98.5% | 98.5% | 98.5% | 98.5% | 98.5% | 98.5% |
| 6 | Waste Received Before Diversions (Tons) | 670,287 | 690,399 | 755,724 | 696,219 | 689,697 | 647,085 | 649,189 | 651,237 | 653,271 | 655,290 | 657,219 |
| 7 | Waste By-Pass / Diversions | (83,256) | (115,890) | (221,145) | (170,675) | (128,837) | (67,085) | (69,189) | (71,237) | (38,271) | (40,290) | (42,219) |
| 8 | Waste Received (Tons) | 587,031 | 574,509 | 534,579 | 525,544 | 560,860 | N/A | N/A | N/A | N/A | N/A | N/A |
| 9 | Throughput Waste (Tons) | 587,031 | 574,509 | 534,579 | 525,544 | 560,860 | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| 10 | Decrease / (Increase) to Inventory (Tons) | - | - | - | - | - | N/A | N/A | N/A | N/A | N/A | N/A |
| 11 | Inventory (EOFY) | 6,816 | 6,816 | 6,816 | 6,816 | 6,816 | N/A | N/A | N/A | N/A | N/A | N/A |
| 12 | Process Guarantee (Tons) | 569,619 | 569,619 | 569,619 | 569,619 | 600,000 | 600,000 | 600,000 | 600,000 | 600,000 | 600,000 | 600,000 |
| 13 | Guaranteed Waste Delivery (Tons) | 569,619 | 569,619 | 569,619 | 569,619 | 600,000 | 600,000 | 600,000 | 600,000 | 600,000 | 600,000 | 600,000 |
| 14 | Tons Delivered Above Put | 17,412 | 4,890 | (35,040) | (44,075) | (39,140) | (20,000) | (20,000) | (20,000) | 15,000 | 15,000 | 15,000 |
| 15 | Minimum Put Met (Y/N) | Y | Y | N | N | N | N | N | N | Y | Y | Y |
| 16 | Waste HHV (Btu/lb) | 5,000 | 4,887 | 4,980 | 4,912 | 4,912 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 |
| 17 | Reference Ton Ratio (HHV / 5,000 Btu/lbs) | 100.0% | 97.7% | 99.6% | 98.2% | 98.2% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% |
| 18 | Reference Waste Processed (Tonr) | 587,031 | 561,525 | 532,441 | 516,294 | 550,989 | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| | Production Statistics Summary: | | | | | | | | | | | |
| 19 | Total Processed Waste (Tons) | 587,031 | 574,509 | 534,579 | 525,544 | 560,860 | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| 20 | Total Processed Waste - Reference (Tonsr) | 587,031 | 561,525 | 532,441 | 516,294 | 550,989 | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| 21 | Total Steam Production (klbs) | 3,809,868 | 3,802,810 | 3,368,550 | 3,437,823 | 3,668,574 | 3,861,735 | 3,861,735 | 3,861,735 | 4,094,771 | 4,094,771 | 4,094,771 |
| 22 | Steam Production Per Reference Ton (klbs/Ton | 6.490 | 6.772 | 6.327 | 6.659 | 6.658 | 6.658 | 6.658 | 6.658 | 6.658 | 6.658 | 6.658 |
| 23 | Design Steam Production (klbs) | 4,486,929 | 4,486,929 | 4,486,929 | 4,486,929 | 4,486,929 | 4,486,929 | 4,486,929 | 4,486,929 | 4,486,929 | 4,486,929 | 4,486,929 |
| 24 | Production as % of Design | 84.9% | 84.8% | 75.1% | 76.6% | 81.8% | 86.1% | 86.1% | 86.1% | 91.3% | 91.3% | 91.3% |
| 25 | Gross Electric Production (MWhr) | 348,053 | 377,879 | 321,136 | 270,017 | 357,436 | 359,141 | 359,141 | 359,141 | 380,814 | 380,814 | 380,814 |
| 26 | Gross Electric per Steam (kWhr/klbs) | 91.36 | 99.37 | 95.33 | 78.54 | 97.43 | 93.00 | 93.00 | 93.00 | 93.00 | 93.00 | 93.00 |
| 27 | Purchased Electricity (MWhr) | - | - | 111.1 | 783.0 | 20.3 | N/A | N/A | N/A | N/A | N/A | N/A |
| 28 | Propane Use (mmBTU) | 25,296 | 22,410 | 36,072 | 56,925 | 50,462 | N/A | N/A | N/A | N/A | N/A | N/A |
| 29 | In-Plant Electricity Use (MWhr) | 59,140 | 59,245 | 55,537 | 56,278 | 56,859 | 58,000 | 58,000 | 58,000 | 58,000 | 58,000 | 58,000 |
| 30 | Net Electricity Production (MWhr) | 288,913 | 318,634 | 265,599 | 213,739 | 300,577 | 301,141 | 301,141 | 301,141 | 322,814 | 322,814 | 322,814 |
| 31 | Net Electricity per Ton (kWhr/Ton) | 492 | 555 | 497 | 407 | 536 | 519 | 519 | 519 | 525 | 525 | 525 |
| | By-Product Statistics: | | | | | | | | | | | |
| 32 | Residue - Ash Produced (Tons) | 139,213 | 128,581 | 131,123 | 117,598 | 130,913 | 147,900 | 147,900 | 147,900 | 156,825 | 156,825 | 156,825 |
| 33 | Percent of Processed Waste (%) | 23.7% | 22.4% | 24.5% | 22.4% | 23.3% | 25.5% | 25.5% | 25.5% | 25.5% | 25.5% | 25.5% |
| 34 | Residue - Ferrous Recovered (Tons) | 20,366 | 18,986 | 19,645 | 20,996 | 23,151 | 19,720 | 19,720 | 19,720 | 20,910 | 20,910 | 20,910 |
| 35 | Percent of Processed Waste (%) | 3.47% | 3.30% | 3.67% | 4.00% | 4.13% | 3.40% | 3.40% | 3.40% | 3.40% | 3.40% | 3.40% |
| 36 | Residue - Non-Ferrous Recovered (Tons) | 2,126 | 2,079 | 1,702 | 2,282 | 2,821 | 2,436 | 2,436 | 2,436 | 2,583 | 2,583 | 2,583 |
| 37 | Percent of Processed Waste (%) | 0.36% | 0.36% | 0.32% | 0.43% | 0.50% | 0.42% | 0.42% | 0.42% | 0.42% | 0.42% | 0.42% |

**Table 6**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Assessment and Disposal Fee Revenue Under Adopted Rates [1]**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Projected Fiscal Year Ending September 30, | | | | | |
| | **REVENUE SUMMARY:** | | | | | | |
| 1 | Collection Assessment | $ 49,866,531 | $ 50,782,619 | $ 51,618,840 | $ 52,408,108 | $ 53,146,813 | $ 53,731,633 |
| 2 | Early Prepayment Discount (Assessment Only) | (1,994,661) | (2,031,305) | (2,064,754) | (2,096,324) | (2,125,873) | (2,149,265) |
| 3 | Net Collection Assessment Revenue | $ 47,871,870 | $ 48,751,314 | $ 49,554,087 | $ 50,311,783 | $ 51,020,940 | $ 51,582,368 |
| 4 | Disposal Assessment | $ 16,303,176 | $ 16,600,724 | $ 16,873,130 | $ 17,130,352 | $ 17,371,216 | $ 17,562,020 |
| 5 | Early Prepayment Discount | (652,127) | (664,029) | (674,925) | (685,214) | (694,849) | (702,481) |
| 6 | Net Disposal Assessment Revenue | $ 15,651,049 | $ 15,936,695 | $ 16,198,204 | $ 16,445,138 | $ 16,676,368 | $ 16,859,539 |
| 7 | Disposal Facility Charge per Assessment / Cape Coral MSTU | $ 16,181,813 | $ 16,654,060 | $ 16,863,712 | $ 17,071,629 | $ 17,277,542 | $ 17,452,526 |
| 8 | Allocable Assessment Early Prepayment Discount | (647,273) | (666,162) | (674,548) | (682,865) | (691,102) | (698,101) |
| 9 | Disposal Facility Charge per Tip Fee (Hendry County) | 944,401 | 959,289 | 974,422 | 989,780 | 1,005,383 | 1,021,253 |
| 10 | Net Disposal Facility Charge Revenue | $ 16,478,942 | $ 16,947,187 | $ 17,163,586 | $ 17,378,543 | $ 17,591,824 | $ 17,775,677 |
| 11 | Recycling Assessment Revenue | $ 4,153,189 | $ 4,216,074 | $ 4,275,728 | $ 4,333,186 | $ 4,388,264 | $ 4,433,260 |
| 12 | Early Prepayment Discount | (166,128) | (168,643) | (171,029) | (173,327) | (175,531) | (177,330) |
| 13 | Net Disposal Assessment Revenue | $ 3,987,062 | $ 4,047,431 | $ 4,104,699 | $ 4,159,858 | $ 4,212,733 | $ 4,255,929 |
| 14 | Assessment Billing Revenue | $ 1,095,997 | $ 1,111,800 | $ 1,126,572 | $ 1,140,743 | $ 1,140,129 | $ 1,150,970 |
| 15 | Early Prepayment Discount | (43,840) | (44,472) | (45,063) | (45,630) | (45,605) | (46,039) |
| 16 | Net Disposal Assessment Revenue | $ 1,052,157 | $ 1,067,328 | $ 1,081,509 | $ 1,095,113 | $ 1,094,524 | $ 1,104,932 |
| 17 | Tip Fee Revenue | $ 51,795,014 | $ 52,437,620 | $ 53,090,547 | $ 53,753,664 | $ 54,427,397 | $ 55,111,830 |
| 18 | Total User Fee, Assessment, & MSTU Revenue | $ 136,836,094 | $ 139,187,574 | $ 141,192,632 | $ 143,144,100 | $ 145,023,785 | $ 146,690,275 |
| 19 | Annual Change - Amount ($) | N/A | $ 2,351,480 | $ 2,005,057 | $ 1,951,468 | $ 1,879,686 | $ 1,666,490 |
| 20 | Annual Change - Percentage (%) | N/A | 1.7% | 1.4% | 1.4% | 1.3% | 1.1% |

Footnote:
[1] Calculated tip fee revenues in this table does does not recognize additional rate adjustments beyond rates adopted by the County.

**Table 7**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Electric Sales Revenue**

| Line | | Historical Fiscal Year Ending September 30, | | | | | Projected Fiscal Year Ending September 30, | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| No. | Description | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
| 1 | **Gross Electrical Production (MWh)** | 348,053 | 377,879 | 321,136 | 270,017 | 357,436 | 359,141 | 359,141 | 359,141 | 380,814 | 380,814 | 380,814 |
| 2 | **Total Waste Burned at Resource Recovery Facility** | 587,031 | 574,509 | 534,579 | 525,544 | 560,860 | 580,000 | 580,000 | 580,000 | 615,000 | 615,000 | 615,000 |
| | **Electric Energy Use by Facility:** | | | | | | | | | | | |
| 3 | Waste-to-Energy (WTE) In-Plant Use (MWh) | 59,140 | 59,245 | 55,537 | 56,278 | 56,859 | 58,000 | 58,000 | 58,000 | 58,000 | 58,000 | 58,000 |
| | Recovered Material Processing Facility (RMPF / MRF): | | | | | | | | | | | |
| 4 | Electric Use (MWh) | 2,608 | 2,741 | 2,483 | 2,413 | 2,216 | 2,441 | 2,479 | 2,766 | 3,059 | 3,099 | 3,135 |
| 5 | Tons Processed (Tons) | 80,247 | 85,805 | 84,546 | 85,966 | 83,720 | 92,251 | 93,680 | 95,031 | 96,338 | 97,598 | 98,702 |
| 6 | Use per Ton Processed (kWh/Ton) | 32 | 32 | 29 | 28 | 26 | 26 | 26 | 29 | 32 | 32 | 32 |
| 7 | City of Homestead Use (MWh) | - | - | - | - | - | 131,400 | 131,400 | 131,400 | 131,400 | 131,400 | 131,400 |
| 8 | Seminole Electric Cooperative Inc. (SEC) Use (MWh) | 286,305 | 315,893 | 263,116 | 211,326 | 298,362 | 167,300 | 167,262 | 166,975 | 188,354 | 188,314 | 188,279 |
| 9 | Total Electric Use (MWh) | 348,053 | 377,879 | 321,136 | 270,017 | 357,436 | 359,141 | 359,141 | 359,141 | 380,814 | 380,814 | 380,814 |
| | **City of Homestead Energy Sales** | | | | | | | | | | | |
| | Capacity Payment | | | | | | | | | | | |
| 10 | Capacity Price Escalation Factor (CPI) | - | - | - | - | - | - | 1.025 | 1.025 | 1.025 | 1.025 | 1.025 |
| 11 | Capacity Price per kW Reserved | $ - | $ - | $ - | $ - | $ - | $ 17.84 | $ 18.29 | $ 18.75 | $ 19.22 | $ 19.70 | $ 20.19 |
| 12 | Contracted Capacity kW | - | - | - | - | - | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 |
| 13 | Annual Capacity Payment | $ - | $ - | $ - | $ - | $ - | $ 3,211,200 | $ 3,292,200 | $ 3,375,000 | $ 3,459,600 | $ 3,546,000 | $ 3,634,200 |
| | Energy Payment | | | | | | | | | | | |
| 14 | Energy Price Escalation Factor (CPI) | - | - | - | - | - | - | 1.025 | 1.025 | 1.025 | 1.025 | 1.025 |
| 15 | Energy Price per MWh | $ - | $ - | $ - | $ - | $ - | $ 27.45 | $ 28.14 | $ 28.84 | $ 29.56 | $ 30.30 | $ 31.06 |
| 16 | Energy Sales (MWh) | - | - | - | - | - | 131,400 | 131,400 | 131,400 | 131,400 | 131,400 | 131,400 |
| 17 | Annual Energy Payment | $ - | $ - | $ - | $ - | $ - | $ 3,606,930 | $ 3,697,596 | $ 3,789,576 | $ 3,884,184 | $ 3,981,420 | $ 4,081,284 |
| 18 | Total City of Homestead Revenue | $ - | $ - | $ - | $ - | $ - | $ 6,818,130 | $ 6,989,796 | $ 7,164,576 | $ 7,343,784 | $ 7,527,420 | $ 7,715,484 |
| | **Electric Energy Sales ($):** | | | | | | | | | | | |
| | 1) Electric Energy Sales: | | | | | | | | | | | |
| 19 | Energy Sales | $9,000,401 | $21,999,858 | $11,616,027 | $7,104,508 | $10,863,901 | $5,018,999 | $5,017,864 | $5,009,247 | $5,273,918 | $5,084,483 | $5,083,537 |
| | 2) SEC - Capacity Payment (Peak Hours): | | | | | | | | | | | |
| 20 | Days in the Year (Days) | 365 | 365 | 365 | 366 | 365 | 365 | 365 | 366 | 365 | 365 | 365 |
| 21 | Annual Weighted Average Boiler Availability (%) | 89.7% | 90.3% | 83.4% | 86.4% | 87.6% | 92.0% | 92.0% | 92.0% | 92.0% | 92.0% | 92.0% |
| 22 | Estimated Days Available (Days) | 327 | 330 | 304 | 316 | 320 | 336 | 336 | 337 | 336 | 336 | 336 |
| 23 | SEC Electric Sales Energy (MWh) | 286,305 | 315,893 | 263,116 | 211,326 | 298,362 | 167,300 | 167,262 | 166,975 | 188,354 | 188,314 | 188,279 |
| 24 | Average SEC Capacity (MW) | 36.4 | 39.9 | 36.0 | 27.8 | 38.9 | 20.8 | 20.8 | 20.7 | 23.4 | 23.4 | 23.4 |
| 25 | Outage Bank (22 Days a Year) (MW) | 1.1 | 1.1 | 1.1 | 1.1 | 1.1 | 1.1 | 1.1 | 1.1 | 1.1 | 1.1 | 1.1 |
| 26 | Adjusted Average SEC Capacity (MW) | 37.5 | 41.0 | 37.1 | 28.9 | 40.0 | 21.8 | 21.8 | 21.7 | 24.5 | 24.5 | 24.4 |
| 27 | Avg. Monthly On-Peak MW to Avg. Total MW Factor | - | - | - | - | - | - | - | - | - | - | - |

**Table 7**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Electric Sales Revenue**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Projected Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 28 | Rate per kW Month | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - |
| 29 | Average Monthly On-Peak Capacity (MW) | - | - | - | - | - | - | - | - | - | - | - |
| 30 | Capacity Payment | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - |
| | 3) SEC - Renewable Energy Credit: | | | | | | | | | | | |
| 31 | Energy Sales | - | - | - | - | - | - | - | - | - | - | - |
| 32 | Rate per MWh | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - |
| 33 | 4) Regulation Service Charge: | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - |
| 34 | **5) Gross Electric Sales Revenue** | $ 9,000,401 | $ 21,999,858 | $ 11,616,027 | $ 7,104,508 | $ 10,863,901 | $ 11,837,129 | $ 12,007,660 | $ 12,173,823 | $ 12,617,702 | $ 12,611,903 | $ 12,799,021 |
| | **Expenses from Electric Sales:** | | | | | | | | | | | |
| | 6) FP&L Expense: | | | | | | | | | | | |
| 35 | Charges Per MWh Delivered to SEC | $ 0.720 | $ 0.511 | $ 0.726 | $ 1.214 | $ 0.685 | $ 0.770 | $ 0.770 | $ 0.770 | $ 0.770 | $ 0.770 | $ 0.770 |
| 36 | Expense | $ 206,046 | $ 161,290 | $ 190,920 | $ 256,632 | $ 204,345 | $ 128,821 | $ 128,792 | $ 128,571 | $ 145,033 | $ 145,002 | $ 144,975 |
| | 7) Electric Revenue Sharing with Covanta: | | | | | | | | | | | |
| 37 | a) Gross Electric Sales Less REC Payment | $ 9,000,401 | $ 21,999,858 | $ 11,616,027 | $ 7,104,508 | $ 10,863,901 | $ 11,837,129 | $ 12,007,660 | $ 12,173,823 | $ 12,617,702 | $ 12,611,903 | $ 12,799,021 |
| | b) Implied Sales to MRF | | | | | | | | | | | |
| 38 | Net Revenue per MWh (Excluding REC Credits) | $ 31.44 | $ 69.64 | $ 44.15 | $ 33.62 | $ 36.41 | $ 70.75 | $ 71.79 | $ 72.91 | $ 66.99 | $ 66.97 | $ 67.98 |
| 39 | Implied Sales to MRF | $ 81,986 | $ 190,864 | $ 109,633 | $ 81,119 | $ 80,674 | $ 172,737 | $ 177,980 | $ 201,696 | $ 204,950 | $ 207,580 | $ 213,080 |
| 40 | c) Less FP&L Expenses | $ (206,046) | $ (161,290) | $ (190,920) | $ (256,632) | $ (204,345) | $ (128,821) | $ (128,792) | $ (128,571) | $ (145,033) | $ (145,002) | $ (144,975) |
| 41 | d) Subtotal Applicable Energy Credit Revenue Sharing | $ 8,876,341 | $ 22,029,432 | $ 11,534,740 | $ 6,928,995 | $ 10,740,230 | $ 11,881,045 | $ 12,056,849 | $ 12,246,948 | $ 12,677,619 | $ 12,674,481 | $ 12,867,127 |
| 42 | e) 10% Revenue Sharing (before adjustments) | $ 887,634 | $ 2,202,943 | $ 1,153,474 | $ 692,899 | $ 1,074,023 | $ 1,188,104 | $ 1,205,685 | $ 1,224,695 | $ 1,267,762 | $ 1,267,448 | $ 1,286,713 |
| 43 | f) Less Credit Due County per 6.04(b) | $ (149,774) | $ (876,987) | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ - |
| 44 | e) 10% Revenue Sharing to Covanta | $ 737,861 | $ 1,325,957 | $ 1,153,474 | $ 692,899 | $ 1,074,023 | $ 1,188,104 | $ 1,205,685 | $ 1,224,695 | $ 1,267,762 | $ 1,267,448 | $ 1,286,713 |
| 45 | **8) Net Electric Sales** | **$ 8,056,495** | **$ 20,512,611** | **$ 10,271,633** | **$ 6,154,976** | **$ 9,585,533** | **$ 10,520,203** | **$ 10,673,183** | **$ 10,820,557** | **$ 11,204,907** | **$ 11,199,453** | **$ 11,367,334** |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | **53403 Facilities** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 1 | Salaries - Full Time Regular | $ 61,379 | $ 59,055 | $ 63,169 | $ 66,016 | $ 66,093 | $ 131,965 | $ - | $ 131,965 | Labor | $ 135,924 | $ 140,002 | $ 144,202 | $ 148,528 | $ 152,984 |
| 2 | Disaster Pay (1.0) | 826 | 1,517 | 4,309 | - | 1,461 | - | - | - | Labor | - | - | - | - | - |
| 3 | Special Pay (w/ Retirement) | 162 | 152 | 204 | 204 | 239 | - | - | - | Labor | - | - | - | - | - |
| 4 | Sick Leave | 3,927 | 3,115 | 1,642 | 4,435 | 2,969 | - | - | - | Labor | - | - | - | - | - |
| 5 | Vacation Leave | 3,388 | 4,399 | 4,132 | 4,478 | 5,789 | - | - | - | Labor | - | - | - | - | - |
| 6 | CPI-Consumer Price Index | - | - | - | - | - | 6,601 | - | 6,601 | Labor | 6,799 | 7,003 | 7,213 | 7,429 | 7,652 |
| 7 | Pay-Non-Perm Labor | 100 | 267 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 8 | Overtime (OT 1.0) | 4,067 | 4,661 | 4,224 | 4,718 | 3,804 | - | - | - | Labor | - | - | - | - | - |
| 9 | Overtime (OT 1.5) | 7,339 | 7,514 | 9,309 | 7,775 | 7,427 | - | - | - | Labor | - | - | - | - | - |
| 10 | Holiday Pay | 3,084 | 3,023 | 3,035 | 3,233 | 3,283 | - | - | - | Labor | - | - | - | - | - |
| 11 | Disaster Pay - (OT 1.5) | 258 | 1,039 | 1,068 | - | 425 | - | - | - | Labor | - | - | - | - | - |
| 12 | Sick Leave Buy Back | - | 56 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 13 | FICA Taxes (OASDI) | 5,029 | 5,054 | 5,460 | 5,455 | 5,512 | 8,590 | - | 8,590 | Labor | 8,848 | 9,113 | 9,387 | 9,668 | 9,958 |
| 14 | FICA Taxes (Medicare) | 1,176 | 1,182 | 1,277 | 1,276 | 1,289 | 2,009 | - | 2,009 | Labor | 2,069 | 2,131 | 2,195 | 2,261 | 2,329 |
| 15 | Regular Retirement | 8,656 | 9,438 | 11,299 | 12,347 | 12,582 | 19,440 | - | 19,440 | Labor | 20,023 | 20,624 | 21,243 | 21,880 | 22,536 |
| 16 | Health Insurance | 27,577 | 26,761 | 24,788 | 24,547 | 22,906 | 48,174 | - | 48,174 | HealthIns | 49,860 | 51,605 | 53,411 | 55,281 | 57,216 |
| 17 | Health Ins Opt Out | 5 | - | - | - | - | - | - | - | HealthIns | - | - | - | - | - |
| 18 | Life Insurance | 144 | 155 | 162 | 169 | 169 | 251 | - | 251 | Inflation | 257 | 263 | 269 | 275 | 281 |
| 19 | Dental Insurance | 585 | 537 | 500 | 503 | 487 | 942 | - | 942 | Inflation | 964 | 986 | 1,009 | 1,032 | 1,055 |
| 20 | Disability Insurance | 259 | 222 | 236 | 250 | 248 | 442 | - | 442 | Inflation | 452 | 463 | 473 | 484 | 495 |
| 21 | Worker's Comp-(IGS) | 10,042 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 22 | Total Personnel Services | $ 138,001 | $ 128,147 | $ 134,815 | $ 135,406 | $ 134,684 | $ 218,414 | $ - | $ 218,414 | | $ 225,196 | $ 232,189 | $ 239,401 | $ 246,838 | $ 254,507 |
| | Operating Expenses | | | | | | | | | | | | | | |
| 23 | Architect and Engin. Servc | $ - | $ - | $ 1,943 | $ (971) | $ - | $ - | $ - | $ - | Inflation | $ - | $ - | $ - | $ - | $ - |
| 24 | Other Professional Srvc | 26,931 | 101,613 | 79,274 | 58,595 | 31,578 | 50,000 | - | 50,000 | Inflation | 51,150 | 52,326 | 53,530 | 54,761 | 56,021 |
| 25 | Comp Data Proc & Netwk-IGS | - | - | - | 21,796 | 27,245 | 27,245 | - | 27,245 | Inflation | 27,872 | 28,513 | 29,168 | 29,839 | 30,526 |
| 26 | Data Processing | - | 4,604 | 421 | 244 | 547 | 5,000 | - | 5,000 | Inflation | 5,115 | 5,233 | 5,353 | 5,476 | 5,602 |
| 27 | Other Contracted Services | 143,779 | 149,990 | 168,603 | 211,711 | 155,909 | 130,000 | - | 130,000 | Inflation | 132,990 | 136,049 | 139,178 | 142,379 | 145,654 |
| 28 | Local Travel - Class C | - | - | - | 17 | - | - | - | - | Inflation | - | - | - | - | - |
| 29 | Out-of-County Travel | 958 | 441 | - | 1,798 | 1,446 | 6,600 | - | 6,600 | Inflation | 6,752 | 6,907 | 7,066 | 7,228 | 7,395 |
| 30 | Telecommunications | 2,154 | 2,735 | 12,687 | 5,054 | 22,666 | 6,000 | - | 6,000 | Inflation | 6,138 | 6,279 | 6,424 | 6,571 | 6,722 |
| 31 | Freight, Postage & Courier Svc | 342 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 32 | Rental & Lease (<12 mos, <$5,000) | 14,451 | 14,393 | 32,233 | 55,065 | 28,731 | 45,000 | - | 45,000 | Inflation | 46,035 | 47,094 | 48,177 | 49,285 | 50,419 |
| 33 | Self Ins Assess-Auto Ins | 1,404 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 34 | Repair & Maint. - Services & Labor | 61,434 | 56,833 | 71,706 | 118,212 | 153,512 | 147,000 | - | 147,000 | Repair | 151,572 | 156,286 | 161,146 | 166,158 | 171,325 |
| 35 | Repairs & Maint. - Parts | 120,766 | 135,024 | 121,637 | 146,786 | 173,162 | 128,000 | - | 128,000 | Repair | 131,981 | 136,085 | 140,318 | 144,682 | 149,181 |
| 36 | Internal Repair & Maint. | 5,635 | 2,948 | 21,264 | 2,052 | 23,375 | 3,500 | - | 3,500 | Repair | 3,609 | 3,721 | 3,837 | 3,956 | 4,079 |
| 37 | Prntng, Bndng & Copy Ext | 17 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 38 | License,Permit & Appl.Fee | 635 | - | 75 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 39 | Non-Recurring Expense | - | - | - | - | 100 | - | - | - | Inflation | - | - | - | - | - |
| 40 | Gen. Office Supplies | 388 | 21 | 33 | 36 | 54 | - | - | - | Inflation | - | - | - | - | - |
| 41 | Fuel and Lubricants | 179 | 347 | 1,188 | 722 | 910 | 1,000 | - | 1,000 | Fuel | 1,040 | 1,082 | 1,125 | 1,170 | 1,217 |
| 42 | Minor Equipment | 32,052 | 48,280 | 40,602 | 60,503 | 46,379 | 43,220 | - | 43,220 | Inflation | 44,214 | 45,231 | 46,271 | 47,336 | 48,424 |
| 43 | Attractive Items | - | 4,992 | - | 2,050 | - | - | - | - | Inflation | - | - | - | - | - |
| 44 | Other Supplies | 27,171 | 21,803 | 24,406 | 24,061 | 29,873 | 33,000 | - | 33,000 | Inflation | 33,759 | 34,535 | 35,330 | 36,142 | 36,974 |
| 45 | Other Road Materials | 2,121 | 1,164 | 8,608 | 6,729 | 8,546 | 10,000 | - | 10,000 | Inflation | 10,230 | 10,465 | 10,706 | 10,952 | 11,204 |
| 46 | Reference Materials | - | - | - | - | 4,768 | - | - | - | Inflation | - | - | - | - | - |
| 47 | Training/Seminars/Bus. Meeting | 2,390 | 375 | 103 | 4,980 | 12,570 | 32,000 | - | 32,000 | Inflation | 32,736 | 33,489 | 34,259 | 35,047 | 35,853 |
| 48 | Furniture and Equipment | 30,293 | 16,777 | 36,604 | 19,605 | - | - | - | - | Eliminate | - | - | - | - | - |
| 49 | Vehicle & Rolling Stock | - | 35,020 | - | 54,340 | - | 83,340 | (83,340) | - | Eliminate | - | - | - | - | - |
| 50 | Total Operating Expense | $ 473,101 | $ 597,359 | $ 621,385 | $ 793,384 | $ 721,371 | $ 750,905 | $ (83,340) | $ 667,565 | | $ 685,192 | $ 703,295 | $ 721,887 | $ 740,983 | $ 760,595 |
| 51 | Total ROW Clean Up | $ 611,102 | $ 725,506 | $ 756,200 | $ 928,790 | $ 856,055 | $ 969,319 | $ (83,340) | $ 885,979 | | $ 910,388 | $ 935,484 | $ 961,289 | $ 987,821 | $ 1,015,102 |
| | **53404 - Operations/Solid Waste Management** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 52 | Salaries - Full Time Regular | $ 432,349 | $ 436,458 | $ 360,509 | $ 637,732 | $ 644,583 | $ 906,756 | $ - | $ 906,756 | Labor | $ 933,959 | $ 961,977 | $ 990,837 | $ 1,020,562 | $ 1,051,179 |
| 53 | Special Pay (w/ Retirement) | 104 | 285 | 554 | 412 | 545 | - | - | - | Labor | - | - | - | - | - |
| 54 | Sick Leave | 42,309 | 34,873 | 22,631 | 29,655 | 31,709 | - | - | - | Labor | - | - | - | - | - |
| 55 | Vacation Leave | 60,534 | 29,800 | 63,106 | 51,401 | 60,144 | - | - | - | Labor | - | - | - | - | - |
| 56 | CPI-Consumer Price Index | - | - | - | - | - | 45,338 | - | 45,338 | Labor | 46,698 | 48,099 | 49,542 | 51,028 | 52,559 |
| 57 | Pay-Non-Perm Labor | 100 | 267 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 58 | Overtime (OT 1.0) | 3,506 | 4,037 | 7,953 | 3,966 | 10,290 | 20,000 | - | 20,000 | Labor | 20,600 | 21,218 | 21,855 | 22,510 | 23,185 |
| 59 | Overtime (OT 1.5) | 11,499 | 10,855 | 79,246 | 12,156 | 32,409 | 60,000 | - | 60,000 | Labor | 61,800 | 63,654 | 65,564 | 67,531 | 69,556 |
| 60 | Holiday Pay | 22,481 | 22,330 | 27,178 | 32,284 | 32,053 | - | - | - | Labor | - | - | - | - | - |
| 61 | Disaster Pay - (OT 1.5) | 1,277 | 12,614 | 128,612 | - | 31,409 | - | - | - | Labor | - | - | - | - | - |
| 62 | Disaster Pay (1.0) | 1,554 | 20,375 | 195,844 | - | 51,471 | - | - | - | Labor | - | - | - | - | - |
| 63 | Special Pay (w/o Retirement) | 1,531 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 64 | Sick Leave Buy Back | 769 | 4 | - | - | - | - | - | - | Labor | - | - | - | - | - |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 65 | FICA Taxes (OASDI) | 34,548 | 34,351 | 53,636 | 45,960 | 53,574 | 59,033 | - | 59,033 | Labor | 60,804 | 62,628 | 64,507 | 66,442 | 68,435 |
| 66 | FICA Taxes (Medicare) | 8,080 | 8,034 | 12,544 | 10,749 | 12,529 | 13,806 | - | 13,806 | Labor | 14,220 | 14,647 | 15,086 | 15,539 | 16,005 |
| 67 | Regular Retirement | 66,433 | 67,600 | 109,103 | 104,296 | 122,962 | 133,582 | - | 133,582 | Labor | 137,589 | 141,717 | 145,969 | 150,348 | 154,858 |
| 68 | Health Insurance | 186,905 | 182,143 | 186,772 | 229,993 | 226,580 | 322,195 | - | 322,195 | HealthIns | 333,472 | 345,143 | 357,223 | 369,726 | 382,667 |
| 69 | Health Ins Opt Out | 11 | 82 | 118 | - | - | - | - | - | HealthIns | - | - | - | - | - |
| 70 | Life Insurance | 1,079 | 1,137 | 1,361 | 1,644 | 1,744 | 1,714 | - | 1,714 | Inflation | 1,753 | 1,794 | 1,835 | 1,877 | 1,920 |
| 71 | Dental Insurance | 4,114 | 4,254 | 4,679 | 5,395 | 5,411 | 6,026 | - | 6,026 | Inflation | 6,165 | 6,306 | 6,451 | 6,600 | 6,752 |
| 72 | Disability Insurance | 1,783 | 1,639 | 1,979 | 2,430 | 2,566 | 3,047 | - | 3,047 | Inflation | 3,117 | 3,189 | 3,262 | 3,337 | 3,414 |
| 73 | Worker's Comp-(IGS) | 20,084 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 74 | Total Personnel Services | $ 901,047 | $ 871,139 | $ 1,255,824 | $ 1,168,073 | $ 1,319,981 | $ 1,571,497 | $ - | $ 1,571,497 | | $ 1,620,177 | $ 1,670,373 | $ 1,722,131 | $ 1,775,500 | $ 1,830,531 |
| | Operating Expenses | | | | | | | | | | | | | | |
| 75 | Other Professional Services | $ 21,583 | $ 120 | $ 4,740 | $ 5,735 | $ 33,973 | $ 2,400 | $ - | $ 2,400 | Inflation | $ 2,455 | $ 2,512 | $ 2,569 | $ 2,629 | $ 2,689 |
| 76 | Comp Data Proc & Netwk-IGS | 68,119 | 74,931 | 92,628 | 228,858 | 92,633 | 92,633 | - | 92,633 | Inflation | 94,764 | 96,943 | 99,173 | 101,454 | 103,787 |
| 77 | Data Processing | 58,400 | 64,678 | 68,631 | 77,479 | 83,401 | 87,000 | - | 87,000 | Inflation | 89,001 | 91,048 | 93,142 | 95,284 | 97,476 |
| 78 | Other Contracted Services | (217,128) | (217,169) | (227,495) | (248,389) | (266,589) | 148,298 | - | 148,298 | Inflation | 151,709 | 155,198 | 158,768 | 162,419 | 166,155 |
| 79 | Hauler Collection | 26,842,966 | 28,252,595 | 36,761,651 | 47,387,132 | 49,425,611 | 52,086,614 | (1,135,401) | 50,951,213 | Calculated | 53,664,788 | 56,458,936 | 59,329,792 | 62,273,191 | 65,032,903 |
| 80 | Local Travel - Class C | - | 111 | 72 | 88 | 493 | - | - | - | Inflation | - | - | - | - | - |
| 81 | County-Sponsored Functions | - | - | - | - | - | 5,000 | - | 5,000 | Inflation | 5,115 | 5,233 | 5,353 | 5,476 | 5,602 |
| 82 | Out-of-County Travel | 1,481 | 1,425 | 9,212 | 10,118 | 8,866 | 23,640 | - | 23,640 | Inflation | 24,184 | 24,740 | 25,309 | 25,891 | 26,487 |
| 83 | Out-of-County Travel | - | - | - | 158 | - | - | - | - | Inflation | - | - | - | - | - |
| 84 | Telecommunications | 16,037 | 10,946 | 8,209 | 8,450 | 10,460 | 11,500 | - | 11,500 | Inflation | 11,765 | 12,035 | 12,312 | 12,595 | 12,885 |
| 85 | Int. Phone Line (IGS-Var) | 16,198 | 16,553 | 11,514 | 11,514 | 11,620 | 15,341 | - | 15,341 | Inflation | 15,694 | 16,055 | 16,424 | 16,802 | 17,188 |
| 86 | Int. Phone Usage (IGS-Var) | 1 | 106 | 106 | 106 | - | - | - | - | Inflation | - | - | - | - | - |
| 87 | Freight, Postage & Courier Svc | 917 | 798 | 578 | 1,215 | 1,193 | 2,000 | - | 2,000 | Inflation | 2,046 | 2,093 | 2,141 | 2,190 | 2,241 |
| 88 | All Utility Services | 928 | 9,826 | 2,021 | 1,272 | 1,367 | 1,380 | - | 1,380 | DisposalRate | 1,430 | 1,482 | 1,536 | 1,592 | 1,650 |
| 89 | Self Ins Assess-Auto Ins | 2,528 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 90 | Repair & Maint. - Services & Labor | 1,861 | 2,037 | 1,449 | 1,543 | 1,394 | 4,440 | - | 4,440 | Inflation | 4,542 | 4,647 | 4,753 | 4,863 | 4,975 |
| 91 | Repairs & Maint-Parts | 89 | - | 1,546 | 5,965 | 43 | - | - | - | Inflation | - | - | - | - | - |
| 92 | Internal Repair & Maint. | 4,050 | 3,605 | 4,085 | 3,771 | 2,627 | 5,000 | - | 5,000 | Repair | 5,156 | 5,316 | 5,481 | 5,652 | 5,827 |
| 93 | Prntng, Bndng & Copy Ext | 527 | - | - | - | 13 | - | - | - | Inflation | - | - | - | - | - |
| 94 | Promo. Advertising & Expenses | - | - | 44 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 95 | Indirect Cost | 377,097 | 373,083 | 430,919 | 481,578 | 602,667 | 566,136 | - | 566,136 | Labor | 583,120 | 600,614 | 618,632 | 637,191 | 656,307 |
| 96 | Fiscal Support | 18,168 | 18,802 | 19,307 | 14,249 | 14,564 | 15,509 | - | 15,509 | Inflation | 15,866 | 16,231 | 16,604 | 16,986 | 17,376 |
| 97 | License,Permit & Appl.Fee | 90 | 80 | 70 | 516 | 70 | - | - | - | Inflation | - | - | - | - | - |
| 98 | Gen. Office Supplies | 13,469 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 99 | Clothing & Wearing Apparel | - | - | - | - | - | 2,080 | - | 2,080 | Inflation | 2,128 | 2,177 | 2,227 | 2,278 | 2,330 |
| 100 | Minor Equipment | 16,440 | 1,864 | 1,460 | 3,823 | - | 5,000 | - | 5,000 | Inflation | 5,115 | 5,233 | 5,353 | 5,476 | 5,602 |
| 101 | Attractive Items | - | 5,340 | - | - | 2,050 | 2,500 | - | 2,500 | Inflation | 2,558 | 2,616 | 2,676 | 2,738 | 2,801 |
| 102 | Other Supplies | 2,703 | 1,652 | 482 | 613 | 3,122 | 2,500 | - | 2,500 | Inflation | 2,558 | 2,616 | 2,676 | 2,738 | 2,801 |
| 103 | Reference Materials | 185 | - | 853 | 180 | - | - | - | - | Inflation | - | - | - | - | - |
| 104 | Memberships | 686 | 1,751 | 3,646 | 2,649 | 2,225 | 3,730 | - | 3,730 | Inflation | 3,816 | 3,904 | 3,993 | 4,085 | 4,179 |
| 105 | Training/Seminars/Bus. Meeting | 1,982 | 4,194 | 4,272 | 2,655 | 4,893 | 1,750 | - | 1,750 | Inflation | 1,790 | 1,831 | 1,874 | 1,917 | 1,961 |
| 106 | Training/Seminars/Bus. Meeting | - | - | - | 120 | - | 5,000 | - | 5,000 | Inflation | 5,115 | 5,233 | 5,353 | 5,476 | 5,602 |
| 107 | Furniture and Equipment | 17,281 | 26,000 | - | - | - | - | - | - | Eliminate | - | - | - | - | - |
| 108 | Vehicle & Rolling Stock | 55,381 | - | - | 36,980 | 40,793 | - | - | - | Eliminate | - | - | - | - | - |
| 109 | Land Acquisition Services | - | - | - | 4,800 | - | - | - | - | Inflation | - | - | - | - | - |
| 110 | Grants/Aid to Local Governments | 584,227 | 610,144 | 659,066 | 791,963 | 823,312 | 840,000 | - | 840,000 | Pop | 854,352 | 868,950 | 883,796 | 898,897 | 910,029 |
| 111 | Assessment Billing | - | - | - | - | - | - | 1,052,157 | 1,052,157 | Calculated | 1,067,328 | 1,081,509 | 1,095,113 | 1,094,524 | 1,104,932 |
| 112 | Total Operating Expenses | $ 27,906,266 | $ 29,263,471 | $ 37,859,067 | $ 48,835,140 | $ 50,900,799 | $ 53,929,451 | $ (83,243) | $ 53,846,208 | | $ 56,616,392 | $ 59,467,150 | $ 62,395,052 | $ 65,382,343 | $ 68,193,785 |
| 113 | Total Operations/Solid Waste Management | $ 28,807,313 | $ 30,134,610 | $ 39,114,891 | $ 50,003,213 | $ 52,220,780 | $ 55,500,948 | $ (83,243) | $ 55,417,705 | | $ 58,236,570 | $ 61,137,522 | $ 64,117,183 | $ 67,157,843 | $ 70,024,315 |
| | **53404 - 955 - Tanks Program** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 114 | Salaries - Full Time Regular | $ - | $ - | $ - | $ - | $ - | $ 141,241 | $ - | $ 141,241 | Labor | $ 145,478 | $ 149,843 | $ 154,338 | $ 158,968 | $ 163,737 |
| 115 | CPI-Consumer Price Index | - | - | - | - | - | 7,063 | - | 7,063 | Labor | 7,275 | 7,493 | 7,718 | 7,949 | 8,188 |
| 116 | FICA Taxes (OASDI) | - | - | - | - | - | 9,195 | - | 9,195 | Labor | 9,471 | 9,755 | 10,048 | 10,349 | 10,660 |
| 117 | FICA Taxes (Medicare) | - | - | - | - | - | 2,150 | - | 2,150 | Labor | 2,215 | 2,281 | 2,349 | 2,420 | 2,492 |
| 118 | Regular Retirement | - | - | - | - | - | 20,807 | - | 20,807 | Labor | 21,431 | 22,074 | 22,736 | 23,418 | 24,121 |
| 119 | Health Insurance | - | - | - | - | - | 53,520 | - | 53,520 | HealthIns | 55,393 | 57,332 | 59,339 | 61,415 | 63,565 |
| 120 | Life Insurance | - | - | - | - | - | 267 | - | 267 | Inflation | 273 | 279 | 286 | 292 | 299 |
| 121 | Dental Insurance | - | - | - | - | - | 444 | - | 444 | Inflation | 454 | 465 | 475 | 486 | 497 |
| 122 | Disability Insurance | - | - | - | - | - | 475 | - | 475 | Inflation | 486 | 497 | 509 | 520 | 532 |
| 123 | Total Personnel Services | $ - | $ - | $ - | $ - | $ - | $ 235,162 | $ - | $ 235,162 | | $ 242,476 | $ 250,019 | $ 257,797 | $ 265,819 | $ 274,092 |
| | Operating Expense | | | | | | | | | | | | | | |
| 124 | Comp Data Proc & Netwk-IGS | $ - | $ - | $ - | $ - | $ - | $ 10,898 | $ - | $ 10,898 | Inflation | $ 11,149 | $ 11,405 | $ 11,667 | $ 11,936 | $ 12,210 |
| 125 | Other Contracted Services | - | - | - | - | - | 500 | - | 500 | Inflation | 512 | 523 | 535 | 548 | 560 |
| 126 | Out-of-County Travel | - | - | - | - | - | 500 | - | 500 | Inflation | 512 | 523 | 535 | 548 | 560 |
| 127 | Fleet (IGS) | - | - | - | - | - | 5,810 | - | 5,810 | Inflation | 5,944 | 6,080 | 6,220 | 6,363 | 6,510 |
| 128 | Telecommunications | - | - | - | - | - | 1,500 | - | 1,500 | Inflation | 1,535 | 1,570 | 1,606 | 1,643 | 1,681 |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 129 | Freight, Postage & Courier Svc | - | - | - | - | - | 50 | - | 50 | Inflation | 51 | 52 | 54 | 55 | 56 |
| 130 | Small Equipment Leases | - | - | - | - | - | 750 | - | 750 | Inflation | 767 | 785 | 803 | 821 | 840 |
| 131 | Repair & Maint. - Services & Labor | - | - | - | - | - | 500 | - | 500 | Repair | 516 | 532 | 548 | 565 | 583 |
| 132 | Repairs & Maint-Parts | - | - | - | - | - | 250 | - | 250 | Repair | 258 | 266 | 274 | 283 | 291 |
| 133 | Internal Repair & Maint. | - | - | - | - | - | 100 | - | 100 | Repair | 103 | 106 | 110 | 113 | 117 |
| 134 | Fiscal Support | - | - | - | - | - | 7,616 | - | 7,616 | Inflation | 7,791 | 7,970 | 8,154 | 8,341 | 8,533 |
| 135 | Gen. Office Supplies | - | - | - | - | - | 250 | - | 250 | Inflation | 256 | 262 | 268 | 274 | 280 |
| 136 | Fleet Fuel (Fixed IGS) | - | - | - | - | - | 3,863 | - | 3,863 | Fuel | 4,018 | 4,178 | 4,345 | 4,519 | 4,700 |
| 137 | Minor Equipment | - | - | - | - | - | 750 | - | 750 | Inflation | 767 | 785 | 803 | 821 | 840 |
| 138 | Other Supplies | - | - | - | - | - | 750 | - | 750 | Inflation | 767 | 785 | 803 | 821 | 840 |
| 139 | Total Operating Expenses | $ - | $ - | $ - | $ - | $ - | $ 34,087 | $ - | $ 34,087 | | $ 34,944 | $ 35,823 | $ 36,725 | $ 37,651 | $ 38,602 |
| 140 | Total Tanks | $ - | $ - | $ - | $ - | $ - | $ 269,249 | $ - | $ 269,249 | | $ 277,420 | $ 285,842 | $ 294,522 | $ 303,470 | $ 312,693 |
| | **53406 - Recycling** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 141 | Salaries - Full Time Regular | $ 138,745 | $ 149,584 | $ 115,085 | $ 131,930 | $ 135,783 | $ 133,293 | $ - | $ 133,293 | Labor | $ 137,292 | $ 141,411 | $ 145,653 | $ 150,022 | $ 154,523 |
| 142 | Special Pay (w/ Retirement) | 2,072 | 3,490 | 166 | 177 | 230 | - | - | - | Labor | - | - | - | - | - |
| 143 | Sick Leave | 6,801 | 18,054 | 28,081 | 2,919 | 6,433 | - | - | - | Labor | - | - | - | - | - |
| 144 | Vacation Leave | 12,507 | 7,682 | 14,407 | 5,887 | 12,167 | - | - | - | Labor | - | - | - | - | - |
| 145 | CPI-Consumer Price Index | - | - | - | - | - | 6,668 | - | 6,668 | Labor | 6,868 | 7,074 | 7,286 | 7,505 | 7,730 |
| 146 | Pay-Non-Perm Labor | 50 | 134 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 147 | Overtime (OT 1.0) | 1,496 | 1,929 | 2,216 | 2,570 | 2,920 | - | - | - | Labor | - | - | - | - | - |
| 148 | Overtime (OT 1.5) | 3,876 | 4,167 | 6,248 | 5,620 | 6,179 | - | - | - | Labor | - | - | - | - | - |
| 149 | Holiday Pay | 6,793 | 7,549 | 7,670 | 5,856 | 7,890 | - | - | - | Labor | - | - | - | - | - |
| 150 | Disaster Pay - (OT 1.5) | 52 | 2,978 | 6,751 | - | 4,034 | - | - | - | Labor | - | - | - | - | - |
| 151 | Disaster Pay (1.0) | 165 | 4,684 | 26,044 | 263 | 6,409 | - | - | - | Labor | - | - | - | - | - |
| 152 | Sick Leave Buy Back | - | 11 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 153 | FICA Taxes (OASDI) | 10,279 | 11,888 | 12,501 | 9,483 | 11,135 | 8,676 | - | 8,676 | Labor | 8,936 | 9,204 | 9,480 | 9,765 | 10,058 |
| 154 | FICA Taxes (Medicare) | 2,404 | 2,780 | 2,924 | 2,218 | 2,604 | 2,030 | - | 2,030 | Labor | 2,091 | 2,154 | 2,218 | 2,285 | 2,353 |
| 155 | Regular Retirement | 17,685 | 22,343 | 25,520 | 21,099 | 25,006 | 19,636 | - | 19,636 | Labor | 20,225 | 20,832 | 21,457 | 22,100 | 22,764 |
| 156 | Health Insurance | 50,068 | 53,754 | 45,985 | 34,336 | 37,252 | 37,470 | - | 37,470 | HealthIns | 38,781 | 40,139 | 41,544 | 42,998 | 44,503 |
| 157 | Health Ins Opt Out | 6 | - | - | - | - | - | - | - | HealthIns | - | - | - | - | - |
| 158 | Life Insurance | 326 | 411 | 379 | 311 | 359 | 251 | - | 251 | Inflation | 257 | 263 | 269 | 275 | 281 |
| 159 | Dental Insurance | 1,044 | 1,085 | 996 | 903 | 938 | 764 | - | 764 | Inflation | 782 | 800 | 818 | 837 | 856 |
| 160 | Disability Insurance | 583 | 589 | 551 | 459 | 528 | 447 | - | 447 | Inflation | 457 | 468 | 479 | 490 | 501 |
| 161 | Worker's Comp-(IGS) | 8,033 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 162 | Total Personnel Services | $ 262,984 | $ 293,113 | $ 295,523 | $ 224,033 | $ 259,866 | $ 209,235 | $ - | $ 209,235 | | $ 215,689 | $ 222,343 | $ 229,204 | $ 236,276 | $ 243,569 |
| | Operating Expenses | | | | | | | | | | | | | | |
| 163 | Architect and Engin. Servc | $ - | $ - | $ - | $ 3,670 | $ - | $ - | $ - | $ - | Inflation | $ - | $ - | $ - | $ - | $ - |
| 164 | Other Professional Services | 76,053 | 43,705 | 63,901 | 84,420 | 50,510 | 75,000 | - | 75,000 | Inflation | 76,725 | 78,490 | 80,295 | 82,142 | 84,031 |
| 165 | Comp Data Proc & Netwk-IGS | - | - | - | 16,347 | 21,796 | 21,796 | - | 21,796 | Inflation | 22,297 | 22,810 | 23,335 | 23,871 | 24,421 |
| 166 | Data Processing | 1,227 | 525 | 768 | 1,558 | 4,010 | 3,000 | - | 3,000 | Inflation | 3,069 | 3,140 | 3,212 | 3,286 | 3,361 |
| 167 | Other Contracted Services | 1,091,757 | 134,173 | 9,235,203 | 10,016,340 | 9,782,118 | 120,380 | - | 120,380 | Inflation | 123,149 | 125,981 | 128,879 | 131,843 | 134,875 |
| 168 | Other Contracted Services - Sims | - | - | - | - | - | 12,091,745 | (1,264,330) | 10,827,415 | Calculated | 11,348,375 | 11,833,236 | 12,329,379 | 12,838,123 | 13,344,525 |
| 169 | Local Travel - Class C | - | 125 | - | - | - | 100 | - | 100 | Inflation | 102 | 105 | 107 | 110 | 112 |
| 170 | Out-of-County Travel | 1,140 | 3,209 | 3,349 | 5,579 | 3,213 | 10,800 | - | 10,800 | Inflation | 11,048 | 11,303 | 11,562 | 11,828 | 12,100 |
| 171 | Telecommunications | 1,575 | 1,242 | 1,441 | 1,352 | 1,410 | 1,200 | - | 1,200 | Inflation | 1,228 | 1,256 | 1,285 | 1,314 | 1,344 |
| 172 | Int. Phone Line (IGS-Var) | 6,897 | 7,587 | 3,030 | 3,030 | 3,030 | 2,001 | - | 2,001 | Inflation | 2,047 | 2,094 | 2,142 | 2,192 | 2,242 |
| 173 | Freight, Postage & Courier Svc | 245 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 174 | All Utility Services | 857,740 | 974,345 | 928,629 | 1,149,471 | 1,115,879 | 1,140,000 | - | 1,140,000 | DisposalRate | 1,181,496 | 1,224,502 | 1,269,074 | 1,315,269 | 1,363,144 |
| 175 | Rental&Lease <12mos <5,000 | 711 | - | - | 672 | - | - | - | - | Inflation | - | - | - | - | - |
| 176 | Self Ins Assess-Auto Ins | 1,966 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 177 | Self Ins Assess-Prop Ins | 58,025 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 178 | Repair & Maint. - Services & Labor | 4,391 | - | - | 21,808 | - | 25,000 | - | 25,000 | Repair | 25,778 | 26,579 | 27,406 | 28,258 | 29,137 |
| 179 | Repairs & Maint-Parts | - | 20,406 | 55,311 | 1,158 | 43 | 25,000 | - | 25,000 | Repair | 25,778 | 26,579 | 27,406 | 28,258 | 29,137 |
| 180 | Internal Repair & Maint. | - | 68 | - | - | - | - | - | - | Repair | - | - | - | - | - |
| 181 | Prntng, Bndng & Copy Ext | 22,126 | 34,342 | 6,676 | 17,784 | 10,320 | 30,000 | - | 30,000 | Inflation | 30,690 | 31,396 | 32,118 | 32,857 | 33,612 |
| 182 | Promo. Advertising & Expenses | 82,157 | 145,396 | 112,522 | 84,771 | 188,018 | 367,988 | - | 367,988 | Inflation | 376,452 | 385,110 | 393,968 | 403,029 | 412,299 |
| 183 | Indirect Cost | 21,631 | 21,401 | 24,718 | 27,625 | 34,570 | 32,475 | - | 32,475 | Inflation | 33,222 | 33,986 | 34,768 | 35,567 | 36,385 |
| 184 | Fiscal Support | 12,604 | 13,044 | 13,393 | 9,885 | 10,104 | 10,759 | - | 10,759 | Inflation | 11,006 | 11,260 | 11,519 | 11,784 | 12,055 |
| 185 | License,Permit & Appl.Fee | - | 162 | - | 75 | - | - | - | - | Inflation | - | - | - | - | - |
| 186 | Gen. Office Supplies | 1,492 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 187 | Fuel and Lubricants | - | - | - | - | 14 | - | - | - | Fuel | - | - | - | - | - |
| 188 | Minor Equipment | 206,867 | 391,462 | 176,525 | 148,292 | 611,769 | 700,000 | - | 700,000 | Calculated | 247,556 | 239,990 | 230,971 | 220,184 | 144,701 |
| 189 | Minor Equipment | - | 360 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 190 | Attractive Items | - | 5,230 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 191 | Other Supplies | 244 | - | 284 | 104 | 532 | - | - | - | Inflation | - | - | - | - | - |
| 192 | Reference Materials | 299 | 64 | 294 | - | 2 | 1,550 | - | 1,550 | Inflation | 1,586 | 1,622 | 1,659 | 1,698 | 1,737 |
| 193 | Memberships | 860 | 2,114 | 3,519 | 1,324 | 5,930 | 1,300 | - | 1,300 | Inflation | 1,330 | 1,360 | 1,392 | 1,424 | 1,457 |
| 194 | Training/Seminars/Bus. Meeting | 3,541 | 1,984 | 5,735 | 4,250 | 2,338 | 21,500 | - | 21,500 | Inflation | 21,995 | 22,500 | 23,018 | 23,547 | 24,089 |
| 195 | Furniture and Equipment | - | 434,954 | 174,173 | - | 6,837 | - | - | - | Eliminate | - | - | - | - | - |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 196 | Vehicle & Rolling Stock | - | - | - | 29,338 | - | - | - | - | Eliminate | - | - | - | - | - |
| 197 | Electronic Subscriptions | 531 | 504 | - | - | - | 3,214 | (3,214) | - | Eliminate | - | - | - | - | - |
| 198 | Aids to Priv. Organizations | 85,000 | 85,000 | 130,622 | 105,000 | 125,000 | 190,000 | (190,000) | - | Constant | - | - | - | - | - |
| 199 | County-Sponsored Functions | 20,000 | 24,350 | 20,000 | - | - | 10,000 | - | 10,000 | Inflation | 10,230 | 10,465 | 10,706 | 10,952 | 11,204 |
| 200 | Grants/Aid to Local Governments | 230,161 | 579,883 | 1,281 | - | - | - | - | - | Calculated | - | - | - | - | - |
| 201 | Total Operating Expenses | $ 2,789,241 | $ 2,925,633 | $ 10,961,373 | $ 11,733,853 | $ 11,977,444 | $ 14,884,808 | $ (1,457,544) | $ 13,427,264 | | $ 13,555,157 | $ 14,093,765 | $ 14,644,199 | $ 15,207,534 | $ 15,705,969 |
| 202 | Total Recycling | $ 3,052,225 | $ 3,218,746 | $ 11,256,897 | $ 11,957,887 | $ 12,237,310 | $ 15,094,043 | $ (1,457,544) | $ 13,636,499 | | $ 13,770,847 | $ 14,316,108 | $ 14,873,403 | $ 15,443,810 | $ 15,949,538 |
| | **53408- Disposal** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 203 | Salaries - Full Time Regular | $ 3,024,145 | $ 3,278,654 | $ 3,465,644 | $ 3,924,350 | $ 4,223,563 | $ 5,352,436 | $ - | $ 5,352,436 | Labor | $ 5,513,009 | $ 5,678,399 | $ 5,848,751 | $ 6,024,214 | $ 6,204,940 |
| 204 | Salaries - PT Regular | 7,664 | 20,144 | 23,826 | 1,629 | - | 42,052 | - | 42,052 | Labor | 43,314 | 44,613 | 45,951 | 47,330 | 48,750 |
| 205 | Disaster Pay (1.0) | 7,588 | 88,291 | 286,535 | 3,774 | 90,452 | - | - | - | Labor | - | - | - | - | - |
| 206 | Special Pay (w/ Retirement) | 2,957 | 5,188 | 6,020 | 7,202 | 11,483 | - | - | - | Labor | - | - | - | - | - |
| 207 | Sick Leave | 151,014 | 153,334 | 150,501 | 174,088 | 194,713 | - | - | - | Labor | - | - | - | - | - |
| 208 | Vacation Leave | 219,924 | 216,654 | 293,373 | 344,047 | 379,851 | - | - | - | Labor | - | - | - | - | - |
| 209 | CPI-Consumer Price Index | - | - | - | - | - | 269,729 | - | 269,729 | Labor | 277,821 | 286,155 | 294,740 | 303,582 | 312,690 |
| 210 | Pay-Non-Perm Labor | 43,356 | 6,685 | 45,993 | 31,683 | 10,730 | - | - | - | Labor | - | - | - | - | - |
| 211 | Overtime (OT 1.0) | 112,961 | 119,534 | 154,988 | 153,063 | 150,617 | 185,000 | - | 185,000 | Labor | 190,550 | 196,267 | 202,154 | 208,219 | 214,466 |
| 212 | Overtime (OT 1.5) | 502,801 | 520,573 | 804,093 | 543,850 | 594,604 | 600,000 | - | 600,000 | Labor | 618,000 | 636,540 | 655,636 | 675,305 | 695,564 |
| 213 | Holiday Pay | 150,317 | 156,905 | 179,418 | 193,210 | 213,035 | - | - | - | Labor | - | - | - | - | - |
| 214 | Disaster Pay - (OT 1.5) | 3,223 | 62,575 | 107,568 | 486 | 66,666 | - | - | - | Labor | - | - | - | - | - |
| 215 | Special Pay (w/o Retirement) | 10,251 | - | - | - | 5,850 | - | - | - | Labor | - | - | - | - | - |
| 216 | Sick Leave Buy Back | 399 | 63 | 481 | 160 | 1,544 | - | - | - | Labor | - | - | - | - | - |
| 217 | FICA Taxes (OASDI) | 255,255 | 279,174 | 331,569 | 325,215 | 358,622 | 350,762 | - | 350,762 | Labor | 361,285 | 372,123 | 383,287 | 394,786 | 406,629 |
| 218 | FICA Taxes (Medicare) | 59,878 | 65,381 | 78,985 | 76,242 | 84,391 | 82,128 | - | 82,128 | Labor | 84,592 | 87,130 | 89,743 | 92,436 | 95,209 |
| 219 | Regular Retirement | 421,493 | 498,119 | 665,112 | 713,667 | 812,493 | 790,025 | - | 790,025 | Labor | 813,726 | 838,138 | 863,282 | 889,180 | 915,856 |
| 220 | Senior Management Retirement | - | 50,696 | 59,212 | 61,206 | 51,958 | 61,079 | - | 61,079 | Labor | 62,911 | 64,799 | 66,743 | 68,745 | 70,807 |
| 221 | Health Insurance | 1,089,204 | 1,179,448 | 1,211,656 | 1,249,474 | 1,349,723 | 1,806,654 | - | 1,806,654 | HealthIns | 1,869,887 | 1,935,333 | 2,003,070 | 2,073,177 | 2,145,738 |
| 222 | Health Ins Opt Out | 2,357 | 1,711 | 1,761 | 1,680 | 611 | 600 | - | 600 | HealthIns | 621 | 643 | 665 | 689 | 713 |
| 223 | Life Insurance | 8,426 | 10,166 | 11,289 | 11,927 | 12,729 | 11,819 | - | 11,819 | Inflation | 12,091 | 12,369 | 12,653 | 12,944 | 13,242 |
| 224 | Dental Insurance | 25,815 | 25,959 | 26,925 | 28,083 | 30,344 | 32,276 | - | 32,276 | Inflation | 33,018 | 33,778 | 34,555 | 35,349 | 36,162 |
| 225 | Disability Insurance | 11,084 | 11,778 | 13,005 | 13,682 | 14,894 | 18,118 | - | 18,118 | Inflation | 18,535 | 18,961 | 19,397 | 19,843 | 20,300 |
| 226 | Worker's Comp-(IGS) | 128,534 | 80,659 | 80,314 | 98,213 | 105,839 | 108,210 | - | 108,210 | Labor | 111,456 | 114,800 | 118,244 | 121,791 | 125,445 |
| 227 | Total Personnel Services | $ 6,238,647 | $ 6,831,694 | $ 7,998,269 | $ 7,956,931 | $ 8,764,710 | $ 9,710,888 | $ - | $ 9,710,888 | | $ 10,010,815 | $ 10,320,047 | $ 10,638,872 | $ 10,967,591 | $ 11,306,511 |
| | Operating Expenses | | | | | | | | | | | | | | |
| 228 | Legal Services | $ - | $ 7,771 | $ - | $ - | $ - | $ - | $ - | $ - | Inflation | $ - | $ - | $ - | $ - | $ - |
| 229 | Legal Services | - | - | - | 2,546 | 95,824 | 150,000 | - | 150,000 | Inflation | 153,450 | 156,979 | 160,590 | 164,283 | 168,062 |
| 230 | Financial Services | 164,936 | 240,838 | 416,036 | 301,953 | 320,747 | 275,000 | - | 275,000 | Inflation | 281,325 | 287,795 | 294,415 | 301,186 | 308,114 |
| 231 | Architect and Engin. Servc | 535,145 | 435,739 | 652,864 | 610,076 | 626,248 | 675,000 | - | 675,000 | Inflation | 690,525 | 706,407 | 722,654 | 739,275 | 756,279 |
| 232 | Architect and Engin. Servc | 20,000 | 58,711 | 217,648 | 227,153 | 146,140 | 114,500 | - | 114,500 | Inflation | 117,134 | 119,828 | 122,584 | 125,403 | 128,287 |
| 233 | Other Professional Services | 12,832 | 88,203 | 83,422 | 103,074 | 51,078 | 200,000 | - | 200,000 | Inflation | 204,600 | 209,306 | 214,120 | 219,045 | 224,083 |
| 234 | Other Professional Services | 123,159 | 34,364 | 21,262 | 14,010 | 24,200 | 15,000 | - | 15,000 | Inflation | 15,345 | 15,698 | 16,059 | 16,428 | 16,806 |
| 235 | Auditing | 5,000 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 236 | Comp Data Proc & Netwk-IGS | 168,294 | 185,123 | 228,845 | 141,674 | 245,205 | 245,205 | - | 245,205 | Inflation | 250,845 | 256,614 | 262,516 | 268,554 | 274,731 |
| 237 | Data Processing | 18,261 | 38,876 | 110,032 | 37,689 | 41,446 | 85,000 | - | 85,000 | Inflation | 86,955 | 88,955 | 91,001 | 93,094 | 95,235 |
| 238 | Data Processing | 1,135 | - | - | 1,245 | - | - | - | - | Inflation | - | - | - | - | - |
| 239 | Other Contracted Services | 32,802,885 | 37,805,698 | 37,447,066 | 40,027,721 | 40,805,496 | 238,066 | - | 238,066 | Repair | 245,470 | 253,104 | 260,975 | 269,092 | 277,461 |
| 240 | Reworld Inc - Operation (Previously Convanta) | N/A | N/A | N/A | N/A | N/A | 39,150,000 | (2,480,242) | 36,669,758 | Calculated | 37,930,350 | 39,239,892 | 42,337,170 | 43,769,351 | 45,295,557 |
| 241 | Yard Waste Processing - Wherry | N/A | N/A | N/A | N/A | N/A | 4,100,000 | (1,643,414) | 2,456,586 | Calculated | 2,577,574 | 2,701,884 | 2,266,778 | 2,413,095 | 2,562,586 |
| 242 | Other Contracted Services - 392 | - | - | - | - | 4,650 | - | - | - | Inflation | - | - | - | - | - |
| 242 | Local Travel - Class C | 2,318 | 1,091 | 1,272 | 2,668 | 2,989 | 1,300 | - | 1,300 | Inflation | 1,330 | 1,360 | 1,392 | 1,424 | 1,457 |
| 243 | Local Travel - Class C | - | - | - | 1,494 | 92 | 1,000 | - | 1,000 | Inflation | 1,023 | 1,047 | 1,071 | 1,095 | 1,120 |
| 244 | Out-of-County Travel | 1,940 | 10,012 | 15,120 | 12,556 | 8,771 | 47,000 | - | 47,000 | Inflation | 48,081 | 49,187 | 50,318 | 51,475 | 52,659 |
| 245 | Out-of-County Travel 392 | - | 416 | 3,559 | 2,989 | 4,384 | 4,000 | - | 4,000 | Inflation | 4,092 | 4,186 | 4,282 | 4,381 | 4,482 |
| 246 | Telecommunications | 21,697 | 13,240 | 13,600 | 11,152 | 14,548 | 22,800 | - | 22,800 | Inflation | 23,324 | 23,861 | 24,410 | 24,971 | 25,545 |
| 247 | Int. Phone Line (IGS-Var) | 19,280 | 19,312 | 13,332 | 13,332 | 13,493 | 17,342 | - | 17,342 | Inflation | 17,741 | 18,149 | 18,566 | 18,993 | 19,430 |
| 248 | Int. Phone Usage (IGS-Var) | 190 | 161 | 161 | 161 | - | - | - | - | Inflation | - | - | - | - | - |
| 249 | Freight, Postage & Courier Svc | 15 | 177 | 7 | 6 | - | - | - | - | Inflation | - | - | - | - | - |
| 250 | All Utility Services | 45,942 | 55,491 | 148,852 | 192,763 | 225,052 | 357,050 | - | 357,050 | Inflation | 365,262 | 373,663 | 382,257 | 391,049 | 400,043 |
| 251 | Rental&Lease <12mos <5,000 | 96 | - | 18,170 | 843 | - | 9,000 | - | 9,000 | Inflation | 9,207 | 9,419 | 9,635 | 9,857 | 10,084 |
| 252 | Small Equipment Leases | 319 | 731 | 550 | 1,202 | 2,195 | - | - | - | Inflation | - | - | - | - | - |
| 253 | Self Ins Assess-General Liability | 11,080 | 17,283 | 28,307 | 16,349 | 23,269 | 26,400 | - | 26,400 | Inflation | 27,007 | 27,628 | 28,264 | 28,914 | 29,579 |
| 254 | Self Ins Assess-Auto Ins | 18,536 | 27,878 | 49,405 | 50,996 | 39,416 | 89,975 | - | 89,975 | Inflation | 92,044 | 94,161 | 96,327 | 98,543 | 100,809 |
| 255 | Self Ins Assess-Prop Ins | 117,807 | 279,952 | 194,702 | 220,284 | 446,673 | 677,025 | - | 677,025 | Inflation | 692,597 | 708,526 | 724,822 | 741,493 | 758,548 |
| 256 | Insurance and Bonds | 213,987 | 243,768 | 287,202 | 301,561 | 383,382 | 425,000 | - | 425,000 | Inflation | 434,775 | 444,775 | 455,005 | 465,470 | 476,176 |
| 257 | Repair & Maint. - Services & Labor | 3,831 | 7,786 | 6,090 | 33,088 | 38,626 | 20,000 | - | 20,000 | Repair | 20,622 | 21,263 | 21,925 | 22,606 | 23,310 |
| 258 | Repairs & Maint. - Parts | 1,777 | 4,005 | 19,646 | 2,680 | 8,067 | 10,000 | - | 10,000 | Repair | 10,311 | 10,632 | 10,962 | 11,303 | 11,655 |
| 259 | Prntng, Bndng & Copy Ext | 845 | 111 | 4,323 | 106 | 234 | - | - | - | Inflation | - | - | - | - | - |
| 260 | Promo. Advertising & Expenses | 430 | 788 | 180 | 854 | - | - | - | - | Inflation | - | - | - | - | - |
| 261 | Indirect Cost | 479,134 | 474,033 | 547,519 | 611,885 | 766,159 | 719,718 | - | 719,718 | Inflation | 736,272 | 753,206 | 770,529 | 788,252 | 806,381 |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 262 | Solid Waste Assessment | 9,188 | 9,188 | 9,188 | 9,908 | 10,508 | 11,000 | - | 11,000 | Inflation | 11,253 | 11,512 | 11,777 | 12,047 | 12,325 |
| 263 | Fiscal Support | 123,962 | 128,289 | 131,730 | 97,221 | 99,372 | 105,818 | - | 105,818 | Inflation | 108,252 | 110,742 | 113,289 | 115,894 | 118,560 |
| 264 | License,Permit & Appl.Fee | 4,112 | 9,655 | 3,085 | 99 | 3,445 | 600 | - | 600 | Inflation | 614 | 628 | 642 | 657 | 672 |
| 265 | License,Permit & Appl.Fee 392 | 24,562 | 24,420 | 24,871 | 24,343 | 2,050 | 29,000 | - | 29,000 | Inflation | 29,667 | 30,349 | 31,047 | 31,761 | 32,492 |
| 266 | Refund Prior Year Rev. | - | - | - | - | 31,103 | - | - | - | Inflation | - | - | - | - | - |
| 266 | Arbitrage Rebates | - | - | - | 30,570 | 208,365 | - | - | - | Inflation | - | - | - | - | - |
| 267 | Gen. Office Supplies | - | 17,457 | 26,511 | 21,552 | 18,145 | 35,000 | - | 35,000 | Inflation | 35,805 | 36,629 | 37,471 | 38,333 | 39,214 |
| 268 | Fuel and Lubricants | 38,534 | 35,814 | 7,346 | 99 | 22,839 | - | - | - | DisposalHauling | - | - | - | - | - |
| 269 | Chem, Insect & Fertilizer | 223 | - | - | - | - | - | - | - | Chemicals | - | - | - | - | - |
| 270 | Minor Equipment | 38,319 | 23,638 | 24,357 | 27,882 | 31,047 | 65,000 | - | 65,000 | Inflation | 66,495 | 68,024 | 69,589 | 71,189 | 72,827 |
| 271 | Minor Equipment | - | - | - | - | 126 | - | - | - | Inflation | - | - | - | - | - |
| 272 | Attractive Items | 1,550 | 5,025 | 3,211 | 5,460 | 1,514 | 1,500 | - | 1,500 | Inflation | 1,535 | 1,570 | 1,606 | 1,643 | 1,681 |
| 273 | Attractive Items | 2,129 | 1,633 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 274 | Other Supplies | 15,014 | 30,284 | 36,956 | 42,439 | 47,090 | 40,000 | - | 40,000 | Inflation | 40,920 | 41,861 | 42,824 | 43,809 | 44,817 |
| 275 | Other Supplies | 344 | - | - | 196 | - | - | - | - | Inflation | - | - | - | - | - |
| 276 | Other Supplies | - | 6,842 | 2,642 | - | 221 | - | - | - | Inflation | - | - | - | - | - |
| 277 | Cement and Concrete | - | - | - | - | - | 16,000 | - | 16,000 | Inflation | 16,368 | 16,744 | 17,130 | 17,524 | 17,927 |
| 278 | Other Road Materials | - | 1,424 | - | 4,968 | - | 3,000 | - | 3,000 | Inflation | 3,069 | 3,140 | 3,212 | 3,286 | 3,361 |
| 279 | Reference Materials | 745 | 2,037 | 605 | 877 | 2,127 | 3,650 | - | 3,650 | Inflation | 3,734 | 3,820 | 3,908 | 3,998 | 4,090 |
| 280 | Reference Materials 392 | - | 31 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 281 | Memberships | 4,843 | 21,564 | 14,107 | 23,102 | 13,685 | 15,000 | - | 15,000 | Inflation | 15,345 | 15,698 | 16,059 | 16,428 | 16,806 |
| 282 | Memberships 392 | - | 395 | 1,034 | 1,323 | 2,626 | 4,000 | - | 4,000 | Inflation | 4,092 | 4,186 | 4,282 | 4,381 | 4,482 |
| 283 | Educational Expenses | 409 | 1,476 | 1,548 | 4,263 | 4,833 | 5,000 | - | 5,000 | Inflation | 5,115 | 5,233 | 5,353 | 5,476 | 5,602 |
| 284 | Training/Seminars/Bus. Meeting | 19,221 | 22,032 | 12,491 | 8,960 | 14,951 | 10,850 | - | 10,850 | Inflation | 11,100 | 11,355 | 11,616 | 11,883 | 12,156 |
| 285 | Training/Seminars/Bus. Meeting 392 | - | 145 | 3,005 | 1,645 | 2,703 | 3,000 | - | 3,000 | Inflation | 3,069 | 3,140 | 3,212 | 3,286 | 3,361 |
| 286 | Furniture and Equipment | - | 41,137 | - | 28,845 | 6,159 | - | - | - | Eliminate | - | - | - | - | - |
| 287 | Vehicle & Rolling Stock | 265,953 | 159,882 | 1,460,091 | 974,505 | 869,898 | 821,000 | (821,000) | - | Eliminate | - | - | - | - | - |
| 288 | County-Sponsored Functions | - | 38 | - | 1,190 | 2,876 | - | - | - | Inflation | - | - | - | - | - |
| 289 | Misc Fines-Like Fire Alarms | 194 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 290 | Administrative Charges | 2,057 | 2,319 | 2,428 | 2,723 | 2,930 | - | - | - | Inflation | - | - | - | - | - |
| 291 | Paper Subscriptions | - | - | 20 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 292 | SBITA Principal | - | - | - | 74,079 | 73,822 | - | - | - | Eliminate | - | - | - | - | - |
| 293 | SBITA Interest Expense | - | - | - | 3,050 | 3,307 | - | - | - | Eliminate | - | - | - | - | - |
| 294 | Total Operating Expense | $ 35,342,230 | $ 40,596,285 | $ 42,294,397 | $ 44,333,409 | $ 45,814,123 | $ 48,844,799 | $ (4,944,655) | $ 43,900,144 | | $ 45,393,692 | $ 46,942,155 | $ 49,721,645 | $ 51,420,229 | $ 53,218,849 |
| 295 | Total Disposal | $ 41,580,877 | $ 47,427,979 | $ 50,292,667 | $ 52,290,339 | $ 54,578,833 | $ 58,555,687 | $ (4,944,655) | $ 53,611,032 | | $ 55,404,507 | $ 57,262,202 | $ 60,360,518 | $ 62,387,820 | $ 64,525,360 |
| | **53408- Buckingham Campus Transfer Station** | | | | | | | | | | | | | | |
| | Operating Expenses | | | | | | | | | | | | | | |
| 296 | Comp Data Proc & Netwk-IGS | $ 16,028 | $ 17,631 | $ 21,795 | $ - | $ - | $ - | $ - | $ - | Inflation | $ - | $ - | $ - | $ - | $ - |
| 297 | Other Contracted Services | 11,812 | 8,265 | 41,770 | 74,621 | 181,639 | 179,532 | - | 179,532 | Inflation | 183,661 | 187,885 | 192,207 | 196,628 | 201,150 |
| 298 | Out-of-County Travel | - | - | 3,495 | 2,145 | 3,224 | - | - | - | Inflation | - | - | - | - | - |
| 299 | Telecommunications | 3,982 | 14,829 | 16,449 | 16,492 | 17,888 | 3,600 | - | 3,600 | Inflation | 3,683 | 3,768 | 3,854 | 3,943 | 4,033 |
| 300 | Int. Phone Line (IGS-Var) | 5,643 | 6,207 | 1,818 | 1,818 | 1,818 | 2,001 | - | 2,001 | Inflation | 2,047 | 2,094 | 2,142 | 2,192 | 2,242 |
| 301 | Rental & Lease (<12 mos, <$5,000) | - | - | 2,756 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 302 | Repair & Maint. - Services & Labor | 891 | 767 | 722 | 1,327 | 593 | - | - | - | Inflation | - | - | - | - | - |
| 303 | Repair & Maint. - Services & Labor | 324 | 23 | 206 | - | 389 | - | - | - | Inflation | - | - | - | - | - |
| 304 | License,Permit & Appl.Fee | 83 | 95 | - | - | 250 | - | - | - | Inflation | - | - | - | - | - |
| 305 | Minor Equipment | 5,196 | 1,910 | 240 | 1,240 | 493 | 20,000 | - | 20,000 | Inflation | 20,460 | 20,931 | 21,412 | 21,904 | 22,408 |
| 306 | Other Supplies | 10,338 | 3,261 | 1,630 | 1,267 | 3,023 | 3,000 | - | 3,000 | Inflation | 3,069 | 3,140 | 3,212 | 3,286 | 3,361 |
| 307 | Memberships | - | - | 245 | 490 | 510 | - | - | - | Inflation | - | - | - | - | - |
| 308 | Training/Seminars/Bus. Meeting | - | 225 | 2,373 | 900 | 1,430 | 2,000 | - | 2,000 | Inflation | 2,046 | 2,093 | 2,141 | 2,190 | 2,241 |
| 309 | Total Operating Expense | $ 54,296 | $ 53,214 | $ 93,497 | $ 100,300 | $ 211,257 | $ 210,133 | $ - | $ 210,133 | | $ 214,966 | $ 219,910 | $ 224,968 | $ 230,142 | $ 235,436 |
| 310 | Total Waste to Energy Facility | $ 54,296 | $ 53,214 | $ 93,497 | $ 100,300 | $ 211,257 | $ 210,133 | $ - | $ 210,133 | | $ 214,966 | $ 219,910 | $ 224,968 | $ 230,142 | $ 235,436 |
| | **53408- Hazardous Waste** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 311 | Salaries - Full Time Regular | $ 265,476 | $ 305,699 | $ 292,807 | $ 374,896 | $ 382,799 | $ 466,576 | $ - | $ 466,576 | Labor | $ 480,573 | $ 494,990 | $ 509,840 | $ 525,135 | $ 540,889 |
| 312 | Special Pay (w/ Retirement) | 1,499 | 3,307 | 144 | 176 | 1,381 | - | - | - | Labor | - | - | - | - | - |
| 313 | Sick Leave | 14,565 | 20,399 | 24,233 | 19,327 | 18,066 | - | - | - | Labor | - | - | - | - | - |
| 314 | Vacation Leave | 19,982 | 21,413 | 25,897 | 33,812 | 43,018 | - | - | - | Labor | - | - | - | - | - |
| 315 | CPI-Consumer Price Index | - | - | - | - | - | 23,327 | - | 23,327 | Labor | 24,027 | 24,748 | 25,490 | 26,255 | 27,042 |
| 316 | Pay-Non-Perm Labor | 50 | 134 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 317 | Overtime (OT 1.0) | 3,188 | 3,121 | 4,285 | 3,532 | 5,195 | 10,000 | - | 10,000 | Labor | 10,300 | 10,609 | 10,927 | 11,255 | 11,593 |
| 318 | Overtime (OT 1.5) | 8,572 | 13,833 | 11,334 | 13,279 | 21,163 | 30,000 | - | 30,000 | Labor | 30,900 | 31,827 | 32,782 | 33,765 | 34,778 |
| 319 | Holiday Pay | 13,417 | 15,469 | 16,253 | 18,707 | 19,686 | - | - | - | Labor | - | - | - | - | - |
| 320 | Disaster Pay - (OT 1.5) | 31 | 7,964 | 15,339 | - | 5,689 | - | - | - | Labor | - | - | - | - | - |
| 321 | Disaster Pay (1.0) | 99 | 15,083 | 44,084 | - | 10,549 | - | - | - | Labor | - | - | - | - | - |
| 322 | Sick Leave Buy Back | - | 7 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 323 | FICA Taxes (OASDI) | 19,877 | 24,718 | 26,434 | 28,034 | 30,656 | 30,374 | - | 30,374 | Labor | 31,285 | 32,224 | 33,190 | 34,186 | 35,212 |
| 324 | FICA Taxes (Medicare) | 4,649 | 5,781 | 6,182 | 6,556 | 7,170 | 7,104 | - | 7,104 | Labor | 7,317 | 7,537 | 7,763 | 7,996 | 8,235 |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 325 | Regular Retirement | 33,475 | 45,422 | 53,851 | 63,012 | 69,775 | 68,735 | - | 68,735 | Labor | 70,797 | 72,921 | 75,109 | 77,362 | 79,683 |
| 326 | Health Insurance | 99,569 | 122,630 | 121,481 | 140,016 | 146,187 | 182,689 | - | 182,689 | HealthIns | 189,083 | 195,701 | 202,551 | 209,640 | 216,977 |
| 327 | Life Insurance | 616 | 816 | 888 | 961 | 1,009 | 880 | - | 880 | Inflation | 900 | 921 | 942 | 964 | 986 |
| 328 | Dental Insurance | 1,844 | 2,235 | 2,172 | 2,811 | 3,294 | 3,300 | - | 3,300 | Inflation | 3,376 | 3,454 | 3,533 | 3,614 | 3,697 |
| 329 | Disability Insurance | 1,095 | 1,165 | 1,288 | 1,414 | 1,472 | 1,568 | - | 1,568 | Inflation | 1,604 | 1,641 | 1,679 | 1,717 | 1,757 |
| 330 | Worker's Comp-(IGS) | 12,050 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| | Other Post-Employment Benefits (OPEB) | - | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 331 | Total Personnel Services | $ 500,053 | $ 609,197 | $ 646,673 | $ 706,534 | $ 767,108 | $ 824,553 | $ - | $ 824,553 | | $ 850,163 | $ 876,572 | $ 903,805 | $ 931,889 | $ 960,850 |
| | Operating Expenses | | | | | | | | | | | | | | |
| 332 | Other Professional Services | $ - | $ - | $ 1,510 | $ - | $ - | $ - | $ - | $ - | Inflation | $ - | $ - | $ - | $ - | $ - |
| 333 | Comp Data Proc & Netwk-IGS | 8,014 | 8,815 | 10,897 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 334 | Data Processing | 1,116 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 335 | Other Contracted Services | 333,706 | 299,244 | 325,313 | 279,364 | 283,252 | 465,400 | - | 465,400 | Inflation | 476,104 | 487,055 | 498,257 | 509,717 | 521,440 |
| 336 | Out-of-County Travel | - | 1,033 | 1,115 | 814 | 2,533 | 4,020 | - | 4,020 | Inflation | 4,112 | 4,207 | 4,304 | 4,403 | 4,504 |
| 337 | Telecommunications | 1,017 | 1,255 | 1,437 | 3,836 | 2,160 | 2,000 | - | 2,000 | Inflation | 2,046 | 2,093 | 2,141 | 2,190 | 2,241 |
| 338 | Int. Phone Line (IGS-Var) | 1,463 | 2,759 | 606 | 606 | 606 | 667 | - | 667 | Inflation | 682 | 698 | 714 | 731 | 747 |
| 339 | Freight, Postage & Courier Svc | - | - | 1,404 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 340 | All Utility Services | 36,570 | 38,032 | 49,226 | 48,828 | 58,259 | 75,000 | - | 75,000 | DisposalRate | 77,730 | 80,559 | 83,492 | 86,531 | 89,681 |
| 341 | Repairs & Maint-Parts | 524 | 2,743 | 587 | 556 | 1,050 | - | - | - | Inflation | - | - | - | - | - |
| 342 | Internal Repair & Maint. | - | - | 69 | 92 | 582 | - | - | - | Repair | - | - | - | - | - |
| 343 | Prntng, Bndng & Copy Ext | 17 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 344 | Solid Waste Assessment | 449 | 449 | 452 | 487 | 517 | 600 | - | 600 | Inflation | 614 | 628 | 642 | 657 | 672 |
| 345 | License,Permit & Appl.Fee | - | 83 | - | - | 82 | - | - | - | Inflation | - | - | - | - | - |
| 346 | Fuel and Lubricants | 410 | 558 | 301 | 461 | 557 | - | - | - | Fuel | - | - | - | - | - |
| 347 | Minor Equipment | 3,042 | 3,964 | 482 | 4,742 | 11,486 | 10,000 | - | 10,000 | Inflation | 10,230 | 10,465 | 10,706 | 10,952 | 11,204 |
| 348 | Attractive Items | - | - | - | - | 4,578 | 2,500 | - | 2,500 | Inflation | 2,558 | 2,616 | 2,676 | 2,738 | 2,801 |
| 349 | Other Supplies | 6,473 | 4,087 | 7,411 | 13,317 | 12,470 | 14,000 | - | 14,000 | Inflation | 14,322 | 14,651 | 14,988 | 15,333 | 15,686 |
| 350 | Memberships | - | - | 375 | 175 | 350 | 500 | - | 500 | Inflation | 512 | 523 | 535 | 548 | 560 |
| 351 | Training/Seminars/Bus. Meeting | - | (545) | 935 | - | 580 | 2,000 | - | 2,000 | Inflation | 2,046 | 2,093 | 2,141 | 2,190 | 2,241 |
| 352 | Furniture and Equipment | 29,065 | - | 38,560 | - | - | 18,000 | (18,000) | - | Eliminate | - | - | - | - | - |
| 353 | Total Operating Expense | $ 421,866 | $ 362,477 | $ 440,680 | $ 353,279 | $ 379,062 | $ 594,687 | $ (18,000) | $ 576,687 | | $ 590,956 | $ 605,589 | $ 620,597 | $ 635,990 | $ 651,777 |
| 354 | Total Hazardous Waste | $ 921,919 | $ 971,674 | $ 1,087,353 | $ 1,059,813 | $ 1,146,170 | $ 1,419,240 | $ (18,000) | $ 1,401,240 | | $ 1,441,119 | $ 1,482,161 | $ 1,524,403 | $ 1,567,879 | $ 1,612,627 |
| | **53408- C&D** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 355 | Salaries - Full Time Regular | $ 490,091 | $ 551,516 | $ 635,238 | $ 747,714 | $ 736,105 | $ 970,074 | $ - | $ 970,074 | Labor | $ 999,176 | $ 1,029,152 | $ 1,060,026 | $ 1,091,827 | $ 1,124,582 |
| 356 | Salaries - PT Regular | - | - | - | - | - | 13,944 | - | 13,944 | Labor | 14,362 | 14,793 | 15,237 | 15,694 | 16,165 |
| 357 | Special Pay (w/ Retirement) | 812 | 1,774 | 2,329 | 4,007 | 6,384 | - | - | - | Labor | - | - | - | - | - |
| 358 | Sick Leave | 29,491 | 22,213 | 23,194 | 23,738 | 57,795 | - | - | - | Labor | - | - | - | - | - |
| 359 | Vacation Leave | 27,678 | 28,762 | 36,538 | 40,651 | 50,928 | - | - | - | Labor | - | - | - | - | - |
| 360 | CPI-Consumer Price Index | - | - | - | - | - | 49,202 | - | 49,202 | Labor | 50,678 | 52,198 | 53,764 | 55,377 | 57,039 |
| 361 | Pay-Non-Perm Labor | 18,696 | 15,075 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 362 | Overtime (OT 1.0) | 35,525 | 35,607 | 39,948 | 53,403 | 49,472 | 60,000 | - | 60,000 | Labor | 61,800 | 63,654 | 65,564 | 67,531 | 69,556 |
| 363 | Overtime (OT 1.5) | 205,365 | 202,184 | 276,312 | 274,019 | 269,408 | 250,000 | - | 250,000 | Labor | 257,500 | 265,225 | 273,182 | 281,377 | 289,819 |
| 364 | Holiday Pay | 23,985 | 26,066 | 30,688 | 35,497 | 37,245 | - | - | - | Labor | - | - | - | - | - |
| 365 | Disaster Pay - (OT 1.5) | 206 | 10,843 | 20,891 | - | 16,320 | - | - | - | Labor | - | - | - | - | - |
| 366 | Disaster Pay (1.0) | 661 | 14,048 | 42,934 | 459 | 19,186 | - | - | - | Labor | - | - | - | - | - |
| 367 | Sick Leave Buy Back | 397 | 65 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 368 | FICA Taxes (OASDI) | 50,388 | 55,011 | 67,313 | 71,478 | 75,383 | 64,055 | - | 64,055 | Labor | 65,977 | 67,956 | 69,995 | 72,094 | 74,257 |
| 369 | FICA Taxes (Medicare) | 11,784 | 12,866 | 15,743 | 16,717 | 17,630 | 14,981 | - | 14,981 | Labor | 15,430 | 15,893 | 16,370 | 16,861 | 17,367 |
| 370 | Regular Retirement | 85,621 | 101,191 | 137,269 | 160,269 | 170,885 | 144,961 | - | 144,961 | Labor | 149,310 | 153,789 | 158,403 | 163,155 | 168,050 |
| 371 | Health Insurance | 220,070 | 244,645 | 245,477 | 284,683 | 290,051 | 395,256 | - | 395,256 | HealthIns | 409,090 | 423,408 | 438,227 | 453,565 | 469,440 |
| 372 | Health Ins Opt Out | - | - | 586 | 115 | - | - | - | - | HealthIns | - | - | - | - | - |
| 373 | Life Insurance | 1,127 | 1,390 | 1,623 | 1,838 | 1,983 | 1,860 | - | 1,860 | Inflation | 1,903 | 1,947 | 1,991 | 2,037 | 2,084 |
| 374 | Dental Insurance | 4,982 | 5,088 | 5,150 | 6,031 | 6,220 | 6,445 | - | 6,445 | Inflation | 6,593 | 6,745 | 6,900 | 7,059 | 7,221 |
| 375 | Disability Insurance | 2,011 | 1,982 | 2,355 | 2,709 | 2,918 | 3,306 | - | 3,306 | Inflation | 3,382 | 3,460 | 3,539 | 3,621 | 3,704 |
| 376 | Worker's Comp-(IGS) | 14,058 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 377 | Total Personnel Services | $ 1,222,948 | $ 1,330,325 | $ 1,583,584 | $ 1,723,326 | $ 1,807,913 | $ 1,974,084 | $ - | $ 1,974,084 | | $ 2,035,202 | $ 2,098,220 | $ 2,163,198 | $ 2,230,199 | $ 2,299,283 |
| | Operating Expenses | | | | | | | | | | | | | | |
| 378 | Other Professional Services | $ 29,000 | $ 150 | $ - | $ - | $ - | $ - | $ - | $ - | Inflation | $ - | $ - | $ - | $ - | $ - |
| 379 | Comp Data Proc & Netwk-IGS | 4,007 | 4,408 | 5,449 | 5,449 | 5,449 | 5,449 | - | 5,449 | Inflation | 5,574 | 5,703 | 5,834 | 5,968 | 6,105 |
| 380 | Other Contracted Services | 416,579 | 586,664 | 714,050 | 876,950 | 959,545 | 771,818 | - | 771,818 | Inflation | 789,570 | 807,730 | 826,308 | 845,313 | 864,755 |
| 381 | Local Travel - Class C | - | - | 122 | 34 | - | - | - | - | Inflation | - | - | - | - | - |
| 382 | Out-of-County Travel | - | 240 | 5,860 | 9,371 | 4,447 | 6,000 | - | 6,000 | Inflation | 6,138 | 6,279 | 6,424 | 6,571 | 6,722 |
| 383 | Telecommunications | 7,070 | 5,233 | 7,186 | 7,701 | 8,296 | 8,400 | - | 8,400 | Inflation | 8,593 | 8,791 | 8,993 | 9,200 | 9,411 |
| 384 | Int. Phone Usage (IGS-Var) | - | 387 | 387 | 387 | - | - | - | - | Inflation | - | - | - | - | - |
| 385 | Rental & Lease (<12 mos, <$5,000) | 36,818 | - | - | 4,591 | 1,964 | 20,000 | - | 20,000 | Inflation | 20,460 | 20,931 | 21,412 | 21,904 | 22,408 |
| 386 | Repair & Maint-Svcs & Labor | - | - | - | 3,330 | - | 4,000 | - | 4,000 | Repair | 4,124 | 4,253 | 4,385 | 4,521 | 4,662 |
| 387 | Repairs & Maint-Parts | 3,174 | 1,825 | 1,984 | 47,363 | 14,246 | 1,000 | - | 1,000 | Repair | 1,031 | 1,063 | 1,096 | 1,130 | 1,165 |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 388 | License,Permit & Appl.Fee | 50 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 389 | Fuel and Lubricants | 50 | - | - | - | - | - | - | - | Fuel | - | - | - | - | - |
| 390 | Minor Equipment | 2,208 | 4,394 | 4,157 | 5,796 | 1,649 | 26,000 | - | 26,000 | Inflation | 26,598 | 27,210 | 27,836 | 28,476 | 29,131 |
| 391 | Other Supplies | 9,091 | 8,751 | 14,660 | 9,025 | 7,189 | 10,000 | - | 10,000 | Inflation | 10,230 | 10,465 | 10,706 | 10,952 | 11,204 |
| 392 | Other Road Materials 278 | 2,415 | 1,425 | 2,465 | 25 | - | 3,000 | - | 3,000 | Inflation | 3,069 | 3,140 | 3,212 | 3,286 | 3,361 |
| 393 | Memberships | - | 12 | 1,003 | 690 | 805 | 500 | - | 500 | Inflation | 512 | 523 | 535 | 548 | 560 |
| 394 | Training/Seminars/Bus. Meeting | (50) | 300 | 2,264 | 4,513 | 2,417 | 3,000 | - | 3,000 | Inflation | 3,069 | 3,140 | 3,212 | 3,286 | 3,361 |
| 395 | Furniture and Equipment | - | 54,916 | 615,951 | 361,299 | 61,850 | 14,000 | (14,000) | - | Eliminate | - | - | - | - | - |
| 396 | Vehicle & Rolling Stock | 399,033 | 95,414 | 108,648 | - | 200,028 | 763,000 | (763,000) | - | Eliminate | - | - | - | - | - |
| 397 | Total Operating Expense | $ 909,445 | $ 764,119 | $ 1,484,187 | $ 1,336,525 | $ 1,267,885 | $ 1,636,167 | $ (777,000) | $ 859,167 | | $ 878,968 | $ 899,226 | $ 919,952 | $ 941,155 | $ 962,847 |
| 398 | Total C&D | $ 2,132,393 | $ 2,094,444 | $ 3,067,771 | $ 3,059,851 | $ 3,075,798 | $ 3,610,251 | $ (777,000) | $ 2,833,251 | | $ 2,914,170 | $ 2,997,446 | $ 3,083,150 | $ 3,171,353 | $ 3,262,131 |
| | **53409- Hendry County Transfer Stations** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 399 | Salaries - Full Time Regular | $ 152,141 | $ 201,191 | $ 223,881 | $ 227,724 | $ 255,213 | $ 318,782 | $ - | $ 318,782 | Labor | $ 328,345 | $ 338,196 | $ 348,342 | $ 358,792 | $ 369,556 |
| 400 | Disaster Pay (1.0) | 330 | 4,339 | 15,244 | 1,561 | 3,876 | - | - | - | Labor | - | - | - | - | - |
| 401 | Special Pay (w/ Retirement) | 239 | 433 | 542 | 645 | 837 | - | - | - | Labor | - | - | - | - | - |
| 402 | Sick Leave | 12,149 | 7,516 | 8,839 | 15,339 | 18,807 | - | - | - | Labor | - | - | - | - | - |
| 403 | Vacation Leave | 13,323 | 10,992 | 10,841 | 27,016 | 23,897 | - | - | - | Labor | - | - | - | - | - |
| 404 | CPI-Consumer Price Index | - | - | - | - | - | 15,940 | - | 15,940 | Labor | 16,418 | 16,911 | 17,418 | 17,941 | 18,479 |
| 405 | Pay-Non-Perm Labor | 199 | 535 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 406 | Overtime (OT 1.0) | 11,979 | 14,979 | 16,722 | 24,060 | 24,191 | - | - | - | Labor | - | - | - | - | - |
| 407 | Overtime (OT 1.5) | 43,587 | 62,683 | 74,716 | 61,559 | 68,965 | - | - | - | Labor | - | - | - | - | - |
| 408 | Holiday Pay | 7,771 | 9,845 | 11,288 | 11,757 | 13,097 | - | - | - | Labor | - | - | - | - | - |
| 409 | Disaster Pay - (OT 1.5) | 103 | 5,077 | 5,315 | - | 4,953 | - | - | - | Labor | - | - | - | - | - |
| 410 | Sick Leave Buy Back | - | 22 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 411 | FICA Taxes (OASDI) | 14,547 | 19,197 | 22,359 | 22,545 | 25,270 | 20,752 | - | 20,752 | Labor | 21,375 | 22,016 | 22,676 | 23,357 | 24,057 |
| 412 | FICA Taxes (Medicare) | 3,402 | 4,490 | 5,229 | 5,273 | 5,910 | 4,852 | - | 4,852 | Labor | 4,998 | 5,147 | 5,302 | 5,461 | 5,625 |
| 413 | Regular Retirement | - | 39,950 | 46,956 | 50,232 | 56,918 | 46,962 | - | 46,962 | Labor | 48,371 | 49,822 | 51,317 | 52,856 | 54,442 |
| 414 | Health Insurance | 73,273 | 85,658 | 87,530 | 87,907 | 91,913 | 121,029 | - | 121,029 | HealthIns | 125,265 | 129,649 | 134,187 | 138,884 | 143,744 |
| 415 | Health Ins Opt Out | 21 | - | - | - | - | - | - | - | HealthIns | - | - | - | - | - |
| 416 | Life Insurance | 366 | 481 | 574 | 609 | 674 | 606 | - | 606 | Inflation | 620 | 634 | 649 | 664 | 679 |
| 417 | Dental Insurance | 1,700 | 1,912 | 2,169 | 2,276 | 2,397 | 2,451 | - | 2,451 | Inflation | 2,507 | 2,565 | 2,624 | 2,684 | 2,746 |
| 418 | Disability Insurance | 660 | 686 | 833 | 895 | 993 | 1,074 | - | 1,074 | Inflation | 1,099 | 1,124 | 1,150 | 1,176 | 1,203 |
| 419 | Worker's Comp-(IGS) | 10,042 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 420 | Total Personnel Services | $ 345,832 | $ 469,986 | $ 533,039 | $ 539,399 | $ 597,910 | $ 532,448 | $ - | $ 532,448 | | $ 548,998 | $ 566,064 | $ 583,664 | $ 601,814 | $ 620,531 |
| | Operating Expenses | | | | | | | | | | | | | | |
| 421 | Architect and Engin. Servc | $ - | $ - | $ - | $ 2,600 | $ - | $ - | $ - | $ - | Inflation | $ - | $ - | $ - | $ - | $ - |
| 422 | Other Professional Services | 505 | 546 | 303 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 423 | Comp Data Proc & Netwk-IGS | 16,028 | 17,631 | 21,795 | 5,449 | 10,898 | 10,898 | - | 10,898 | Inflation | 11,149 | 11,405 | 11,667 | 11,936 | 12,210 |
| 424 | Data Processing | 763 | 758 | 2,335 | 944 | 1,500 | - | - | - | Inflation | - | - | - | - | - |
| 425 | Other Contracted Services | 1,224 | 58,272 | 80,165 | 13,825 | 5,485 | 16,000 | - | 16,000 | Inflation | 16,368 | 16,744 | 17,130 | 17,524 | 17,927 |
| 426 | Local Travel - Class C | 132 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 427 | Telecommunications | 1,151 | 720 | 1,199 | 1,860 | 2,381 | 3,000 | - | 3,000 | Inflation | 3,069 | 3,140 | 3,212 | 3,286 | 3,361 |
| 428 | Int. Phone Line (IGS-Var) | 1,254 | 1,379 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 429 | Int. Phone Usage (IGS-Var) | 4,131 | 1,617 | 1,617 | 1,617 | - | - | - | - | Inflation | - | - | - | - | - |
| 430 | All Utility Services | 12,297 | 11,842 | 8,153 | 7,708 | 14,799 | 11,000 | - | 11,000 | DisposalRate | 11,400 | 11,815 | 12,245 | 12,691 | 13,153 |
| 431 | Rental & Lease (<12 mos, <$5,000) | - | 3,592 | 5,215 | - | 2,638 | 2,500 | - | 2,500 | Inflation | 2,558 | 2,616 | 2,676 | 2,738 | 2,801 |
| 432 | Self Ins Assess-Auto Ins | 2,528 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 433 | Repair & Maint-Svcs & Labor | 3,100 | - | 207 | 836 | - | - | - | - | Repair | - | - | - | - | - |
| 434 | Repairs & Maint-Parts | 698 | 1,205 | 16,280 | 270 | 854 | 1,000 | - | 1,000 | Repair | 1,031 | 1,063 | 1,096 | 1,130 | 1,165 |
| 435 | Indirect Cost | 16,393 | 16,218 | 18,733 | 20,934 | 26,199 | 24,611 | - | 24,611 | Inflation | 25,177 | 25,756 | 26,349 | 26,955 | 27,574 |
| 436 | Fiscal Support | 16,298 | 16,868 | 17,320 | - | 13,065 | 13,913 | - | 13,913 | Inflation | 14,233 | 14,560 | 14,895 | 15,238 | 15,588 |
| 437 | Fiscal Support | - | - | - | 12,783 | - | - | - | - | Inflation | - | - | - | - | - |
| 438 | License,Permit & Appl.Fee | 807 | 1,022 | 201 | 381 | 1,295 | - | - | - | Inflation | - | - | - | - | - |
| 439 | License,Permit & Appl.Fee | - | - | 359 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 440 | Fuel and Lubricants | - | 66 | 60 | 1,492 | - | 2,000 | - | 2,000 | Fuel | 2,080 | 2,163 | 2,250 | 2,340 | 2,433 |
| 441 | Minor Equipment | 525 | 2,860 | 2,290 | 2,029 | 525 | 5,000 | - | 5,000 | Inflation | 5,115 | 5,233 | 5,353 | 5,476 | 5,602 |
| 442 | Other Supplies | 4,292 | 3,505 | 1,510 | 1,902 | 1,464 | 1,000 | - | 1,000 | Inflation | 1,023 | 1,047 | 1,071 | 1,095 | 1,120 |
| 443 | Training/Seminars/Bus. Meeting | - | - | - | 273 | 273 | - | - | - | Inflation | - | - | - | - | - |
| 444 | Furniture and Equipment | 301,236 | - | 105,440 | - | - | - | - | - | Eliminate | - | - | - | - | - |
| 445 | Vehicle & Rolling Stock | 133,080 | - | 29,492 | 165,519 | - | 45,000 | (45,000) | - | Eliminate | - | - | - | - | - |
| 446 | Total Operating Expense | $ 516,441 | $ 138,101 | $ 312,674 | $ 240,421 | $ 81,374 | $ 135,922 | $ (45,000) | $ 90,922 | | $ 93,203 | $ 95,543 | $ 97,944 | $ 100,408 | $ 102,936 |
| 447 | Total Transfer Stations | $ 862,272 | $ 608,086 | $ 845,713 | $ 779,820 | $ 679,284 | $ 668,370 | $ (45,000) | $ 623,370 | | $ 642,200 | $ 661,607 | $ 681,608 | $ 702,222 | $ 723,468 |
| | **53410- Lee-Hendry Landfill** | | | | | | | | | | | | | | |
| | Personnel Services | | | | | | | | | | | | | | |
| 448 | Salaries - Full Time Regular | $ 683,273 | $ 679,924 | $ 779,758 | $ 856,140 | $ 971,186 | $ 1,225,340 | $ - | $ 1,225,340 | Inf+LF | $ 1,303,103 | $ 1,382,958 | $ 1,424,302 | $ 1,505,829 | $ 1,588,148 |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 449 | Disaster Pay (1.0) | 2,626 | 17,970 | 50,395 | 904 | 17,776 | - | - | - | Inf+LF | - | - | - | - | - |
| 450 | Special Pay (w/ Retirement) | 4,707 | 7,047 | 3,125 | 3,796 | 5,049 | - | - | - | Inf+LF | - | - | - | - | - |
| 451 | Sick Leave | 45,028 | 54,040 | 36,098 | 48,718 | 39,368 | - | - | - | Inf+LF | - | - | - | - | - |
| 452 | Vacation Leave | 48,173 | 57,996 | 57,098 | 78,820 | 58,957 | - | - | - | Inf+LF | - | - | - | - | - |
| 453 | CPI-Consumer Price Index | - | - | - | - | - | 61,268 | - | 61,268 | Labor | 63,106 | 64,999 | 66,949 | 68,958 | 71,026 |
| 454 | Pay-Non-Perm Labor | 1,637 | 3,342 | - | - | - | - | - | - | Inf+LF | - | - | - | - | - |
| 455 | Overtime (OT 1.0) | 31,039 | 36,534 | 39,854 | 52,984 | 59,767 | 60,000 | - | 60,000 | Inf+LF | 63,808 | 67,718 | 69,742 | 73,734 | 77,765 |
| 456 | Overtime (OT 1.5) | 109,100 | 129,240 | 169,752 | 184,235 | 192,227 | 175,000 | - | 175,000 | Inf+LF | 186,106 | 197,511 | 203,415 | 215,059 | 226,815 |
| 457 | Holiday Pay | 34,683 | 35,646 | 38,783 | 43,353 | 45,670 | - | - | - | Inf+LF | - | - | - | - | - |
| 458 | Disaster Pay - (OT 1.5) | 508 | 7,854 | 16,013 | - | 8,368 | - | - | - | Inf+LF | - | - | - | - | - |
| 459 | Sick Leave Buy Back | 271 | 33 | - | - | - | - | - | - | Inf+LF | - | - | - | - | - |
| 460 | FICA Taxes (OASDI) | 57,112 | 61,584 | 71,429 | 76,152 | 84,690 | 79,767 | - | 79,767 | Inf+LF | 84,829 | 90,028 | 92,719 | 98,026 | 103,385 |
| 461 | FICA Taxes (Medicare) | 13,436 | 14,402 | 16,704 | 17,809 | 19,806 | 18,654 | - | 18,654 | Inf+LF | 19,838 | 21,054 | 21,683 | 22,924 | 24,177 |
| 462 | Regular Retirement | - | 114,994 | 147,822 | 172,420 | 192,319 | 180,513 | - | 180,513 | Inf+LF | 191,969 | 203,733 | 209,823 | 221,834 | 233,961 |
| 463 | Health Insurance | 291,892 | 317,125 | 333,653 | 339,522 | 323,593 | 453,612 | - | 453,612 | HealthIns | 469,488 | 485,921 | 502,928 | 520,530 | 538,749 |
| 464 | Health Ins Opt Out | 131 | - | - | - | - | - | - | - | HealthIns | - | - | - | - | - |
| 465 | Life Insurance | 1,843 | 1,921 | 2,085 | 2,209 | 2,413 | 2,325 | - | 2,325 | Inflation | 2,378 | 2,433 | 2,489 | 2,546 | 2,605 |
| 466 | Dental Insurance | 6,318 | 6,564 | 6,938 | 7,222 | 7,493 | 8,349 | - | 8,349 | Inflation | 8,541 | 8,737 | 8,938 | 9,144 | 9,354 |
| 467 | Disability Insurance | 2,676 | 2,595 | 3,012 | 3,232 | 3,512 | 4,116 | - | 4,116 | Inflation | 4,211 | 4,308 | 4,407 | 4,508 | 4,612 |
| 468 | Worker's Comp-(IGS) | 28,117 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 469 | Total Personnel Services | $ 1,362,569 | $ 1,548,810 | $ 1,772,520 | $ 1,887,515 | $ 2,032,192 | $ 2,268,944 | $ - | $ 2,268,944 | | $ 2,397,377 | $ 2,529,398 | $ 2,607,396 | $ 2,743,093 | $ 2,880,597 |
| | Operating Expenses | | | | | | | | | | | | | | |
| 470 | Architect and Engin. Servc | $ 108,981 | $ 285,208 | $ 180,105 | $ 164,736 | $ 323,246 | $ 548,000 | $ - | $ 548,000 | Inflation | $ 560,604 | $ 573,498 | $ 586,688 | $ 600,182 | $ 613,986 |
| 471 | Other Professional Services | 13,217 | - | - | 92,529 | 4,162 | 115,000 | - | 115,000 | Inflation | 117,645 | 120,351 | 123,119 | 125,951 | 128,848 |
| 472 | Other Professional Services | 11,392 | 10,888 | 9,624 | 10,645 | 11,785 | 10,000 | - | 10,000 | Inflation | 10,230 | 10,465 | 10,706 | 10,952 | 11,204 |
| 473 | Other Professional Services | 191,707 | 100,829 | 112,484 | 72,022 | 89,900 | 104,000 | - | 104,000 | Inflation | 106,392 | 108,839 | 111,342 | 113,903 | 116,523 |
| 474 | Comp Data Proc & Netwk-IGS | 36,063 | 39,669 | 49,038 | 27,245 | 38,143 | 38,143 | - | 38,143 | Inflation | 39,020 | 39,918 | 40,836 | 41,775 | 42,736 |
| 475 | Data Processing | 1,063 | 1,358 | 888 | 2,452 | 1,839 | 6,000 | - | 6,000 | Inflation | 6,138 | 6,279 | 6,424 | 6,571 | 6,722 |
| 476 | Other Contracted Services | 2,556,536 | 2,862,925 | 428,360 | 2,737,799 | 12,883,944 | 415,736 | - | 415,736 | Inflation | 425,298 | 435,080 | 445,087 | 455,324 | 465,796 |
| 477 | WMI - Landfill Operator | 2,286,750 | 2,876,208 | 5,066,003 | 4,686,745 | 4,424,389 | 6,900,000 | (381,098) | 6,518,902 | Calculated | 6,803,460 | 7,098,996 | 7,350,438 | 7,665,068 | 7,990,040 |
| 478 | Other Contracted Services | 125 | 72 | 664 | 87 | 1,775 | - | - | - | Inflation | - | - | - | - | - |
| 479 | Other Contracted Services | - | 3,989 | - | 6,412 | - | - | - | - | Inflation | - | - | - | - | - |
| 480 | Local Travel - Class C | 36 | 54 | - | - | 46 | - | - | - | Inflation | - | - | - | - | - |
| 481 | County-Sponsored Functions | 3,488 | - | - | - | - | 2,500 | - | 2,500 | Inflation | 2,558 | 2,616 | 2,676 | 2,738 | 2,801 |
| 482 | Out-of-County Travel | 1,502 | 1,041 | 438 | 1,607 | 3,817 | 2,500 | - | 2,500 | Inflation | 2,558 | 2,616 | 2,676 | 2,738 | 2,801 |
| 483 | Out-of-County Travel | - | 157 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 484 | Telecommunications | 10,813 | 8,778 | 12,145 | 6,615 | 7,717 | 8,300 | - | 8,300 | Inflation | 8,491 | 8,686 | 8,886 | 9,090 | 9,299 |
| 485 | Telecommunications 381 | - | - | - | 289 | 1,478 | 1,740 | - | 1,740 | Inflation | 1,780 | 1,821 | 1,863 | 1,906 | 1,950 |
| 486 | Int. Phone Line (IGS-Var) | 5,957 | 8,276 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 487 | Int. Phone Usage (IGS-Var) | 11 | 10 | 10 | 10 | - | - | - | - | Inflation | - | - | - | - | - |
| 488 | Freight, Postage & Courier Svc | 823 | 33 | - | - | 809 | 2,000 | - | 2,000 | Inflation | 2,046 | 2,093 | 2,141 | 2,190 | 2,241 |
| 489 | Freight, Postage & Courier Svc | 6,604 | 8,597 | 3,440 | 9,707 | 10,002 | 11,000 | - | 11,000 | Inflation | 11,253 | 11,512 | 11,777 | 12,047 | 12,325 |
| 490 | All Utility Services | 39,876 | 45,453 | 64,559 | 49,879 | 68,108 | 90,000 | - | 90,000 | DisposalRate | 93,276 | 96,671 | 100,190 | 103,837 | 107,617 |
| 491 | Rental & Lease (<12 mos, <$5,000) | - | 195 | 73,695 | 70 | 22,103 | - | - | - | Inf+LF | - | - | - | - | - |
| 492 | Rental & Lease (<12 mos, <$5,000) | 127,600 | - | - | - | - | - | - | - | Inf+LF | - | - | - | - | - |
| 493 | Small Equipment Leases | 935 | 608 | 1,149 | 3,093 | 3,248 | - | - | - | Inf+LF | - | - | - | - | - |
| 494 | Self Ins Assess-Auto Ins | 4,774 | - | - | - | - | - | - | - | Inf+LF | - | - | - | - | - |
| 495 | Repair & Maint. - Services & Labor | 6,883 | 6,936 | 53,310 | 8,614 | 43,655 | - | - | - | Repair | - | - | - | - | - |
| 496 | Repair & Maint. - Services & Labor | 344 | - | - | 527 | - | - | - | - | Repair | - | - | - | - | - |
| 497 | Repairs & Maint. - Parts | 71,435 | 17,459 | 39,226 | 19,162 | 103,103 | 195,000 | - | 195,000 | Repair | 201,065 | 207,318 | 213,765 | 220,413 | 227,268 |
| 498 | Repairs & Maint. - Parts | 7,539 | 3,717 | 117 | 3,962 | 42,846 | 6,000 | - | 6,000 | Repair | 6,187 | 6,379 | 6,577 | 6,782 | 6,993 |
| 499 | Prntng, Bndng & Copy Ext | - | - | - | 1,648 | - | - | - | - | Inflation | - | - | - | - | - |
| 500 | Prntng, Bndng & Copy Ext | - | - | - | 426 | 795 | - | - | - | Inflation | - | - | - | - | - |
| 501 | Indirect Cost | 75,375 | 74,573 | 86,133 | 96,259 | 120,463 | 113,161 | - | 113,161 | Inflation | 115,764 | 118,426 | 121,150 | 123,937 | 126,787 |
| 502 | Fiscal Support | 42,600 | 44,088 | 45,270 | 34,457 | 35,219 | 37,504 | - | 37,504 | Inflation | 38,367 | 39,249 | 40,152 | 41,075 | 42,020 |
| 503 | License,Permit & Appl.Fee | 28,586 | 32,838 | 14,697 | 268 | 1,406 | - | - | - | Permits-LHLF | - | - | - | - | - |
| 504 | License, Permits and Appl Fees | - | 9,031 | 9,332 | 23,021 | 22,749 | 30,000 | - | 30,000 | Permits-LHLF | 16,556 | 7,875 | 7,875 | 16,556 | 16,556 |
| 505 | License,Permit & Appl.Fee 392 | 250 | 349 | 13,238 | 285 | 33,291 | 35,000 | - | 35,000 | Permits-LHLF | 19,316 | 9,188 | 9,188 | 19,316 | 19,316 |
| 506 | Gen. Office Supplies | 339 | 155 | 399 | 295 | - | - | - | - | Inflation | - | - | - | - | - |
| 507 | Gen. Office Supplies 381 | - | - | 19 | - | - | - | - | - | Inflation | - | - | - | - | - |
| 508 | Fuel and Lubricants | 920 | 152 | 816 | 134,674 | 32,519 | - | - | - | SludgeHauling | - | - | - | - | - |
| 509 | Fuel and Lubricants | - | 286 | 442 | 1,343 | 766 | - | - | - | Inflation | - | - | - | - | - |
| 510 | Minor Equipment | 16,629 | 10,004 | 9,084 | 15,158 | 5,732 | 13,670 | - | 13,670 | Inf+LF | 14,538 | 15,428 | 15,890 | 16,799 | 17,718 |
| 511 | Minor Equipment 381 | 1,317 | 1,189 | 2,317 | 2,325 | 3,919 | 6,000 | - | 6,000 | Inf+LF | 6,381 | 6,772 | 6,974 | 7,373 | 7,777 |
| 512 | Other Supplies | 20,770 | 16,945 | 18,953 | 30,295 | 20,945 | 25,000 | - | 25,000 | Inf+LF | 26,587 | 28,216 | 29,059 | 30,723 | 32,402 |
| 513 | Other Supplies 381 | 14,792 | 14,564 | 17,803 | 17,690 | 10,376 | 40,000 | - | 40,000 | Inf+LF | 42,538 | 45,145 | 46,495 | 49,156 | 51,843 |
| 514 | Other Supplies 392 | - | - | 195 | 183 | - | 30,000 | - | 30,000 | Inf+LF | 31,904 | 33,859 | 34,871 | 36,867 | 38,883 |
| 515 | Other Road Materials | - | 252 | 35,078 | 3,258 | - | - | - | - | Inflation | - | - | - | - | - |
| 516 | Reference Materials | 228 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 517 | Memberships | 508 | 1,891 | 446 | 454 | 371 | - | - | - | Inflation | - | - | - | - | - |
| 518 | Memberships 381 | - | 750 | 1,495 | 770 | 721 | - | - | - | Inflation | - | - | - | - | - |
| 519 | Training/Seminars/Bus. Meeting | 3,256 | 3,558 | 3,062 | 619 | 3,695 | - | - | - | Inflation | - | - | - | - | - |
| 520 | Training/Seminars/Bus. Meeting 381 | - | 253 | 3,293 | - | - | 10,000 | - | 10,000 | Inflation | 10,230 | 10,465 | 10,706 | 10,952 | 11,204 |
| 521 | Outright Purchase | - | 6,955 | 28,208 | - | - | - | - | - | Inflation | - | - | - | - | - |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 522 | Furniture and Equipment | 114,595 | 131,133 | - | 75,108 | 17,577 | 88,000 | (88,000) | - | Eliminate | - | - | - | - | - |
| 523 | Furniture and Equipment | 447,590 | 449,244 | 539,311 | 1,309,200 | 34,208 | - | - | - | Eliminate | - | - | - | - | - |
| 524 | Vehicle & Rolling Stock | - | 14,899 | 454,679 | 460,594 | - | 100,000 | (100,000) | - | Eliminate | - | - | - | - | - |
| 525 | Attractive Items | - | - | 2,000 | 913 | - | - | - | - | Constant | - | - | - | - | - |
| 526 | Total Operating Expense | $ 6,262,207 | $ 7,095,569 | $ 7,381,523 | $ 10,113,450 | $ 18,430,867 | $ 8,984,254 | $ (569,098) | $ 8,415,156 | | $ 8,720,179 | $ 9,047,762 | $ 9,347,552 | $ 9,734,224 | $ 10,113,655 |
| 527 | Total Lee-Hendry Landfill | $ 7,624,776 | $ 8,644,379 | $ 9,154,043 | $ 12,000,965 | $ 20,463,060 | $ 11,253,198 | $ (569,098) | $ 10,684,100 | | $ 11,117,556 | $ 11,577,160 | $ 11,954,947 | $ 12,477,317 | $ 12,994,252 |
| | **53402- Solid Waste Fleet** | | | | | | | | | | | | | | |
| | **Personnel Services** | | | | | | | | | | | | | | |
| 528 | Salaries - Full Time Regular | $ 27,443 | $ 27,561 | $ 29,922 | $ 31,851 | $ 33,587 | $ 41,488 | $ - | $ 41,488 | Labor | $ 42,733 | $ 44,015 | $ 45,335 | $ 46,695 | $ 48,096 |
| 529 | Disaster Pay (1.0) | 330 | 697 | 2,013 | - | 749 | - | - | - | Labor | - | - | - | - | - |
| 530 | Special Pay (w/ Retirement) | 90 | 115 | 152 | 169 | 215 | - | - | - | Labor | - | - | - | - | - |
| 531 | Sick Leave | 1,786 | 1,509 | 902 | 1,980 | 1,506 | - | - | - | Labor | - | - | - | - | - |
| 532 | Vacation Leave | 1,599 | 1,932 | 1,969 | 2,135 | 2,772 | - | - | - | Labor | - | - | - | - | - |
| 533 | CPI-Consumer Price Index | - | - | - | - | - | 2,074 | - | 2,074 | Labor | 2,136 | 2,200 | 2,266 | 2,334 | 2,404 |
| 534 | Overtime (OT 1.0) | 1,839 | 2,126 | 2,029 | 2,300 | 2,031 | - | - | - | Labor | - | - | - | - | - |
| 535 | Overtime (OT 1.5) | 4,020 | 4,144 | 5,160 | 4,549 | 4,631 | - | - | - | Labor | - | - | - | - | - |
| 536 | Holiday Pay | 1,383 | 1,397 | 1,443 | 1,546 | 1,653 | - | - | - | Labor | - | - | - | - | - |
| 537 | Disaster Pay - (OT 1.5) | 103 | 484 | 562 | - | 248 | - | - | - | Labor | - | - | - | - | - |
| 538 | Sick Leave Buy Back | - | 22 | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 539 | FICA Taxes (OASDI) | 2,303 | 2,389 | 2,650 | 2,678 | 2,860 | 2,701 | - | 2,701 | Labor | 2,782 | 2,865 | 2,951 | 3,040 | 3,131 |
| 540 | FICA Taxes (Medicare) | 539 | 559 | 620 | 626 | 669 | 632 | - | 632 | Labor | 651 | 670 | 691 | 711 | 733 |
| 541 | Regular Retirement | 3,952 | 4,453 | 5,476 | 6,051 | 6,518 | 6,112 | - | 6,112 | Labor | 6,295 | 6,484 | 6,679 | 6,879 | 7,085 |
| 542 | Health Insurance | 12,039 | 12,121 | 11,704 | 11,687 | 11,501 | 15,075 | - | 15,075 | HealthIns | 15,603 | 16,149 | 16,714 | 17,299 | 17,904 |
| 543 | Health Ins Opt Out | 5 | - | - | - | - | - | - | - | HealthIns | - | - | - | - | - |
| 544 | Life Insurance | 64 | 71 | 76 | 81 | 86 | 78 | - | 78 | Inflation | 80 | 82 | 84 | 85 | 87 |
| 545 | Dental Insurance | 256 | 245 | 236 | 241 | 248 | 254 | - | 254 | Inflation | 260 | 266 | 272 | 278 | 285 |
| 546 | Disability Insurance | 116 | 102 | 111 | 119 | 125 | 140 | - | 140 | Inflation | 143 | 147 | 150 | 153 | 157 |
| 547 | Worker's Comp-(IGS) | 24,100 | - | - | - | - | - | - | - | Labor | - | - | - | - | - |
| 548 | **Total Personnel Services** | $ 81,966 | $ 59,927 | $ 65,024 | $ 66,013 | $ 69,397 | $ 68,554 | $ - | $ 68,554 | | $ 70,683 | $ 72,878 | $ 75,141 | $ 77,476 | $ 79,883 |
| | **Operating Expenses** | | | | | | | | | | | | | | |
| 549 | Other Professional Services | $ 33,849 | $ 19,434 | $ 18,005 | $ 14,913 | $ 26,107 | $ 25,000 | $ - | $ 25,000 | Inflation | $ 25,575 | $ 26,163 | $ 26,765 | $ 27,381 | $ 28,010 |
| 550 | Comp Data Proc & Netwk-IGS | 32,056 | 35,262 | 43,590 | 27,245 | 59,939 | 59,939 | - | 59,939 | Inflation | 61,318 | 62,728 | 64,171 | 65,647 | 67,156 |
| 551 | Data Processing | 24,785 | 31,701 | 21,334 | 26,848 | 24,318 | 30,000 | - | 30,000 | Inflation | 30,690 | 31,396 | 32,118 | 32,857 | 33,612 |
| 552 | Other Contracted Services | 69,789 | 107,321 | 83,513 | 161,848 | 70,566 | 180,000 | - | 180,000 | Inflation | 184,140 | 188,375 | 192,708 | 197,140 | 201,674 |
| 553 | Out-of-County Travel | - | - | (800) | 970 | 565 | 2,400 | - | 2,400 | Inflation | 2,455 | 2,512 | 2,569 | 2,629 | 2,689 |
| 554 | Telecommunications | 3,412 | 3,574 | 4,170 | 4,789 | 5,849 | 5,700 | - | 5,700 | Inflation | 5,831 | 5,965 | 6,102 | 6,243 | 6,386 |
| 555 | Int. Phone Line (IGS-Var) | 4,389 | 4,828 | 2,424 | 2,424 | 2,455 | 3,335 | - | 3,335 | Inflation | 3,412 | 3,490 | 3,570 | 3,653 | 3,737 |
| 556 | Int. Phone Usage (IGS-Var) | 3 | 31 | 31 | 31 | - | - | - | - | Inflation | - | - | - | - | - |
| 557 | Freight, Postage & Courier Svc | 1,593 | 734 | 3,735 | 1,911 | 1,815 | 2,000 | - | 2,000 | Inflation | 2,046 | 2,093 | 2,141 | 2,190 | 2,241 |
| 558 | All Utility Services | 130 | 190 | 17 | 127 | 277 | 300 | - | 300 | DisposalRate | 311 | 322 | 334 | 346 | 359 |
| 559 | Rental & Lease (<12 mos, <$5,000) | 4,347 | 6,019 | 8,001 | 9,909 | 13,107 | 12,000 | - | 12,000 | Inflation | 12,276 | 12,558 | 12,847 | 13,143 | 13,445 |
| 560 | Small Equipment Leases | 935 | 940 | 758 | 681 | 763 | 700 | - | 700 | Inflation | 716 | 733 | 749 | 767 | 784 |
| 561 | Self Ins Assess-Auto Ins | 1,123 | - | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 562 | Vehicle Maintenance | (4) | - | - | - | - | - | - | - | Repair | - | - | - | - | - |
| 563 | Repair & Maint. - Services & Labor | 738,873 | 913,173 | 897,855 | 964,478 | 1,368,948 | 1,200,000 | - | 1,200,000 | Repair | 1,237,320 | 1,275,801 | 1,315,478 | 1,356,389 | 1,398,573 |
| 564 | Repairs & Maint. - Parts | 714,565 | 1,132,588 | 1,146,806 | 1,087,874 | 1,337,291 | 1,797,000 | - | 1,797,000 | Repair | 1,852,887 | 1,910,511 | 1,969,928 | 2,031,193 | 2,094,363 |
| 565 | Internal Repair & Maint. | 37 | - | 185 | - | - | - | - | - | Repair | - | - | - | - | - |
| 566 | Prntng, Bndng & Copy Ext | - | 2,460 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 567 | Fiscal Support | 26,540 | 27,467 | 28,203 | 19,818 | 20,256 | 21,570 | - | 21,570 | Inflation | 22,066 | 22,574 | 23,093 | 23,624 | 24,167 |
| 568 | License,Permit & Appl.Fee | 697 | 329 | - | 209 | - | 200 | - | 200 | Inflation | 205 | 209 | 214 | 219 | 224 |
| 569 | Gen. Office Supplies | 50 | 492 | - | 749 | 3,712 | 3,500 | - | 3,500 | Inflation | 3,581 | 3,663 | 3,747 | 3,833 | 3,921 |
| 570 | Fuel and Lubricants | 852,954 | 1,541,273 | 1,715,879 | 1,145,441 | 1,232,493 | 1,360,000 | - | 1,360,000 | Fuel | 1,414,400 | 1,470,976 | 1,529,815 | 1,591,008 | 1,654,648 |
| 571 | Minor Equipment | 39,432 | 77,098 | 37,509 | 57,655 | 49,165 | 55,000 | - | 55,000 | Inflation | 56,265 | 57,559 | 58,883 | 60,237 | 61,623 |
| 572 | Attractive Items | - | 2,475 | - | - | - | - | - | - | Inflation | - | - | - | - | - |
| 573 | Other Supplies | 73,190 | 65,439 | 51,841 | 55,571 | 74,687 | 65,000 | - | 65,000 | Inflation | 66,495 | 68,024 | 69,589 | 71,189 | 72,827 |
| 574 | Reference Materials | 15,760 | - | 1,236 | 10,866 | 6,377 | 7,500 | - | 7,500 | Inflation | 7,673 | 7,849 | 8,029 | 8,214 | 8,403 |
| 575 | Memberships | 630 | 195 | 201 | 209 | 215 | 300 | - | 300 | Inflation | 307 | 314 | 321 | 329 | 336 |
| 576 | Training/Seminars/Bus. Meeting | 150 | - | 235 | - | 275 | - | - | - | Inflation | - | - | - | - | - |
| 577 | Furniture and Equipment | 131,645 | 71,299 | 31,640 | 6,018 | 52,473 | 16,000 | (16,000) | - | Eliminate | - | - | - | - | - |
| 578 | Vehicle & Rolling Stock | - | 35,194 | 28,208 | 128,473 | - | - | - | - | Eliminate | - | - | - | - | - |
| 579 | **Total Operating Expense** | $ 2,770,929 | $ 4,079,516 | $ 4,124,576 | $ 3,729,056 | $ 4,351,652 | $ 4,847,444 | $ (16,000) | $ 4,831,444 | | $ 4,989,967 | $ 5,153,816 | $ 5,323,174 | $ 5,498,230 | $ 5,679,180 |
| 580 | **Total Solid Waste Fleet** | $ 2,852,895 | $ 4,139,443 | $ 4,189,600 | $ 3,795,070 | $ 4,421,049 | $ 4,915,998 | $ (16,000) | $ 4,899,998 | | $ 5,060,650 | $ 5,226,694 | $ 5,398,315 | $ 5,575,705 | $ 5,759,063 |
| | **ZZ/CB/GE/GC - Other Expense** | | | | | | | | | | | | | | |
| | **Personnel Services** | | | | | | | | | | | | | | |
| 581 | Compensated Absences | $ (40,771) | $ 174,065 | $ 112,681 | $ 146,428 | $ 154,290 | $ - | $ - | $ - | Eliminate | $ - | $ - | $ - | $ - | - |
| 582 | Pension Expense (Finance Only) | - | - | - | (289,361) | - | - | - | - | Eliminate | - | - | - | - | - |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| 583 | OPEB - Current Year Expenditures | - | - | - | (570,761) | - | - | - | - | Eliminate | - | - | - | - | - |
| 584 | OPEB-United | - | 16,600 | 11,233 | 6,740 | - | - | - | - | Eliminate | - | - | - | - | - |
| 585 | OPEB-Aetna | - | 32,076 | 32,076 | 39,156 | - | - | - | - | Eliminate | - | - | - | - | - |
| 586 | OPEB-United | - | - | - | - | 21,032 | - | - | - | Eliminate | - | - | - | - | - |
| 587 | OPEB-Aetna | - | - | - | - | 51,010 | - | - | - | Eliminate | - | - | - | - | - |
| 588 | **Total Personnel Services** | $ (40,771) | $ 222,741 | $ 155,990 | $ (667,798) | $ 226,332 | - | - | - | | - | - | - | - | - |
| | **Operating Expenses** | | | | | | | | | | | | | | |
| | Financial Services | $ (11,014) | $ 1,664 | $ 9,349 | $ - | $ - | $ - | $ - | $ - | Eliminate | $ - | $ - | $ - | $ - | - |
| 589 | Tax Collector Financial Services | 458,204 | 471,738 | 558,474 | 719,144 | 736,113 | - | - | - | Eliminate | - | - | - | - | - |
| 590 | Appraisal Services | 15,997 | 19,675 | - | - | - | - | - | - | Eliminate | - | - | - | - | - |
| 591 | Other Professional Services | 277,316 | 281,675 | 379,320 | 385,988 | 395,929 | - | - | - | Eliminate | - | - | - | - | - |
| 592 | Other Professional Services | (69,899) | 69,899 | - | - | (1,260) | - | - | - | Eliminate | - | - | - | - | - |
| 593 | Data Processing | 3,987 | (330) | (17,951) | 17,529 | (29,245) | - | - | - | Eliminate | - | - | - | - | - |
| 594 | Other Contracted Services | - | - | - | (18,308) | (975) | - | - | - | Eliminate | - | - | - | - | - |
| 595 | Promo. Advertising & Expenses | - | - | - | - | (47) | - | - | - | Eliminate | - | - | - | - | - |
| 596 | License, Permit, & Appl. Fee | 4,796 | 4,796 | (9,204) | 4,808 | (5,352) | - | - | - | Eliminate | - | - | - | - | - |
| | Reference Materials | - | - | - | (3,470) | 3,470 | - | - | - | Eliminate | - | - | - | - | - |
| 597 | Interest | 2,179,000 | 1,859,750 | 1,524,000 | 1,170,750 | 799,500 | - | - | - | Eliminate | - | - | - | - | - |
| 598 | Principal | 6,075,000 | 6,385,000 | 6,715,000 | 7,065,000 | 7,425,000 | - | - | - | Eliminate | - | - | - | - | - |
| 599 | **Total Operating Expenses** | $ 8,933,388 | $ 9,093,867 | $ 9,158,989 | $ 9,341,440 | $ 9,323,133 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| 600 | **Total ZZ/CB/GE/GC - Other Expense** | $ 8,892,617 | $ 9,316,609 | $ 9,314,978 | $ 8,673,642 | $ 9,549,465 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| | **11134840100 - Hurricane Ian** | | | | | | | | | | | | | | |
| | Operating Expenses | | | | | | | | | | | | | | |
| 601 | Arch and Engineer Svcs | $ - | $ - | $ - | $ 11,871 | $ - | $ - | $ - | $ - | Eliminate | $ - | $ - | $ - | $ - | - |
| 602 | Other Contracted Services | - | - | - | 1,741,664 | 95,137 | - | - | - | Eliminate | - | - | - | - | - |
| | Improvement Construction | - | - | - | - | - | - | - | - | Eliminate | - | - | - | - | - |
| 603 | Refund Prior Year Rev | - | - | - | - | 270,690 | - | - | - | Eliminate | - | - | - | - | - |
| 604 | **Total Operating Expense** | $ - | $ - | $ - | $ 1,753,535 | $ 365,827 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| 605 | **Total 11134840100 - Hurricane Ian** | $ - | $ - | $ - | $ 1,753,535 | $ 365,827 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| | **11142640100 - Hurricane Milton** | | | | | | | | | | | | | | |
| | Operating Expenses | | | | | | | | | | | | | | |
| 606 | Oth Prof Svcs | $ - | $ - | $ - | $ - | $ 47,350 | $ - | $ - | $ - | Eliminate | $ - | $ - | $ - | $ - | - |
| 607 | Other Contracted Services | - | - | - | - | 30,265,741 | - | - | - | Eliminate | - | - | - | - | - |
| 608 | Short-term Rentals/Leases | - | - | - | - | 250 | - | - | - | Eliminate | - | - | - | - | - |
| 609 | **Total Operating Expense** | $ - | $ - | $ - | $ - | $ 30,313,341 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| 610 | **Total 11142640100 - Hurricane Milton** | $ - | $ - | $ - | $ - | $ 30,313,341 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| | **11142740100 - Hurricane Helene** | | | | | | | | | | | | | | |
| | Operating Expenses | | | | | | | | | | | | | | |
| 611 | Other Contracted Services | $ - | $ - | $ - | $ - | $ 261,609 | $ - | $ - | $ - | Eliminate | $ - | $ - | $ - | $ - | - |
| 612 | **Total Operating Expense** | $ - | $ - | $ - | $ - | $ 261,609 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| 613 | **Total 11142740100 - Hurricane Helene** | $ - | $ - | $ - | $ - | $ 261,609 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |

**Table 8**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Historical and Projected Operating Expenses**

| Line No. | Description | Historical Fiscal Year Ending September 30, 2021 | 2022 | 2023 | 2024 | 2025 | Budget 2026 | Adjustments | Adjusted 2026 | Escalation Reference | Projected Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | **400/403 - Major Maintenance** | | | | | | | | | | | | | | |
| | Operating Expenses | | | | | | | | | | | | | | |
| 614 | Other Professional Srvc | $ - | $ - | $ - | $ - | $ 82,500 | $ - | $ - | $ - | Eliminate | $ - | $ - | $ - | $ - | $ - |
| 615 | Other Professional Srvc | - | 81,807 | 165,084 | 45,309 | - | - | - | - | Eliminate | - | - | - | - | - |
| 616 | Other Contracted Services | 80,619 | 333,805 | 34,210 | 8,470 | - | - | - | - | Eliminate | - | - | - | - | - |
| 617 | Other Contracted Services | - | - | 249,950 | 48,177 | 611,372 | - | - | - | Eliminate | - | - | - | - | - |
| 618 | Other Contracted Services | - | - | - | - | 140,645 | - | - | - | Eliminate | - | - | - | - | - |
| 619 | Other Contracted Services | - | - | 720,832 | 823,150 | 877,904 | - | - | - | Eliminate | - | - | - | - | - |
| 620 | Other Contracted Services | - | - | - | - | 37,930 | - | - | - | Eliminate | - | - | - | - | - |
| 621 | Other Contracted Services | - | - | 275,848 | 1,331,922 | - | - | - | - | Eliminate | - | - | - | - | - |
| 622 | Other Contracted Services | - | - | - | 812,302 | - | - | - | - | Eliminate | - | - | - | - | - |
| 623 | Repair & Maint-Svcs & Labor | 23,866 | 50,474 | 17,178 | - | - | - | - | - | Eliminate | - | - | - | - | - |
| 624 | Repair & Maint-Svcs & Labor | - | - | - | 11,604 | - | - | - | - | Eliminate | - | - | - | - | - |
| 625 | Repairs & Maint-Parts | 46,831 | 94,492 | 75,198 | 93,339 | 205,603 | - | - | - | Eliminate | - | - | - | - | - |
| 626 | Repairs & Maint-Parts | 53,611 | 101,396 | 55,559 | 204,313 | 275,860 | - | - | - | Eliminate | - | - | - | - | - |
| 627 | Other Supplies | - | 4,290 | 18,085 | 36,601 | 20,342 | - | - | - | Eliminate | - | - | - | - | - |
| 628 | Furniture and Equipment | - | - | - | - | 17,950 | - | - | - | Eliminate | - | - | - | - | - |
| 629 | **Total Operating Expense** | $ 204,926 | $ 666,263 | $ 1,611,943 | $ 3,415,187 | $ 2,270,105 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| 630 | **Total 400/403 - Major Maintenance** | $ 204,926 | $ 666,263 | $ 1,611,943 | $ 3,415,187 | $ 2,270,105 | $ - | $ - | $ - | | $ - | $ - | $ - | $ - | $ - |
| 631 | **Grand Total Operating Budget** | **$ 97,597,612** | **$ 108,000,955** | **$ 130,785,555** | **$ 149,818,411** | **$ 192,649,942** | **$ 152,466,436** | **$ (7,993,881)** | **$ 144,472,555** | | **$ 149,990,391** | **$ 156,102,137** | **$ 163,474,306** | **$ 170,005,384** | **$ 176,413,986** |

**Table 9**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Operating Expense Escalation Factors**

| Line No. | Description | Escalation Reference | Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | **Operating Escalation Factors** | | | | | | |
| 1 | Constant | Constant | 1.0000 | 1.0000 | 1.0000 | 1.0000 | 1.0000 |
| 2 | General Inflation - Consumer Price Index | Inflation | 1.0230 | 1.0230 | 1.0230 | 1.0230 | 1.0230 |
| 3 | Labor | Labor | 1.0300 | 1.0300 | 1.0300 | 1.0300 | 1.0300 |
| 4 | Electric | Electric | 1.0500 | 1.0500 | 1.0500 | 1.0500 | 1.0500 |
| 5 | Water and Sewer | W&S | 1.0500 | 1.0500 | 1.0500 | 1.0500 | 1.0500 |
| 6 | Gas / Fuel | Fuel | 1.0400 | 1.0400 | 1.0400 | 1.0400 | 1.0400 |
| 7 | Chemicals | Chemicals | 1.0500 | 1.0500 | 1.0500 | 1.0500 | 1.0500 |
| 8 | Health Insurance | HealthIns | 1.0350 | 1.0350 | 1.0350 | 1.0350 | 1.0350 |
| 9 | Solid Waste Disposal Fee Increase | DisposalRate | 1.0364 | 1.0364 | 1.0364 | 1.0364 | 1.0364 |
| 10 | Repairs and Maintenance | Repair | 1.0311 | 1.0311 | 1.0311 | 1.0311 | 1.0311 |
| 11 | Eliminate | Eliminate | 0.0000 | 0.0000 | 0.0000 | 0.0000 | 0.0000 |
| 12 | Calculated | Calculated | 1.0000 | 1.0000 | 1.0000 | 1.0000 | 1.0000 |
| 13 | Population Growth | Pop | 1.0171 | 1.0171 | 1.0171 | 1.0171 | 1.0124 |
| 14 | Change in Population Growth | Pop Change | 1.0000 | 1.0000 | 1.0000 | 1.0000 | 0.7248 |
| 15 | Population + Inflation | Pop+Inf | 1.0405 | 1.0405 | 1.0405 | 1.0405 | 1.0357 |
| 16 | Population + Landfill | Pop+LF | 1.0582 | 1.0560 | 1.0241 | 1.0519 | 1.0444 |
| 17 | Landfill | LF | 1.0405 | 1.0383 | 1.0069 | 1.0342 | 1.0317 |
| 18 | Inflation + Landfill | Inf+LF | 1.0635 | 1.0613 | 1.0299 | 1.0572 | 1.0547 |
| 19 | Labor + Landfill | Labor+LF | 1.0705 | 1.0683 | 1.0369 | 1.0642 | 1.0617 |
| 20 | Disposal Cost Center Hauling Costs (WTE to LHLF) | DisposalHauling | 1.0325 | 1.0323 | 0.9607 | 1.0329 | 1.0326 |
| 21 | Landfill Cost Center Hauling Costs (Sludge to LHLF) | SludgeHauling | 1.0388 | 1.0389 | 1.0388 | 1.0389 | 1.0389 |
| 22 | Franchise Hauler MSW Diversions | FranchiseDivert | 1.1433 | 1.1282 | 1.1175 | 1.1086 | 1.0974 |
| 23 | Municipal Cost Index | MCI | 1.0300 | 1.0300 | 1.0300 | 1.0300 | 1.0300 |
| 24 | Urban Wage Earners and Clerical Workers (CPI-W) | CPI-W | 1.0300 | 1.0300 | 1.0300 | 1.0300 | 1.0300 |
| 25 | Employment Cost Index (NAICS) - Total Compensation | NAICS-A | 1.0300 | 1.0300 | 1.0300 | 1.0300 | 1.0300 |
| 26 | Employment Cost Index (NAICS) - Salaries and Wages | NAICS-B | 1.0300 | 1.0300 | 1.0300 | 1.0300 | 1.0300 |
| 27 | Machinery and Equipment Index | Machine | 1.0400 | 1.0400 | 1.0400 | 1.0400 | 1.0400 |
| | **Cumulative Capital Improvement Plan Escalation Factors** | | | | | | |
| 28 | Constant | Constant | 1.0000 | 1.0000 | 1.0000 | 1.0000 | 1.0000 |
| 29 | Capital Outlay | Outlay | 1.0300 | 1.0610 | 1.0930 | 1.1260 | 1.1600 |
| 30 | Repairs and Maintenance | Repair | 1.0311 | 1.0630 | 1.0960 | 1.1300 | 1.1650 |
| 31 | Marginal Increase | Marginal | 1.0100 | 1.0200 | 1.0300 | 1.0400 | 1.0500 |
| 32 | High Increase | High | 1.0500 | 1.1030 | 1.1580 | 1.2160 | 1.2770 |
| 33 | Inflation | Inflation | 1.0230 | 1.0470 | 1.0710 | 1.0960 | 1.1210 |

**Table 10**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Capital Expenditures**

| Line No. | Description | Funding Source | Adjusted 2026 | Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 | Total |
|---|---|---|---|---|---|---|---|---|---|
| | **Disposal Allocable Capital** | | | | | | | | |
| 1 | Umbrella-Buckingham Upgrades | Cap | $ 1,676,300 | $ 144,200 | $ 148,400 | $ - | $ - | $ - | $ 1,968,900 |
| 2 | Umbrella-Generators-mult sites | Cap | 154,500 | - | - | - | - | - | 154,500 |
| 3 | Umbrella-Scales | Cap | 301,682 | - | - | - | - | - | 301,682 |
| 4 | Landfill Class III Update | Cap | 3,690,301 | - | - | - | - | - | 3,690,301 |
| 5 | Buckingham Resource Area - Transportation | Cap | 1,691,147 | - | - | - | - | - | 1,691,147 |
| 6 | Material Recovery Facility | Cap | 0 | - | - | - | - | - | 0 |
| 7 | Material Recovery Facility | NewDebt2 | 53,857,718 | 20,368,000 | 15,956,000 | - | - | - | 90,181,718 |
| 8 | Bob Janes Gopher Tortise | Cap | 13,729 | - | - | - | - | - | 13,729 |
| 9 | Ash Sideslope Closure | Closure | 876,985 | - | - | 8,000,000 | - | - | 8,876,985 |
| 10 | Class I Phase IV Update | Reserves | 13,272,705 | - | - | - | - | - | 13,272,705 |
| 11 | Class I Phase IV Update | Cap | 1,500,000 | - | - | - | - | - | 1,500,000 |
| 12 | Admin East 2nd Floor Remodel | Cap | 2,500,000 | - | - | - | - | - | 2,500,000 |
| 13 | Class I E Sideslope Prtl Close | Cap | 137,000 | - | - | - | - | - | 137,000 |
| 14 | Transportation Parking Lot Exp | Cap | 350,000 | - | - | - | - | - | 350,000 |
| 15 | Landfill Gas Collection System | Cap | 1,584,110 | 1,662,000 | - | - | - | - | 3,246,110 |
| 16 | Parts and Equipment Storage (Fleet) | Cap | 1,012,119 | - | - | - | - | - | 1,012,119 |
| 17 | WTE Life Extensions | Cap | (0) | - | - | - | 6,325,000 | - | 6,325,000 |
| 18 | WTE Life Extensions | NewDebt2 | 20,248,917 | 16,452,842 | 16,071,000 | 14,002,407 | - | - | 66,775,166 |
| 19 | WTE Facilities Hardening (GRANT) | Grants | 883,364 | - | - | - | - | - | 883,364 |
| 20 | Deep Injection Well 2 | Cap | - | - | - | 517,000 | 8,905,300 | 5,430,700 | 14,853,000 |
| 21 | Class 1 Phase V- Cells 15 & 16 | Cap | - | - | - | - | 309,000 | 8,776,000 | 9,085,000 |
| 22 | C&D Processing Facility | Cap | - | - | - | - | 50,000 | - | 50,000 |
| 23 | SCADA | Cap | - | 500,000 | - | - | - | - | 500,000 |
| 24 | Total Capital Projects - Disposal | | $ 103,750,577 | $ 39,127,042 | $ 32,175,400 | $ 22,519,407 | $ 15,589,300 | $ 14,206,700 | $ 227,368,426 |

**Table 10**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Capital Expenditures**

| Line No. | Description | Funding Source | Adjusted 2026 | Fiscal Year Ending September 30, 2027 | 2028 | 2029 | 2030 | 2031 | Total |
|---|---|---|---|---|---|---|---|---|---|
| | Major Maintenance | | | | | | | | |
| 25 | Landfill Leachate Sys Maint | R&R | $ 648,286 | $ 355,100 | $ 365,150 | $ 375,200 | $ 385,250 | $ - | $ 2,128,986 |
| 26 | R&R - C&D Facility | R&R | 1,198,710 | 315,180 | 515,160 | 333,540 | 342,720 | 351,900 | 3,057,210 |
| 27 | R&R - Compost Facility | R&R | 602,182 | 108,150 | 111,300 | 114,450 | 117,600 | 120,750 | 1,174,432 |
| 28 | R&R - Asphalt Repairs | R&R | 2,056,153 | 1,416,250 | 742,000 | 545,000 | 560,000 | 575,000 | 5,894,403 |
| 29 | R&R Tipping Floors | R&R | 1,463,089 | 360,500 | 371,000 | 381,500 | 392,000 | 402,500 | 3,370,589 |
| 30 | MRF Life Extensions | R&R | 750,000 | - | - | - | - | - | 750,000 |
| 31 | Roof Systems | R&R | 1,376,620 | - | - | - | - | - | 1,376,620 |
| 32 | MRF Equipment Decommission | R&R | - | - | - | 700,000 | - | - | 700,000 |
| 33 | Total Major Maintenance - Disposal | | $ 8,095,040 | $ 2,555,180 | $ 2,104,610 | $ 2,449,690 | $ 1,797,570 | $ 1,450,150 | $ 18,452,240 |
| 34 | Departmental Capital Outlay | Rates | $ 1,951,554 | $ 2,557,500 | $ 2,617,500 | $ 2,677,500 | $ 2,740,000 | $ 2,802,500 | $ 15,346,554 |
| 36 | **Total Capital Improvement Plan - Disposal** | | $ 113,797,171 | $ 44,239,722 | $ 36,897,510 | $ 27,646,597 | $ 20,126,870 | $ 18,459,350 | $ 261,167,220 |
| 37 | **Grand Total Capital Improvement Plan** | | $ 113,797,171 | $ 44,239,722 | $ 36,897,510 | $ 27,646,597 | $ 20,126,870 | $ 18,459,350 | $ 261,167,220 |
| | **Total Capital Improvement Plan Funding Sources** | | | | | | | | |
| 38 | Rate Revenue | Rates | $ 1,951,554 | $ 2,557,500 | $ 2,617,500 | $ 2,677,500 | $ 2,740,000 | $ 2,802,500 | $ 15,346,554 |
| 39 | System Reserve Fund - Reserves | Reserves | 13,272,705 | - | - | - | - | - | 13,272,705 |
| 40 | System Reserve Fund - Solid Waste Management (Capital Account) | Cap | 14,610,888 | 2,306,200 | 148,400 | 517,000 | 15,589,300 | 14,206,700 | 47,378,488 |
| 41 | Renewal and Replacement | R&R | 8,095,040 | 2,555,180 | 2,104,610 | 2,449,690 | 1,797,570 | 1,450,150 | 18,452,240 |
| 42 | Closure Fund | Closure | 876,985 | - | - | 8,000,000 | - | - | 8,876,985 |
| 43 | Proposed Debt | NewDebt2 | 74,106,635 | 36,820,842 | 32,027,000 | 14,002,407 | - | - | 156,956,884 |
| 44 | Grants | Grants | 883,364 | - | - | - | - | - | 883,364 |
| 45 | **Total Allocated Funding Sources** | | $ 113,797,171 | $ 44,239,722 | $ 36,897,510 | $ 27,646,597 | $ 20,126,870 | $ 18,459,350 | $ 261,167,220 |

**Table 11**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Annual Debt Service Payments - Accrual Basis**

| Line | Fiscal | Total Debt Service - Existing and Proposed | | | Total Ending |
|---|---|---|---|---|---|
| No. | Year | Principal | Interest | Total | Principal Outstanding |
| 1 | 2026 | $ 8,195,000 | $ 1,413,520 | $ 9,608,520 | $ 158,530,000 |
| 2 | 2027 | 2,553,240 | 5,313,369 | 7,866,610 | 155,976,760 |
| 3 | 2028 | 5,218,823 | 6,862,977 | 12,081,801 | 150,757,936 |
| 4 | 2029 | 5,448,451 | 6,633,349 | 12,081,801 | 145,309,485 |
| 5 | 2030 | 5,688,183 | 6,393,617 | 12,081,801 | 139,621,302 |
| 6 | 2031 | 5,938,463 | 6,143,337 | 12,081,801 | 133,682,838 |
| 7 | 2032 | 6,199,756 | 5,882,045 | 12,081,801 | 127,483,082 |
| 8 | 2033 | 6,472,545 | 5,609,256 | 12,081,801 | 121,010,537 |
| 9 | 2034 | 6,757,337 | 5,324,464 | 12,081,801 | 114,253,200 |
| 10 | 2035 | 7,054,660 | 5,027,141 | 12,081,801 | 107,198,540 |
| 11 | 2036 | 7,365,065 | 4,716,736 | 12,081,801 | 99,833,475 |
| 12 | 2037 | 7,689,128 | 4,392,673 | 12,081,801 | 92,144,348 |
| 13 | 2038 | 8,027,449 | 4,054,351 | 12,081,801 | 84,116,898 |
| 14 | 2039 | 8,380,657 | 3,701,144 | 12,081,801 | 75,736,241 |
| 15 | 2040 | 8,749,406 | 3,332,395 | 12,081,801 | 66,986,835 |
| 16 | 2041 | 9,134,380 | 2,947,421 | 12,081,801 | 57,852,455 |
| 17 | 2042 | 9,536,293 | 2,545,508 | 12,081,801 | 48,316,162 |
| 18 | 2043 | 9,955,890 | 2,125,911 | 12,081,801 | 38,360,273 |
| 19 | 2044 | 10,393,949 | 1,687,852 | 12,081,801 | 27,966,324 |
| 20 | 2045 | 10,851,282 | 1,230,518 | 12,081,801 | 17,115,042 |
| 21 | 2046 | 11,328,739 | 753,062 | 12,081,801 | 5,786,303 |
| 22 | 2047 | 5,786,303 | 254,597 | 6,040,900 | 0 |
| 23 | 2048 | - | - | - | 0 |
| 24 | 2049 | - | - | - | 0 |
| 25 | 2050 | - | - | - | 0 |
| 26 | 2051 | - | - | - | 0 |
| 27 | 2052 | - | - | - | 0 |
| 28 | 2053 | - | - | - | 0 |
| 29 | 2054 | - | - | - | 0 |
| 30 | 2055 | - | - | - | 0 |
| 31 | 2056 | - | - | - | 0 |
| 32 | 2057 | - | - | - | 0 |
| 33 | 2058 | - | - | - | - |

**Table 12**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Fund Balances and Interest Income**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| | **ENDING CASH BALANCE SUMMARY:** | | | | | | |
| 1 | OPERATIONS AND MAINTENANCE FUND | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 |
| 2 | O&M FUND CUSTOMER DEPOSITS | 2,250 | 2,250 | 2,250 | 2,250 | 2,250 | 2,250 |
| 3 | DEBT SERVICE SINKING FUND | 9,421,812 | 6,059,067 | 6,059,067 | 6,059,067 | 6,059,067 | 6,059,067 |
| 4 | DEBT SERVICE FUND RESERVE ACCOUNT | 7,707,541 | 0 | 0 | 0 | 0 | 0 |
| 5 | RENEWAL AND REPLACEMENT FUND | 13,403,415 | 13,403,415 | 13,403,415 | 13,403,415 | 13,403,415 | 13,403,415 |
| 6 | SYSTEM RESERVE FUND | 4,308,112 | 10,874,680 | 6,746,735 | 3,090,763 | 1,358,341 | 1,535,722 |
| 7 | SYSTEM RESERVE FUND - SW MANAGEMENT | 82,850,249 | 46,029,407 | 14,002,407 | 0 | 0 | 0 |
| 8 | SYSTEM RESERVE FUND CIP | 261,677 | 9,455,477 | 20,807,077 | 31,790,077 | 27,700,777 | 24,994,077 |
| 9 | LANDFILL CLOSURE FUND | 12,897,974 | 19,791,409 | 26,788,244 | 25,830,079 | 32,917,514 | 40,111,249 |
| 10 | RATE STABILIZATION FUND | 29,027,603 | 29,027,603 | 29,027,603 | 29,027,603 | 29,027,603 | 29,027,603 |
| 11 | TOTAL PROJECTED END OF YEAR BALANCES | $184,946,590 | $159,709,265 | $141,902,755 | $134,269,211 | $135,534,924 | $140,199,340 |
| | **OPERATIONS AND MAINTENANCE FUND** | | | | | | |
| 12 | Beginning Balance | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 |
| 13 | Transfers In - Rate Revenues for Operating Expenses | 144,472,555 | 149,990,391 | 156,102,137 | 163,474,306 | 170,005,384 | 176,413,986 |
| 14 | Transfers Out - Operating Expenses | 144,472,555 | 149,990,391 | 156,102,137 | 163,474,306 | 170,005,384 | 176,413,986 |
| 15 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 16 | Interest Income in Fund | 376,000 | 376,000 | 376,000 | 376,000 | 376,000 | 376,000 |
| 17 | Use of Interest Income to Fund Revenue Requirements | 376,000 | 376,000 | 376,000 | 376,000 | 376,000 | 376,000 |
| 18 | Ending Balance | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 | $25,065,957 |
| | **O&M FUND CUSTOMER DEPOSITS** | | | | | | |
| 19 | Beginning Balance | $2,250 | $2,250 | $2,250 | $2,250 | $2,250 | $2,250 |
| 20 | Transfers In - Operations | 0 | 0 | 0 | 0 | 0 | 0 |
| 21 | Transfers Out - Released Deposits | 0 | 0 | 0 | 0 | 0 | 0 |
| 22 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 23 | Interest Income in Fund | 0 | 0 | 0 | 0 | 0 | 0 |
| 24 | Use of Interest Income to Fund Revenue Requirements | 0 | 0 | 0 | 0 | 0 | 0 |
| 25 | Ending Balance | $2,250 | $2,250 | $2,250 | $2,250 | $2,250 | $2,250 |

**Table 12**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Fund Balances and Interest Income**

| Line No. | Description | Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | **DEBT SERVICE SINKING FUND** | | | | | | |
| 26 | Beginning Balance | $8,212,917 | $9,421,812 | $6,059,067 | $6,059,067 | $6,059,067 | $6,059,067 |
| 27 | Transfers In - Rate Revenues / Accrued Payments | 9,608,520 | 7,866,610 | 12,081,801 | 12,081,801 | 12,081,801 | 12,081,801 |
| 28 | Transfers Out - Debt Payments / Cash Basis | 8,399,625 | 11,229,355 | 12,081,801 | 12,081,801 | 12,081,801 | 12,081,801 |
| 29 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 30 | Interest Income in Fund | 132,300 | 116,100 | 90,900 | 90,900 | 90,900 | 90,900 |
| 31 | Use of Interest Income to Fund Revenue Requirements | 132,300 | 116,100 | 90,900 | 90,900 | 90,900 | 90,900 |
| 32 | Ending Balance | $9,421,812 | $6,059,067 | $6,059,067 | $6,059,067 | $6,059,067 | $6,059,067 |
| | **DEBT SERVICE FUND RESERVE ACCOUNT** | | | | | | |
| 33 | Beginning Balance | $7,707,541 | $7,707,541 | $0 | $0 | $0 | $0 |
| | Transfers Out - Release of Series 2016 Debt Service Reserve Account Requirement | 0 | 7,707,541 | 0 | 0 | 0 | 0 |
| 34 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 35 | Interest Income in Fund | 115,600 | 57,800 | 0 | 0 | 0 | 0 |
| 36 | Use of Interest Income to Fund Revenue Requirements | 115,600 | 57,800 | 0 | 0 | 0 | 0 |
| 37 | Ending Balance | $7,707,541 | $0 | $0 | $0 | $0 | $0 |
| | **RENEWAL AND REPLACEMENT FUND** | | | | | | |
| 38 | Beginning Balance | $13,403,415 | $13,403,415 | $13,403,415 | $13,403,415 | $13,403,415 | $13,403,415 |
| 39 | Transfers In/(Out) - System Reserve Fund | 8,095,040 | 2,555,180 | 2,104,610 | 2,449,690 | 1,797,570 | 1,450,150 |
| 40 | Transfers Out - CIP | 8,095,040 | 2,555,180 | 2,104,610 | 2,449,690 | 1,797,570 | 1,450,150 |
| 41 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 42 | Interest Income in Fund | 201,100 | 201,100 | 201,100 | 201,100 | 201,100 | 201,100 |
| 43 | Use of Interest Income to Fund Revenue Requirements | 201,100 | 201,100 | 201,100 | 201,100 | 201,100 | 201,100 |
| 44 | Ending Balance | $13,403,415 | $13,403,415 | $13,403,415 | $13,403,415 | $13,403,415 | $13,403,415 |

**Table 12**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Fund Balances and Interest Income**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| | **SYSTEM RESERVE FUND** | | | | | | |
| 45 | Beginning Balance | $22,972,145 | $4,308,112 | $10,874,680 | $6,746,735 | $3,090,763 | $1,358,341 |
| 46 | Transfers In - Revenue Requirements from Rate Revenues | 2,703,712 | 1,414,207 | 0 | 0 | 65,148 | 1,627,531 |
| 47 | Transfers In - Release Debt Service Reserve | 0 | 7,707,541 | 0 | 0 | 0 | 0 |
| 48 | Transfers Out - Renewal and Replacement Fund | 8,095,040 | 2,555,180 | 2,104,610 | 2,449,690 | 1,797,570 | 1,450,150 |
| 49 | Transfers Out - CIP | 13,272,705 | 0 | 0 | 0 | 0 | 0 |
| 50 | Transfers Out - Construction Fund | 0 | 0 | 0 | 0 | 0 | 0 |
| 51 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 52 | Interest Income in Fund | 204,600 | 113,900 | 147,300 | 82,800 | 33,400 | 21,700 |
| 53 | Use of Interest Income to Fund Revenue Requirements | 204,600 | 113,900 | 147,300 | 82,800 | 33,400 | 21,700 |
| 54 | End of Year Surplus / (Deficiency) | 0 | 0 | (2,023,335) | (1,206,282) | 0 | 0 |
| 55 | Ending Balance | $4,308,112 | $10,874,680 | $6,746,735 | $3,090,763 | $1,358,341 | $1,535,722 |
| | **SYSTEM RESERVE FUND - SW MANAGEMENT** | | | | | | |
| 56 | Beginning Balance | $0 | $82,850,249 | $46,029,407 | $14,002,407 | $0 | $0 |
| 57 | Transfers In - Reserves | 0 | 0 | 0 | 0 | 0 | 0 |
| 58 | Transfers Out - CIP | 74,106,635 | 36,820,842 | 32,027,000 | 14,002,407 | 0 | 0 |
| 59 | Interest Rate | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| 60 | Interest Income in Fund | 0 | 0 | 0 | 0 | 0 | 0 |
| 61 | Use of Interest Income to Fund Revenue Requirements | 0 | 0 | 0 | 0 | 0 | 0 |
| 62 | Ending Balance | $82,850,249 | $46,029,407 | $14,002,407 | $0 | $0 | $0 |

**Table 12**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Fund Balances and Interest Income**

| Line No. | Description | Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | **SYSTEM RESERVE FUND CIP** | | | | | | |
| 63 | Beginning Balance | $3,372,565 | $261,677 | $9,455,477 | $20,807,077 | $31,790,077 | $27,700,777 |
| 64 | Transfers In - Rate Revenues Reserve Balances | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 |
| 65 | Transfers In - Operating Expenses from Rate Revenues | 0 | 0 | 0 | 0 | 0 | 0 |
| 66 | Transfers In - CIP Fund | 0 | 0 | 0 | 0 | 0 | 0 |
| 67 | Transfers Out - Operating Expenses | 14,610,888 | 2,306,200 | 148,400 | 517,000 | 15,589,300 | 14,206,700 |
| 68 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 69 | Interest Income in Fund | 27,300 | 72,900 | 227,000 | 394,500 | 446,200 | 395,200 |
| 70 | Use of Interest Income to Fund Revenue Requirements | 27,300 | 72,900 | 227,000 | 394,500 | 446,200 | 395,200 |
| 71 | Ending Balance | $261,677 | $9,455,477 | $20,807,077 | $31,790,077 | $27,700,777 | $24,994,077 |
| | **LANDFILL CLOSURE FUND** | | | | | | |
| 72 | Beginning Balance | $13,577,860 | $12,897,974 | $19,791,409 | $26,788,244 | $25,830,079 | $32,917,514 |
| 73 | Transfers In - Annual Operations / Rate Revenues | 0 | 6,650,135 | 6,650,135 | 6,650,135 | 6,650,135 | 6,650,135 |
| | Transfers Out - Partial Closure (CIP) | 876,985 | 0 | 0 | 8,000,000 | 0 | 0 |
| 74 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 75 | Interest Income in Fund | 197,100 | 243,300 | 346,700 | 391,700 | 437,300 | 543,600 |
| 76 | Use of Interest Income to Fund Revenue Requirements | 0 | 0 | 0 | 0 | 0 | 0 |
| 77 | Ending Balance | $12,897,974 | $19,791,409 | $26,788,244 | $25,830,079 | $32,917,514 | $40,111,249 |

**Table 12**
**Lee County, Florida**
**Solid Waste System**
**Fiscal Year 2026 Rate Study**

**Projected Fund Balances and Interest Income**

| Line No. | Description | Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | **RATE STABILIZATION FUND** | | | | | | |
| 78 | Beginning Balance | $29,027,603 | $29,027,603 | $29,027,603 | $29,027,603 | $29,027,603 | $29,027,603 |
| 79 | Transfers Out - System Reserve Fund | 0 | 0 | 0 | 0 | 0 | 0 |
| 80 | Interest Rate | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% | 1.50% |
| 81 | Interest Income in Fund | 435,400 | 435,400 | 435,400 | 435,400 | 435,400 | 435,400 |
| 82 | Use of Interest Income to Fund Revenue Requirements | 435,400 | 435,400 | 435,400 | 435,400 | 435,400 | 435,400 |
| 83 | Ending Balance | $29,027,603 | $29,027,603 | $29,027,603 | $29,027,603 | $29,027,603 | $29,027,603 |
| | **INTEREST INCOME BY FUND** | | | | | | |
| 84 | Operations And Maintenance Fund | $376,000 | $376,000 | $376,000 | $376,000 | $376,000 | $376,000 |
| 85 | Debt Service Sinking Fund | 132,300 | 116,100 | 90,900 | 90,900 | 90,900 | 90,900 |
| 86 | Debt Service Fund Reserve Account | 115,600 | 57,800 | 0 | 0 | 0 | 0 |
| 87 | Renewal And Replacement Fund | 201,100 | 201,100 | 201,100 | 201,100 | 201,100 | 201,100 |
| 88 | System Reserve Fund | 204,600 | 113,900 | 147,300 | 82,800 | 33,400 | 21,700 |
| 89 | System Reserve Fund - Sw Management | 0 | 0 | 0 | 0 | 0 | 0 |
| 90 | System Reserve Fund Cip | 27,300 | 72,900 | 227,000 | 394,500 | 446,200 | 395,200 |
| 91 | Rate Stabilization Fund | 435,400 | 435,400 | 435,400 | 435,400 | 435,400 | 435,400 |
| 92 | Landfill Closure Fund | 197,100 | 243,300 | 346,700 | 391,700 | 437,300 | 543,600 |
| 93 | Total Interest Income | $1,689,400 | $1,616,500 | $1,824,400 | $1,972,400 | $2,020,300 | $2,063,900 |

**Table 13**
**Lee County, Florida**
**Solid Waste System**

**Fiscal Year 2026 Rate Study**

**Development of Solid Waste Disposal Net Revenue Requirements From Rates**

| Line No. | Description | Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| 1 | Operation and Maintenance Expenses | $ 93,521,341 | $ 96,325,603 | $ 99,643,202 | $ 104,144,514 | $ 107,732,194 | $ 111,381,083 |
| | Other Revenue Requirements | | | | | | |
| | Annual Debt Service: | | | | | | |
| 2 | Solid Waste System Refunding Revenue Bonds, Series 2016 | $ 8,604,750 | $ - | $ - | $ - | $ - | $ - |
| 3 | New Debt 2 | 1,003,770 | 7,866,610 | 12,081,801 | 12,081,801 | 12,081,801 | 12,081,801 |
| 4 | Total Annual Debt Service | $ 9,608,520 | $ 7,866,610 | $ 12,081,801 | $ 12,081,801 | $ 12,081,801 | $ 12,081,801 |
| | Other Transfers and Funding Requirements: | | | | | | |
| 5 | Capital Funded From Rates | $ 1,951,554 | $ 2,557,500 | $ 2,617,500 | $ 2,677,500 | $ 2,740,000 | $ 2,802,500 |
| 6 | Transfer to Landfill Closure Fund | - | 6,650,135 | 6,650,135 | 6,650,135 | 6,650,135 | 6,650,135 |
| 7 | Transfer to SW Management Fund (Capital) | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 |
| 8 | Transfer to System Reserves | 2,703,712 | 1,414,207 | - | - | 65,148 | 1,627,531 |
| 9 | Total Other Transfers and Funding Requirements | $ 16,155,266 | $ 22,121,842 | $ 20,767,635 | $ 20,827,635 | $ 20,955,283 | $ 22,580,166 |
| 10 | Total Other Revenue Requirements | 25,763,786 | 29,988,452 | 32,849,436 | 32,909,436 | 33,037,084 | 34,661,967 |
| 11 | Gross Revenue Requirements | $ 119,285,128 | $ 126,314,055 | $ 132,492,637 | $ 137,053,950 | $ 140,769,277 | $ 146,043,049 |
| | Less Income and Funds from Other Sources: | | | | | | |
| 12 | Interest Income | $ 1,492,300 | $ 1,373,200 | $ 1,477,700 | $ 1,580,700 | $ 1,583,000 | $ 1,520,300 |
| 13 | Operations And Maintenance Fund | $ 376,000 | $ 376,000 | $ 376,000 | $ 376,000 | $ 376,000 | $ 376,000 |
| 14 | System Reserve Fund Cip | 27,300 | 72,900 | 227,000 | 394,500 | 446,200 | 395,200 |
| 15 | Debt Service Sinking Fund | 132,300 | 116,100 | 90,900 | 90,900 | 90,900 | 90,900 |
| 16 | Debt Service Fund Reserve Account | 115,600 | 57,800 | - | - | - | - |
| 17 | Renewal And Replacement Fund | 201,100 | 201,100 | 201,100 | 201,100 | 201,100 | 201,100 |
| 18 | System Reserve Fund | 204,600 | 113,900 | 147,300 | 82,800 | 33,400 | 21,700 |
| 19 | Rate Stabilization Fund | 435,400 | 435,400 | 435,400 | 435,400 | 435,400 | 435,400 |
| 20 | Gross Energy Revenues | 11,837,129 | 12,007,660 | 12,173,823 | 12,617,702 | 12,611,903 | 12,799,021 |
| 21 | MRF Recycling Revenues & Recycling Residual Revenues | 7,578,360 | 7,001,965 | 6,397,462 | 6,493,369 | 6,586,925 | 6,671,569 |
| 22 | Sale of Equipment | 150,000 | 217,640 | 217,640 | 217,640 | 217,640 | 217,640 |
| 23 | Miscellaneous Revenues (Sale of Metals) | 467,500 | 467,500 | 467,500 | 467,500 | 467,500 | 467,500 |
| 24 | Franchise Fees (County) | 2,836,285 | 2,884,745 | 2,934,034 | 2,984,165 | 3,035,152 | 3,072,739 |
| 25 | Franchise Fees (Municipalities) | 840,000 | 854,352 | 868,950 | 883,796 | 898,897 | 910,029 |
| 26 | Advanced Disposal Fees | 500,000 | 500,000 | 500,000 | 500,000 | 500,000 | 500,000 |
| 27 | Contracted Sludge Disposal | 2,833,918 | 2,879,246 | 2,925,334 | 2,972,101 | 3,019,673 | 3,067,964 |
| 28 | Compost Sales | 272,882 | 272,882 | 272,882 | 272,882 | 272,882 | 272,882 |
| 29 | Ferrous/Non-Ferrous Revenues (County) | 1,162,900 | 1,162,900 | 1,162,900 | 1,233,075 | 1,233,075 | 1,233,075 |
| 30 | Ferrous/Non-Ferrous Revenues (Covanta) | 1,162,900 | 1,162,900 | 1,162,900 | 1,162,900 | 1,162,900 | 1,162,900 |

**Table 13**
**Lee County, Florida**
**Solid Waste System**

**Fiscal Year 2026 Rate Study**

**Development of Solid Waste Disposal Net Revenue Requirements From Rates**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| 31 | Recycling Residue | 1,140,000 | 1,181,496 | 1,224,502 | 1,269,074 | 1,315,269 | 1,363,144 |
| 32 | Recycling Host Fees | 598,706 | 612,476 | 626,563 | 640,974 | 655,717 | 670,798 |
| 33 | Other Revenues | 527,367 | 227,367 | 227,367 | 227,367 | 227,367 | 227,367 |
| 34 | Net Revenue Requirements from Rates | $ 85,884,881 | $ 93,507,725 | $ 99,853,081 | $ 103,530,704 | $ 106,981,379 | $ 111,886,120 |
| | DISPOSAL FEE REVENUE: | | | | | | |
| | Revenues Under Existing & Adopted Rates: | | | | | | |
| 35 | Residential Assessed Tip Fees | $ 15,651,049 | $ 15,936,695 | $ 16,198,204 | $ 16,445,138 | $ 16,676,368 | $ 16,859,539 |
| 36 | Disposal Facility Assessment | 16,478,942 | 16,947,187 | 17,163,586 | 17,378,543 | 17,591,824 | 17,775,677 |
| 37 | Recycling Fee | 3,987,062 | 4,047,431 | 4,104,699 | 4,159,858 | 4,212,733 | 4,255,929 |
| 38 | Assessment Billing Charge | 1,052,157 | 1,067,328 | 1,081,509 | 1,095,113 | 1,094,524 | 1,104,932 |
| 39 | Tipping Fees | 51,795,014 | 52,437,620 | 53,090,547 | 53,753,664 | 54,427,397 | 55,111,830 |
| 40 | Total Disposal Rate / Fee Revenue - Existing Rates | $ 88,964,224 | $ 90,436,260 | $ 91,638,545 | $ 92,832,316 | $ 94,002,845 | $ 95,107,907 |
| | Rate Adjustment Input (%): | | | | | | |
| 41 | Residential Assessed Tip Fees | 0.00% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| 42 | Disposal Facility Assessment | 0.00% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| 43 | Assessment Billing Charge | 0.00% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| 44 | Tipping Fees | 0.00% | 3.25% | 3.25% | 3.25% | 3.25% | 3.25% |
| | Adjusted Rate Revenues: | | | | | | |
| 45 | Residential Assessed Tip Fees | $ 15,651,049 | $ 16,454,637 | $ 17,268,197 | $ 18,101,214 | $ 18,952,291 | $ 19,783,175 |
| 46 | Disposal Facility Assessment | 16,478,942 | 17,497,970 | 18,297,348 | 19,128,616 | 19,992,684 | 20,858,182 |
| 47 | Recycling Fee | 3,987,062 | 4,178,973 | 4,375,840 | 4,578,769 | 4,787,670 | 4,993,956 |
| 48 | Assessment Billing Charge | 1,052,157 | 1,102,016 | 1,152,949 | 1,205,394 | 1,243,900 | 1,296,539 |
| 49 | Tipping Fees | 51,795,014 | 54,141,843 | 56,597,509 | 59,166,823 | 61,855,426 | 64,668,850 |
| 50 | Total Disposal Rate / Fee Revenue - Current Period Rate Adjustments | $ 88,964,224 | $ 93,375,439 | $ 97,691,844 | $ 102,180,816 | $ 106,831,971 | $ 111,600,702 |
| | Revenue Surplus / (Deficiency) Under Proposed Rate Adjustments | | | | | | |
| 51 | Amount of Surplus / (Deficiency) | $ 3,079,343 | $ (132,287) | $ (2,161,237) | $ (1,349,888) | $ (149,408) | $ (285,418) |
| 52 | As Percent of Existing Revenue | 3.46% | (0.15%) | (2.28%) | (1.36%) | (0.14%) | (0.26%) |

**Table 14**
**Lee County, Florida**
**Solid Waste System**

**Fiscal Year 2026 Rate Study**

**Development of Solid Waste Collection Net Revenue Requirements From Rates**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| 1 | Operation and Maintenance Expenses | $ 50,951,213 | $ 53,664,788 | $ 56,458,936 | $ 59,329,792 | $ 62,273,191 | $ 65,032,903 |
| | Other Revenue Requirements | | | | | | |
| 2 | Total Annual Debt Service | $ - | $ - | $ - | $ - | $ - | $ - |
| 3 | Total Other Transfers and Funding Requirements | $ - | $ - | $ - | $ - | $ - | $ - |
| 4 | Total Other Revenue Requirements | $ - | $ - | $ - | $ - | $ - | $ - |
| 5 | Gross Revenue Requirements | $ 50,951,213 | $ 53,664,788 | $ 56,458,936 | $ 59,329,792 | $ 62,273,191 | $ 65,032,903 |
| | Less Income and Funds from Other Sources: | | | | | | |
| 6 | Contractual Fines Revenue | $ - | $ - | $ - | $ - | $ - | $ - |
| 7 | Net Revenue Requirements from Rates | $ 50,951,213 | $ 53,664,788 | $ 56,458,936 | $ 59,329,792 | $ 62,273,191 | $ 65,032,903 |
| | COLLECTION FEE REVENUE: | | | | | | |
| | Revenues Under Existing & Adopted Rates: | | | | | | |
| 8 | Collection Assessment | $ 47,871,870 | $ 48,751,314 | $ 49,554,087 | $ 50,311,783 | $ 51,020,940 | $ 51,582,368 |
| 9 | Total Revenues Under Existing Rates | $ 47,871,870 | $ 48,751,314 | $ 49,554,087 | $ 50,311,783 | $ 51,020,940 | $ 51,582,368 |
| | Rate Adjustment Input (%): | | | | | | |
| 10 | Collection Assessment | 0.00% | 10.35% | 3.50% | 3.50% | 3.50% | 3.50% |
| | Calculated Prior Period Rate Adjustment Revenues: | | | | | | |
| 11 | Collection Assessment | N/A | $ - | $ 5,128,848 | $ 7,150,436 | $ 9,290,749 | $ 11,527,121 |
| 12 | Total Collection Rate / Fee Revenue - Prior Period Rate Adjustments | N/A | $ - | $ 5,128,848 | $ 7,150,436 | $ 9,290,749 | $ 11,527,121 |
| | Calculated Current Period Rate Adjustment Revenues: | | | | | | |
| 13 | Collection Assessment | $ - | $ 5,045,761 | $ 1,913,903 | $ 2,011,178 | $ 2,110,909 | $ 2,208,832 |
| 14 | Total Collection Rate / Fee Revenue - Current Period Rate Adjustments | $ - | $ 5,045,761 | $ 1,913,903 | $ 2,011,178 | $ 2,110,909 | $ 2,208,832 |

**Table 14**
**Lee County, Florida**
**Solid Waste System**

**Fiscal Year 2026 Rate Study**

**Development of Solid Waste Collection Net Revenue Requirements From Rates**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| | Adjusted Rate Revenues: | | | | | | |
| 15 | Collection Assessment | $ 47,871,870 | $ 53,797,075 | $ 56,596,837 | $ 59,473,398 | $ 62,422,599 | $ 65,318,321 |
| 16 | Total Collection Rate / Fee Revenue - Current Period Rate Adjustments | $ 47,871,870 | $ 53,797,075 | $ 56,596,837 | $ 59,473,398 | $ 62,422,599 | $ 65,318,321 |
| | Revenue Surplus / (Deficiency) Under Proposed Rate Adjustments | | | | | | |
| 17 | Amount of Surplus / (Deficiency) | $ (3,079,343) | $ 132,287 | $ 137,902 | $ 143,606 | $ 149,408 | $ 285,418 |
| 18 | As Percent of Existing Revenue | (6.43%) | 0.27% | 0.25% | 0.25% | 0.25% | 0.45% |

**Table 15**
**Lee County, Florida**
**Solid Waste System**

**Fiscal Year 2026 Rate Study**

**Development of Solid Waste Disposal and Collection Net Revenue Requirements From Rates**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| 1 | Operation and Maintenance Expenses | $ 144,472,555 | $ 149,990,391 | $ 156,102,137 | $ 163,474,306 | $ 170,005,384 | $ 176,413,986 |
| | Other Revenue Requirements | | | | | | |
| | Annual Debt Service: | | | | | | |
| 2 | Solid Waste System Refunding Revenue Bonds, Series 2016 | $ 8,604,750 | $ - | $ - | $ - | $ - | $ - |
| 3 | New Debt 2 | 1,003,770 | 7,866,610 | 12,081,801 | 12,081,801 | 12,081,801 | 12,081,801 |
| 4 | Total Annual Debt Service | $ 9,608,520 | $ 7,866,610 | $ 12,081,801 | $ 12,081,801 | $ 12,081,801 | $ 12,081,801 |
| | Other Transfers and Funding Requirements: | | | | | | |
| 5 | Capital Funded From Rates | $ 1,951,554 | $ 2,557,500 | $ 2,617,500 | $ 2,677,500 | $ 2,740,000 | $ 2,802,500 |
| 6 | Transfer to Landfill Closure Fund | - | 6,650,135 | 6,650,135 | 6,650,135 | 6,650,135 | 6,650,135 |
| 7 | Transfer to SW Management Fund (Capital) | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 | 11,500,000 |
| 8 | Transfer to System Reserves | 2,703,712 | 1,414,207 | - | - | 65,148 | 1,627,531 |
| 9 | Total Other Transfers and Funding Requirements | $ 16,155,266 | $ 22,121,842 | $ 20,767,635 | $ 20,827,635 | $ 20,955,283 | $ 22,580,166 |
| 10 | Total Other Revenue Requirements | 25,763,786 | 29,988,452 | 32,849,436 | 32,909,436 | 33,037,084 | 34,661,967 |
| 11 | Gross Revenue Requirements | $ 170,236,341 | $ 179,978,843 | $ 188,951,573 | $ 196,383,742 | $ 203,042,468 | $ 211,075,952 |
| | Less Income and Funds from Other Sources: | | | | | | |
| 12 | Interest Income | $ 1,492,300 | $ 1,373,200 | $ 1,477,700 | $ 1,580,700 | $ 1,583,000 | $ 1,520,300 |
| 13 | Gross Energy Revenues | 11,837,129 | 12,007,660 | 12,173,823 | 12,617,702 | 12,611,903 | 12,799,021 |
| 14 | MRF Recycling Revenues & Recycling Residual Revenues | 7,578,360 | 7,001,965 | 6,397,462 | 6,493,369 | 6,586,925 | 6,671,569 |
| 15 | Sale of Equipment | 150,000 | 217,640 | 217,640 | 217,640 | 217,640 | 217,640 |

**Table 15**
**Lee County, Florida**
**Solid Waste System**

**Fiscal Year 2026 Rate Study**

**Development of Solid Waste Disposal and Collection Net Revenue Requirements From Rates**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| 16 | Miscellaneous Revenues (Sale of Metals) | 467,500 | 467,500 | 467,500 | 467,500 | 467,500 | 467,500 |
| 17 | Franchise Fees (County) | 2,836,285 | 2,884,745 | 2,934,034 | 2,984,165 | 3,035,152 | 3,072,739 |
| 18 | Franchise Fees (Municipalities) | 840,000 | 854,352 | 868,950 | 883,796 | 898,897 | 910,029 |
| 19 | Advanced Disposal Fees | 500,000 | 500,000 | 500,000 | 500,000 | 500,000 | 500,000 |
| 20 | Contracted Sludge Disposal | 2,833,918 | 2,879,246 | 2,925,334 | 2,972,101 | 3,019,673 | 3,067,964 |
| 21 | Compost Sales | 272,882 | 272,882 | 272,882 | 272,882 | 272,882 | 272,882 |
| 22 | Ferrous/Non-Ferrous Revenues (County) | 1,162,900 | 1,162,900 | 1,162,900 | 1,233,075 | 1,233,075 | 1,233,075 |
| 23 | Ferrous/Non-Ferrous Revenues (Covanta) | 1,162,900 | 1,162,900 | 1,162,900 | 1,162,900 | 1,162,900 | 1,162,900 |
| 24 | Recycling Residue | 1,140,000 | 1,181,496 | 1,224,502 | 1,269,074 | 1,315,269 | 1,363,144 |
| 25 | Recycling Host Fees | 598,706 | 612,476 | 626,563 | 640,974 | 655,717 | 670,798 |
| 26 | Other Revenues | 527,367 | 227,367 | 227,367 | 227,367 | 227,367 | 227,367 |
| 27 | Net Revenue Requirements from Rates | $ 136,836,094 | $ 147,172,514 | $ 156,312,016 | $ 162,860,496 | $ 169,254,569 | $ 176,919,023 |
| 28 | Disposal Assessment | $ 15,651,049 | $ 15,936,695 | $ 16,198,204 | $ 16,445,138 | $ 16,676,368 | $ 16,859,539 |
| 29 | Disposal Facility Charge | 16,478,942 | 16,947,187 | 17,163,586 | 17,378,543 | 17,591,824 | 17,775,677 |
| 30 | Recycling Fee | 3,987,062 | 4,047,431 | 4,104,699 | 4,159,858 | 4,212,733 | 4,255,929 |
| | Surcharges | - | - | - | - | - | - |
| 31 | Assessment Billing Charge | 1,052,157 | 1,067,328 | 1,081,509 | 1,095,113 | 1,094,524 | 1,104,932 |
| 32 | Tipping Fees | 51,795,014 | 52,437,620 | 53,090,547 | 53,753,664 | 54,427,397 | 55,111,830 |
| | Disposal Rate Adjustments | | | | | | |
| 33 | Prior Period | N/A | $ - | $ 2,978,253 | $ 6,132,155 | $ 9,466,376 | $ 12,979,940 |
| 34 | Current Period | - | 2,939,178 | 3,075,046 | 3,216,345 | 3,362,750 | 3,512,855 |
| 35 | DISPOSAL FEE REVENUE [1] | $ 88,964,224 | $ 93,375,439 | $ 97,691,844 | $ 102,180,816 | $ 106,831,971 | $ 111,600,702 |
| 36 | Collection Assessment | $ 47,871,870 | $ 48,751,314 | $ 49,554,087 | $ 50,311,783 | $ 51,020,940 | $ 51,582,368 |
| | Collection Rate Adjustments | | | | | | |
| 37 | Prior Period | N/A | $ - | $ 5,128,848 | $ 7,150,436 | $ 9,290,749 | $ 11,527,121 |
| 38 | Current Period | - | 5,045,761 | 1,913,903 | 2,011,178 | 2,110,909 | 2,208,832 |

**Table 15**
**Lee County, Florida**
**Solid Waste System**

**Fiscal Year 2026 Rate Study**

**Development of Solid Waste Disposal and Collection Net Revenue Requirements From Rates**

| Line No. | Description | Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| 39 | COLLECTION FEE REVENUE [2] | $ 47,871,870 | $ 53,797,075 | $ 56,596,837 | $ 59,473,398 | $ 62,422,599 | $ 65,318,321 |
| 40 | COMBINED RATE REVENUE | $ 136,836,094 | $ 147,172,514 | $ 154,288,681 | $ 161,654,214 | $ 169,254,569 | $ 176,919,023 |
| | Revenue Surplus / (Deficiency) Under Proposed Rate Adjustments | | | | | | |
| 41 | Amount of Surplus / (Deficiency) | $ - | $ - | $ (2,023,335) | $ (1,206,282) | $ - | $ - |
| 42 | As Percent of Existing Revenue | 0.00% | 0.00% | (1.31%) | (0.75%) | 0.00% | 0.00% |

Footnotes:
[1] Revenues as derived from Table 13
[2] Revenues as derived from Table 14

**Table 16**
**Lee County, Florida**
**Fiscal Year 2026 Rate Study**

**Projected Rate Covenant Compliance Under Adopted and Identified Rates [1]**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| | Gross Revenues | | | | | | |
| 1 | Collection Revenues | $ 47,871,870 | $ 53,797,075 | $ 56,596,837 | $ 59,473,398 | $ 62,422,599 | $ 65,318,321 |
| 2 | Disposal & Other Charges | 92,571,024 | 97,027,567 | 101,390,060 | 105,925,799 | 110,624,526 | 115,441,548 |
| 3 | Total Rate Revenues [2] | 140,442,894 | 150,824,642 | 157,986,897 | 165,399,197 | 173,047,124 | 180,759,869 |
| | Other Revenue and Income | | | | | | |
| 4 | WTE Facility - Gross Electric Sales [3] | $ 11,837,129 | $ 12,007,660 | $ 12,173,823 | $ 12,617,702 | $ 12,611,903 | $ 12,799,021 |
| 5 | Gross Ferrous and Non-Ferrous Revenues [4] | 2,325,800 | 2,325,800 | 2,325,800 | 2,395,975 | 2,395,975 | 2,395,975 |
| 6 | Gross Franchise Fee Revenues | 3,676,285 | 3,739,098 | 3,802,984 | 3,867,961 | 3,934,049 | 3,982,768 |
| 7 | Other Miscellaneous Revenues | 467,500 | 467,500 | 467,500 | 467,500 | 467,500 | 467,500 |
| 8 | Interest Income | 1,492,300 | 1,373,200 | 1,477,700 | 1,580,700 | 1,583,000 | 1,520,300 |
| 9 | Recycling Revenues [5] | 7,578,360 | 7,001,965 | 6,397,462 | 6,493,369 | 6,586,925 | 6,671,569 |
| 10 | Recycling Residue | 1,140,000 | 1,181,496 | 1,224,502 | 1,269,074 | 1,315,269 | 1,363,144 |
| 11 | Recycling Host Fees | 598,706 | 612,476 | 626,563 | 640,974 | 655,717 | 670,798 |
| 12 | Other Revenues | 527,367 | 227,367 | 227,367 | 227,367 | 227,367 | 227,367 |
| 13 | Total Other Revenue and Income | $ 29,643,447 | $ 28,936,562 | $ 28,723,701 | $ 29,560,622 | $ 29,777,704 | $ 30,098,443 |
| 14 | Total Gross Revenues | $ 170,086,341 | $ 179,761,203 | $ 186,710,598 | $ 194,959,819 | $ 202,824,828 | $ 210,858,312 |
| | Operating Expenses [7] | | | | | | |
| 15 | Facilities | $ 885,979 | $ 910,388 | $ 935,484 | $ 961,289 | $ 987,821 | $ 1,015,102 |
| 16 | Operations/SW MGMT | 55,417,705 | 58,236,570 | 61,137,522 | 64,117,183 | 67,157,843 | 70,024,315 |
| 17 | Recycling | 13,636,499 | 13,770,847 | 14,316,108 | 14,873,403 | 15,443,810 | 15,949,538 |
| 18 | Disposal / WTE / Yard Waste | 53,611,032 | 55,404,507 | 57,262,202 | 60,360,518 | 62,387,820 | 64,525,360 |
| 19 | Buckingham Transfer Station / Diversion Transport | 210,133 | 214,966 | 219,910 | 224,968 | 230,142 | 235,436 |
| 20 | Hazardous Waste | 1,401,240 | 1,441,119 | 1,482,161 | 1,524,403 | 1,567,879 | 1,612,627 |
| 21 | C&D Facility | 2,833,251 | 2,914,170 | 2,997,446 | 3,083,150 | 3,171,353 | 3,262,131 |
| 22 | Transfer Stations | 623,370 | 642,200 | 661,607 | 681,608 | 702,222 | 723,468 |
| 23 | LHLF | 10,684,100 | 11,117,556 | 11,577,160 | 11,954,947 | 12,477,317 | 12,994,252 |
| 24 | Solid Waste Fleet | 4,899,998 | 5,060,650 | 5,226,694 | 5,398,315 | 5,575,705 | 5,759,063 |
| 25 | Total Operating Expenses | $ 144,203,306 | $ 149,712,972 | $ 155,816,296 | $ 163,179,784 | $ 169,701,914 | $ 176,101,292 |

**Table 16**
**Lee County, Florida**
**Fiscal Year 2026 Rate Study**

**Projected Rate Covenant Compliance Under Adopted and Identified Rates [1]**

| Line No. | Description | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|
| | | Fiscal Year Ending September 30, | | | | | |
| 26 | Net Revenues | $ 25,883,035 | $ 30,048,232 | $ 30,894,302 | $ 31,780,036 | $ 33,122,914 | $ 34,757,020 |
| 27 | Fund Balance [8] | 87,422,288 | 66,361,814 | 41,558,469 | 34,883,090 | 29,061,368 | 26,532,049 |
| 28 | Net Revenues and Fund Balance | $ 113,305,323 | $ 96,410,045 | $ 72,452,771 | $ 66,663,125 | $ 62,184,281 | $ 61,289,069 |
| | Annual Debt Service [9] | | | | | | |
| 29 | Existing Bonds | 8,604,750 | - | - | - | - | - |
| 30 | Additional Bonds | 1,003,770 | 7,866,610 | 12,081,801 | 12,081,801 | 12,081,801 | 12,081,801 |
| 31 | Total Annual Debt Service | $ 9,608,520 | $ 7,866,610 | $ 12,081,801 | $ 12,081,801 | $ 12,081,801 | $ 12,081,801 |
| | Rate Covenant (Section 5.04): | | | | | | |
| | Test A: Net Revenues + Fund Balance | | | | | | |
| 32 | Calculated Coverage | 11.79 | 12.26 | 6.00 | 5.52 | 5.15 | 5.07 |
| 33 | Minimum Required Coverage | 1.20 | 1.20 | 1.20 | 1.20 | 1.20 | 1.20 |
| | AND | | | | | | |
| | Test B: Net Revenues Only | | | | | | |
| 34 | Calculated Coverage | 2.69 | 3.82 | 2.56 | 2.63 | 2.74 | 2.88 |
| 35 | Minimum Required Coverage | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 36 | Net Available After Debt + Coverage | $ 16,274,515 | $ 22,181,622 | $ 18,812,501 | $ 19,698,235 | $ 21,041,113 | $ 22,675,220 |
| | Other Funding Requirements | | | | | | |
| 37 | Landfill Closure Fund | $3,405,032 | $3,449,504 | $3,183,247 | ($2,419,004) | $3,785,983 | $3,923,754 |
| 38 | Capital Acquisitions / Capital Outlay Funded from Rates | 1,951,554 | 2,557,500 | 2,617,500 | 2,677,500 | 2,740,000 | 2,802,500 |
| 39 | Net Available for Other System Purposes | $ 21,631,101 | $ 28,188,626 | $ 24,613,248 | $ 19,956,731 | $ 27,567,096 | $ 29,401,474 |

Footnotes:

[1] Unless otherwise noted, amounts shown are calculated pursuant to the definitions and provisions of rate covenant pursuant to the draft of the Bond Resolution (the "Bond Resolution").

**Table 16**
**Lee County, Florida**
**Fiscal Year 2026 Rate Study**

**Projected Rate Covenant Compliance Under Adopted and Identified Rates [1]**

| Line No. | Description | Fiscal Year Ending September 30, 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|---|---|---|---|---|---|---|---|

[2] Amounts shown represent Assessments, Tipping Fees and Surcharges calculated based on the reported and forecasted customer and tonnage billing statistics applied to the adopted and/or assumed rate adjustments recognized during the Forecast Period.

[3] Amounts shown reflect the gross electric revenues. Pursuant to the agreement with the County's contract operator for the Waste-to-Energy (the "WTE") facility, the County remits 10% of electric revenues to the operator. The remission of revenues is reported as an operating expense for the WTE facility.

[4] Ferrous and non-ferrous revenues are shown gross, of which fifty percent (50%) is shared with the contract operator for the facility and reflected as a cost of operation.

[5] Pursuant to the Bond Resolution, the County may recognize recycling revenues associated with shared revenues produced from operation of the Materials Recovery Facility (the "MRF").

[6] Pursuant to the Bond Resolution, moneys deposited from / (to) the Rate Stabilization Fund may either be recognized as an increase/(reduction) to Gross Revenues for purposes of calculating compliance with the Bond Resolution. It should be noted that deposits from the Rate Stabilization (i.e., increasing Gross Revenues) may not be greater than 25% of Net Revenues (referred to as the "Rate Stabilization Amount").

[7] Amounts shown are net of depreciation, amortization of capital costs and preparation and closures of landfill, among other things, pursuant to the definition of Operating Expenses for the Trust Indenture.

[8] The Bond Resolution defines "Fund Balance" as "...an amount of money equal to the unencumbered moneys on deposit in the Solid Waste System Reserve Fund as of September 30 of the immediately preceding Fiscal Year. Moneys shall be considered unencumbered to the extent such moneys are unrestricted and may be used for any lawful purpose relating to the Solid Waste System."

[9] Amounts shown reflect the accrued payments for Annual Debt Service or when the payments must be deposited to the sinking fund in advance of when the actual payment is due.